

This Official Statement has been prepared by the Minnesota Housing Finance Agency (the "Agency") to provide information about the Series Bonds. Selected information is presented on this cover page for the convenience of the user. To make an informed decision regarding the Series Bonds, a prospective investor should read this Official Statement in its entirety. Unless indicated, terms used with initial capital letters on this cover page have the meanings given in this Official Statement.



\$37,570,000
MINNESOTA HOUSING FINANCE AGENCY
\$26,900,000 State Appropriation Bonds (Housing Infrastructure), 2015 Series A (Non-AMT)[†]
\$10,670,000 State Appropriation Bonds (Housing Infrastructure), 2015 Series B (Non-AMT)

Dated Date: Date of Delivery

Due: As shown on inside front cover

Tax Exemption Interest on the Series Bonds is not includable in gross income for federal income tax purposes or taxable net income of individuals, estates and trusts for Minnesota income tax purposes. (For additional information, including further information on the application of federal and state alternative minimum tax provisions to the Series Bonds, see "Tax Exemption and Related Considerations.")

Redemption The Agency may redeem all or a portion of the Series Bonds by optional redemption as described under "The Series Bonds."

Security THE SERIES BONDS ARE SPECIAL, LIMITED OBLIGATIONS OF THE AGENCY PAYABLE SOLELY, AND EQUALLY AND RATABLY, FROM SPECIFIED TRANSFERS EXPECTED TO BE MADE BY THE STATE OF MINNESOTA (THE "STATE") PURSUANT TO LEGISLATION PROVIDING FOR THE APPROPRIATION OF THOSE TRANSFERS FROM THE GENERAL FUND OF THE STATE TO THE AGENCY (THE "HOUSING INFRASTRUCTURE STATE APPROPRIATIONS"), AND MONEYS AND SECURITIES HELD FROM TIME TO TIME IN THE FUNDS AND ACCOUNTS ESTABLISHED UNDER THE INDENTURE (AS HEREIN DEFINED) AND PLEDGED TO THAT PAYMENT. THE AGENCY HAS NOT PLEDGED ANY OTHER REVENUES OR ASSETS, NOR THE FULL FAITH AND CREDIT OF THE AGENCY, TO THE PAYMENT OF THE PRINCIPAL OF OR INTEREST ON THE SERIES BONDS. THE AGENCY HAS NO TAXING POWER. THE SERIES BONDS ARE NOT INDEBTEDNESS OR ANOTHER OBLIGATION OF THE STATE AND ARE NOT PUBLIC DEBT OF THE STATE. THE STATE HAS NOT PLEDGED ITS FULL FAITH AND CREDIT AND TAXING POWER TO PAYMENT OF THE SERIES BONDS OR TO TRANSFERS TO THE AGENCY OF THE HOUSING INFRASTRUCTURE STATE APPROPRIATIONS. PURSUANT TO MINNESOTA LAW, THE MINNESOTA LEGISLATURE MAY REDUCE OR REPEAL THE HOUSING INFRASTRUCTURE STATE APPROPRIATIONS IN THEIR ENTIRETY. THE HOUSING INFRASTRUCTURE APPROPRIATIONS ARE ALSO SUBJECT TO REDUCTION THROUGH UNALLOTMENT. See "Nature of Obligation and Source of Payment."

Interest Payment Dates August 1 and February 1, commencing August 1, 2015, and, for any Series Bonds to be redeemed, the redemption date.

Denominations \$5,000 or any multiple thereof.

Closing/Settlement February 24, 2015 through the facilities of DTC in New York, New York.

Bond Counsel Kutak Rock LLP, Atlanta, Georgia.

Underwriters' Counsel Cozen O'Connor, Minneapolis, Minnesota.

Trustee Wells Fargo Bank, National Association, in Minneapolis, Minnesota.

Book-Entry-Only System The Depository Trust Company. See Appendix B hereto.

The Series Bonds are offered, when, as and if issued, subject to withdrawal or modification of the offer without notice and to the opinion of Kutak Rock LLP, Atlanta, Georgia, Bond Counsel, as to the validity of, and tax exemption of interest on, the Series Bonds.

RBC Capital Markets

Piper Jaffray & Co.

Wells Fargo Securities

The date of this Official Statement is February 18, 2015.

[†] Interest not included in the calculation of adjusted current earnings of corporations for purposes of the federal alternative minimum tax. (See "Tax Exemption and Related Considerations" herein.)

MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, PRICES, YIELDS AND CUSIP NUMBERS

2015 Series A Bonds (Non-AMT)[†]

Due (August 1)	Principal Amount	Interest Rate	Price	Yield	CUSIP*
2020	\$ 110,000	4.00%	112.836%	1.53%	60416SJV3
2021	1,305,000	5.00	119.767	1.74	60416SJE1
2022	1,370,000	5.00	120.631	2.00	60416SJF8
2023	1,420,000	2.15	99.769	2.18	60416SJG6
2024	1,455,000	2.30	99.662	2.34	60416SJH4
2025	1,510,000	5.00	120.896	2.50**	60416SJJ0
2026	1,585,000	5.00	119.596	2.64**	60416SJK7
2027	1,665,000	5.00	118.586	2.75**	60416S JL5
2028	1,735,000	3.00	98.365	3.15	60416SJM3
2029	1,805,000	5.00	117.405	2.88**	60416SJN1
2030	1,895,000	5.00	116.955	2.93**	60416SJP6
2031	1,995,000	5.00	116.596	2.97**	60416S JQ4
2032	2,095,000	5.00	116.149	3.02**	60416SJR2
2033	2,205,000	5.00	115.794	3.06**	60416SJS0
2034	2,315,000	5.00	115.528	3.09**	60416SJT8
2035	2,435,000	5.00	115.174	3.13**	60416SJU5

2015 Series B Bonds (Non-AMT)

Due (August 1)	Principal Amount	Interest Rate	Price	Yield	CUSIP*
2015	\$5,000,000	2.00%	100.814%	0.13%	60416SJW1
2016	1,070,000	3.00	103.807	0.34	60416S JX9
2017	1,105,000	4.00	108.032	0.67	60416S JY7
2018	1,155,000	4.00	110.072	1.01	60416S JZ4
2019	1,200,000	4.00	111.784	1.26	60416S KA7
2020	1,140,000	4.00	112.836	1.53	60416S KB5

[†]Interest not included in the calculation of adjusted current earnings of corporations for purposes of the federal alternative minimum tax. (See “Tax Exemption and Related Considerations” herein.)

*CUSIP numbers have been assigned by an organization not affiliated with the Agency and are included for the convenience of the owners of the Series Bonds. The Agency is not responsible for the selection or uses of these CUSIP numbers, nor is any representation made as to their correctness on the Series Bonds or as indicated above. A CUSIP number for a specific maturity may be changed after the issuance date. CUSIP® is a registered trademark of the American Bankers Association.

**Priced at the stated yield to the August 1, 2024 optional redemption date at par. (See “THE SERIES BONDS – Optional Redemption” herein.)

None of the Minnesota Housing Finance Agency, the State of Minnesota or the Underwriters have authorized any dealer, broker, salesman or other person to give any information or representations, other than those contained in this Official Statement. Prospective investors must not rely on any other information or representations as being an offer to buy. No person may offer or sell Series Bonds in any jurisdiction in which it is unlawful for that person to make that offer, solicitation or sale. The information and expressions of opinion in this Official Statement may change without notice. Neither the delivery of the Official Statement nor any sale of the Series Bonds will, under any circumstances, imply that there has been no change in the affairs of the Agency since the date of this Official Statement.

This Official Statement contains statements that, to the extent they are not recitations of historical fact, constitute “forward-looking statements.” In this respect, the words “estimate,” “intend,” “expect,” and similar expressions are intended to identify forward-looking statements. A number of important factors affecting the Agency, the State and the Series Bonds could cause actual results to differ materially from those contemplated in the forward-looking statements.

The Underwriters have reviewed the information in this Official Statement in accordance with, and as a part of, their respective responsibilities under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of the information.

In connection with this offering, the Underwriters may over-allot or effect transactions that stabilize or maintain the market price of the Series Bonds at a level above that which might otherwise prevail in the open market. This stabilizing, if commenced, may be discontinued.

NO FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY HAS RECOMMENDED THESE SECURITIES. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

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OFFICIAL STATEMENT
relating to
\$37,570,000
MINNESOTA HOUSING FINANCE AGENCY
STATE APPROPRIATION BONDS (HOUSING INFRASTRUCTURE)
2015 SERIES A AND 2015 SERIES B

This Official Statement (which includes the cover page, inside front cover and Appendices) provides certain information concerning the Minnesota Housing Finance Agency (the “Agency”), created by Minnesota Statutes, Chapter 462A, as amended (the “Act”), the State of Minnesota (the “State”), and the State Appropriation Bonds (Housing Infrastructure), 2015 Series A and 2015 Series B (collectively, the “Series Bonds”), in connection with the offering and sale of the Series Bonds by the Agency and for the information of all who may become initial Owners of the Series Bonds.

The Agency is issuing the Series Bonds pursuant to the Act, an Indenture of Trust, dated as of August 1, 2013, as supplemented by a Third Supplemental Indenture of Trust, dated as of February 1, 2015 (as so supplemented, and as amended and supplemented from time to time in accordance with its terms, the “Indenture”), each between the Agency and Wells Fargo Bank, National Association, as trustee (the “Trustee”). The Agency issued its State Appropriation Bonds (Housing Infrastructure), 2013 Series A and 2013 Series B (the “Series 2013 Bonds”), and its State Appropriation Bonds (Housing Infrastructure), 2014 Series A and 2014 Series B (the “Series 2014 Bonds,” and collectively with the Series 2013 Bonds, the “Prior Series Bonds”) under the Indenture in the original aggregate principal amount of \$30,000,000, of which \$28,360,000 are outstanding. The Series Bonds, the Prior Series Bonds and any additional bonds (the “Additional Bonds”) issued pursuant to the Indenture are equally and ratably secured thereunder and are herein called the “Bonds.”

The Indenture includes definitions of capitalized terms used in this Official Statement, some of which are reproduced in Appendix A. The summaries and references in this Official Statement to the Act and the Indenture and other documents are only outlines of certain provisions and do not purport to summarize or describe all the provisions thereof. All references in this Official Statement to the Act and the Indenture are qualified in their entirety by reference to the Act and Indenture, copies of which are available from the Agency, and all references to the Series Bonds are qualified in their entirety by reference to the definitive form thereof and the information with respect thereto contained in the Indenture.

INTRODUCTION

The Agency is a public body corporate and politic, constituting an agency of the State of Minnesota, established in 1971 pursuant to the Act. Section 462A.37 of the Act authorizes the Agency to issue its bonds to fund loans (“Housing Infrastructure Loans”) to pay for all or a portion of the costs of the construction, acquisition and rehabilitation of supportive housing for individuals and families who are without a permanent residence with a preference to be given for developments serving certain individuals and families, all or a portion of the costs of the acquisition and rehabilitation of abandoned or foreclosed property to be used for affordable rental housing and the construction of rental housing on that property where the existing structures will be demolished or removed, that portion of the costs of the acquisition of abandoned or foreclosed property that is attributable to the land to be leased by community land trusts to low and moderate income homebuyers, all or a portion of the costs of the acquisition and rehabilitation or refinancing of federally assisted rental housing, including refunding outstanding bonds issued by the Agency or another governmental unit and all or a portion of the costs of the construction, acquisition, and rehabilitation of supportive housing for girls and women to provide them protection from and the means to escape exploitation and trafficking.

The Agency is issuing the Series Bonds to provide money to fund Housing Infrastructure Loans and to pay costs of issuance of the Series Bonds. (See “Estimated Sources and Uses of Funds.”) For a description of the developments expected to be financed with proceeds of the Series Bonds, see “The Developments” herein. The Series Bonds are secured, on a parity with the Prior Series Bonds and Additional Bonds, if any, hereafter issued under the Indenture, by a pledge made by the Agency under the Indenture of all amounts appropriated to the Agency by the State pursuant to Section 462A.37 of the Act (the “Housing Infrastructure State Appropriations”). Section 462A.37 of the Act provides that amounts necessary to pay principal of and premium, if any, and interest on housing infrastructure bonds issued pursuant to Section 462A.37 of the Act, and the fees, charges and expenses related thereto, are appropriated annually from the State general fund (the “General Fund”) to the Commissioner of Management and Budget for transfer to the Agency. The amount appropriated with respect to the Prior Series Bonds will not exceed \$2,200,000 annually for transfer to the Agency through July 15, 2035. The amount appropriated with respect to Additional Bonds (including the Series Bonds), in an aggregate principal amount up to \$80,000,000, will not exceed \$6,400,000 annually for transfer to the Agency through July 15, 2037.

The Series Bonds are special, limited obligations of the Agency. The Series Bonds are not general obligations of the Agency and the Agency has not pledged its general funds to the payment of the Series Bonds or the interest thereon. The Agency will pay principal of, premium, if any, and interest on the Series Bonds solely from the Trust Estate established pursuant to the Indenture, consisting principally of the Housing Infrastructure State Appropriations. In no event will the Agency pay principal of, premium, if any, or interest on the Series Bonds from the general revenues or assets of the Agency. The Act provides that the Bonds are not public debt of the State. The State has not pledged its full faith and credit and taxing powers to payment of the Series Bonds or to payment of the Housing Infrastructure State Appropriations. Pursuant to Minnesota law, the Minnesota Legislature (the “Legislature”) may reduce or repeal the Housing Infrastructure State Appropriations in their entirety. The Housing Infrastructure State Appropriations are also subject to unallotment under Minnesota Statutes, Section 16A.152. See “Nature of Obligation and Source of Payment” and “Appendix A – Summary of Certain Provisions of the Indenture.”

THE AGENCY

Purpose

The Agency was created in 1971 by the Act as a public body corporate and politic, constituting an agency of the State of Minnesota, in response to legislative findings that there existed in Minnesota a serious shortage of decent, safe, and sanitary housing at prices or rentals within the means of persons and families of low and moderate income, and that the then present patterns of providing housing in the State limited the ability of the private building industry and the investment industry to produce that housing without assistance and resulted in a failure to provide sufficient long term mortgage financing for that housing.

Structure

Under the Act, the membership of the Agency consists of the State Auditor and six public members appointed by the Governor with the advice and consent of the Senate for terms of four years. Pursuant to the Act, each member continues to serve until a successor has been appointed and qualified. The Chairman of the Agency is designated by the Governor from among the appointed public members. Pursuant to state law, the State Auditor may delegate duties and has delegated her duties as a member of the Agency in the event that the Auditor is unable to attend a meeting of the Agency.

The present members of the Agency, who serve without compensation (except for per diem allowance and expenses for members not otherwise compensated as public officers), are listed below.

John DeCramer, Chairman — Term expires January 2016, Marshall, Minnesota – Magnetics Engineer

The Honorable *Rebecca Otto* — *Ex officio*, St. Paul, Minnesota – State Auditor

Joseph Johnson III, Vice Chairman — Term expires January 2017, Duluth, Minnesota – Banker

Gloria J. Bostrom, Member — Term expires January 2016, Roseville, Minnesota – Retired

George A. Garnett, Member — Term expires January 2018, St. Paul, Minnesota – Strategic Development Director

Kenneth R. Johnson, Member – Term expires January 2015, Woodbury, Minnesota – Retired Economic Development Executive*

Stephanie Klinzing, Member – Term expires January 2015, Elk River, Minnesota – Writer and Publisher*

*Serves until a successor is appointed and qualified.

Staff

The staff of the Agency presently consists of approximately 240 persons, including professional staff members and contractors who have responsibilities in the fields of finance, law, mortgage underwriting, architecture, construction inspection and housing management. The Attorney General of the State of Minnesota provides certain legal services to the Agency.

The Commissioner is appointed by the Governor. The Act authorizes the Commissioner of the Agency to appoint permanent and temporary employees as the Commissioner deems necessary subject to the approval of the Commissioner of Management and Budget.

The principal officers and staff related to the programs associated with the developments to be funded with Housing Infrastructure Loans are as follows:

Mary Tingerthal — Commissioner. Ms. Tingerthal was appointed Commissioner effective February 2011. Before her appointment, Ms. Tingerthal was President of Capital Markets Companies for the Housing Partnership Network where she coordinated the work of the Housing Partnership Fund, which provides acquisition and predevelopment financing; Housing Partnership Ventures, which serves as the Network's investment vehicle; the Charter School Financing Partnership, a new conduit for charter school loans; and the Network's housing counseling intermediary and neighborhood stabilization programs. In 2008, she was instrumental in establishing the National Community Stabilization Trust -- a nationwide company dedicated to helping local organizations put vacant and foreclosed properties back into productive reuse. Prior to that, Ms. Tingerthal held senior management positions with the National Equity Fund, GMAC Residential Funding, the City of Saint Paul, and the Community Reinvestment Fund. She worked for the Agency beginning in the late 1970s when she spent 10 years working with the Agency's home improvement division. Ms. Tingerthal holds a Master's Degree in Business from Stanford Graduate School of Business, and a Bachelor of Arts Degree from the University of Minnesota. She serves as the vice chair of the Consumer Advisory Council to the Federal Reserve Board and serves on the Boards of the National Housing Trust, the National Community Investment Fund, and on the investment committee of the Calvert Foundation.

Barbara Sporlein — Deputy Commissioner, appointed effective November 2011. Her primary responsibilities are talent management, agency-wide planning, inter-agency collaboration, and credit risk management. Prior to this position, Ms. Sporlein was the Director of Planning for the City of Minneapolis between 2004 and 2011. As Planning Director she was responsible for the City's long range planning, transportation planning, development consultation and review, heritage preservation, environmental review, public art program, and zoning administration and enforcement. Prior to that position, Ms. Sporlein served as the Deputy Director of the Saint Paul Public Housing Agency between 1994 and 2004, and as a City Planner for the City of Saint Paul from 1990 to 1994. Ms. Sporlein has a Bachelor of Science Degree in Geography from the University of Wisconsin-Madison, a Master of Planning Degree from the Humphrey School of Public Affairs at the University of Minnesota, and a Certificate in Advanced Studies in Public Administration from Hamline University. Ms. Sporlein serves on the Board of Directors for the Daniel Rose Center for Public Leadership in Land Use, and is a member of the Citizens League, the Urban Land Institute, the Minnesota Chapter of National Association of Housing and Redevelopment

Organizations, and the American Planning Association. Ms. Sporlein is a Certified Public Housing Manager and Housing Finance Professional.

Rob Tietz — Chief Financial Officer, appointed effective January 2014. Prior to joining the Agency, Mr. Tietz was employed by the Iowa Finance Authority where he served as Financial Analyst/Finance and Funding Manager from August 2009 to January 2014. From 2001 to August 2009, he was a municipal bond trader and portfolio manager at Principal Global Investors, in Des Moines, Iowa. Mr. Tietz has a Bachelor of Science degree in Finance from Drake University.

William Kapphahn — Director of Finance effective September 2008. Mr. Kapphahn has managed debt and investments for the Agency since September 2007. Previously Mr. Kapphahn was Controller for the Agency from November 1998 to September 2007. From June 1996 to October 1998, he was Director of Finance and Administration at Children’s Home Society and Family Services with responsibility for accounting, information systems, and facility management. Previous to that, he held various accounting positions of increasing responsibility at The Saint Paul Foundation, Amherst H. Wilder Foundation, Servomation Corporation, and Land O’ Lakes, Inc. Mr. Kapphahn holds a Master’s degree in Business Administration with a concentration in Finance and a Bachelor of Arts degree in Business Administration from the University of St. Thomas, St. Paul, Minnesota.

Paula Beck — General Counsel, appointed effective October 2011. Ms. Beck’s previous experience with the Agency includes her role as Counsel from 2009 until her General Counsel appointment and as an Assistant Attorney General representing the Agency from 1999 to 2004. From 2004 to 2009, Ms. Beck served as Associate General Counsel for Sherman Associates, Inc., a Minneapolis-based developer of residential and commercial real estate, including affordable housing, and from 1997 to 1999, she was an associate at the Minneapolis-based law firm of Leonard, Street and Deinard. Ms. Beck earned her law degree from Harvard Law School and holds a Bachelor of Arts degree from Swarthmore College in Pennsylvania.

Wes Butler — Assistant Commissioner, Multifamily, appointed effective January 2015. Previously, Mr. Butler was Manager of Residential Finance for the City of Minneapolis Department of Community Planning and Economic Development from 2008 to 2014 where he managed a staff responsible for the redevelopment of over 6,000 units of housing, and managed an annual budget in excess of \$14 million per year. Prior to serving in that position, Mr. Butler held positions as development finance analyst for the City of Minneapolis and as deputy director for the Washington County Housing and Redevelopment Authority. Mr. Butler holds a Master’s degree in Business Administration from the University of St. Thomas and a Bachelor of Arts degree in Geography and Urban Planning from the University of Colorado.

The Agency’s offices are located at 400 Sibley Street, St. Paul, Minnesota 55101, and its general telephone number is (651) 296-7608. The Agency’s Investor Relations Representative may be reached at the Agency’s general telephone number. The Agency’s website address is <http://www.mnhousing.gov>. No portion of the Agency’s website is incorporated into this Official Statement.

THE SERIES BONDS

General

The Series Bonds of each series will be fully registered bonds issued in the denominations of \$5,000 or any integral multiple thereof of single maturities. The Series Bonds of each series will initially be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for each series of the Series Bonds. Wells Fargo Bank, National Association, Minneapolis, Minnesota, serves as Trustee under the Indenture. Interest on the Series Bonds will be paid by moneys wired by the Trustee to DTC, or its nominee, as registered owner of the Series Bonds, which interest is to be redistributed by DTC. Principal of the Series Bonds will be paid at maturity or earlier redemption upon surrender at the principal corporate trust office of the Trustee. (See “Appendix B — Book-Entry-Only System.”)

For every exchange or transfer of Series Bonds, whether temporary or definitive, the Agency or the Trustee may make a charge sufficient to reimburse it for any tax, fee or other governmental charge required to be paid with respect to that exchange or transfer. The Series Bonds of each series mature on the dates and in the amounts set forth on the inside front cover hereof, subject to prior redemption as hereinafter described.

The Series Bonds will bear interest from their dated date, payable semiannually on August 1 and February 1 of each year, commencing August 1, 2015, and, for any Series Bonds then to be redeemed, on any redemption date, at the respective annual rates set forth on the inside front cover hereof until payment of the principal or redemption price of the Series Bonds. Interest on the Series Bonds is calculated on the basis of a 360-day year composed of twelve 30-day months and will be payable to the Owners of record in the bond registration books maintained by the Trustee as of the 15th day of the month preceding an interest payment date, whether or not a business day or, with respect to Series Bonds to be redeemed, as of the 15th day immediately preceding the date of mailing or other transmission of notice of redemption, whether or not a business day.

Optional Redemption

The Agency may redeem Series Bonds maturing on or after August 1, 2025, at its option, in whole or in part, on any date on or after August 1, 2024, from the stated maturities and in the principal amounts selected by the Agency, at a redemption price equal to the principal amount thereof to be redeemed plus accrued interest to the date of redemption, without premium.

General Redemption Provisions

The Trustee must mail notice of redemption, first-class postage prepaid, not less than 30 days before the Redemption Date, to each Owner of Series Bonds to be redeemed; but neither the failure to mail notice to the Owner of any particular Series Bond nor any defect in any notice so mailed will affect the validity of the proceedings for redemption of any Series Bond not affected by that failure or defect.

If notice of redemption has been given and funds sufficient to pay the redemption price are on deposit with the Trustee, on the Redemption Date the Series Bonds to be redeemed become due and payable at the Redemption Price specified and on and after that date (unless the Agency defaults in the payment of the Redemption Price) those Bonds will cease to bear interest.

NATURE OF OBLIGATION AND SOURCE OF PAYMENT

General

The Bonds (including the Series Bonds) are special, limited obligations of the Agency. The Agency expects that the Housing Infrastructure State Appropriations will be transferred on July 15 of each year from the General Fund of the State to the Agency by the Commissioner of Management and Budget pursuant to Section 462A.37 of the Act and has pledged the Housing Infrastructure State Appropriations pursuant to the Indenture to the payment of the Bonds. The Bonds are not general obligations of the Agency and the Agency has not pledged its general revenues or assets to the payment of the Bonds or the interest thereon. The Agency will pay principal of, premium, if any, and interest on the Bonds solely from the Trust Estate established pursuant to the Indenture, consisting principally of the Housing Infrastructure State Appropriations. In no event will the Agency make payments with respect to the Bonds from the general revenues or assets of the Agency, which include appropriations from the State other than the Housing Infrastructure State Appropriations pursuant to Section 462A.37 of the Act. The Bonds will not constitute indebtedness or another obligation of the State and are not public debt of the State. The State will not pledge its full faith, credit and taxing power to payment of the Bonds or the interest thereon or to annual transfers of Housing Infrastructure State Appropriations to the Agency. The Agency does not expect that any revenues from the Housing Infrastructure Loans will be available to pay debt service on the Bonds, and has not pledged payments on the Housing Infrastructure Loans, if any, to pay principal of or interest on the Bonds.

In the opinion of Bond Counsel, Housing Infrastructure State Appropriations from the General Fund to the Agency do not require further State or other approval except as expressly provided in the Act. See “—The Housing Infrastructure State Appropriations” and “—Certain Risks With Respect to Payment of Housing Infrastructure State Appropriations” hereunder.

The Indenture provides that, as received each year, all Housing Infrastructure State Appropriations paid by the State to the Agency will be remitted by the Agency to the Trustee for deposit into the Bond Fund held under the Indenture and that amounts in the Bond Fund are irrevocably pledged to and must be used for the payment of principal of and premium (if any) and interest on the Bonds, as and when principal, premium and interest become due and payable. The Trustee may also use moneys in the Bond Fund in excess of the amount necessary to pay the principal of and interest on Outstanding Bonds in the current Fiscal Year to pay fees, charges and expenses with respect to the Bonds, except as otherwise required under the Indenture upon occurrence of Event of Default and with respect to advances, counsel fees and other expenses reasonably made or incurred by the Trustee (see “Appendix A — Summary of Certain Provisions of the Indenture — Application of Revenues and Other Moneys After Event of Default” and “—Compensation of Trustee”). Upon written direction of the Agency, the Trustee may use moneys in the Bond Fund to purchase Bonds maturing or subject to redemption on a sinking fund payment date on either of the next two interest payment dates after that purchase, provided that the Bonds are delivered to the Trustee for cancellation upon purchase.

The Indenture further provides that proceeds of the Series Bonds will be deposited by the Agency in the Program Fund (the “Program Fund”). The money in the Program Fund will be held in trust by the Trustee and applied to the funding of certain Housing Infrastructure Loans and payment of costs of issuance of the Series Bonds. The Trustee is to create specific accounts within the Program Fund, upon receipt of an Agency Certificate, to fund specific Housing Infrastructure Loans. See “Appendix A — Summary of Certain Provisions of the Indenture.”

The Housing Infrastructure State Appropriations

Section 462A.37 of the Act provides that the Agency may issue up to \$110 million of housing infrastructure bonds in one or more series to which Housing Infrastructure State Appropriations may be pledged. The Series Bonds are the fifth and sixth series of housing infrastructure bonds; the Prior Series Bonds were the first through fourth series. To qualify as housing infrastructure bonds, the Bonds must be “qualified 501(c)(3) bonds” (within the meaning of Section 145(a) of the Internal Revenue Code of 1986, as amended (the “Code”)), finance qualified residential rental projects within the meaning of Section 142(d) of the Code or not be “private activity bonds” (within the meaning of Section 141(a) of the Code). The Bonds may be issued for the purpose of making loans, on terms and conditions the Agency deems appropriate, to finance all or a portion of the costs of the construction, acquisition and rehabilitation of supportive housing for individuals and families who are without a permanent residence with a preference to be given for developments serving certain individuals and families, all or a portion of the costs of the acquisition and rehabilitation of abandoned or foreclosed property to be used for affordable rental housing and the construction of rental housing on that property where the existing structures will be demolished or removed, that portion of the costs of the acquisition of abandoned or foreclosed property that is attributable to the land to be leased by community land trusts to low and moderate income homebuyers, and all or a portion of the costs of the acquisition and rehabilitation or refinancing of federally assisted rental housing, including refunding outstanding bonds issued by the Agency or another governmental unit, and for other authorized purposes under the Act. For a description of the developments expected to be financed with proceeds of the Series Bonds, see “The Developments” herein.

Section 462A.37 of the Act requires the Agency to annually certify to the Commissioner of Management and Budget the actual amount of principal of and premium, if any, and interest on each series of Bonds issued pursuant to the Act payable in that year and the fees, charges and expenses related to the Bonds. The amount so certified with respect to the Prior Series Bonds may not exceed \$2,200,000 annually for appropriation on July 15 of each year until July 15, 2035. The amount so certified with respect to Additional Bonds (including the Series Bonds) in an aggregate principal amount up to \$80,000,000, may not exceed \$6,400,000 annually, for appropriation on July 15 of each year until July 15, 2037. Appropriations will be made from the General Fund to fund transfers by the Commissioner of Management and Budget to the Agency to pay debt service on the Outstanding Bonds and related fees, charges and expenses. The amounts appropriated to the Agency pursuant to Section 462A.37 of the Act are the “Housing Infrastructure State Appropriations.”

Under the Indenture, the Agency has covenanted to annually certify to the Commissioner of Management and Budget the actual amount of principal of and premium, if any, and interest on each series of Bonds issued pursuant to the Act payable in that year and the fees, charges and expenses related to the Bonds.

The Act contains no provision establishing any right of Owners of Outstanding Bonds to require the Commissioner of Management and Budget to make the specified Housing Infrastructure State Appropriations or limiting the ability of the State to amend or repeal Section 462A.37 of the Act or, by other legislative, executive or judicial action, to adversely affect the amount or timely transfer of Housing Infrastructure State Appropriations.

Certain Risks With Respect to Payment of Housing Infrastructure State Appropriations

Section 462A.37 of the Act provides for annual Housing Infrastructure State Appropriations of funds from the General Fund to the Agency for payment of Outstanding Bonds, conditioned upon certification by the Agency to the Commissioner of Management and Budget of the actual amount of annual debt service on each series of Outstanding Bonds. The Housing Infrastructure State Appropriations constitute an appropriation for future years that does not require any further action by the Legislature. However, pursuant to Minnesota law, the Legislature may reduce or repeal a standing appropriation in its entirety. The Legislature is prohibited from acting to bind any future Legislature. **Any of: (i) a legislative reduction or repeal of the Housing Infrastructure State Appropriations established by Section 462A.37 of the Act; (ii) an unallotment of, or other executive action affecting, the Housing Infrastructure State Appropriations established by Section 462A.37 of the Act; or (iii) a partial government shutdown affecting the practical ability of the Commissioner of Management and Budget to make transfers of Housing Infrastructure State Appropriations to the Agency could prevent the anticipated full and timely payment of interest and principal then due on the Series Bonds. In addition, prospective secondary market purchaser concerns that such an event might occur could materially and adversely affect the market price of the Outstanding Series Bonds even if the event does not in fact occur.**

Reduction or Repeal of Appropriation.

Housing Infrastructure State Appropriations. The Housing Infrastructure State Appropriations constitute a standing appropriation that does not require any further action by the Legislature for payments to be made in future years. However, as provided by Minnesota law, the Legislature may reduce or repeal a standing appropriation entirely. The State cannot give any assurance that the Legislature will not reduce or repeal the Housing Infrastructure State Appropriations.

Appropriations Other Than Housing Infrastructure State Appropriations. Certain State appropriations (other than the Housing Infrastructure State Appropriations) for limited payment obligations of the State are not standing appropriations and, thus, require action by the Legislature on an annual or biennial basis. The State's obligation to make payments on these State or other obligations is not a general or moral obligation indebtedness of the State; rather the State is obligated to make payments only to the extent moneys are appropriated from time to time for that purpose. In the past, the Legislature has failed to make appropriations as necessary to pay in full debt service on State or other obligations, including in 1980 and 1981, when an appropriation to the Minnesota State Zoological Board (the "Zoo Board") of net revenues of a zoo ride facility were insufficient to allow the Zoo Board to make payments pursuant to an installment purchase agreement, which payments had been assigned to holders of certificates of participation in that agreement. In 1989, the Legislature declined to appropriate funds to St. Cloud State University as necessary to make certain payments under an energy services agreement, which payments had been assigned to an indenture trustee as security for the payment of principal of and interest on industrial development revenue bonds issued by the City of St. Cloud, Minnesota. As previously stated, the limited payments obligations of the State described in this paragraph were not standing appropriations and, unlike the Series Bonds, required affirmative action by the Legislature on an annual or biennial basis for State payments to be made in respect of said obligations.

Unallotment. The Housing Infrastructure State Appropriations are subject to executive unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152. Article XI, Section 6 of the Minnesota Constitution requires a balanced budget for the State. Pursuant to that requirement, Minnesota law requires the Governor to submit a proposed State budget to the Legislature by the end of January of each odd-numbered year for that year and the ensuing even-numbered year (those years together, the "biennium"). On July 1 of each odd-numbered year, the

Commissioner of Management and Budget transfers to the Budget Reserve Account within the General Fund (the “Budget Reserve”) any amounts specifically appropriated by law to the Budget Reserve. Pursuant to Minnesota Statutes, Section 16A.152, if the Commissioner of Management and Budget determines that probable receipts for the General Fund will be less than anticipated, and that the amount available for the remainder of the biennium will be less than needed, the Commissioner of Management and Budget, with the approval of the Governor, may use amounts in the Budget Reserve to balance the State budget. Section 16A.152 further permits the Commissioner of Management and Budget, with the approval of the Governor, to “unallot” funds as follows:

- (a) An additional deficit shall, with the approval of the Governor, and after consulting the Legislative Advisory Commission, be made up by reducing unexpended allotments of any prior appropriation or transfer. Notwithstanding any other law to the contrary, the Commissioner of Management and Budget is empowered to defer or suspend prior statutorily created obligations which would prevent effecting such reductions.
- (b) If the Commissioner of Management and Budget determines that probable receipts for any other fund, appropriation, or item will be less than anticipated, and that the amount available for the remainder of the term of the appropriation or for any allotment period will be less than needed, the Commissioner of Management and Budget shall notify the agency concerned and then reduce the amount allotted or to be allotted so as to prevent a deficit.
- (c) In reducing allotments, the Commissioner of Management and Budget may consider other sources of revenue available to recipients of State appropriations and may apply allotment reductions based on all sources of revenue available.

During and after the legislative sessions, revenues are updated to reflect legislative actions that have a direct impact on State revenues and changes in economic conditions that may materially affect the results of previous revenue forecasts. If, during the course of the fiscal year, the Commissioner of Management and Budget discovers that probable revenues will be less than anticipated, the Commissioner, with the approval of the Governor, is required to reduce allotments as necessary to balance expenditures and revenues forecast for the then current biennium. The Governor also has the authority to request legislative actions to provide additional sources of revenue, but those requests do not relieve the Commissioner of Management and Budget of his obligation to reduce allotments to State agencies.

The executive branch has imposed unallotments in prior fiscal years, but not with respect to the payment of debt service. Over the past thirty years, the unallotment procedure has been used as follows: \$195 million of unallotments in 1980; in 1981 local government aid payments were unallotted in November and December but were reallocated and paid by February 26, 1982; \$109 million of unallotments in 1986; \$281 million of unallotments in 2003; \$271 million of unallotments in 2008; and \$2.68 billion of unallotments in 2009. The 2009 unallotment was unique in that it resulted from the passage of appropriation bills for the fiscal biennium, but the then-Governor vetoed a tax bill that would have balanced the biennial budget by raising revenues and shifting payments. In litigation challenging the 2009 unallotments, the Minnesota Supreme Court concluded that unallotment could not be used to balance the budget for an entire biennium when balanced spending and revenue has not been agreed upon by the legislature and the Governor. The legislature and Governor subsequently agreed to a balanced budget for the biennium. While appropriations from the General Fund for payment of debt service have not previously been unallotted, the State cannot give any assurance that unallotment of the Housing Infrastructure State Appropriations will not be imposed in any future year.

Other Risks. There can be no assurance that other events outside the control of the Commissioner of Management and Budget, such as a temporary State government shutdown, will not affect the ability of the Commissioner of Management and Budget to make timely payments of principal of and interest on the Series Bonds.

The Bonds are not general obligations of the Agency and the Agency has not pledged its general funds or assets to the payment of the Bonds or the interest thereon. The Agency will pay principal of, premium, if any, and interest on the Bonds solely from the Trust Estate established pursuant to the Indenture, consisting principally of Housing Infrastructure State Appropriations. In no event will the Agency make payments with respect to the Bonds from its general revenues, which include appropriations from the State other than the Housing Infrastructure State Appropriations pursuant to Section 462A.37 of the Act. The Bonds will not constitute indebtedness or another obligation of the State and are not public debt of the State. The State will not pledge its full faith, credit and taxing power to payment of the Bonds or the interest thereon or to the annual transfers of Housing Infrastructure State Appropriations to the Agency.

Additional Bonds

In addition to the Series Bonds described herein, the Agency may in its discretion issue up to \$42,430,000 in principal amount of Additional Bonds to provide funds to make additional Housing Infrastructure Loans and pay costs of issuance of such Additional Bonds and other purposes authorized by Section 462A.37 of the Act. Any Additional Bonds are to be authorized by a resolution of the Agency and prescribed in a supplemental indenture (a "Supplemental Indenture") executed by the Agency and the Trustee and which, when so issued, authorized and prescribed, will be secured by the Indenture and the Trust Estate, consisting primarily of Housing Infrastructure State Appropriations, on a parity with the Bonds then Outstanding under the Indenture; provided that no Additional Bonds are to be issued under the Indenture or secured by the Trust Estate on a parity with the Outstanding Bonds unless there is delivered to the Trustee the following: (a) An Agency resolution authorizing the issuance of the Additional Bonds and the sale thereof to the purchaser or purchasers named therein; (b) an Agency order directing the authentication of a specified principal amount of Additional Bonds of a specified series and the delivery thereof to or upon the order of the purchaser or purchasers named therein upon payment of the purchase price set forth therein; (c) an Agency Certificate to the effect that the principal and interest required to be paid on the Outstanding Bonds, including the Additional Bonds to be issued, in the current and any future Fiscal Year, does not exceed the maximum amount of Housing Infrastructure State Appropriations authorized by the Act in any Fiscal Year; (d) an opinion of Bond Counsel (i) stating that all conditions precedent provided in the Indenture relating to the authentication and delivery of the Additional Bonds have been complied with, and (ii) stating that the Additional Bonds whose authentication and delivery are then applied for, when issued and executed by the Agency and authenticated and delivered by the Trustee, will be the valid and binding special, limited obligations of the Agency in accordance with their terms and entitled to the benefits of and secured by the lien of the Indenture, subject to customary qualifications and assumptions; (e) an executed counterpart of the Supplemental Indenture creating the Additional Bonds; and (f) written confirmation from each Rating Agency that issuance of the Additional Bonds will not impair the then existing rating on Outstanding Bonds.

DEBT SERVICE REQUIREMENTS ON OUTSTANDING BONDS

The following table sets forth, for each Fiscal Year of the State ending June 30, the amounts to be required for payment of interest on (net of capitalized interest) and principal at maturity or mandatory sinking fund redemption of the Prior Series Bonds and the Series Bonds (assuming no optional redemption of such Bonds) and which are required to be paid from the Housing Infrastructure State Appropriations of up to \$8,600,000 expected to be received on July 15 of each such fiscal year (\$2,200,000 in fiscal year 2015):

Fiscal Year Ending June 30	Prior Series Bonds		Series Bonds		Total
	Principal	Interest	Principal	Interest	
2015	\$1,640,000	\$ 558,515	\$ ---	\$ ---	\$2,198,515
2016	930,000	1,100,185	5,000,000	1,396,802	8,426,987
2017	960,000	1,071,835	1,070,000	1,429,495	4,531,330
2018	990,000	1,040,435	1,105,000	1,391,345	4,526,780
2019	1,025,000	1,005,810	1,155,000	1,346,145	4,531,955
2020	1,060,000	972,885	1,200,000	1,299,045	4,531,930
2021	1,090,000	945,021	1,250,000	1,250,045	4,535,066
2022	1,120,000	914,080	1,305,000	1,192,420	4,531,499
2023	1,155,000	875,826	1,370,000	1,125,545	4,526,371
2024	1,195,000	837,460	1,420,000	1,076,030	4,528,490
2025	1,235,000	798,378	1,455,000	1,044,033	4,532,411
2026	1,275,000	755,281	1,510,000	989,550	4,529,831
2027	1,335,000	699,400	1,585,000	912,175	4,531,575
2028	1,390,000	639,750	1,665,000	830,925	4,525,675
2029	1,450,000	581,556	1,735,000	763,275	4,529,831
2030	1,515,000	515,856	1,805,000	692,125	4,527,981
2031	1,585,000	448,981	1,895,000	599,625	4,528,606
2032	1,650,000	380,525	1,995,000	502,375	4,527,900
2033	1,725,000	306,950	2,095,000	400,125	4,527,075
2034	1,805,000	228,756	2,205,000	292,625	4,531,381
2035	1,890,000	143,888	2,315,000	179,625	4,528,513
2036	1,980,000	49,500	2,435,000	60,875	4,525,375

Under the Indenture, Housing Infrastructure State Appropriations are to be credited to the Bond Fund and applied to the payment of principal of and interest on Outstanding Bonds before being applied to the payment of fees, charges and expenses with respect to the Bonds. (See “Appendix A—Summary of Certain Provisions of the Indenture—Bond Fund.”)

STATE FINANCIAL INFORMATION

The Bonds (including the Series Bonds) are special, limited obligations of the Agency. Specified transfers expected to be made by the State pursuant to Section 462A.37 of the Act are pledged pursuant to the Indenture for the payment of the Outstanding Bonds. (See “Nature of Obligation and Source of Payment.”) Potential purchasers and Owners of the Series Bonds are advised to consider the likelihood of their full and timely receipt of principal and interest payments on the Series Bonds when due on the basis of the financial condition of the State, rather than that of the Agency.

General financial information relating to the State is set forth in Appendices E through H to this Official Statement. Basic financial statements for the State for the Fiscal Year ended June 30, 2014, are included as Appendix I. The State most recently released certain revenue and expenditure forecasts prepared by the Department of Management and Budget in November 2014. Information concerning this forecast is included in Appendix F. The next official forecast of revenue and expenditures will be prepared in February 2015 and will be released in March 2015.

The February 2015 forecast of revenue and expenditures will be available on the Minnesota Management and Budget website (www.mn.gov/mmb/) and on the Municipal Securities Rulemaking Board's internet repository named "Electronic Municipal Market Access" ("EMMA") filed with respect to the Series Bonds. Any amendment or supplement to the basic financial statements of the State, and any subsequent financial statements published by the State and made publicly available in a State official statement or revenue and expenditure forecast required by statute or an official quarterly economic update published by the State on the Minnesota Management and Budget website and also filed on EMMA with respect to the Series Bonds, to and including a date 25 days following the "end of the underwriting period" (as defined in Rule 15c2-12 of the Securities and Exchange Commission) applicable to the Series Bonds offered hereby, will be deemed to be incorporated by reference in this Official Statement from the date made publicly available. No other information on the Minnesota Management and Budget website or on EMMA is incorporated into this Official Statement. Any statement contained in any document incorporated or deemed to be incorporated by reference herein will be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any other subsequently publicly available document that also is, or is deemed to be, incorporated by reference herein modifies or supersedes that statement. Any statement so modified or superseded will not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

THE DEVELOPMENTS

The Series Bonds are being issued to provide money for the Agency to fund all or a portion of 12 separate Housing Infrastructure Loans for the purposes permitted to be funded pursuant to Section 462A.37 of the Act. To the extent that proceeds of the Series Bonds or Additional Bonds are not sufficient to fund all of these Housing Infrastructure Loans, the Agency will fund the remaining portion of the Housing Infrastructure Loans from its own funds.

One Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as Beacon Hill, in Grand Rapids, Minnesota. The development will consist of a one-building single story apartment building with 20 residential units, together with 28 townhome units, with support services provided by Northland Counseling Center. The development will be acquired and constructed by Beacon Hill Plaza LP, a Minnesota limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be Beacon Hill Plaza LLC, a Minnesota limited liability company, or another entity owned by Itasca County HRA, Grand Rapids, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, known as Hawthorne EcoVillage Apartments. The development will consist of a three-building multi-story apartment development in Minneapolis, Minnesota. The development will have 75 residential units, with support services provided by Project for Pride in Living, Inc.. The development will be acquired and constructed by Hawthorne EcoVillage Limited Partnership, a Minnesota limited liability corporation, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be PPL Hawthorne EcoVillage LLC, a Minnesota limited liability company, or another entity owned by Project for Pride in Living, Inc., a Minnesota nonprofit corporation, Minneapolis, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, known as Hiawatha Bluffs Living. The development will consist of a one-building multi-story apartment development in Winona, Minnesota. The development will have 20 residential units, with support services provided by Hiawatha Valley Mental Health Center. The development will be acquired and constructed by a yet-to-be formed entity, the general partner of which will be a Minnesota limited liability company owned by Hiawatha Valley Mental Health Center, Winona, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily permanent supportive housing development, known as Higher Ground. The development will consist of a one-building multi-story supportive housing development in Saint Paul, Minnesota. The development will have 193 residential units, with support services provided by Catholic Charities of Saint Paul and Minneapolis. The development will be acquired and constructed by Dorothy Day LLC, a Minnesota limited

liability company, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be Catholic Charities of Saint Paul and Minneapolis, or another entity of Catholic Charities of Saint Paul and Minneapolis.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the rehabilitation of a multifamily housing development, known as Little Earth of United Tribes. The development is a three-building multi-story apartment development in Minneapolis, Minnesota. The development has 78 residential units. The development will be owned and rehabilitated by Little Earth of United Tribes Housing Corporation, a Minnesota nonprofit corporation, Minneapolis, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as Prior Crossing. The development will consist of a single-building multi-story apartment development in Saint Paul, Minnesota. The development will have 44 residential units, with support services provided by Amherst H. Wilder Foundation. The development will be acquired and constructed by Prior Crossing Limited Partnership, a Minnesota limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be Prior Crossing, LLC, a Minnesota limited liability company, or another entity owned by Beacon Interfaith Housing Collaborative, Saint Paul, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as Rochester Youth and Family Housing. The development will consist of a single-building multi-story apartment development in Rochester, Minnesota. The development will have 55 residential units, with support services provided by Olmsted County Community Services. The development will be acquired and constructed by Rochester Youth & Families LLLP, a Minnesota limited liability limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be CCHC Developer Rochester, LLC, a Minnesota limited liability company, or another entity owned by Center City Housing Corporation, Duluth, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the rehabilitation of a multifamily housing development, known as Skyline Tower. The development is a one-building 24-story apartment development in Saint Paul, Minnesota. The development has 504 residential units with support services provided by CommonBond Communities, Saint Paul, Minnesota. The development will be owned and rehabilitated by Skyline Tower of St. Paul LP, a Minnesota limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be CommonBond Investment Corporation, a Minnesota for-profit corporation, or another entity owned by CommonBond Communities.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as Sunwood Village. The development will consist of a single-building multi-story apartment development in Ramsey, Minnesota. The development will have 47 residential units, with support services provided by CommonBond Communities, Saint Paul, Minnesota. The development will be acquired and constructed by CB Ramsey Housing Limited Partnership, a Minnesota limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; one of the managing partners of which will be CB Ramsey Housing LLC, a Minnesota limited liability company, or another entity owned by CommonBond Communities, Saint Paul, Minnesota.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as VA Housing St. Cloud. The development is a one-building rental development in St. Cloud, Minnesota. The development will have 37 residential units with support services provided by St. Cloud VA Health Care System. The development will be acquired and constructed by CBVA St. Cloud Limited Partnership, a Minnesota limited partnership, or an affiliate thereof or successor thereto, as its initial owner, operator or manager; whose managing members will include SCI Associates, LLC, a Minnesota limited liability company, or another entity affiliated with Sand Companies, Inc., Waite Park, Minnesota, and Affordable Housing Initiatives, a Minnesota nonprofit corporation.

Another Housing Infrastructure Loan is expected to finance a portion of the cost of the acquisition and construction of a multifamily housing development, to be known as Veterans East. The development will consist of a single-building multi-story apartment development in unincorporated Hennepin County, Minnesota. The

development will have 100 residential units with support services provided by BDC Management Co. The development will be acquired and constructed by a yet-to-be formed Minnesota limited partnership, as its initial owner, operator or manager; one of the managing partners of which will be Community Housing Development Corporation, a Minnesota corporation, or a Minnesota limited liability company owned by Community Housing Development Corporation.

Housing Infrastructure Loans also are expected to be made to one or more Community Land Trusts, for the acquisition of land upon which one or more condominium units, townhouses, or structures consisting of one to four single-family dwelling units, one of which will be owned and occupied by an a person or family of low and moderate income, whose income does not exceed 115% of area median income as adjusted from time to time by the U.S. Department of Housing and Urban Development as its principal residence, all of which are located on or will be constructed on the acquired land, and, if applicable, eligible costs of clearing the land, demolition and utility connections. A Community Land Trust is a private nonprofit organization that is a Section 501(c)(3) tax-exempt organization that is authorized to acquire land to be leased as owner-occupied single family housing to low- and moderate-income persons or families.

Each of the Housing Infrastructure Loans described above will be a 0% interest, non-amortizing, nonrecourse deferred loan. Certain of the Housing Infrastructure Loans may also be forgivable if the conditions for use are met. No revenues from the Housing Infrastructure Loans are expected to be available to pay debt service on the Series Bonds, and payments on the Housing Infrastructure Loans, if any, are not pledged to pay principal of or interest on the Series Bonds. Consequently, Owners of the Series Bonds should not regard the Housing Infrastructure Loans or the developments financed thereby as providing security for the Series Bonds.

If any one or more of these developments does not proceed for any reason, to the extent permitted by the Code, the Agency may use moneys in the Program Fund to make loans for other developments eligible for funding under the Section 462A.37 of the Act.

ESTIMATED SOURCES AND USES OF FUNDS

The estimated sources and uses of funds related to the Series Bonds are as follows:

Sources:

Principal Amount of Series Bonds.....	\$37,570,000
Net Original Issue Premium.....	<u>4,410,087</u>
Total Sources of Funds	\$41,980,087

Uses:

Deposit to Program Fund for Housing Infrastructure Loans	\$41,609,171
Costs of Issuance	125,000
Underwriters' Compensation	<u>245,916</u>
Total Uses of Funds	\$41,980,087

The Agency may reimburse itself from proceeds of the Series Bonds for Agency funds advanced to fund Housing Infrastructure Loans and related costs authorized by the Act before the date of issuance of the Series Bonds.

TAX EXEMPTION AND RELATED CONSIDERATIONS

General

The applicable federal tax law establishes certain requirements that must be met subsequent to the issuance and delivery of the Series Bonds in order that interest on the Series Bonds be and remain excludable from gross income under Section 103 of the Internal Revenue Code of 1986, as amended (the “Code”). These requirements are generally described below. Noncompliance with these requirements may cause interest on the Series Bonds to become includable in gross income for purposes of federal and State of Minnesota income taxation retroactive to their date of original issue, irrespective in some cases of the date on which that noncompliance is ascertained or occurs.

The Indenture and the Bond Compliance Agreements and the Tax Exemption Agreements described in the Indenture contain provisions (the “Tax Covenants”) pursuant to which, in the opinion of Bond Counsel, the current requirements of the Code can be satisfied.

Opinion of Bond Counsel

In the opinion of Kutak Rock LLP, Bond Counsel, to be delivered, with respect to the Series Bonds, on the date of issuance of the Series Bonds, assuming the accuracy of certain representations and continuing compliance by the Agency and, where applicable, the recipients of the Housing Infrastructure Loans with the Tax Covenants, under existing laws, regulations, rulings and judicial decisions, interest payable on the Series Bonds is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Code, except that no opinion is expressed as to that exclusion of interest on any 2015 Series A Bond for any period during which that 2015 Series A Bond is held by a person who is a “substantial user” of a facility financed with the proceeds of the 2015 Series A Bonds or a “related person” within the meaning of Section 147(a) of the Code. Bond Counsel is further of the opinion that interest on the Series Bonds is not a specific preference item for purposes of the federal alternative minimum tax and that interest on the 2015 Series A Bonds is not included in the calculation of adjusted current earnings of corporations for purposes of the federal alternative minimum tax.

In addition, in the opinion of Bond Counsel, interest on the Series Bonds is not includable in the taxable net income of individuals, trusts and estates for Minnesota income tax purposes. Interest on the Series Bonds is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. Interest on the Series Bonds is not includable in the Minnesota alternative minimum taxable income of individuals, estates and trusts.

Bond Counsel expresses no opinion regarding any other federal or state tax consequences with respect to the Series Bonds, and renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update its opinion after the issue date to reflect any future action, fact or circumstance, or change in law or interpretation, or otherwise. Bond Counsel expresses no opinion on the effect of any action hereafter taken or not taken in reliance upon an opinion of other counsel on the exclusion from gross income for federal income tax purposes of interest on the Series Bonds, or under state and local tax law.

A form of the Bond Counsel opinion with respect to the Series Bonds is attached hereto as Appendix D.

Prospective owners of the Series Bonds should be aware that the ownership of obligations such as the Series Bonds may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S Corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security or railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for federal income tax purposes. The extent of these collateral tax consequences will depend upon that owner’s particular tax status and other items of income or deduction, and Bond Counsel has expressed no opinion regarding any such consequences. Purchasers of the Series Bonds should consult their tax advisors as to the tax consequences of purchasing or owning the Series Bonds.

The foregoing is a brief discussion of certain collateral federal income tax matters with respect to the Series Bonds. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a Series Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Series Bonds.

Certain Ongoing Tax Requirements and Covenants

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Series Bonds in order that interest on the Series Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Series Bonds, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with those requirements may cause interest on the Series Bonds to become included in gross income for federal income tax purposes retroactive to their issue date, irrespective of the date on which the noncompliance occurs or is discovered. The Agency will covenant that it shall do and perform all acts necessary or desirable to assure the exclusion of interest on the Series Bonds from gross income under Section 103 of the Code. The Agency will deliver a certificate with respect to ongoing federal tax requirements with the issuance of the Series Bonds which will contain provisions relating to compliance with the requirements of the Code. The Agency also has required or will require recipients of the Housing Infrastructure Loans to make certain covenants relating to compliance with the requirements of the Code. No assurance can be given, however, that in the event of a breach of any such covenant, the remedies available to the Agency or the owners of the Series Bonds can be enforced judicially in a manner to assure compliance with the Code and therefore to prevent the loss of the exclusion from gross income of the interest on the Series Bonds for federal income tax purposes.

Considerations With Respect to 2015 Series A Bonds

Low Income Set-Aside Requirements under the Code. The 2015 Series A Bonds are “exempt facility bonds” that are subject to certain low income set-aside requirements of the Code. This section includes brief summaries of the low income set-aside requirements and certain other requirements for qualified residential rental projects under the Code.

The Code requires that at least 95 percent of the net proceeds of exempt facility bonds under Section 142(a)(7) (after reduction for amounts applied to fund a reasonably required reserve fund) be used to provide “qualified residential rental projects.” The Code defines a residential rental project as a project containing units with separate and complete facilities for living, sleeping, eating, cooking, and sanitation that are available to the general public and are to be used on other than a transient basis. Section 142(d) of the Code requires that either (i) at least 20% of the completed units in a project to be financed with the proceeds of the 2015 Series A Bonds be continuously occupied during the “qualified project period” by individuals and families whose annual adjusted income does not exceed 50% of the area median income (with adjustments for family size), or (ii) at least 40% of the completed units in a project to be financed with the proceeds of the Series Bonds be continuously occupied during the qualified project period by individuals and families whose annual adjusted income does not exceed 60% of the area median income (with adjustments for family size). The Agency will make elections on the applicable low income set-aside requirements with respect to each development expected to be financed with the proceeds of the 2015 Series A Bonds. In addition, all of the units in a development must be rented or available for rental on a continuous basis throughout the applicable qualified project period. The Code defines the “qualified project period” as the period beginning on the first day upon which 10% of the units in a project are occupied and ending on the latest of (i) the date that is 15 years after the date upon which 50% of the residential units in the project are occupied, (ii) the first day on which no tax-exempt private activity bond issued with respect to the project is outstanding, or (iii) the date upon which any assistance provided with respect to the project under Section 8 of the United States Housing Act of 1937, as amended, terminates. A development generally will meet the continuing low income set aside requirement so long as a tenant's income does not increase to more than 140% of the applicable income limitation. Generally, upon an increase of a tenant's income over 140% of the applicable income limitation, the next available unit of comparable or smaller size in the applicable development must be rented to a tenant whose income does not exceed the applicable income limitation; provided however, that if tax credits under Section 42 of the Code are allowed with respect to the applicable development, the next available unit of a comparable or smaller size in the same building as the tenant whose income has increased over 140% of the applicable income limitation must be rented to a tenant whose income does not exceed the applicable income limitation. The Code requires

annual certifications to be made by the operator of the development to the Secretary of the Treasury regarding compliance with the applicable income limitations.

Expenditures for Rehabilitation. The Code requires that the owner of an existing development spend a minimum sum of money for rehabilitation expenditures with regard to the development. The minimum amount of rehabilitation expenditures that must be incurred is equal to 15% of the amount of 2015 Series A Bond proceeds applied to pay for the cost of acquiring the existing building (including the building fixtures and equipment within, but not including the cost of land). That minimum amount of rehabilitation expenditures must be incurred no later than 2 years after the later of the date of issuance of the 2015 Series A Bonds or the date that the building is acquired by the owner. The Code also requires that less than 25% of the net proceeds of the 2015 Series A Bonds be used to acquire land.

Certain State Tax Legislation. Minnesota, like many other states, generally taxes interest on obligations of governmental issuers in other states. In 1995, Minnesota enacted a statement of intent, codified at Minn. Stat. § 289A.50, subd. 10, that interest on obligations of Minnesota governmental units and Indian tribes be included in the net income of individuals, estates and trusts for Minnesota income tax purposes if a court determines that Minnesota's exemption of that interest and its taxation of interest on obligations of governmental issuers in other states unlawfully discriminates against interstate commerce. This provision applies to taxable years that begin during or after the calendar year in which any such court decision becomes final, irrespective of the date upon which the obligations were issued.

On May 19, 2008 the U.S. Supreme Court held in *Department of Revenue of Kentucky v. Davis* that Kentucky's taxation of interest on bonds issued by other states and their political subdivisions, while exempting from taxation interest on bonds issued by the Commonwealth of Kentucky or its political subdivision, does not impermissibly discriminate against interstate commerce under the Commerce Clause of the U.S. Constitution. In a footnote, however, the Court stated that it had not addressed whether differential treatment of "so called 'private activity,' 'industrial revenue,' or 'conduit' bonds . . . used to finance projects by private entities" violate the Commerce Clause, adding that "we cannot tell with certainty what the consequences would be of holding that Kentucky violates the Commerce Clause by exempting such bonds; we must assume that it could disrupt important projects that the States have deemed to have public purposes. Accordingly, it is best to set this argument aside and leave for another day any claim that differential treatment of interest on private-activity bonds should be evaluated differently from the treatment of municipal bond interest generally."

Since the 2015 Series A Bonds are "private activity bonds" and the Supreme Court's opinion left open the possibility of a challenge to Minnesota's differential treatment of the interest on private activity bonds issued in other states, the Agency cannot predict the outcome of any challenge. If Minnesota's treatment of those bonds were held to unlawfully discriminate against interstate commerce, the court making such a finding would have to decide upon a remedy for the tax years at issue in the case. Even if the remedy applied to those years preceding the decision were to exempt other states' bond interest rather than to tax Minnesota bond interest, application of the 1995 statute to subsequent years could cause interest on the 2015 Series A Bonds to become taxable by Minnesota and the market value of the 2015 Series A Bonds to decline.

Considerations with Respect to the 2015 Series B Bonds

Assuming compliance with the following covenants, the 2015 Series B Bonds will not be treated as private activity bonds within the meaning of Section 141 of the Code.

(1) If either (a) or (b) below is true with respect to the 2015 Series B Bonds:

(a) No more than ten percent (10%) of the proceeds of the 2015 Series B Bonds (net of costs of issuing the 2015 Series B Bonds and any reserve funds established with proceeds of the 2015 Series B Bonds) will be used for any private business use (as contemplated by Section 141(b)(1) of the Code). For this purpose, use of the proceeds by a Section 501(c)(3) entity is considered private business use.

(b) Payment of the principal of or interest on no more than ten percent (10%) of the proceeds of the 2015 Series B Bonds (net of costs of issuing the 2015 Series B Bonds and any reserve fund established with the

proceeds of the 2015 Series B Bonds) is (under the terms of the 2015 Series B Bonds or any underlying arrangement) directly or indirectly (i) secured by any interest in (A) property used or to be used for a private business use (as contemplated by Section 141(b)(1) of the Code) or (B) payments in respect of that property or (ii) to be derived from payments (whether or not to the Agency) in respect of property or borrowed money used or to be used for a private business use (as contemplated by Section 141(b)(1) of the Code). For this purpose, the loan of the proceeds to, or the use of the property by, a Section 501(c)(3) organization is considered property or borrower money used for a private business use.

(2) The proceeds of the 2015 Series B Bonds, if any, that are to be used for any private business use (as contemplated by Section 141(b)(1) of the Code) that is not related to any government use, plus the proceeds of the 2015 Series B Bonds, if any, that are to be used for any private business use (as contemplated by Section 141(b)(1) of the Code) that is related to any government use but disproportionate to the related government use that is financed by the proceeds of the 2015 Series B Bonds, will not exceed five percent (5%) of the proceeds of the 2015 Series B Bonds (net of costs of issuing the 2015 Series B Bonds and any reasonably required reserve funds established with the proceeds of the 2015 Series B Bonds).

(3) No portion of the proceeds of the 2015 Series B Bonds will be used by the Agency with respect to any output facility within the meaning of Section 141(b)(4) of the Code unless, in the opinion of nationally recognized bond counsel, that use will not result in the inclusion in gross income of interest on the 2015 Series B Bonds for federal income tax purposes.

(4) No portion of the proceeds of the 2015 Series B Bonds will be used (directly or indirectly) to make or finance loans to any person, other than persons that are governmental units.

With respect to clause (4) above, the Housing Infrastructure Loans financed with proceeds of the 2015 Series B Bonds are treated as grants.

Notwithstanding the foregoing, the Agency may make repayable loans to organizations of the type described in Section 501(c)(3) of the Code (the "Nonprofit Organizations"). To the extent that more than 5% of the net proceeds of the 2015 Series B Bonds (or \$5,000,000, whichever is less) are used to make repayable loans to Nonprofit Organizations, and not used in an unrelated trade or business of such Nonprofit Organizations (as defined in Section 513 of the Code), such 2015 Series B Bonds will be classified for federal income tax purposes as qualified 501(c)(3) bonds within the meaning of Section 145 of the Code. As a condition to the exclusion from gross income of interest on the 2015 Series B Bonds for federal income tax purposes, all of the following must be satisfied:

- (1) If either (a) or (b) below is true with respect to the 2015 Series B Bonds:
 - (a) No more than 5% of the proceeds of the 2015 Series B Bonds (net of the costs of issuing the 2015 Series B Bonds and any reserve fund that is funded with proceeds of the 2015 Series B Bonds) will be used for any private business use (as contemplated by Section 141(b)(1) of the Code); or
 - (b) Payment of the principal of or interest on no more than 5% of the proceeds of the 2015 Series B Bonds (net of the costs of issuing the 2015 Series B Bonds and any reserve fund that is funded with proceeds of the 2015 Series B Bonds) is (under the terms of the 2015 Series B Bonds or any underlying arrangement) directly or indirectly (1) secured by any interest in (i) property used or to be used for a private business use (as contemplated by Section 141(b)(1) of the Code) or (ii) payments in respect of such property or (2) derived from payments (whether or not to the Agency) in respect of property or borrowed money used or to be used for a private business use (as contemplated by Section 141(b)(1) of the Code).
- (2) No more than 5% of the proceeds of the 2015 Series B Bonds (net of the costs of issuing the 2015 Series B Bonds and any reserve fund that is funded with proceeds of the 2015 Series B Bonds) are used to make loans to entities that are neither a state or local governmental entity or a Nonprofit Organization.

- (3) No portion of the proceeds of the 2015 Series B Bonds will be used by the Agency with respect to an output facility within the meaning of Section 141(b)(4) of the Code, unless, in the opinion of nationally recognized bond counsel, such use will not result in the inclusion in gross income of the interest on the 2015 Series B Bonds for federal income tax purposes.

Bond Premium

Certain of the Series Bonds have been sold at an original issue premium. An amount equal to the excess of the issue price of a Series Bond over its stated redemption price at maturity constitutes premium on that Series Bond. An initial purchaser of a Series Bond must amortize any premium over that Series Bond's term using constant yield principles, based on the purchaser's yield to maturity (or, in the case of Series Bonds callable prior to their maturity, by amortizing the premium to the call date, based on the purchaser's yield to the call date and giving effect to any call premium). As premium is amortized, the amount of the amortization offsets a corresponding amount of interest for the period and the purchaser's basis in that Series Bond is reduced by a corresponding amount resulting in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes, upon a sale or disposition of that Series Bond prior to its maturity. Even though the purchaser's basis may be reduced, no federal income tax deduction is allowed. Purchasers of the Series Bonds should consult with their tax advisors with respect to the determination and treatment of premium for federal income tax purposes and with respect to the state and local tax consequences of owning a Series Bond.

Original Issue Discount

Series Bonds sold at an initial public offering price that is less than the stated amount to be paid at maturity constitute "Discount Bonds." The difference between the initial public offering prices of any such Discount Bond and the stated amount to be paid at maturity constitutes original issue discount treated as interest which is excluded from gross income for federal income tax purposes to the same extent as interest on such Discount Bond.

The amount of original issue discount which is treated as having accrued with respect to such Discount Bond is added to the cost basis of the owner in determining, for federal income tax purposes, gain or loss upon disposition of such Discount Bond (including its sale, redemption or payment at maturity). Amounts received upon disposition of such Discount Bond which are attributable to accrued original issue discount will be treated as tax-exempt interest, rather than as taxable gain, for federal income tax purposes.

Original issue discount is treated as compounding semiannually, at a rate determined by reference to the yield to maturity of each individual Discount Bond, on days that are determined by reference to the maturity date of such Discount Bond. The amount treated as original issue discount on such Discount Bond for a particular semiannual accrual period is equal to the product of (i) the yield to maturity for such Discount Bond (determined by compounding at the close of each accrual period) and (ii) the amount which would have been the tax basis of such Discount Bond at the beginning of the particular accrual period if held by the original purchaser, less the amount of any interest payable for such Discount Bond during the accrual period. The tax basis is determined by adding to the initial public offering price on such Discount Bond the sum of the amounts that have been treated as original issue discount for such purposes during all prior periods. If such Discount Bond is sold between semiannual compounding dates, original issue discount which would have been accrued for that semiannual compounding period for federal income tax purposes is to be apportioned in equal amounts among the days in such compounding period.

Owners of Discount Bonds should consult their tax advisors with respect to the determination and treatment of original issue discount accrued as of any date and with respect to the state and local tax consequences of owning a Discount Bond.

Changes in Federal Tax Law

From time to time, there are legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to above, prevent owners of the Series Bonds from realizing the full current benefit of the tax treatment of the Series Bonds or adversely affect the market value of the Series

Bonds. It cannot be predicted whether or in what form any such proposal might be enacted or whether, if enacted, it would apply to bonds issued prior to enactment. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced that, if implemented or concluded in a particular manner, could adversely affect the market value of the Series Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Series Bonds or the market value thereof would be impacted thereby. Purchasers of the Series Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Series Bonds and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending legislation, regulatory initiatives or litigation.

CONTINUING DISCLOSURE

The Agency will covenant in a continuing disclosure undertaking for the benefit of the Owners and Beneficial Owners (as defined in Appendix C hereto) of the Series Bonds to provide annually certain financial information and operating data relating to the State and to provide notices of the occurrence of certain enumerated events. That information and notices are to be filed by the Agency with the Municipal Securities Rulemaking Board through its internet repository named “Electronic Municipal Market Access” (EMMA). (See “Appendix C — Summary of Continuing Disclosure Undertakings.”) The Agency and the State will enter into a separate agreement pursuant to which the State will agree to provide to the Agency the information needed for the Annual Report described in Appendix C. (See “Appendix C — Summary of Continuing Disclosure Undertakings.”)

These covenants have been made in order to assist the Underwriters in complying with the Rule (as defined in Appendix C hereto). Breach of the covenants will not constitute a default or an “Event of Default” under the Series Bonds or the Indenture. A broker or dealer is to consider a known breach of the covenants, however, before recommending the purchase or sale of the Series Bonds in the secondary market. Thus, a failure on the part of the Agency or the State to observe the covenants may adversely affect the marketability and liquidity of the Series Bonds and their market price. In undertakings where the State is the obligated person, the Agency cannot provide annual financial information and operating data of the State until received from the State. Information on the State’s record of compliance with its continuing disclosure obligations follows in the next four paragraphs.

The State did not timely file its Comprehensive Annual Financial Report (“CAFR”) with EMMA for the fiscal year ended June 30, 2012 (the “2012 CAFR”). Under the terms of the continuing disclosure undertaking for each series of bonds for which the State is an obligated person, such filing was supposed to be made by December 31, 2012. Although the State did not timely file its 2012 CAFR, the State did notify holders of all general obligation bonds and all bonds supported by State appropriations, by a voluntary filing to EMMA on December 7, 2012, that the 2012 CAFR would be delayed. On December 28, 2012, the State filed a notice of failure to file annual financial information with respect to all general obligation bonds and all bonds supported by State appropriations. On February 13, 2013, the State updated its voluntary December 7, 2012 EMMA filing to notify investors that the estimated date of delivery of the 2012 CAFR would be mid-March 2013. The 2012 CAFR was filed with EMMA on March 27, 2013. The filing of the 2012 CAFR was primarily delayed due to the implementation of a new State accounting and procurement software system. The State completed the posting of its 2013 CAFR and 2014 CAFR in a timely manner, and expects, in the future, to continue completing its annual CAFR and EMMA filings on or before December 31st of each year.

Prior to July 2009 and thereafter on EMMA, the State filed through Disclosure USA or by sending appropriate documents through mail or other courier services and therefor on EMMA. The State did not timely file notices of ratings changes or the State’s CAFR for the fiscal years ended June 30, 2007 through 2012 with respect to the following bonds for which the State was an “obligated person” within the meaning of Rule 15c2-12: (i) the \$31,165,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2002-10, (ii) the \$79,665,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-12, (iii) the \$23,695,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2002-9, (iv) the \$58,580,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-11 (collectively, the “St. Paul Bonds”), (v) the \$6,395,000 City of

Bemidji Lease Revenue Refunding Bonds, Series 2008 (the “2008 Bonds”), and (vi) the \$8,275,000 City of Bemidji Lease Revenue Bonds dated April 1, 2000 (the “2000 Bonds”). On January 9, 2013, the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2011 for the St. Paul Bonds with EMMA, and on March 27, 2013 filed its 2012 CAFR. On February 6, 2013, the State also made a detailed filing of the rating history by each rating agency that publishes a rating for the St. Paul Bonds, with respect to all previous rating changes for each series of the St. Paul Bonds. On January 9, 2013 the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2009 for the 2000 Bonds. The 2000 Bonds were fully refunded in October 2008. The State filed notice of a 2003 rating change on the 2000 Bonds in July 2014. On January 9, 2013, the State filed its CAFRs for the 2008 Bonds for the fiscal years ended June 30, 2007 through 2011 with EMMA, and on March 27, 2013 filed its 2012 CAFR.

The State did not timely file certain required notices of rating changes for the insurance entities and underlying ratings related to the following bonds: (i) the \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006, insured by MBIA, (ii) the \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008, insured by Assured Guaranty, (iii) the \$60,510,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2009, insured by Assured Guaranty, and (iv) the \$345,000,000 State of Minnesota General Obligation State Bonds dated August 1, 2006, in which the August 1, 2026 maturity, \$14,585,000, is insured by MBIA. The State has posted on EMMA the appropriate notices of Material Events.

The State did not timely file certain CAFR and Operating data (“Financials”) for the (i) \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009, 2010 Financials posted on EMMA on March 11, 2011), (ii) \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008 (2008 Financials show as filed on February 9, 2009, 2010 Financials show as filed on EMMA on March 11, 2011), (iii) \$557,960,000 State of Minnesota General Obligation Bonds, Series 2005 (2005 Financials show as filed on January 25, 2006, 2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009), and (iv) \$345,000,000 State of Minnesota General Obligation Bonds, Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed February 9, 2009).

LITIGATION

There is not now pending or, to the best knowledge of the officers of the Agency or the State, overtly threatened any litigation against the Agency or the State seeking to restrain or enjoin the sale, issuance, execution or delivery of the Series Bonds, or in any manner questioning or affecting the validity of the Series Bonds or the proceedings or authority pursuant to which they are to be issued and sold.

While at any given time, including the present, there are numerous civil actions pending against the State, that could, if determined adversely to the State, affect the State’s expenditures, and, in some cases, its revenues, the State Attorney General is of the opinion that, except for the actions described in Note 19 to the State Financial Statements for Fiscal Year Ended June 30, 2014, included as Appendix I hereto, and additional actions, if any, discussed below, no pending actions are likely to have a material adverse effect in excess of \$15 million on the State’s expenditures or revenues during the current biennium.

The following is a discussion of developments regarding the actions described in referenced Note 19 that have occurred and are subsequent to the date of the financial statements included in Appendix I hereto, and a description of additional actions which have been initiated against the State since the date of the financial statements included in Appendix I and are material for purposes of this Official Statement.

a. *Alliance Pipeline, L.P. v. Commissioner of Revenue, et al.* (Minnesota Tax Court). The 2014 assessment has been resolved.

b. *Electric Cooperative Assessment Cases* (Minnesota Tax Court). The Electric Co-ops have appealed to the Minnesota Supreme Court and oral argument is scheduled for March 9, 2015.

c. *Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue* (Minnesota Tax Court). As of February 2015, multiple corporate taxpayers had filed about \$180 million in refund claims. The parties are filing cross-motions for summary judgment and the oral argument is scheduled for mid-March 2015.

CERTAIN LEGAL MATTERS

The validity of, and the tax exemption of interest on, the Series Bonds are subject to the opinion of Kutak Rock LLP, Atlanta, Georgia, Bond Counsel. The opinion of Bond Counsel will be provided in substantially the form set forth in Appendix D attached hereto. Certain legal matters will be passed upon for the Underwriters by their counsel, Cozen O'Connor, Minneapolis, Minnesota.

RATINGS

The Series Bonds are rated “Aa2” by Moody’s Investors Service, Inc. and “AA” by Standard & Poor’s Ratings Services. The ratings reflect only the views of these rating agencies. For an explanation of the ratings as described by those rating agencies, please contact the rating agencies. The ratings are subject to change or withdrawal by either of the rating agencies at any time. Therefore, after the date hereof, investors should not assume that those ratings are still in effect. A downward revision or withdrawal or suspension of either rating is likely to have an adverse effect on the market price and marketability of the Series Bonds.

FINANCIAL ADVISOR

CSG Advisors Incorporated (the “Financial Advisor”) is serving as financial advisor to the Agency with respect to the planning, structuring and sale of the Series Bonds. The Financial Advisor assisted in the preparation of this Official Statement and in other matters relating to the planning, structuring and issuance of the Series Bonds and provided other advice to the Agency. The Financial Advisor does not underwrite or trade bonds and will not engage in any underwriting activities with regard to the issuance and sale of the Series Bonds. The Financial Advisor is not obligated to undertake, and has not undertaken to make, an independent verification, or to assume responsibility for the accuracy, completeness or fairness, of the information contained in this Official Statement and is not obligated to review or ensure compliance with continuing disclosure undertakings.

UNDERWRITING

RBC Capital Markets, LLC, Piper Jaffray & Co. and Wells Fargo Bank, National Association (collectively, the “Underwriters”) will purchase the Series Bonds at an aggregate purchase price of \$41,734,171.38 (which price reflects an underwriting discount of \$245,915.57 and net original issue premium of \$4,410,086.95). The Underwriters may offer and sell the Series Bonds to certain dealers and certain dealer banks at prices lower than the public offering prices stated on the inside front cover hereof.

Each of the Underwriters and their respective affiliates are full service financial institutions engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage activities. Each of the Underwriters and their respective affiliates may have, from time to time, performed and may in the future perform, various investment banking services for the Agency, for which they may have received or will receive customary fees and expenses. In the ordinary course of their various business activities, each of the Underwriters and their respective affiliates may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities) and financial instruments (which may include bank loans and/or credit default swaps) for their own account and for the accounts of their customers and may at any time hold long and short positions in those securities and instruments. Those investment and securities activities may involve securities and instruments of Agency.

Piper Jaffray & Co. ("Piper") and Pershing LLC, a subsidiary of The Bank of New York Mellon Corporation, have entered into an agreement (the "Agreement") that enables Pershing LLC to distribute certain new issue municipal securities underwritten by or allocated to Piper, including the Series Bonds. Under the Agreement, Piper will share with Pershing LLC a portion of the fee or commission paid to Piper.

Wells Fargo Bank, National Association ("WFBNA"), one of the underwriters of the Series Bonds, has entered into an agreement (the "Distribution Agreement") with its affiliate, Wells Fargo Advisors, LLC ("WFA"), for the distribution of certain municipal securities offerings, including the offering of the Series Bonds. Pursuant to the Distribution Agreement, WFBNA will share a portion of its underwriting compensation with respect to the Series Bonds with WFA. WFBNA also utilizes the distribution capabilities of its affiliates, Wells Fargo Securities, LLC ("WFSLLC") and Wells Fargo Institutional Securities, LLC ("WFIS"), for the distribution of municipal securities offerings, including the offering of the Series Bonds. In connection with utilizing the distribution capabilities of WFSLLC, WFBNA pays a portion of WFSLLC's expenses based on its municipal securities transactions, including the offering of the Series Bonds. WFBNA, WFSLLC, WFIS, and WFA are each wholly-owned subsidiaries of Wells Fargo & Company.

Wells Fargo Securities is the trade name for certain securities-related capital markets and investment banking services of Wells Fargo & Company and its subsidiaries, including WFBNA.

In addition to serving as one of the Underwriters for the Series Bonds, WFBNA is also serving as Trustee under the Indenture.

MISCELLANEOUS

This Official Statement is submitted in connection with the offering of the Series Bonds and may not be reproduced or used, as a whole or in part, for any other purposes. Any statement made or incorporated in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are set forth as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the Agency and the purchasers or owners of any of the Series Bonds.

The execution and delivery of this Official Statement have been duly authorized by the Agency.

MINNESOTA HOUSING FINANCE AGENCY

By: /s/ Mary Tingerthal
Commissioner

Dated: February 18, 2015.

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APPENDIX A

SUMMARY OF CERTAIN PROVISIONS OF THE INDENTURE

The Indenture contains various definitions, covenants, security provisions, terms and conditions, certain of which are summarized below. Reference is made to the Indenture for a full and complete statement of its provisions.

Certain Defined Terms

Agency Certificate: As the case may be, a document signed by an Authorized Officer either (i) attesting to or acknowledging the circumstances, representations or other matters therein stated or set forth, (ii) setting forth matters to be determined by the Agency or an Authorized Officer pursuant to the Indenture, or (iii) requesting or directing the Trustee or other party to take action pursuant to the Indenture

Agency Resolution: A copy of a resolution certified by an Authorized Officer to have been duly adopted by the members of the Agency and to be in full force and effect on the date of such certification, and delivered to the Trustee.

Authorized Officer: The Chairperson, Vice Chairperson, Commissioner or Deputy Commissioner of the Agency or any other person authorized by resolution of the Agency to perform an act or sign a document.

Bond Compliance Agreement: A Bond Compliance Agreement, if any, entered into by the Agency and a borrower with respect to a loan funded with proceeds of Bonds deemed to be “private activity bonds” under the Code.

Bond Counsel: Any attorney or firm of attorneys of nationally recognized standing in the field of municipal law whose opinions are generally accepted by purchasers of municipal bonds selected by the Agency.

Bond Fund: The Bond Fund created under the Indenture within the Agency’s Housing Development Fund.

Bondowner: A Person in whose name a Bond is registered in the Bond Register.

Business Day: Any day (a) other than a Saturday, Sunday or other day that is a legal holiday in the State, and (b) on which banks in the city in which the designated principal corporate trust office of the Trustee are located are not required or authorized by law to be closed.

Code: The Internal Revenue Code of 1986, as amended and the applicable temporary, proposed and final Treasury regulations promulgated thereunder or applicable thereto.

Default: An Event of Default and an event or condition, the occurrence of which would, with the lapse of time or the giving of notice or both, become an Event of Default.

Fiscal Year: The 12-month period commencing July 1 and concluding on June 30 in the next succeeding calendar year, or any other 12-month period designated by the State as its fiscal year.

Government Obligations: Direct obligations of the United States of America or obligations the principal of and interest on which are guaranteed by the United States of America (including obligations issued or held in book-entry form on the books of the United States Department of the Treasury).

Interest Payment Date: The date on which interest is payable on any Bonds (other than upon redemption of a Bond on a date other than a regularly schedule interest payment date).

Investment Obligations: Any of the following securities and other investments, if and to the extent the same are at the time legal for the investment of the Agency’s moneys:

(a) Government Obligations;

(b) Obligations (i) that are backed by the full faith and credit of any state of the United States of America, (ii) of any agency of the United States of America, or (iii) of any public corporation sponsored by the United States of America, provided that, at the time of purchase, such obligations shall not adversely affect the Rating of the Bonds;

(c) Interest bearing time or demand deposits, certificates of deposit or other similar banking arrangements with any bank, trust company, national banking association or other savings institution (including the Trustee) provided that (i) such deposits, certificates and other arrangements are fully insured by the Federal Deposit Insurance Corporation or guaranteed by the State, the proceeds of which insurance are timely available, or (ii) such depository has combined capital and surplus of at least \$75,000,000 and such deposits, certificates and other arrangements are fully secured by obligations described in clause (a) or (b) of this definition, or a combination thereof, at such levels and valuation frequency as shall not adversely affect the Rating of the Bonds or (iii) the deposit of funds with such depository will not adversely affect the Rating of the Bonds;

(d) Repurchase agreements and reverse repurchase agreements with banks that are members of the Federal Deposit Insurance Corporation, or with government bond dealers reporting to and trading with the Federal Reserve Bank of New York, which agreements are secured by obligations described in the preceding clauses (a) and (b) of this definition;

(e) Shares of (i) an investment company registered under the federal investment company act of 1940, whose shares are registered under the federal securities act of 1933, whose only investments are in securities described in clause (a), (b) or (d) above, or (ii) a common trust fund established by a national banking association or a bank or trust company organized under the laws of any state with combined capital and surplus of at least \$75,000,000, under the supervision and regulation of the Comptroller of the Currency pursuant to 12 C.F.R. 9, or any successor regulation, whose only investments are in securities described in clause (a), (b) or (d) above;

(f) Any investment contract with any provider as long as such investment contract does not adversely affect the Rating of the Bonds; and

(g) Any other investment that will not adversely affect the Rating of the Outstanding Bonds.

Opinion of Counsel: A written opinion of counsel selected by the Agency and acceptable to the Trustee or selected by the Trustee.

Outstanding: When used with respect to Bonds, as of the date of determination, all Bonds theretofore authenticated and delivered under the Indenture *except*:

(i) Bonds theretofore cancelled by the Trustee or delivered to the Trustee for cancellation;

(ii) Bonds for whose payment or redemption money in the necessary amount has been theretofore deposited with the Trustee in trust for the Owners of such Bonds; *provided* that if such Bonds are to be redeemed, notice of such redemption has been duly given pursuant to the Indenture or provision therefor satisfactory to the Trustee has been made;

(iii) Bonds which have been defeased within the meaning of the Indenture; and

(iv) Bonds in exchange for or in lieu of which other Bonds have been authenticated and delivered pursuant to the Indenture;

provided, however, that in determining whether the Owners of the requisite principal amount of Bonds Outstanding have given any request, demand, authorization, direction, notice, consent or waiver under the Indenture, Bonds owned by the Agency shall be disregarded and deemed not to be Outstanding, except that, in determining whether the Trustee shall be protected in relying upon any such request, demand, authorization, direction, notice, consent or waiver, only Bonds which the Trustee knows to be so owned shall be so disregarded.

Owner: With respect to any Bond, the Bondowner.

Person: Any individual, corporation, limited liability company, partnership, limited liability partnership, joint venture, association, joint-stock company, trust, unincorporated organization or government or any agency or political subdivision thereof.

Program Fund: The Program Fund created under the Indenture.

Rating: With respect to any Bonds, the rating issued by a Rating Agency in force immediately prior to the proposed action to be taken by the Agency under the Indenture, and an action that does not “impair” the Rating with respect to any Bonds shall be an action that will not cause the Rating Agency to lower, suspend or withdraw the rating it has assigned to the Bonds.

Rating Agency: Any nationally recognized entity that, upon the request of the Agency, has issued a credit rating on any Bonds issued pursuant to the Indenture.

Rebate Fund: The Rebate Fund created under the Indenture.

Record Date: The 15th day of the month, whether or not a Business Day, immediately preceding the month containing each Interest Payment Date, unless otherwise specified in a Supplemental Indenture, and with respect to any redemption notice or other notice to be given by the Trustee pursuant to the Indenture, the 15th day, whether or not a Business Day, immediately preceding the date of mailing or other transmission of such notice.

Redemption Date: When used with respect to any Bond to be redeemed, the date fixed for such redemption by or pursuant to the Indenture.

Redemption Price: When used with respect to any Bond to be redeemed, the price at which it is to be redeemed pursuant to the Indenture.

Sinking Fund Payment Date: A date set forth in any applicable provision of the Indenture or a Supplemental Indenture for the making of a mandatory principal payment for the redemption of a Term Bond.

Special Record Date: A date fixed by the Trustee pursuant to the Indenture for the payment of any interest not paid at its Stated Maturity.

Stated Maturity: When used with respect to any Bond or any installment of interest thereon means the date specified in such Bond as the fixed date on which the principal of such Bond or such installment of interest is due and payable.

Tax Exemption Agreement: A Tax Exemption Agreement, if any, entered into by the Agency and a borrower with respect to a Loan funded with proceeds of Bonds not deemed to be “private activity bonds” under the Code.

Term Bonds: Any Bond for the payment of the principal of which mandatory payments are required by a Supplemental Indenture to be made at times and in amounts sufficient to redeem all or a portion of such Bond prior to its Stated Maturity.

Trust Estate: The assets, revenues and other property pledged pursuant to the Granting Clauses of the Indenture.

Program Fund

The Agency by the Indenture establishes an account with the Trustee to be designated the “Program Fund,” as a subaccount of the housing infrastructure bond account established by the Act, and is required to deposit with the Trustee to the credit thereof proceeds of the Series Bonds as provided in the Indenture. Income and profit from the investment of moneys in the Program Fund shall be credited to such Fund. The moneys in the Program Fund shall be held in trust by the Trustee and applied to the funding of the Housing Infrastructure Loans and payment of costs of issuance of the Series Bonds. The Trustee shall create specific accounts within the Program Fund, upon receipt of an Agency Certificate, to fund specific Housing Infrastructure Loans. The Trustee shall pay each item payable from the applicable account in the Program Fund to the Agency or at the Agency’s direction, or shall make arrangements for

the transfer and deposit of the amount for such payment, as the Agency shall request. Upon receipt by the Trustee of an Agency Certificate stating that all amounts to be paid with respect to Housing Infrastructure Loans financed by Bonds of such series has been paid, any balance remaining in the Program Fund with respect to such Bonds shall be transferred to the Bond Fund.

Bond Fund

The Agency by the Indenture establishes, and is required to maintain, so long as any of the Bonds are outstanding, with the Trustee, a separate account within the Agency's Housing Development Fund to be designated the "Housing Infrastructure State Appropriation Bond Fund," as a subaccount of the housing infrastructure bond account established by the Act, into which the Agency and Trustee shall make certain deposits pursuant to the Indenture, including, as received each year, all Housing Infrastructure State Appropriations paid by the State. The moneys and investments in the Bond Fund are irrevocably pledged to and shall be used by the Trustee, from time to time, to the extent required, for the payment of principal of, premium (if any) on and interest on the Bonds, as and when such principal, premium and interest shall become due and payable. Except as otherwise provided in the Indenture (see "Compensation of Trustee" and "Application of Revenues and Other Moneys After Event of Default" hereinafter), so long as all principal, premium and interest on the Bonds have been paid when due, and the amount in the Bond Fund is sufficient to pay the principal of and interest on Outstanding Bonds in the current Fiscal Year, upon the written direction of the Agency pursuant to an Agency Certificate, the Trustee may use moneys in the Bond Fund in excess of such amount to pay fees, charges and expenses with respect to the Bonds. Upon the written direction of the Agency, the Trustee may use moneys in the Bond Fund to purchase Bonds maturing or subject to redemption on a Sinking Fund Payment Date on either of the next two Interest Payment Dates after such purchase, provided that such Bonds are delivered to the Trustee for cancellation upon such purchase.

Investment of Moneys in Program Fund and Bond Fund

The Trustee shall invest the moneys on deposit in the Program Fund or held as a part of the Bond Fund, respectively, at the written request and direction of an Authorized Officer in Investment Obligations. The type, amount and maturity of Investment Obligations shall conform to any instructions of the Authorized Officer. The Trustee may, from time to time, cause any such investments to be sold or otherwise be converted into cash, whereupon the proceeds derived from such sale or conversion shall be credited to the respective Fund. Any interest or profit derived from investments shall be credited to the respective Fund. Investments permitted under the Indenture may be purchased from the Trustee or from any of its affiliates. No portion of the Program Fund or the Bond Fund representing proceeds of the Bonds shall be invested or used in such manner that no part of a series of Bonds would be "arbitrage bonds" under the Code; the Trustee may conclusively rely on the written direction of an Authorized Officer as to compliance with the Code. The Trustee shall be entitled to assume that any investment that at the time of purchase is an Investment Obligation remains an Investment Obligation thereafter, absent receipt of written notice or information to the contrary. If no investment direction is received for a Fund, the funds shall be held uninvested. The Trustee shall have no liability or responsibility for any loss or for failure to maximize earnings resulting from any investment for a Fund made in accordance with the Indenture.

Rebate Fund

The Trustee shall establish a special fund designated as the "Rebate Fund." The Rebate Fund is not a trust fund, is not part of the Trust Estate and is not subject to the lien of the Indenture. For each series of Bonds that is subject to the rebate requirements of Section 148(f) of the Code, or its equivalent, a separate account shall be established in the Rebate Fund. The Trustee shall make information regarding the investments thereunder available to the Agency and shall make deposits in and disbursements from the Rebate Fund in accordance with written instructions in an Agency Certificate delivered from time to time, shall invest the Rebate Fund pursuant to said written instructions, and shall deposit income from such investments immediately upon receipt thereof in the Rebate Fund. The Trustee shall upon receipt of an Agency Certificate transfer moneys from the Bond Fund or moneys representing interest income from the Program Fund, as directed by the Agency Certificate, to the Rebate Fund in the amount of any required deposit. Records of transactions with respect to the separate account within the Rebate Fund for a series of Bonds shall be retained by the Trustee until six years after the Bonds of such series are no longer outstanding.

Payment of Bonds

The Agency covenants that it will faithfully perform at all times any and all covenants, undertakings, stipulations and provisions contained in the Indenture and in each and every Bond executed, authenticated and delivered thereunder; will pay or cause to be paid, solely from the Trust Estate, including Housing Infrastructure State Appropriations, the principal of, premium (if any) on and interest on every Bond issued thereunder on the dates, at the places and in the manner prescribed in the Bonds in any coin or currency that, on the respective dates of payment of such principal and interest, is legal tender for the payment of public and private debts; and will cause such amounts received to be deposited with the Trustee prior to the due date of each installment of principal and interest and prior to the maturity of any Bond in amounts sufficient to pay such installment; provided, however, that the principal of and interest on any Bond are not and shall not be an indebtedness or other obligation of the State and the Bonds are not public debt of the State, and the full faith and credit of the State are not pledged to their payment or for any annual transfers of Housing Infrastructure State Appropriations to the Agency. The Agency covenants that it will take all actions required by the Act to cause the Housing Infrastructure State Appropriations to be received on or prior to the dates such amounts are required to pay, with other amounts available in the Bond Fund, principal of and interest of Outstanding Bonds and will deposit all Housing Infrastructure State Appropriations as received in the Bond Fund.

Covenant to Request Housing Infrastructure State Appropriations

On or prior to each June 30 while any Bonds remain Outstanding, the Agency covenants that it will certify to the Commissioner of Management and Budget of the State the amount of principal, premium, if any, and interest on each series of the Bonds, and the fees, charges, and expenses related to each series of the Bonds, payable in the next succeeding Fiscal Year, less the amount on hand in the Bond Fund and available to pay such amounts.

Covenants Relating to Housing Infrastructure Loans

The Agency covenants that the proceeds of the Bonds will be used solely to pay costs of issuance of the Bonds, to pay interest on the Bonds prior to the first date Housing Infrastructure State Appropriations are received and to fund Housing Infrastructure Loans meeting such criteria for Housing Infrastructure State Appropriations as shall be set forth in Section 462A.37 of the Act. Proceeds of the Bonds may also be used for other purposes authorized by the Act as amended from time to time.

Tax Covenants with Respect to Series Bonds

The Agency shall not take any action or fail to take any action or permit any action to be taken on its behalf or cause, or permit any circumstance within its control to arise or continue, if such action or inaction would adversely affect the exclusion from gross income for federal income purposes of the interest on the Series Bonds. These covenants will survive the payment of the Series Bonds.

The Agency shall not use or permit the use of any proceeds of the Series Bonds or any other funds of the Agency, directly or indirectly, to acquire any securities, obligations, or other investment property, and shall not use or permit the use of any amounts received by the Agency or the Trustee with respect to the Series Bonds in any manner, and shall not take or permit to be taken any other action or actions, that would cause the Series Bonds to be “arbitrage bonds” within the meaning of Section 148 of the Code. The Agency acknowledges that the Series Bonds are subject to the rebate requirements of Section 148(f) of the Code and applicable regulations. The Agency agrees that it will retain such records, make such determinations, file such reports and documents and pay such amounts at such times as required under Section 148(f) of the Code and applicable regulations to preserve the exclusion of interest on the Series Bonds from gross income for federal income tax purposes.

The Agency shall not use or permit the use of any proceeds of the 2015 Series A Bonds or any other funds of the Agency, directly or indirectly, in any manner, and shall not take or permit to be taken any other action or actions, that would result in any Development financed with proceeds of the 2015 Series A Bonds not being treated as a “qualified residential rental project” as such phrase is used in Sections 147(a)(7) and 142(d) of the Code. In

furtherance of this covenant the Agency will enter into a Bond Compliance Agreement with respect to each Housing Infrastructure Loan to be funded with the proceeds of the 2015 Series A Bonds in order for the interest on the 2015 Series A Bonds to be excluded from gross income of the owners for purposes of federal income taxation.

The Agency shall not use or permit the use of any proceeds of the 2015 Series B Bonds or any other funds of the Agency, directly or indirectly, in any manner, and shall not take or permit to be taken any other action or actions, that would result in the 2015 Series B Bonds being treated as obligations not described in Section 103(a) of the Code. In furtherance of this covenant the Agency will enter into a Tax Exemption Agreement with respect to each Housing Infrastructure Loan to be funded with the proceeds of the 2015 Series B Bonds in order for interest on the 2015 Series B Bonds to be excluded from gross income of the owners for purposes of federal income taxation.

Events of Default

Each of the following events is defined as, and is declared to be and to constitute, an “Event of Default” under the Indenture:

(a) If payment of the principal of, or premium, if any, on any of the Bonds, when the same shall become due and payable, whether at Stated Maturity or upon a Sinking Fund Payment Date, or otherwise, shall not be made.

(b) If payment of any interest on the Bonds when the same shall become due and payable shall not be made.

(c) If default shall be made in the performance or observance of any other of the covenants, agreement or conditions on the part of the Agency in the Indenture, or in the Bonds contained, and such failure shall continue for a period of 60 days after written notice thereof to the Agency by the Trustee or to the Agency and to the Trustee by the Bondowners of not less than 10% in principal amount of the Bonds Outstanding, provided that if (i) the Agency is proceeding with due diligence to remedy the same, (ii) the default is able to be remedied, and (iii) the Agency has commenced action during the 60-day period necessary to remedy such default, such 60-day period shall be increased to such extent, but not more than an additional 180 days, as shall be necessary to enable the Agency to cure the default through the exercise of due diligence.

(d) The Agency shall file a petition seeking a composition of indebtedness under the federal bankruptcy laws, or under any other applicable law or statute of the United States of America or of the State.

(e) The State has limited or altered the rights of the Agency pursuant to the Act, as in force on the date of adoption of the Indenture, to fulfill the terms of any agreements made with the Owners of the Bonds or in any way impaired the rights and remedies of Owners of Bonds while any Bonds are Outstanding.

Remedies

Upon the occurrence and continuation of any Event of Default, the Trustee may, and upon the written request of the Bondowners of not less than a majority in aggregate principal amount of the Bonds Outstanding, together with indemnification of the Trustee to its satisfaction therefor, shall, proceed forthwith to protect and enforce its rights and the rights of the Bondowners under the Act, the Bonds and the Indenture by such suits, actions or proceedings as the Trustee, being advised by counsel, shall deem expedient, including but not limited to:

(a) Suit upon all or any part of the Bonds;

(b) Suit to require the Agency to account as if it were the trustee of an express trust for the Bondowners;

(c) Suit to enjoin any acts or things that may be unlawful or in violation of the rights of the Bondowners; and

(d) Enforcement of any other right of the Bondowners conferred by law or by the Indenture.

Regardless of the happening of an Event of Default, the Trustee, if requested in writing by the Bondowners of not less than a majority in aggregate principal amount of the Bonds then Outstanding, shall, upon being indemnified to its satisfaction therefor, institute and maintain such suits and proceedings as it may be advised shall be necessary or expedient (i) to prevent any impairment of the security under the Indenture by any acts that may be unlawful or in violation of the Indenture, or (ii) to preserve or protect the interests of the Bondowners, provided that such request is in accordance with law and the provisions of the Indenture.

Application of Revenues and Other Moneys After Event of Default

The Agency covenants that if an Event of Default shall happen and shall not have been remedied, the Agency, upon demand of the Trustee, shall pay or cause to be paid over to the Trustee, as promptly as practicable after receipt thereof, any Housing Infrastructure State Appropriations and other payments or receipts pledged under the Indenture. During the continuation of an Event of Default the Trustee shall apply such moneys, securities, revenues, payments and receipts and the income therefrom as follows and in the following order:

(a) To the payment of any expenses necessary in the opinion of the Trustee to protect the interest of the Owners of the Bonds and for the payment of the charges and expenses and liabilities incurred and advances made by the Trustee in the performance of duties under the Indenture;

(b) To the payment of the interest and principal or Redemption Price then due and payable on Outstanding Bonds, as follows:

First: To the payment to the Persons entitled thereto of all installments of interest then due and payable in the order of the maturity of such installments, and, if the amount available shall not be sufficient to pay in full any installment or installments maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon to the Persons entitled thereto, without any discrimination or preference; and

Second: To the payment to the Persons entitled thereto of the unpaid principal or Redemption Price of any Outstanding Bonds that shall have become due and payable, whether at maturity or by call for redemption, in the order of their due dates, and if the amounts available shall not be sufficient to pay in full all Outstanding Bonds due and payable on any date, then to the payment thereof ratably, according to the amounts of principal or Redemption Price due on such date, to the Persons entitled thereto, without any discrimination or preference.

Whenever all principal amounts of and interest on all Bonds have been paid under the above provisions, and any required arbitrage rebate and all fees, expenses and charges of the Trustee have been paid, any balance remaining under the Indenture shall be paid to the Agency.

Majority of Bondowners Control Proceedings

If an Event of Default shall have occurred and be continuing, notwithstanding anything in the Indenture to the contrary, the Bondowners of at least a majority in aggregate principal amount of Bonds then Outstanding shall have the right, at any time, by an instrument in writing executed and delivered to the Trustee, to direct the method and place of conducting any proceeding to be taken in connection with the enforcement of the terms and conditions of the Indenture or for the appointment of a receiver or any other proceedings under the Indenture, provided that such direction is in accordance with law and the provisions of the Indenture and provided that nothing in the Indenture shall impair the right of the Trustee in its discretion to take any other action under the Indenture that it may deem proper.

Individual Bondowner Action Restricted

No Bondowner of any Bond shall have any right to institute any suit, action or proceeding in equity or at law for the enforcement of the Indenture or for the execution of any trust under the Indenture or for any remedy under the Indenture unless:

(1) an Event of Default has occurred (a) under section (a) or (b) of the Events of Default subheading above, (b) as to which the Trustee has actual notice, or (c) as to which the Trustee has been notified in writing, and

(2) the Bondowners of at least a majority in aggregate principal amount of Bonds Outstanding shall have made written request to the Trustee to proceed to exercise the powers granted in the Indenture or to institute such action, suit or proceeding in its own name, and

(3) such Bondowners shall have offered the Trustee indemnity, and

(4) the Trustee shall have failed or refused to exercise the powers in the Indenture granted or to institute such action, suit or proceedings in its own name for a period of 60 days after receipt by it of such request and offer of indemnity.

No one or more Bondowners shall have any right in any manner whatsoever to affect, disturb or prejudice the security of the Indenture or to enforce any right under the Indenture except in the manner in the Indenture provided and for the equal benefit of the Bondowners of all Bonds Outstanding appertaining thereto.

Nothing contained in the Indenture shall affect or impair, or be construed to affect or impair, the right of a Bondowner (i) to receive payment of the principal of or interest on such Bond, as the case may be, on or after the due date thereof or (ii) to institute suit for the enforcement of any such payment on or after such due date; provided, however, no Bondowner may institute or prosecute any such suit or enter judgment therein, if, and to the extent that, the institution or prosecution of such suit or the entry of judgment therein, under applicable law, would result in the surrender, impairment, waiver or loss of the lien of the Indenture on the moneys, accounts and properties pledged under the Indenture for the equal and ratable benefit of all Bondowners.

Waiver and Non-Waiver of Event of Default

No delay or omission of the Trustee or of any Bondowner to exercise any right or power accruing upon any Event of Default shall impair any such right or power or shall be construed to be a waiver of any such Event of Default or acquiescence therein. Every power and remedy given by the Indenture with respect to remedies to the Trustee and the Bondowners, respectively, may be exercised from time to time and as often as may be deemed expedient.

The Trustee may waive any Event of Default that in its opinion shall have been remedied before the entry of final judgment or decree in any suit, action or proceeding instituted by it under the provisions of the Indenture, or before the completion of the enforcement of any other remedy under the Indenture.

Notwithstanding anything contained in the Indenture to the contrary, the Trustee, upon the written request of the Bondowners of at least a majority of the aggregate principal amount of Bonds then Outstanding (including, if more than one series of Bonds shall at the time be Outstanding, the Bondowners of a majority in principal amount of the Bonds of each such Series), shall waive any Event of Default under the Indenture and its consequences; provided, however, that except under the circumstances set forth in the paragraph above, a default in the payment of the principal, or Redemption Price, if any, of or interest on any Bond, when the same shall become due and payable by the terms thereof or upon call for redemption, may not be waived without the written consent of the Owner of such Bond.

In case of any waiver by the Trustee of an Event of Default under the Indenture, the Agency, the Trustee and the Bondowners shall be restored to their former positions and rights under the Indenture, respectively, but no such waiver shall extend to any subsequent or other Event of Default or impair any right consequent thereon. The Trustee shall not be responsible to anyone for waiving or refraining from waiving any Event of Default in accordance with these provisions.

Notices of Defaults

Within 10 Business Days after the receipt of notice of an Event of Default or the occurrence of an Event of Default of which the Trustee has actual notice or is deemed to have notice, the Trustee, unless such Event of Default shall have theretofore been cured, shall give written notice thereof by first class mail to each Owner of Bonds then

Outstanding, provided that, except in the case of a default in the payment of principal or the Redemption Price of or interest on any of the Bonds, the Trustee may withhold such notice if, in its sole judgment, it determines that the withholding of such notice is in the best interests of the Bondowners. The Trustee shall immediately notify the Agency of any Default or Event of Default known to the Trustee.

Trustee May Rely Upon Certain Documents and Opinions

Except as otherwise specifically provided in the Indenture, the Trustee may rely and shall be protected in acting upon certain resolutions, certificates, statements, instruments, opinions, reports, notices, requests, consents, orders, bonds or other papers or documents and may consult with counsel and the opinion of such counsel shall be full and complete authorization and protection in respect of any action taken or suffered by it under the Indenture in good faith and in accordance with the opinion of such counsel. Before being required to take any remedial action, the Trustee may require an opinion of counsel reasonably acceptable to it, which opinion of counsel shall be made available to the other parties to the Indenture upon request, or a verified certificate of any such party, or both concerning proposed actions.

Compensation of Trustee

All advances, counsel fees and other expenses reasonably made or incurred by the Trustee in and about the execution of the trust created by the Indenture and reasonable compensation to the Trustee for its services in the premises, including extraordinary fees such as default fees, if any, shall be paid by the Agency from the Trust Estate. The compensation of the Trustee shall not be limited to or by any provision of law in regard to the compensation of trustees of an express trust. The Trustee shall have a first lien, with right of payment prior to payment on account of interest or principal of any Bond issued under the Indenture, for reasonable compensation, expenses, advances and counsel fees incurred in and about the execution of the trusts created thereby and exercise and performance of the powers and duties of the Trustee thereunder and the cost and expense incurred in defending against any liability in the premises of any character whatsoever (unless such liability is adjudicated to have resulted from the negligence or willful default of the Trustee). The Trustee's right to receive compensation, reimbursement, indemnification of money due and owing under the Indenture shall survive the Trustee's resignation or removal.

Resignation or Removal of Trustee

The Trustee may resign and be discharged from the trusts created by the Indenture by giving to the Agency 30 days' notice in writing, and to the Bondowners 30 days' notice by certified mail at its or his address as set forth on the registration books of such resignation, specifying a date when such resignation shall take effect. Such resignation shall take effect on the day specified in such notice, if a successor Trustee has been appointed, or upon such later date as a successor is appointed. If no successor Trustee shall have been appointed and have accepted appointment within 90 days of giving notice of removal or notice of resignation as aforesaid, the resigning Trustee may petition a court of competent jurisdiction to appoint a successor Trustee. The court may thereupon, after such notice, if any, as such court may deem proper, appoint a successor Trustee.

Any Trustee may be removed at any time by an instrument or instruments in writing, appointing a successor to the Trustee so removed, filed with the Trustee and executed by either (i) the Agency, if it is not then in Default under the Indenture; or (ii) the Owners of a majority in principal amount of the Bonds secured by the Indenture and then Outstanding.

Appointment of Successor Trustee

In case at any time the Trustee shall resign or shall be removed or otherwise shall become incapable of acting, or shall be adjudged a bankrupt or insolvent, or if a receiver of the Trustee or of its property shall be appointed, or if a public supervisory office shall take charge or control of the Trustee or of its property or affairs, a vacancy shall forthwith and ipso facto be created in the office of such Trustee, and a successor may be appointed by either (i) the Agency, if it is not then in Default under the Indenture; or (ii) the Owners of a majority in principal amount of the Bonds then Outstanding, by an instrument or instruments in writing filed with the Trustee and notification thereof being given to the Agency. In the event the Trustee has been removed by action of the Bondowners, until a new Trustee shall be appointed by the Bondowners as authorized in the Indenture, the Agency

may, subject to the provisions thereof, appoint a Trustee to fill such vacancy. After any such appointment by the Agency, the Trustee so appointed shall cause notice of its appointment to be mailed within 30 days of such appointment to the Owners of the Bonds, and any new Trustee so appointed by the Agency shall immediately and without further act be superseded by a Trustee appointed in the manner above provided by the Owners of a majority in principal amount of said Bonds whenever such appointment by said Bondowners shall be made.

If, in a proper case, no timely appointment of a successor Trustee shall be made pursuant to the foregoing provisions the Owner of any Bond may apply to any court of competent jurisdiction to appoint a successor trustee. The court may thereupon, after such notice, if any, as such court may deem proper, appoint a successor trustee.

Payment and Discharge of Indenture

If the Agency, its successors or assigns, shall

(a) pay or cause to be paid the principal of and premium, if any, and interest on the Bonds at the time and in the manner stipulated therein and in the Indenture, or

(b) provide for the payment of principal and premium, if any, of the Bonds and interest thereon by depositing with the Trustee at or at any time before maturity amounts sufficient in cash and/or in Government Obligations (the principal and interest on which when due and payable or redeemable at the option of the holder thereof) and without consideration of any reinvestment thereof shall be sufficient to pay the entire amount due or to become due thereon for principal and premium, if any, and interest to maturity of all said Bonds Outstanding, or

(c) deliver to the Trustee (1) proof satisfactory to the Trustee that notice of redemption of all of the Outstanding Bonds to be called for redemption not surrendered or to be surrendered to it for cancellation has been given or waived as provided in the Indenture, or that arrangements satisfactory to the Trustee have been made ensuring that such notice will be given or waived, or (2) a written instrument executed by the Agency and expressed to be irrevocable, authorizing the Trustee to give such notice for and on behalf of the Agency, or (3) file with the Trustee a waiver of such notice of redemption signed by the Owners of all of such Outstanding Bonds, and in any such case, deposit with the Trustee before the date on which such Bonds are to be redeemed, as provided in the Indenture, the entire amount of the Redemption Price, in cash and/or Government Obligation (which do not permit the redemption thereof at the option of the issuer) in such aggregate face amount, bearing interest at such rates and maturing at such dates as shall be sufficient to provide for the payment of such Redemption Price on the date such Bonds are to be redeemed, and on such prior dates when principal of and interest on the Outstanding Bonds is due and payable, or

(d) surrender to the Trustee for cancellation all Outstanding Bonds for which payment is not so provided, and shall also pay all other sums due and payable under the Indenture by the Agency,

then and in that case, if all required arbitrage rebate has been paid in respect of the Bonds, all the Trust Estate shall revert to the Agency, and the entire estate, right, title and interest of the Trustee and of the Owners of the Bonds shall thereupon cease, determine and become void; and the Trustee in such case, upon the cancellation of all Bonds for the payment of which cash or securities shall not have been deposited in accordance with the provisions of the Indenture, shall, upon receipt of a written request of the Agency, and at its cost and expense, execute to the Agency, or its order, proper instruments acknowledging satisfaction of the Indenture and surrender to the Agency all cash and deposited securities, if any (other than cash or securities for the payment of the Bonds and interest thereon), which shall then be held under the Indenture as a part of the Trust Estate.

In case of any discharge of the lien of the Indenture pursuant to paragraphs (b) or (c) above, there shall be submitted to the Trustee an opinion of Bond Counsel to the effect that the interest on the Bonds being discharged will not become includable in gross income for federal income tax purposes.

Bonds Deemed Not Outstanding After Deposits

When there shall have been deposited at any time with the Trustee in trust for the purpose, cash or Government Obligations the principal and interest on which shall be sufficient to pay the principal of any Bonds (and premium, if any) when the same become due, either at maturity or otherwise, or at the date fixed for the

redemption thereof and to pay all interest with respect thereto at the due dates for such interest or to the date fixed for redemption, then upon such deposit all such Bonds shall cease to be entitled to any lien, benefit or security of the Indenture except the right to receive the funds so deposited, and such Bonds shall be deemed not to be Outstanding thereunder; and it shall be the duty of the Trustee to hold the cash and securities so deposited for the benefit of the Owners of such Bonds.

Purposes for Which Supplemental Indentures May be Executed

The Agency, by Agency Resolution, and the Trustee from time to time and at any time, subject to the conditions and restrictions contained in the Indenture, may enter into such indentures supplemental thereto as the Agency may or shall deem necessary or desirable without notice to or consent of any Bondowner for any one or more of the following purposes:

(a) To add to the covenants and agreements of the Agency in the Indenture or any Supplemental Indenture other covenants and agreements to be observed by the Agency that are not contrary to or inconsistent with the Indenture or the applicable Supplemental Indenture as theretofore in effect;

(b) To add to the limitations and restrictions in the Indenture or any Supplemental Indenture other limitations and restrictions to be observed by the Agency that are not contrary to or inconsistent with the Indenture or the applicable Supplemental Indenture as theretofore in effect;

(c) To surrender any right, power or privilege reserved to or conferred upon the Agency by the terms of the Indenture, but only if the surrender of such right, power or privilege is not contrary to or inconsistent with the covenants and agreements of the Agency contained in the Indenture;

(d) To confirm, as further assurance, any pledge under, and the subjection to any lien or pledge created or to be created by, the Indenture or any Supplemental Indenture, of the Housing Infrastructure State Appropriations or of any other part of the Trust Estate;

(e) To cure any ambiguity or to correct or supplement any provision contained in the Indenture or in any Supplemental Indentures that may be defective or inconsistent with any other provision contained in the Indenture or in any Supplemental Indenture, or to make such other provisions in regard to matters or questions arising under the Indenture or any Supplemental Indenture as the Agency may deem necessary or desirable and which shall not be inconsistent with the provisions of the Indenture or any Supplemental Indenture and which shall not impair the security of the same;

(f) To modify, eliminate and/or add to the provisions of the Indenture to such extent as shall be necessary to effect the qualification of the Indenture under the Trust Indenture Act of 1939, as then amended, or under any similar federal statute hereafter enacted, and to add to the Indenture such other provisions as may be expressly permitted by said Trust Indenture Act of 1939, excluding, however, the provisions referred to in Section 316(a)(2) of said Trust Indenture Act of 1939;

(g) To provide for the issuance of Bonds pursuant to the Indenture;

(h) To make any other change in the Indenture as shall not be, in the opinion of the Trustee, materially adverse to the security or other interests of the Bondowners. With respect to the foregoing, the Trustee may rely upon the opinion of the Rating Agency with respect to whether the Rating of the Bonds has been adversely affected as conclusively establishing whether the change is materially adverse to the security or other interests of the Bondowners.

The Trustee shall not enter into a Supplemental Indenture under these provisions unless it obtains an Opinion of Counsel stating that such Supplemental Indenture has been duly and lawfully adopted in accordance with the provisions of the Indenture and is authorized or permitted by the Indenture.

Modification of Indenture with Consent of Bondowners

Subject to the terms and provisions below, the Owners of not less than a majority in aggregate principal amount of the Bonds then Outstanding shall have the right, from time to time, to consent to and approve the execution by the Agency and the Trustee of such indenture or indentures supplemental thereto as shall be deemed necessary or desirable by the Agency for the purpose of modifying, altering, amending, adding to or deleting in any particular, any of the terms or provisions contained in the Indenture or in any Supplemental Indenture; provided, however, that, notwithstanding any other provision of the Indenture, nothing therein contained shall permit or be construed as permitting, without the consent of the Owners of all Outstanding Bonds affected thereby, (i) an extension of the maturity of any Bond issued under the Indenture, or (ii) a reduction in the principal amount of any Bond or the redemption premium or the rate of interest thereon, or (iii) the creation of a lien upon or a pledge of revenues ranking prior to or on a parity with the lien or pledge created by the Indenture, or (iv) a preference or priority of any Bond or Bonds over any other Bond or Bonds, or (v) a reduction in the aggregate principal amount of the Bonds required to consent to Supplemental Indentures, or (vi) a reduction in the aggregate principal amount of the Bonds required to waive an Event of Default.

If the Owners of not less than a majority in aggregate principal amount of the Bonds Outstanding at the time of the execution of such Supplemental Indenture shall have consented to and approved the execution thereof as provided in the Indenture, no Owner of any Bond shall have any right to object to the execution of such Supplemental Indenture, or to object to any of the terms and provisions contained therein or the operation thereof, or in any manner to question the propriety of the execution thereof, or to enjoin or restrain the Trustee or the Agency from executing the same or from taking any action pursuant to the provisions thereof.

APPENDIX B

BOOK-ENTRY-ONLY SYSTEM

General

The Depository Trust Company, New York, New York (“DTC”), is to act as securities depository for each series of the Series Bonds. The ownership of one fully registered Series Bond of each series for each maturity in the aggregate principal amount of such maturity, will be registered in the name of Cede & Co., DTC’s partnership nominee. *So long as Cede & Co. or another nominee designated by DTC is the registered owner of the Series Bonds of a series, references herein to the Bondowners, Owners or registered owners of the Series Bonds mean Cede & Co. or such other nominee and do not mean the Beneficial Owners(as hereinafter defined) of the Series Bonds.*

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of beneficial ownership interests in the Series Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Series Bonds on DTC’s records. The ownership interest of each actual purchaser of each Series Bond (the “Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Series Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Series Bonds, except in the event that use of the Book-Entry System for Series Bonds of the series is discontinued as described below.

To facilitate subsequent transfers, all Series Bonds deposited by Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Series Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Series Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts those Series Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers. For every transfer and exchange of beneficial ownership in the Series Bonds, the Beneficial Owner may be charged a sum sufficient to cover any tax, fee or other governmental charge that may be imposed in relation thereto.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices will be sent to DTC. If less than all of the Series Bonds of a series and maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in the Series Bonds of the series and maturity to be redeemed.

Neither DTC nor Cede & Co. (nor other DTC nominee) will consent or vote with respect to any Series Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the bond issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Series Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payment of the principal and redemption price of and interest on the Series Bonds will be made to Cede & Co., or other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the bond issuer or trustee on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of the Participant and not of DTC, the Trustee or the Agency, subject to any statutory and regulatory requirements as may be in effect from time to time. Payment of principal, redemption price and interest to Cede & Co. (or other nominee as may be requested by an authorized representative of DTC), is the responsibility of the Trustee, disbursement of the payments to Direct Participants will be the responsibility of DTC, and disbursement of the payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

Under the Indenture, payments made by or on behalf of the Agency to DTC or its nominee will satisfy the Agency's obligations to the extent of the payments so made.

The above information contained in this Appendix B is based solely on information provided by DTC. No representation is made by the Agency, the State or the Underwriters as to the completeness or the accuracy of that information or as to the absence of material adverse changes in that information subsequent to the date hereof.

The Agency, the State, the Underwriters and the Trustee cannot and do not give any assurances that DTC, the Direct Participants or the Indirect Participants will distribute to the Beneficial Owners of the Series Bonds (i) payments of principal of or interest and premium, if any, on the Series Bonds, (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in Series Bonds, or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Series Bonds, or that they will do so on a timely basis, or that DTC, Direct Participants or Indirect Participants will serve and act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities Exchange Commission, and the current "Procedures" of DTC to be followed in dealing with Direct Participants are on file with DTC.

Neither the Agency, the State, the Underwriters nor the Trustee will have any responsibility or obligation to any Direct Participant, Indirect Participant or any Beneficial Owner or any other person with respect to: (1) the Series Bonds; (2) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (3) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of, or interest on the Series Bonds; (4) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner that is required or permitted under the terms of the Indenture to be given to Owners of Series Bonds; (5) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of Series Bonds; or (6) any consent given or other action taken by DTC as a Bondowner.

Discontinuation of Book-Entry System

DTC may discontinue its book-entry services with respect to all or any series of the Series Bonds at any time by giving notice to the Agency and discharging its responsibilities with respect thereto under applicable law. Under those circumstances, that series of Series Bonds are required to be delivered as described in the Indenture. The Beneficial Owner, upon registration of those Series Bonds held in the Beneficial Owner's name, will become the Bondowner.

The Agency may determine to discontinue the system of book entry transfers through DTC (or a successor securities depository) for all or any series of the Series Bonds. In that event, the Series Bonds of that series are to be delivered as described in the Indenture.

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APPENDIX C

SUMMARY OF CONTINUING DISCLOSURE UNDERTAKINGS

The following statements are extracted provisions of the Continuing Disclosure Undertaking (the “Disclosure Undertaking”) to be executed by the Agency in connection with the issuance of the Series Bonds. The Agency and the Minnesota Department of Management and Budget (“MMB”) have entered into a separate Continuing Disclosure Agreement (the “State Agreement”) under which MMB has agreed to undertake the Annual Financial Information Disclosure in order that the Agency can satisfy the Annual Financial Information Disclosure obligation described below.

Purpose

This Disclosure Undertaking is executed and delivered by the Agency for the benefit of the holders and owners (the “Bondowners”) and the Beneficial Owners of the Series Bonds and in order to assist the Participating Underwriter in complying with the requirements of the Rule. There is no obligated person other than the Agency that is a party to the Disclosure Undertaking.

Definitions

In addition to the definitions set forth in the Indenture, which apply to any capitalized term used in this Disclosure Undertaking, the following capitalized terms shall have the following meanings:

(a) “*Annual Financial Information*” means the following financial information and operating data (to the extent not included in Audited Financial Statements): the information contained in Appendices F, G and I to this Official Statement to the extent not included in the annual financial statements.

(b) “*Annual Financial Information Disclosure*” means the dissemination of disclosure concerning Annual Financial Information and the dissemination of the Audited Financial Statements as described under “Annual Financial Information Disclosure” herein.

(c) “*Annual Financial Information Disclosure Date*” means December 31 of each year, beginning December 31, 2015.

(d) “*Audited Financial Statements*” means the audited financial statements of the State, prepared pursuant to the standards and as described under the caption “Annual Financial Information Disclosure.”

(e) “*Beneficial Owners*” means (1) in respect of a Series Bond subject to a book-entry-only registration system, any person or entity that (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Series Bond (including persons or entities holding Series Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of the Series Bond for federal income tax purposes, and such person or entity provides to the Trustee evidence of such beneficial ownership in form and substance reasonably satisfactory to the Trustee; or (2) in respect of a Series Bond not subject to a book-entry-only registration system, the registered owner or owners thereof appearing in the bond register maintained by the Trustee, as Registrar.

(f) “*Commission*” means the Securities and Exchange Commission.

(g) “*Exchange Act*” means the Securities Exchange Act of 1934, as amended.

(h) “*Listed Event*” means the occurrence of any of the events with respect to the Series Bonds set forth below:

1. Principal and interest payment delinquencies;

2. Nonpayment-related defaults, if material;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
7. Modifications to rights of security holders, if material;
8. Bond calls, if material, and tender offers;
9. Defeasances;
10. Release, substitution or sale of property securing repayment of the securities, if material;
11. Rating changes;
12. Bankruptcy, insolvency, receivership or similar event of the Agency (within the meaning of the Rule);
13. The consummation of a merger, consolidation or acquisition involving the Agency or the sale of all or substantially all of the assets of the Agency, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
 - (i) “*Listed Events Disclosure*” means dissemination of a notice of a Listed Event as described under the heading “Listed Events Disclosure” in this Appendix C.
 - (j) “*MSRB*” means the Municipal Securities Rulemaking Board.
 - (k) “*Participating Underwriter*” means each broker, dealer or municipal securities dealer acting as an underwriter in any primary offering of the Series Bonds.
 - (l) “*Prescribed Form*” means, with regard to the filing of Annual Financial Information, Audited Financial Statements and notices of Listed Events with the MSRB at www.emma.msrb.org (or such other address or addresses as the MSRB may from time to time specify), such electronic format, accompanied by such identifying information, as shall have been prescribed by the MSRB and which shall be in effect on the date of filing of such information.
 - (m) “*Rule*” means Rule 15c2-12 adopted by the Commission under the Exchange Act, as the same may be amended from time to time.
 - (n) “*Undertaking*” means the obligations of the Agency described under the headings “Annual Financial Information Disclosure” and “Listed Events Disclosure” in this Appendix C.

Annual Financial Information Disclosure

The Agency shall disseminate the Annual Financial Information and the Audited Financial Statements (in the form and by the dates set forth below), on or before each Annual Financial Information Disclosure Date, to the MSRB.

The Agency shall deliver such information in Prescribed Form and by such time so that the MSRB receives the information by the Annual Financial Information Disclosure Date.

If any part of the Annual Financial Information can no longer be generated because the operations of the State to which it is related have been materially changed or discontinued, the Agency shall disseminate a statement to such effect as part of its Annual Financial Information for the year in which such event first occurs.

If any amendment is made to this Disclosure Undertaking, the Annual Financial Information for the year in which such amendment is made (or in any notice or supplement provided to the MSRB) shall contain a narrative description of the reasons for such amendment and its impact on the type of information being provided.

All or a portion of the Annual Financial Information and the Audited Financial Statements may be included by reference to other documents, including official statements of debt issues of the State or related public entities, which have been submitted to the MSRB or filed with the Commission. The Agency shall clearly identify each such item of information included by reference.

Annual Financial Information will be provided to the MSRB by the Annual Financial Information Disclosure Date. Audited Financial Statements as described below should be filed at the same time as the Annual Financial Information. If Audited Financial Statements are not available when the Annual Financial Information is filed, unaudited financial statements shall be included, and Audited Financial Statements will be provided to the MSRB within 10 business days after availability to the Agency.

Audited Financial Statements will be prepared in accordance with generally accepted accounting principles in the United States as in effect from time to time.

If any change is made to the Annual Financial Information as permitted by the Disclosure Undertaking, including for this purpose a change made to the fiscal year-end of the State, the Agency will disseminate a notice to the MSRB of such change in Prescribed Form.

Listed Events Disclosure

The Agency shall disseminate in a timely manner, not in excess of 10 business days after the occurrence of the event, Listed Events Disclosure to the MSRB in Prescribed Form. Notwithstanding the foregoing, notice of optional or unscheduled redemption of any Series Bonds or defeasance of any Series Bonds need not be given under this Disclosure Undertaking any earlier than the notice (if any) of such redemption or defeasance is given to the owners of the Series Bonds pursuant to the Resolution.

Consequences of Failure of the Agency To Provide Information

The Agency shall give notice in a timely manner, not in excess of 10 business days after the occurrence of the event, to the MSRB in Prescribed Form of any failure to provide Annual Financial Information Disclosure when the same is due hereunder.

In the event of a failure of the Agency to comply with any provision of this Disclosure Undertaking, the Bondowner or Beneficial Owner of any Series Bond may seek specific performance by court order to cause the Agency to comply with its obligations under this Disclosure Undertaking. A default under this Disclosure Undertaking shall not be deemed an Event of Default under the Series Bonds or the Indenture or any other agreement, and the sole remedy under this Disclosure Undertaking in the event of any failure of the Agency to comply with this Disclosure Undertaking shall be an action to compel performance. None of the agreements or obligations of the Agency or of the State shall be construed to constitute a waiver of the State's sovereign immunity.

or a waiver of any of the limitations contained in Minnesota Statutes, Section 3.736, except as provided under the laws of the State. Neither a default by the Agency under the Disclosure Undertaking nor a default by the State under the State Agreement shall constitute a default or an Event of Default under the Series Bonds or the Indenture.

Amendment; Waiver

Notwithstanding any other provision of this Disclosure Undertaking, the Agency may amend this Disclosure Undertaking, and any provision of this Disclosure Undertaking may be waived, if:

(i) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of the Agency or type of business conducted;

(ii) This Disclosure Undertaking, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(iii) The amendment or waiver does not materially impair the interests of the Bondowners of the Series Bonds, as determined either by parties unaffiliated with the Agency (such as the Trustee) or by an approving vote of the Bondowners of the Series Bonds holding a majority of the aggregate principal amount of the Series Bonds (excluding Series Bonds held by or on behalf of the Agency or its affiliates) pursuant to the terms of the Resolution at the time of the amendment; or

(iv) The amendment or waiver is otherwise permitted by the Rule.

Termination of Undertaking

This Disclosure Undertaking shall terminate when the Agency shall no longer have any legal liability for any obligation on or relating to the repayment of the Series Bonds. The Agency shall give notice to the MSRB in a timely manner and in Prescribed Form if the Undertaking is so terminated before the final stated maturity of the Series Bonds.

Additional Information

Nothing in this Disclosure Undertaking shall be deemed to prevent the Agency from disseminating any other information, using the means of dissemination set forth in this Disclosure Undertaking or any other means of communication, or including any other information in any Annual Financial Information Disclosure or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Undertaking. If the Agency chooses to include any information from any document or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Undertaking, the Agency shall not have any obligation under this Disclosure Undertaking to update such information or include it in any future disclosure or notice of the occurrence of a Listed Event.

Beneficiaries

This Disclosure Undertaking has been executed in order to assist the Participating Underwriter in complying with the Rule; however, this Disclosure Undertaking shall inure solely to the benefit of the Agency, the Bondowners and Beneficial Owners of the Series Bonds, and shall create no rights in any other person or entity.

Recordkeeping

The Agency shall maintain records of all Annual Financial Information Disclosure and Listed Events Disclosure, including the content of such disclosure, the names of the entities with whom such disclosure was filed and the date of filing such disclosure.

The State Agreement

Under the State Agreement the State agrees to provide the information needed for the Annual Financial Information which the Agency is required to provide under the Disclosure Undertaking. The State may satisfy this obligation either by providing the Annual Financial Information to the Agency or by identifying any other disclosure document which may be included or incorporated by reference in order to satisfy the Annual Financial Information requirement.

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APPENDIX D

FORM OF OPINION OF BOND COUNSEL

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[To be dated the date of issuance of the Series Bonds]

Minnesota Housing Finance Agency
St. Paul, Minnesota 55101

Re: Minnesota Housing Finance Agency
State Appropriation Bonds (Housing Infrastructure), 2015 Series A and 2015 Series B

Ladies and Gentlemen:

We have acted as bond counsel to the Minnesota Housing Finance Agency (the "Agency") in connection with the authorization, issuance and delivery by the Agency of its State Appropriation Bonds (Housing Infrastructure), 2015 Series A, in the aggregate principal amount of \$26,900,000 (the "2015 Series A Bonds") and its State Appropriation Bonds (Housing Infrastructure), 2015 Series B, in the aggregate principal amount of \$10,670,000 (the "2015 Series B Bonds" and, together with the 2015 Series A Bonds, the "Series Bonds"), the Series Bonds are being issued in accordance with Minnesota Statutes, Chapter 462A, as amended (the "Act"), an Indenture of Trust, dated as of August 1, 2013, as heretofore and hereafter amended and supplemented (the "General Indenture"), by and between the Agency and Wells Fargo Bank, National Association, as trustee (the "Trustee"), and a Third Supplemental Indenture of Trust, dated as of February 1, 2015 (the "Supplemental Indenture"), by and between the Agency and the Trustee. The General Indenture and the Supplemental Indenture are referred to herein, collectively, as the "Indenture."

The Series Bonds are dated, mature on the dates, bear interest at the rates and are payable as provided in the Indenture. The Series Bonds are subject to redemption prior to maturity, as provided in the Indenture.

The Series Bonds are being issued to make loans to certain recipients (the "Housing Infrastructure Loans") to pay for all or a portion of the costs of acquisition, construction, rehabilitation and equipping, as applicable, of related developments, including facilities related and subordinate thereto, with respect to abandoned or foreclosed properties or for supportive housing, all as defined in the Act, or to finance or refinance the costs of acquisition and rehabilitation of federally assisted rental housing, and other authorized purposes under the Act; provided, however, that the Housing Infrastructure Loans financed with proceeds of the 2015 Series B Bonds are deemed to be "grants" for federal income tax purposes.

As bond counsel, we have examined certified copies of resolutions and proceedings of the Agency and other documents we considered necessary as the basis for this opinion, including the Agency's Bond Resolution adopted January 22, 2015 (the "Bond Resolution"). As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

From such examination, and assuming continuing compliance by the Agency and the recipients of the Housing Infrastructure Loans with the covenants contained in the Indenture and the loan documentation relating to each development, it is our opinion that, under existing law as of the date hereof: (1) the Agency is a public body corporate and politic, having no taxing power, duly organized and existing under Minnesota Statutes, Chapter 462A, as amended; (2) the Bond Resolution has been duly and validly adopted by the Agency; (3) the Indenture has been duly authorized and executed and is valid and binding upon the Agency in accordance with its terms, and creates the valid pledge and security interest it purports to create with respect to the Revenues, moneys, securities and other Funds held and to be set aside under the Indenture; (4) the Series Bonds are duly and lawfully authorized to be issued and are valid and binding special, limited obligations of the Agency in accordance with their terms, entitled to the benefits granted by and secured by the covenants contained in the Indenture, and are payable solely, and equally and ratably, from specified transfers expected to be made by the State of Minnesota (the "State") pursuant to legislation providing for the appropriation of such transfers from the general fund of the State to the Agency and moneys and securities held from time to time in the funds and accounts established and pledged thereto under the Indenture; and (5) the interest payable on the Series Bonds is not includable in gross income of owners thereof for federal income tax purposes or in taxable net income of individuals, trusts and estates for State of Minnesota income tax purposes, but such interest is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; provided, however, that we express no opinion as to the exclusion from federal gross

income and Minnesota taxable net income of interest on any 2015 Series A Bond for any period during which such 2015 Series A Bond is held by a person who is a “substantial user” of a development financed by the 2015 Series A Bonds or a “related person” thereto, as such terms are defined in Section 147(a) of the Internal Revenue Code of 1986, as amended (the “Code”).

Interest on the Series Bonds will not be treated as an item of tax preference in calculating the alternative minimum tax imposed under the Code with respect to individuals and corporations, and interest on the 2015 Series A Bonds will not be included in the calculation of adjusted current earnings for purposes of calculating the federal minimum alternative tax imposed on corporations. Interest on the Series Bonds will not be treated as an item of tax preference for purposes of calculating the Minnesota alternative minimum tax imposed on individuals, trusts and estates. We express no opinion regarding other federal, state or local tax consequences arising from the ownership or disposition of the Series Bonds. All owners of Series Bonds (including, but not limited to, insurance companies, financial institutions, Subchapter S corporations, United States branches of foreign corporations and recipients of social security and railroad retirement benefits) should consult their tax advisors concerning other possible indirect tax consequences of owning and disposing of the Series Bonds.

Noncompliance by the Agency or the recipient of a Housing Infrastructure Loan financed by the Series Bonds with their covenants in the Indenture or applicable loan documentation relating to a development may result in inclusion of interest in federal gross income and Minnesota taxable net income retroactive to the date of issuance of the Series Bonds.

The opinions expressed above are qualified only to the extent that the enforceability of the Series Bonds and the Indenture may be subject to bankruptcy, insolvency, reorganization, moratorium or other similar laws affecting creditors’ rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Dated: February ___, 2015.

Respectfully yours,

APPENDIX E

STATE GOVERNMENT AND FISCAL ADMINISTRATION

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APPENDIX E

STATE GOVERNMENT AND FISCAL ADMINISTRATION

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STATE GOVERNMENT AND FISCAL ADMINISTRATION

State Government

The State was formally organized as a territory in 1849 and was admitted to the Union on May 11, 1858, as the 32nd state. Bordered by Canada on the north, Lake Superior and Wisconsin on the east, Iowa on the south, and North and South Dakota on the west, it is the 12th largest and 20th most populous state in the Union.

The State's Constitution organizes State government into three branches: Executive, Legislative and Judicial.

The Executive Branch is headed by the Governor. The Governor, Lt. Governor, Attorney General, State Auditor, and Secretary of State are popularly elected to four year terms. There are 18 departments and over one hundred agencies, boards, councils, and authorities which comprise the Executive Branch. Most departments and agency heads are appointed and serve at the pleasure of the Governor, subject to confirmation by the Senate.

The Department of Finance was created in 1973. On June 1, 2008, the Department of Finance completed a merger with the Department of Employee Relations and assumed many of the duties related to human resource management, employee insurance and collective bargaining on behalf of the State as an employer. After the merger, the Department was renamed the Department of Minnesota Management and Budget ("Management and Budget" or "MMB").

The Legislative Branch is composed of a Senate and a House of Representatives. There are 67 senators who serve 4 year terms and there are 134 house members that serve 2 year terms.

The Judicial Branch is headed by a Supreme Court. Three levels of courts function within the Judicial Branch: Supreme Court, Appellate Court, and District Courts.

Fiscal Administration

The Commissioner of Management and Budget is designated by statute as the chief accounting officer, the principal financial officer, and the State controller and is assigned responsibility for the administration of the financial affairs of the State. Included in the financial duties of the Commissioner of Management and Budget are:

- Preparation of State biennial budget and capital budget.
- Maintenance of general books of account and administration of the statewide accounting system including a central disbursement system.
- Administration of the State payroll system.
- Sale and issuance of State general obligation bonds, certain revenue bonds and certain State appropriation bonds, general obligation certificates of indebtedness, and equipment lease purchase financings, including certificates of participation.
- Preparation of periodic and special reports on the financial affairs of the State.
- Operation and control of allotment system (annual agency operating budgets).
- Preparation of revenue, expenditure and cash flow estimates.
- Banking and cash management activities.
- To receive and account for all moneys paid into the State treasury to ensure they are properly disbursed or invested.
- Negotiation and administration of bargaining agreements and compensation plans.
- Development and management of employee, retiree and dependent insurance benefits.

Accounting System

State law requires the Commissioner of Management and Budget to maintain an accounting system that shows at all times, by funds and items, amounts appropriated and estimated revenues therefore; amounts allotted and available for expenditure; amounts of obligations authorized to be incurred; actual receipts, disbursements; balances on hand; and unencumbered balances after deduction of all actual and authorized expenditures.

State law requires the Commissioner of Management and Budget to administer the payroll of all employees of the executive branch of government.

The accounting system is organized on a fund basis. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Funds are established for the purpose of carrying on specific activities or objectives in accordance with legal requirements.

Financial Reporting

State law requires the Commissioner of Management and Budget to prepare a comprehensive financial report for each fiscal year of the State in conformance with generally accepted accounting principles by the December 31 following the end of the fiscal year. These reports are audited by the Legislative Auditor. The Legislative Auditor's opinion and the Fiscal Year 2014 basic financial statements are presented in APPENDIX I and general long-term debt unaudited schedules are presented in APPENDIX G. The State implemented GASB Statement 67 – Financial Reporting for Pensions in Fiscal Year 2014 and intends to implement the related GASB Statement 68 -- Accounting and Financial Reporting for Pensions in Fiscal Year 2015.

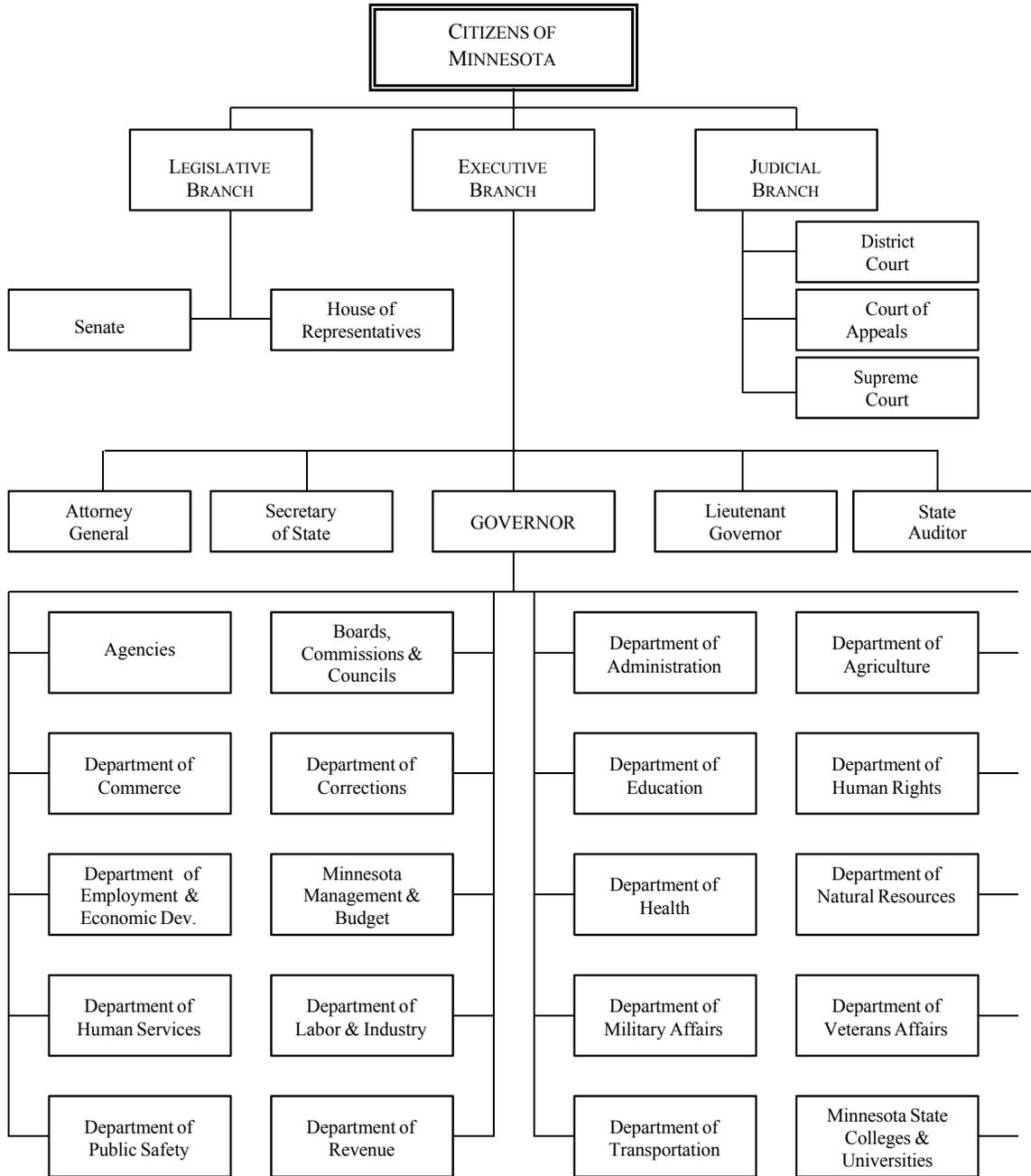
Investments

The State Board of Investment, comprised of four of the State's constitutional officers, is responsible for the formulation of State investment policies and for the purchase and sale of securities. Moneys from various funds are invested according to regulations on types and terms of investments imposed by law on each grouping. The investments are grouped as follows:

- Invested Treasury Cash — temporary investment of a pool of cash, not immediately needed, from funds other than funds dedicated by the State constitution, State law, or by federal law.
- Highway Funds — temporary investment of bond proceeds and receipts not immediately needed.
- Various retirement funds — investment of assets and reserves.
- Trust Funds — investment of assets and reserves.
- Other departmental funds.

See “APPENDIX F – STATE FINANCES - MINNESOTA DEFINED BENEFIT PENSION PLANS”, for more information on the investment of State sponsored pension plans and retirement funds.

A general organization chart of the State government is shown below. This diagram displays the various categories of the State's service functions and the organization units associated with the delivery of the service activities.



Revenues

The Department of Revenue exercises general supervision over the administration of the taxation and assessment laws of the State. In the exercise of such power, the Department of Revenue promulgates guidelines to ensure that property tax laws are administered uniformly by local governmental units and that the assessments of property are made on an equal basis throughout the State.

The Department of Revenue administers taxes due to the State by collecting, among others, individual income and corporation taxes, sales and use taxes, estate taxes, motor fuel taxes and excise taxes on liquor and tobacco. Additionally, the Department of Revenue is responsible for informing localities when their expenditures exceed the limit set for them by the State Legislature.

Audit Control Procedures

The Office of the Legislative Auditor is the post audit agency of all State departments, agencies, boards and commissions. The Office of the Legislative Auditor conducts the audits of all accounts, records, inventories, vouchers, receipts, funds, securities, and other assets at least once a year, if funds and personnel permit, and more often if deemed necessary or as directed by the Legislature or the Legislative Audit Commission. As an agency of the legislative branch, the Office of the Legislative Auditor is independent of the executive branch and the departments, boards, commissions and other agencies thereof that it is responsible for auditing.

Status of Collective Bargaining

The State has a total of 16 bargaining units for State employees which includes three faculty bargaining units whose labor contracts are negotiated and maintained by the Minnesota State Colleges and Universities System ("MnSCU"). Each odd-numbered year, the Department of Management and Budget negotiates the terms and conditions of employment with the seven exclusive representatives for employees covered by one of the 13 non-faculty labor agreements for executive branch State employees. The Department also develops two compensation plans for employees not represented by a union. All contracts and compensation plans are subject to review and approval by the Legislature. The following is a summary that shows the number of employees assigned to State bargaining units.

INFORMATION ON STATE BARGAINING UNITS

UNIT Union or Association	Employees as of October 2014
American Federation of State, County and Municipal Employees (AFSCME) (7 bargaining units)	17,140
MN Association of Professional Employees (MAPE)	13,390
Middle Management Association (MMA)	2,930
MN Government Engineers Council (MGEC)	990
MN Nurses Association (MNA)	770
MN Law Enforcement Association (MLEA)	710
State Residential Schools Education Association (SRSEA)	200
State College Faculty Association (MSCF)	4,870
State University Interfaculty Organization (IFO)	3,400
State University Admin and Service Faculty (MSUAF)	<u>810</u>
Total Represented Employees	45,210
Total State Employment	52,424
Percent of All Executive Branch Employees Unionized	86%

Previous Biennium Labor Agreements for all bargaining units expired on June 30, 2013. By statute these contracts remain in effect until subsequent agreements are reached or contracts are cancelled when the right to strike matures. As of the date of this Official Statement, the State reached tentative agreements with all AFSCME bargaining units, MAPE, MMA, SRSEA and MGEC. The MNA and MLEA bargaining units were resolved by a neutral arbitrator via the interest arbitration process. MnSCU reached tentative agreements for MSUAF, MSCF and IFO contracts. All the above named contracts covering the period July 1, 2013 to June 30, 2015 have been approved by the Legislative Subcommittee on Employee Relations.

APPENDIX F
STATE FINANCES

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APPENDIX F

STATE FINANCES

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This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

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STATE FINANCES

FINANCIAL STATEMENTS

The basic financial statements for the State for the Fiscal Year ended June 30, 2014 are included herein as APPENDIX I. These financial statements provide financial information for the State's General Fund, as defined by generally accepted accounting principles, as set forth in the audited financial statements included in APPENDIX I and other major funds; for all other funds, such information is combined into non-major governmental and non-major enterprise funds, which includes the Debt Service Fund. These financial statements have been examined by the Legislative Auditor, independent auditor for the State to the extent indicated in his report included in APPENDIX I. The Legislative Auditor's report and the financial statements, including the Notes, should be read in their entirety. Such financial statements have been included in APPENDIX I in reliance upon the report of the Legislative Auditor. The revenues and expenditures presented consistent with Generally Accepted Accounting Principles for Fiscal Years 2012 through 2014 are summarized on page F-6.

Past Financial Reports

The State's Comprehensive Annual Financial Reports, including information by individual fund for Fiscal Year 2014 and prior years are available at www.mn.gov/mmb.

FINANCIAL INFORMATION

Budgeting Process

Major operating budget appropriations for each biennium are enacted during the final legislative session of the immediately preceding biennium (i.e. in odd-numbered calendar years). Supplemental appropriations and changes in revenue and expenditure measures are usually adopted during legislative sessions in even-numbered calendar years.

The Minnesota constitution limits the number of days that the Minnesota Legislature (the "Legislature") may meet to a maximum of 120 days during a biennium. The number of days may be split between the two years in a biennium, provided that the Legislature may not meet in a regular session after the first Monday following the third Saturday in May of any year. The regular sessions of the Legislature are scheduled for and occur between January 2 and the first Monday following the third Saturday in May of each year.

Revenue and expenditure forecasts are performed in February and November of each calendar year. See "Revenue and Expenditure Forecasting" later in this appendix. Forecasts are performed for the then current biennium and for next succeeding biennium. Based upon the results of these forecasts, the Governor may recommend revenue and expenditure changes that are then recommended to the Legislature. In addition, the Legislature may, also based on these forecasts, approve budget changes.

The February and November forecasts for the biennium during which the forecasts are made are used to evaluate if the State is on track to finish that biennium with a balanced budget, and may be used by the Governor and the Legislature to revise the budget for that biennium.

The November forecast in even-numbered years for the next succeeding biennium becomes the basis for the Governor's budget recommendations for that biennium. All subsequent February and November forecasts for that biennium supplement and revise the original even-numbered year November forecast with more current data, and the Governor may use these forecasts to submit modifications to the budget that was developed from the original even-numbered year November forecast.

General Fund

The General Fund accounts for all financial resources except those required to be accounted for in another fund.

Revenues, expenditures, transfers and fund balance information in budgetary fund statements may differ from those in the State's Generally Accepted Accounting Principles ("GAAP") based Comprehensive Annual Financial Report ("CAFR") (see APPENDIX I) for three primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. In the modified accrual basis used in the CAFR, expenditures are recognized when goods or services are received regardless of the year encumbered. Second, on a budgetary basis, encumbrances are recognized as expenditures in the year encumbered. Third, as a result of implementing GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", several funds are included in the GAAP fund balance, which are not included in the budgetary fund balance, as these funds are not appropriated funds with legislatively enacted budgets. The budgetary fund statements do not represent the State's official financial report, but rather are prepared as a supplement to the budget documents.

Cash Flow Account

The cash flow account (the "Cash Flow Account") was established in the General Fund for the purpose of providing sufficient cash balances to cover monthly revenue and expenditure imbalances. The amount and use of funds in the Cash Flow Account is governed by statute.

Budget Reserve Account

A budget reserve account (the "Budget Reserve Account") was established in the General Fund, as a special account (separate from the Cash Flow Account) that serves as a savings account to be used to offset budget shortfalls during economic downturns. Funds in the Budget Reserve Account may be spent in the event that projected General Fund receipts will be less than forecast, and the amount of resources available for the remainder of the biennium will be less than needed to cover authorized spending. Funds in the Budget Reserve Account may be used, after consultation with the Legislative Advisory Commission, to the extent needed to balance expenditures with revenues. The amount and use of funds from the Budget Reserve Account and its replenishment are governed by statute. See "BIENNIUM BUDGETS, End of 2014 Legislative Session – Current Biennium, *Reserves*" below.

Stadium General Reserve Account

A stadium general reserve account (the "Stadium Reserve Account") was established in the General Fund by the 2012 Legislature pursuant to Minnesota Laws 2012, chapter 299 ("Stadium Legislation"). Available revenues as defined in the Stadium Legislation (including certain excise taxes and gambling revenues) are deposited in the Stadium Reserve Account pursuant to Minnesota Statutes Section 297E.021, Subdivision 2. Amounts in the Stadium Reserve Account are appropriated as necessary for application against any shortfall in the amounts deposited to the General Fund under Minnesota Statutes Section 297A.994. After consultation with the Legislative Commission on Planning and Fiscal Policy amounts in the Stadium Reserve Account are also available for other uses related to the professional football stadium authorized under Minnesota Statutes Chapter 473J. In the 2013 Legislative Session, as part of the cigarette and tobacco products tax increase, the Legislature provided a one-time deposit of the cigarette floor stocks tax (up to \$26.5 million) into the Stadium Reserve Account. See "BIENNIUM BUDGETS, 2013 Legislative Session – Current Biennium, *Reserves in Enacted Budget*" below.

Control Procedures

Dollar Control: Expenditures in excess of legislative appropriations are prohibited by law. In order to prevent spending in excess of appropriations, MMB requires State agencies to identify their appropriations and establish them in the State's accounting system as the limit on spending. The accounting system will reject transactions that exceed these limits. This control procedure is designed to prevent agencies from spending from unauthorized sources of funds.

Allotment and Encumbrance Control: Before money can be disbursed pursuant to an appropriation, it must first be allotted (administratively allocated and approved for expenditure). Prior to each fiscal year, MMB allots the applicable State agency appropriations based on legislatively-enacted budgets. An allotment is a subdivision of an

appropriation into smaller, detailed components used by agencies to budget expenditures by category of expenditure. The accounting system prevents allotments from exceeding appropriations.

Once allotments have been established, but before spending obligations can be incurred, for most purchases agencies must establish encumbrances against their allotments. Encumbrances are the accounting control device agencies use for reserving portions of their allotments for expenditures that will soon be incurred. The encumbrance process helps agencies keep track of their outstanding obligations, and the accounting system prevents agencies from encumbering more funding than has been allotted.

Executive Budget Officer Oversight: MMB assigns an Executive Budget Officer to each State agency for the purposes of approving agency accounting structures, appropriations, and allotments, and for monitoring overall agency revenues and expenditures.

Monthly Reports: MMB maintains a data warehouse which is used to produce standard and ad hoc reports on revenues and expenditures that agency staff and Executive Budget Officers use to monitor agency spending and receipts.

Balanced Budget

Minnesota's Constitution prohibits borrowing for operating purposes beyond the end of a biennium. Options for dealing with a projected deficit are provided for in statute. Borrowing for cash flow purposes within a biennium is allowed; however, revenues for the entire biennium plus any balances carried forward from the previous biennium must be greater than or equal to expenditures for the entire biennium.

If a forecast shows a shortfall for the General Fund for the then existing biennium, the Commissioner of Management and Budget (the "Commissioner") shall use funds and reduce the Budget Reserve Account as needed to balance revenues with expenditures. If there are not enough funds in the Budget Reserve Account to balance the General Fund in the current biennium, the Commissioner, with the consent of the Governor and after consulting with the Legislative Advisory Commission may also reduce outstanding appropriations, commonly referred to as "unallotting."

If a forecast shows a shortfall for the General Fund for the next succeeding biennium, the Governor's budget recommendations must propose revenue and/or expenditure changes in order for the budget for that biennium to be in balance at the end of that biennium.

REVENUE AND EXPENDITURE FORECASTING

General

The State's biennial budget appropriation process relies on revenue and expenditure forecasting as the basis for establishing aggregate revenue and expenditure levels. Revenue forecasting for the State is conducted within MMB by the Economic Analysis Section. Expenditure forecasts for the State are prepared by MMB based on current annual budgets and on current cash expenditure estimates provided by State agencies responsible for significant expenditure items.

In addition to the forecasts prepared for the Legislature before the commencement of each new biennium, forecasts are updated periodically through the biennium. Based on each revenue and expenditure reforecast, MMB prepares a new cash flow analysis for the biennium.

Forecasting Risks

Risks are inherent in the revenue and expenditure forecasts. Assumptions about U.S. economic activity and federal tax and expenditure policy underlie these forecasts. In the forecast it is assumed that existing federal tax law will remain in place and that current federal budget authority and mandates will remain in place. Reductions in federal

spending programs may affect State spending. Finally, even if economic and federal tax assumptions are correct, revenue forecasts are still subject to other variables and some normal level of statistical deviations.

Current Forecast Methods and Assumptions

The baseline U.S. economic forecast which the State Economist uses in preparing the State revenue and expenditure forecast is provided by IHS Economics (“IHS” formerly IHS Global Insight, Inc.) of Lexington, Massachusetts. IHS furnishes a monthly forecast of U.S. economic growth and individual incomes across all segments of the national economy.

The IHS national economic forecasts are reviewed by Minnesota’s Council of Economic Advisors (the “Council”), a group of macro-economists from the private sector and academia. The Council provides an independent check on the IHS forecast. If the Council determines that the IHS forecast is significantly more optimistic than the current consensus, the Commissioner may base the State forecast on a less optimistic scenario of national economic growth.

Forecasts of individual income tax receipts are based on IHS forecasts of national production, employment, and corresponding wage and salary earnings, by industrial sector. The IHS forecasts are then entered into a model of Minnesota’s economy developed and maintained by MMB. State forecasts of employment by major industry sector as well as wage and aggregate earnings are obtained from this model. Non-wage income, itemized deductions and other adjustments to income are in general forecast using national data allocated to Minnesota. The forecasts of income, deductions and adjustments are input to a micro-simulation of the State’s individual income tax liability. Calendar year liabilities are converted into fiscal year income tax revenues, with regard given to the timing of withholding tax receipts, quarterly estimated payments, refunds and final payments.

Capital gains realizations have become an increasingly volatile and important share of Minnesota’s income tax base. Minnesota capital gains are forecast using an econometric model which relates the increase in taxable capital gains to the underlying growth in household wealth and to changes in inflation and in the real growth rate of the economy. Federal tax variables are also included. The model is designed to allow capital gains realizations to move gradually toward an equilibrium rate of realizations instead of adjusting instantaneously to a shock in model variables.

Corporate income tax receipts are forecast using IHS forecast of major variables affecting pre-tax corporate profits. The volatility of corporate profits and the various loss carry-forward and carry-back provisions make this the most difficult revenue source to forecast.

Sales tax receipts are estimated on the basis of a forecast of the sales tax base. The historical base is constructed largely on the basis of national data for items that would be subject to tax if sold in Minnesota. This data is then allocated to Minnesota on the basis of Minnesota’s share of national income and employment to arrive at a Minnesota specific base. By means of a regression equation, the base is calibrated to historical collections. Using national forecasts of sales of taxable items and allocating them to Minnesota on the basis of forecasts on Minnesota’s share of national income and employment the base is extended into the future. Using information from the aforementioned regression equation the forecast collections are derived from the forecast of the base.

Numerous other revenue sources are forecast, some by MMB and others by the agencies responsible for their collection. These sources account for less than 20 percent of General Fund revenues. As a group, the revenues in this category do not present as large a forecasting risk to the General Fund as do the major taxes. Most are relatively stable and less sensitive to the business cycle than the major tax types. Moreover, many are forecast by agencies with specific knowledge about the magnitude and timing of revenues.

The November 2014 baseline forecast from IHS, the scenario which IHS considered to be the most likely at the time it was made, was used for MMB’s November 2014 revenue and expenditure forecast. The forecast growth rates for real and nominal Gross Domestic Product (“GDP”) are shown below. IHS estimates potential GDP growth to average about 1.8 percent over the 2012 to 2016 period. Real GDP is projected to exceed potential over the 2012-2016 period as the economy expands. Inflation, as measured by the implicit price deflator for GDP, is expected to be moderate.

**IHS NOVEMBER 2014
GROSS DOMESTIC PRODUCT (GDP)
BASELINE FORECAST
(Chained Rates of Growth)**

	Calendar Year 2012 Actual %	Calendar Year 2013 Forecast %	Calendar Year 2014 Forecast %	Calendar Year 2015 Forecast %	Calendar Year 2016 Forecast %
REAL GDP Growth Rate	2.3	2.2	2.2	2.6	2.8
GDP DEFLATOR (Inflation)	1.8	1.5	1.6	1.9	1.8
NOMINAL GDP Growth Rate	4.2	3.7	3.8	4.5	4.6

A report is published with each forecast and is available at www.mn.gov/mmb. The November 2014 revenue and expenditure forecast was released December 4, 2014. See “FINANCIAL INFORMATION” in this APPENDIX. The February 2015 IHS Baseline will be used as the baseline for the next revenue and expenditure forecast.

HISTORIC REVENUES AND EXPENDITURES

The following table sets forth the State’s General Fund revenues and expenditures for the Fiscal Years ended June 30, 2012 through 2014. For the Fiscal Years ended June 30, 2012 through 2014 the revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included. In past official statements, the State presented comparative cash based, unaudited numbers for the most recent fiscal year and the prior fiscal year. The State’s new financial system is accrual based and cannot provide cash based numbers for comparison.

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STATE OF MINNESOTA
GENERAL FUND COMPARATIVE STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
(THOUSANDS OF DOLLARS)
UNAUDITED

	Fiscal Year Ended June 30 ⁽¹⁾		
	2012	2013	2014
NET REVENUES:			
Individual Income Taxes	\$ 8,267,608	\$ 9,257,352	\$ 9,859,403
Corporation Income Taxes	996,524	1,273,112	1,302,563
Sales Taxes	4,574,768	4,737,002	4,980,503
Property Taxes	813,723	817,895	830,759
Motor Vehicle Excise Taxes.....	220,065	239,735	260,503
Other Taxes ⁽²⁾	1,464,448	1,561,621	1,750,926
Tobacco Settlement	166,861	170,060	175,399
Federal Revenues.....	546	2,753	3,670
Licenses and Fees	225,681	214,374	205,965
Departmental Services	171,451	191,006	200,708
Investment/Interest Income	38,282	97,283	138,728
All Other Revenues ⁽³⁾	306,889	391,775	213,123
NET REVENUES.....	<u>\$ 17,246,846</u>	<u>\$ 18,953,968</u>	<u>\$ 19,922,250</u>
EXPENDITURES:			
Current:			
Agricultural, Environmental and Energy Resources.....	\$ 204,553	\$ 246,882	\$ 245,734
Economic and Workforce Development	118,676	145,280	178,859
General Education ⁽⁴⁾⁽⁵⁾	7,171,507	7,415,750	8,243,607
General Government	628,869	722,829	694,465
Health and Human Services.....	5,644,629	5,683,366	5,644,686
Higher Education ⁽⁶⁾	712,363	745,965	823,664
Intergovernmental Aid	1,358,142	1,268,609	1,290,612
Public Safety and Corrections	546,974	583,556	592,058
Transportation	277,690	295,195	400,551
Total Current Expenditures	<u>\$ 16,663,403</u>	<u>\$ 17,107,432</u>	<u>\$ 18,114,236</u>
Capital Outlay	14,476	26,952	28,182
Debt Service	56,876	52,099	34,722
TOTAL EXPENDITURES	<u>\$ 16,734,755</u>	<u>\$ 17,186,483</u>	<u>\$ 18,177,140</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>\$ 512,091</u>	<u>\$ 1,767,485</u>	<u>\$ 1,745,110</u>
OTHER FINANCING SOURCES (USES)			
Revenue Bond Issuance	\$ -	\$ -	\$ 37,830
Bond Issue Premium	-	-	241
Transfer-In	485,353	585,104	366,779
Transfer-Out	(1,099,056)	(1,001,068)	(1,657,555)
NET OTHER FINANCING SOURCES (USES)	<u>\$ (613,703)</u>	<u>\$ (415,964)</u>	<u>\$ (1,252,705)</u>
NET CHANGE IN FUND BALANCES	<u>\$ (101,612)</u>	<u>\$ 1,351,521</u>	<u>\$ 492,405</u>

- (1) For fiscal years 2012, 2013 and 2014, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30.
- (2) During fiscal year 2014, Other Taxes revenue increased due to an increase in cigarette excise taxes and an expansion of the tax to little cigars.
- (3) During fiscal year 2014, All Other Revenues decreased due to an increase in expected claims to be paid out for unclaimed property related to additional outreach and education programs.
- (4) During fiscal year 2014, General Education function spending increased due to a 1% per pupil increase and an increase in total pupils.
- (5) During fiscal year 2014, General Education function spending increased due to a \$78 per pupil increase and an increase in total pupils.
- (6) During fiscal year 2014, Higher Education function spending increased due to an increase in grants to the University of Minnesota and the Office of Higher Education.

BIENNIUM BUDGETS

The biennium that began on July 1, 2011 and ended on June 30, 2013 is referred to herein as the “Previous Biennium.” The biennium that began on July 1, 2013 and will end on June 30, 2015 is referred to herein as the “Current Biennium.” The biennium that will begin on July 1, 2015 and will end on June 30, 2017 is referred to herein as the “Next Biennium.” An individual fiscal year is referred to herein as “FY” or “Fiscal Year.”

Forecast and projected revenues and expenditures are based on the legal requirements contained in Minnesota statutes and session laws as of the time of the forecast and projections.

February 2013 Forecast – Current Biennium

The November 2012 forecast provided the first official forecast for the Current Biennium, as well as revenue and expenditure planning estimates for the Next Biennium. In November 2012, a shortfall of just under \$1.1 billion was projected for the Current Biennium. Revisions in the February 2013 forecast reduced the projected budget shortfall to \$627 million. General Fund revenues for the Current Biennium were forecasted to be \$36.116 billion, \$955 million (2.7 percent) higher than estimates for the Previous Biennium. Projected current law spending was expected to be \$36.744 billion, \$1.302 billion (3.7 percent) higher than the Previous Biennium.

Revenues: Tax revenues were estimated to be \$1.711 billion (5.3 percent) higher than the Previous Biennium. The forecast for individual income tax receipts was \$1.112 billion higher, the sales tax \$581 million, and the statewide property tax \$69 million.

Biennial growth in tax revenues was offset by reductions in non-tax revenues and other resources. A large number of one-time revenues in the Previous Biennium do not continue in the Current Biennium. These include a transfer of \$52 million from the workers’ compensation assigned risk plan, \$29 million for a 1 percent cap on Health Maintenance Organization (HMO) profits, \$12 million from a HMO donation and a one-time prior year adjustment of \$139 million. Also, one-time transfers primarily from the health care access fund that were used to balance the budget in the Previous Biennium do not carry into the Current Biennium under current law.

Expenditures: General Fund spending in the Current Biennium was estimated to be \$1.302 billion higher than the Previous Biennium. Forecast spending in health and human services is estimated to be \$708 million (6.6 percent) more than in the Previous Biennium while K-12 spending was estimated to be \$797 million higher (5.5 percent). The use of \$643 million tobacco bond proceeds to make a one-time reduction in General Fund debt service artificially reduced spending in the Previous Biennium. This one-time reduction in debt service payments in the Previous Biennium accounts for the significant increase shown for debt service in subsequent biennia.

Reserves: The reserve amounts for the Current Biennium are unchanged from levels in the Previous Biennium. Total General Fund reserves were \$1.006 billion: \$350 million in the Cash Flow Account and \$656 million in the Budget Reserve.

The projected reserve balance in the Stadium Reserve Account was zero. Similar to the Previous Biennium, the forecast reduction in lawful gambling revenues for the Next Biennium reflects a slower than expected implementation of electronic gaming options and reduced estimates for daily revenue per gaming device. This has reduced amounts previously projected for the reserve.

2013 Legislative Session – Current Biennium

During the 2013 Legislative Session, the Legislature enacted a number of revenue and expenditure measures in the General Fund for the Current Biennium. The 2013 Legislative Session ended on the constitutional deadline of May 20, 2013 with a balanced budget for the Current Biennium. The enacted budget resolved the \$627 million projected budget deficit, increased net General Fund revenues by \$2.306 billion and appropriated \$1.606 billion for State and local programs. After accounting for all the revenue, expenditure and reserve changes enacted in the Current Biennium, the General Fund balance at the end of the biennium was estimated to be \$46 million.

Revenues in Enacted Budget

The approved budget reflects significant changes in General Fund revenues from the February 2013 forecast for the Current Biennium. Net General Fund revenue estimates now total \$38.422 billion, \$2.306 billion (6.4 percent) higher than February's estimates.

Tax Revenues: The Legislature enacted significant tax changes in the 2013 Session. In total, net tax revenues were projected to be \$2.609 billion; however, after adjusting for the elimination of the health impact fee, net tax revenues were projected to be \$2.233 billion (6.6 percent) higher than previously forecast. Cigarette fee revenue (also known as the health impact fee) that had previously been deposited in the Health Impact Fund and transferred to the General Fund was deposited into the General Fund as tax revenue.

Enacted changes in the individual income tax were projected to generate \$1.143 billion in General Fund revenues for the Current Biennium. The most significant income tax change was the addition of a new personal income tax bracket of 9.85 percent for the top two percent of taxpayers that is projected to generate \$1.119 billion in additional tax revenue. The Legislature enacted several changes to the corporate income tax that resulted in a projected increase of \$421 million in the Current Biennium. Legislation included repealing the current law subtraction for foreign royalties and new provisions for foreign operating corporations (\$249 million) as well as making the research and development tax credit non-refundable (\$91 million). Overall, sales tax receipts were projected to be \$74 million higher than previous estimates. Changes to sales tax provisions included the application to electronic and commercial equipment repair (\$152 million), warehousing and storage services (\$95 million), and telecommunications equipment (\$67 million). Legislation also included a sales tax exemption for cities and counties that reduces sales tax estimates by \$172 million in the Current Biennium. An increase of \$1.60 per pack and expansion to other tobacco products, as well as the conversion of the health impact fee to a tax generated an estimated \$812 million in cigarette and tobacco products tax revenue. Other tax increases included gift and estate taxes (\$78 million) and MA surcharges (\$83 million).

Non-Tax and Other Revenues: Legislation enacted in the 2013 Session impacted fees, fine, surcharges and other non-dedicated General Fund revenue. In total, non-tax revenue was projected to be \$1.449 billion, \$35 million (2.5 percent) higher than February's forecast. Other revenue was projected to be \$346 million, \$338 million (49.4 percent) lower than previously estimated. Enacted changes reduce transfers-in to the General Fund by \$338 million. Small one-time transfers to the General Fund were offset by a \$376 million reduction to transfers-in as a result of the conversion of the health impact fee to a tax.

Expenditures in Enacted Budget

General Fund expenditures for the Current Biennium were projected to total \$38.350 billion, \$1.606 billion (4.4 percent) higher than forecast estimates. Appropriations in State and local programs were made across all areas of the State budget. Significant appropriations were provided to K-12 education, health and human services, higher education, jobs and economic development and property tax aids and credits.

K-12 education expenditures were estimated to be \$15.784 billion, \$607 million (4.0 percent) higher than previously forecast. K-12 education spending represented 41 percent of total General Fund spending. The Legislature enacted major appropriations in education finance including a 1.5 percent increase in the general education per pupil formula (\$234 million), optional statewide all-day kindergarten (\$134 million) and early learning scholarships to provide access to high-quality early learning opportunities (\$40 million).

Significant appropriations were made in property tax aids and credits programs. Spending in this area of the State budget was projected to be \$3.016 billion, \$305 million (11.3 percent) higher than forecast estimates. Spending in this area of the State budget represents 8 percent of total General Fund spending. Starting in FY 2015 the Legislature appropriated \$120 million per year in the property tax refund program, \$81 million per year in local government aid, \$40 million per year in country program aid and \$10 million per year in township aid. Starting in FY 2015 the State will also provide an additional \$15 million per year for direct aid to police and firefighter pension funds. The result of the legislative changes in the 2013 Legislative Session was an estimated \$301 million in lower property tax burden for calendar year 2014.

After legislative changes, health and human services spending was estimated to be \$11.440 billion, \$78 million (0.7 percent) higher than February forecast estimates. Health and human services spending accounts for 30 percent of total General Fund spending. Significant appropriations were made to increase eligibility for health care

programs by expanding Medical Assistance (MA) coverage (\$270 million), reforming MinnesotaCare to align with new federal guidelines (\$85 million) and adding an MA autism benefit (\$13 million). These appropriations were financed by utilizing \$403 million in Health Care Access Fund resources. Additional appropriations of \$56 million were made in payments to providers of elderly and disabled individuals.

Higher education spending was now projected to be \$2.813 billion, \$249 million (9.7 percent) higher than previously forecast. \$69 million was provided to the Office of Higher Education, \$77 million to the University of Minnesota and \$102 million to MnSCU.

Jobs and economic development spending was estimated to total \$371 million, \$132 million (55.5 percent) higher than February's forecast. \$54 million was provided to programs to promote economic development and job growth. An additional \$26 million was appropriated to additional business, community and workforce development activities.

The Legislature also enacted a provision to accelerate the repayment of the school aid payment shift and the property tax recognition shift with FY 2013 year-end balances. In total, an estimated \$874 million was needed to repay the remaining shifts, \$287 million in the aid payment shift and \$587 million in the property tax recognition shift. \$1.919 billion has been repaid over three successive forecasts.

Reserves in Enacted Budget

General Fund reserves (Cash Flow Account and Budget Reserve) levels were unchanged in the enacted budget. Total General Fund reserves are \$1.006 billion: \$350 million in the Cash Flow Account and \$656 million in the Budget Reserve. The projected reserve balance in the Stadium Reserve Account was estimated to be \$27.807 million. As part of the cigarette and tobacco products tax increase, the Legislature provided a one-time deposit of the cigarette floor stocks tax (up to \$26.5 million) into the Stadium Reserve Account.

2013 Special Legislative Session – Current Biennium

During June 2013, torrential rain fall resulted in 18 Minnesota counties having major infrastructure damage to roads and bridges including highways on the state, county, and municipal systems. The State estimated damage to public infrastructure at \$17.8 million, with roads and bridges making up half of the total. A federal disaster declaration issued by President Obama for the 18 counties allowed for federal assistance for eligible projects, with the State and local governments contributing one-fourth of the total cost. A special legislative session was held on September 9, 2013 to appropriate additional funds to address the costs of repairing the damages caused by the flooding and a severe winter storm that occurred in April, 2013. Laws of 2013, First Special Session, Chapter 1 appropriated \$4.5 million to the Department of Public Safety for State and local match and \$219,000 was provided to the Department of Employment and Economic Development for disaster related costs. The \$4.719 million in new appropriations did not impact the bottom line because the legislation reduced unspent appropriations from previous disasters by \$4.719 million.

Preliminary Fiscal Year 2013 Close – Current Biennium

A provision in 2013 Session law requires that the entire FY 2013 ending balance be automatically used in FY 2014 to repay a portion of the estimated \$874 million remaining obligation from the K-12 payment and property recognition shifts enacted in the 2009-11 Legislative Sessions. It was reported that the FY 2013 ended with a preliminary General Fund balance of \$636 million. This ending balance carried forward into FY 2014 – however, it will not materially change the outlook for the Current Biennium. \$291.5 million was used to fully repay the aid payment shift to school districts, returning from an 86.4%/13.6% payment schedule to a 90%/10%. Additionally, \$343.5 million was used to reduce the property tax recognition shift percentage from 48.6% to 23.1%. The remaining \$1.1 million remained unspent due to rounding of the property tax recognition shift percentage and was added to the General Fund budgetary balance for the Current Biennium. The property tax recognition shift remaining to be repaid was an estimated \$224.6 million. School districts began receiving payments reflecting the 90%/10% payment schedule with the October 15, 2013 payment.

Current statutes that allocate any forecast balance for shift repayment remain unchanged for the November and February forecasts.

November 2013 Forecast – Current Biennium

When the Current Biennium budget was enacted in May, a \$46 million unspent balance remained. Two subsequent events did not materially alter that balance. A September Special Session reallocated \$4.5 million for disaster relief and did not impact the bottom line. FY 2013 closing at the end of September produced a \$636 million balance. However, that balance was directed by law to repay a portion of the outstanding school shifts, increasing FY 2014 spending by a like amount. These interim changes, incorporated in mid-October, yielded a \$47 million balance for the current budget, only \$1 million higher than projected at the end of the 2013 Legislative Session.

Forecast revenues were expected to be \$39.209 billion, \$787 million higher than previous estimates. The November 2013 forecast initially estimated spending to be \$38.807 billion, down \$247 million from October's estimates. Spending and revenue changes, along with a small net decline in reserves, resulted in an initial forecast balance of \$1.086 billion. Current law (M.S. 16A.152) allocated a portion of the forecast balance to completing buy back of the K-12 property tax recognition shift and repaying \$15 million that was borrowed from the State airports fund in 2008. After adjusting for the buybacks, spending was forecast to be \$39.067 billion, \$13 million more than previous estimates. The forecast completes repayment of accounting shifts from prior budget solutions, reducing the forecast balance to \$825 million.

Revenues: Higher revenues contributed \$787 million to forecast balance. Stronger employment and income growth in 2013 contributed to forecast revenue. Tax revenues for the Current Biennium were projected to be \$37.451 billion, \$824 million (2.2 percent) more than the February estimate adjusted for tax law changes. Transfers and all other revenues were expected to be \$1.758 billion, \$37 million (2.1 percent) below the prior forecast.

It was the first forecast of the Current Biennium revenues since the biennium began on July 1. After four months of collections, fiscal year-to-date receipts were \$5.686 billion, or about 15 percent of the total expected over the entire biennium. With 19 months left in the two-year budget, 85 percent of the forecast receipts were yet to be collected.

Current Biennium Forecast Revenues

	(\$ in millions)		
	October Estimate	November Forecast	\$ Change
Individual Income Tax	\$ 18,876	\$ 19,372	\$ 496
Sales Tax	10,130	10,194	64
Corporate	2,422	2,675	254
Statewide Property Tax	1,685	1,670	(16)
Other Taxes	<u>3,514</u>	<u>3,541</u>	<u>27</u>
Total Tax Revenues	36,627	37,451	824
All Other Revenues Transfers	<u>1,785</u>	<u>1,758</u>	<u>(37)</u>
Total Revenues	\$ 38,422	\$ 39,209	\$ 787

Higher income and corporate tax estimates were the source of 95 percent of the increase in tax revenue. The individual income tax showed the largest dollar amount increase over prior estimates, up \$496 million (2.6 percent), followed by the corporate income tax with an increase of \$254 million (10.5 percent). Expected sales tax revenue rose by \$64 million (0.6 percent).

The change in the income tax forecast since February was primarily due to an increase in MMB's estimate of tax liability for 2012, the base year for this forecast, and increased growth projections for some underlying economic variables, including wages and salaries and business income. The increase in projected corporate tax revenues reflects increased expectations for corporate profits growth.

Much of the tax on non-wage income is paid through estimated tax or through discretionary withholding. These payments are more difficult to predict than prescribed withholding on wages and salaries. Because taxpayers affected by Minnesota's new fourth income tax bracket report a higher share of income from non-wage sources, a larger share of total income tax receipts now are being collected through payment streams that are harder to forecast.

Expenditures: Forecast spending declined \$247 million, but was offset by shift buybacks. General Fund spending for the Current Biennium was forecast to be \$38.807 billion, down \$247 million (0.6 percent) from previous estimates. After the required shift repayments are reflected, net General Fund spending remains largely unchanged, increasing by \$13 million.

Forecast health and human services spending was \$117 million (1.0 percent) below previous estimates, and accounted for nearly one-half of the total change in forecast spending. Health care program enrollment and cost assumptions remained largely unchanged, but for a notable reduction in cost growth in the Community Alternatives for Disabled Individuals waiver. The remaining savings reflects reduced payments to the federal government and the recognition of inter-governmental reimbursements based upon recent federal approval. Previous assumptions regarding the impact of federal and State health care reform remain constant in the General Fund forecast.

Current Biennium Forecast Expenditures

(\$ in millions)

	<u>October</u> <u>Estimate</u>	<u>November</u> <u>Forecast</u>	<u>\$</u> <u>Change</u>
K-12 Education	\$16,419	\$16,409	\$(10)
Property Tax Aids & Credits	3,017	2,946	(70)
Health & Human Services	11,445	11,327	(117)
Debt Service	1,280	1,252	(28)
All Other	<u>6,893</u>	<u>6,872</u>	<u>(21)</u>
Forecast Spending	\$39,054	\$38,806	\$(247)
School Shift Buyback		246	246
Repay Airports Fund		<u>15</u>	<u>15</u>
Total Spending (after buybacks)		\$39,067	\$13

Savings in other spending areas were modest. Forecast K-12 education aids declined \$10 million prior to the shift buyback. A small increase in pupil units was more than offset by minor changes in other general education and categorical aid factors. Reduced property tax refund estimates, due to lower participation and lower average refunds, contributed to a \$70 million decline in property tax aids. Forecast debt service was reduced \$28 million, due to multiple factors affecting the calculation of debt service costs.

Reserves: In October, General Fund reserves were \$1.006 billion -- \$350 million in the Cash Flow Account and \$656 million in the Budget Reserve. The Budget Reserve increased slightly in the forecast. Under current law (M.S. 79.251 Subd. 1) any excess surplus in the workers' compensation assigned risk plan is deposited to the General Fund and directed to the Budget Reserve. The total excess surplus was \$14 million; however, \$10 million was incorporated into the Current Biennium budget solution -- adding just under \$5 million to the Budget Reserve.

In October, the Stadium Reserve had a balance of \$27 million. Based on expected stadium expenditures, the reserve was projected to be \$18 million at the end of FY 2015, down \$9 million from previous estimates. Overall the result of November 2013 forecast is a net decline in total General Fund reserves of \$5 million for the Current Biennium.

February 2014 Forecast – Current Biennium

A stronger U.S economic outlook was mirrored in the February 2014 Budget and Economic forecast. Positive year-to-date revenue collections combined with ongoing improvement in Minnesota's economy contributed to higher projected revenues for the remaining 16 months of the current biennium. Forecast revenues were up \$366 million compared to previous estimates, largely due to projected increases in income and sales tax collections. Forecast spending was down \$48 million due in part to savings in K-12 education aids and property tax refund programs. After transferring \$6 million to the stadium reserve, the changes left a projected \$1.233 billion balance for the Current Biennium.

Revenues

Higher revenues contributed \$366 million to the forecast balance. Tax revenues for the Current Biennium were projected to be \$37.813 billion, \$362 million (1.0 percent) more than forecast in November. Transfers and all other revenues were expected to be \$1.762 billion, \$4 million (0.2 percent) above the prior forecast.

Higher income and sales tax estimates were the source of almost all of the net increase in expected tax revenues. The individual income tax showed the largest dollar amount increase over prior estimates, up \$188 million (1.0 percent), followed by the sales tax with an increase of \$167 million (1.6 percent). A small \$38 million (1.4 percent) increase in projected corporate tax collections was largely offset by a \$31 million net reduction from minor changes to estimates for all other tax sources.

The change in the income tax forecast since November was primarily due to an increase in MMB's estimate of final liability for 2012, the base year for the forecast, and increased growth projections for some underlying economic variables, including business income. At the time of the forecast, individual estimated income tax payments had been higher than expected, but most of this increase was likely due to taxpayers changing the timing of their payments, rather than higher tax liabilities.

The increase in projected net sales tax revenues arises primarily from higher projected growth in economic activity and higher-than-expected recent sales tax receipts. However, because of uncertainty about the impact of recent law changes, the forecast does not reflect the higher growth rates implied by actual year-to-date receipts.

Expenditures

Forecast spending declined \$48 million (0.1 percent). Total projected General Fund expenditures and transfers were expected to be \$39.019 billion for the Current Biennium. Forecast health and human services spending was largely unchanged from the prior forecast, up \$16 million (0.1 percent). Overall health care program enrollment and cost assumptions remained largely unchanged. Savings from lower payment rates for basic care for individuals with disabilities were more than offset by a \$50 million transfer to the Health Care Access Fund required by law and an \$8 million cost of delaying nursing facility level of care changes.

Savings in other areas of State spending were modest. Forecast K-12 education aids decreased \$29 million. A small increase in pupil units was more than offset by minor changes in forecast compensatory aid and minor changes to other school aid factors. Reduced property tax refund estimates, due to lower participation and a small growth in income projections, contributed to a \$24 million decline in property tax aids.

Forecast debt service on State general obligation bonds was largely unchanged, while a \$12 million decline in all other spending includes \$6 million in savings for the current biennium from the stadium bonds issued in January.

Reserves

General Fund reserves total \$1.011 billion, unchanged from previous estimates. This amount represented 2.6 percent of total General Fund Revenue for the Current Biennium. The reserves include \$350 million in the Cash Flow Account and \$661 million in the Budget Reserve.

The balance in the Stadium Reserve was expected to be \$23 million at the end of the Current Biennium, \$6 million above previous estimates. While forecast gambling revenues remain largely unchanged, stadium-related spending is lower. The bond sale that provided \$498 million in financing for the public portion of the stadium project resulted in lower than anticipated debt service costs.

End of 2014 Legislative Session – Current Biennium

The February Economic and Budget Forecast projected a budget balance of \$1.233 billion for the Current Biennium. Changes enacted in the 2014 Legislative Session included \$483 million in tax reductions and other revenue changes, \$568 million in supplemental spending and a \$150 million increase to the Budget Reserve. As a result, the Current Biennium's projected budgetary balance is \$32 million.

Revenues

The enacted budget changes reduced General Fund revenues by \$483 million. Net General Fund revenues are now expected to be \$39.092 billion, 1.2 percent lower than February's estimates. In total, tax revenues projections for the Current Biennium were reduced \$495.8 million or 1.3 percent compared to previous projections. The majority of the change occurred in income, sales and corporate taxes, as well as gift and estate taxes. Changes to all other non-tax General Fund revenues were minimal and included a \$10.5 million transfer from the workers' compensation assigned risk fund.

Sales tax changes included a repeal of the 'business to business' taxes enacted in the 2013 Legislative Session. Sales taxes on electronic and commercial equipment and repair and warehousing and storage services were repealed, and a sales tax exemption for telecommunications equipment was reinstated. An exemption for local government purchases was expanded and the requirement for businesses to remit accelerated tax payments annually in June was reduced. The enacted changes reduced sales tax estimates for the Current Biennium by \$209.2 million.

Changes were made to conform Minnesota tax code to federal tax law for multiple income and corporate tax provisions including the standard deduction for married filers, education expenses, homeownership provisions, child and dependent care credit, and charitable contributions. These changes along with other tax provisions, including modifications to the working family tax credit, lowered individual and corporate income tax projections by a total of \$238.5 million in the Current Biennium.

Legislation repealed the gift tax enacted in the 2013 Legislative Session and modifications were made to estate tax rates and exemptions. This reduced tax revenue collections \$42.7 million for the Current Biennium.

Expenditures

Estimated spending increased \$568.4 million (1.5 percent), with expenditures for the Current Biennium now projected to be \$39.587 billion. Supplemental budget changes were made across State and local government programs; however, the increases in spending were primarily in K-12 education, local aids and credits, health and human services, capital projects, jobs and economic development.

- K-12 Education: Increased the general education formula by \$25 per pupil adding \$23.4 million to spending in the Current Biennium. \$9.0 million was provided to school districts to offset costs for teacher evaluation and \$9.3 million was provided for early learning scholarships and early childhood family education aid.
- Local Aids and Credits/Property Tax Relief: Enacted a one-time \$24.6 million increase in property tax refunds and a \$16.9 million increase in agriculture market value credits.

- Health and Human Services: Increased home and community-based service provider rates by five percent (\$80.4 million) in the Current Biennium and provided increases for State Operated Services and the Sex Offender program totaling \$13.2 million.
- Capital Projects: Appropriated \$198.7 million in one-time funding to twelve State agencies for program and projects typically funding with general obligation debt.
- Jobs and Economic Development: Funded a one-time \$20 million broadband development grant program and appropriated \$20 million on a one-time basis for low-income home energy cost assistance.
- All Other: Increased spending in all other areas of the budget totaled \$104.9 million and included \$26.7 million in higher education, \$35.9 million in public safety and judiciary, \$15.3 million transportation, \$6.6 million in environment and agriculture, \$19.1 million in State government and \$1.3 million in debt service. Additional spending in State government included \$14.4 million per year beginning in FY 2015 to fund the merger of the Duluth Teacher's Retirement plan with the statewide Teacher's Retirement Association.

Reserves

Legislation enacted in the 2014 Session included multiple changes to reserve levels and policy. In FY 2015 the budget reserve was increased by \$150 million to \$811 million. No changes were made to the cash flow account level of \$350 million. General Fund reserves for the Current Biennium total \$1.161 billion. Statutory changes governing the Budget Reserve set a target level of approximately 10 percent of annual revenues, permit the target level to adjust to changes in revenues and created an automatic process to dedicate 33% of future forecast balances to the Budget Reserve to meet reserve target levels.

July Revenue and Economic Update

Minnesota's net General Fund receipts for FY 2014 were estimated to total \$19.258 billion, \$168 million (0.9 percent) more than projected in the February 2014 Budget and Economic Forecast adjusted for legislative changes. State revenues for the final quarter of FY 2014 were \$235 million more than forecast. Higher than expected individual income tax receipts more than accounted for the total revenue variance, with positive variances in the general sales tax and other revenues nearly offsetting a shortfall in corporate taxes. General Fund revenues in FY 2014 were estimated to be 7.3 percent greater than in FY 2013.

The update included the first reporting of tax year 2013 income tax refunds and final payments. About 80 percent of the \$181 million individual income tax variance appears to be due to higher than expected tax year 2013 tax liability. Payments accompanying final 2013 tax returns were about \$71 million more than forecast, and individual income tax refunds were about \$93 million less than prior estimates. Some of the additional tax liability may be due to larger than expected capital gains realizations and non-wage income in 2013. Variances in receipts from non-resident partners, non-resident S-Corp shareholders, fiduciaries, withholding, estimated tax, and accounts receivable explain the remainder of the individual income tax variance.

Net general sales tax receipts ended FY 2014 \$34 million (0.7 percent) above forecast. Gross general sales tax receipts exceeded projections by \$77 million (1.5 percent). Some of the additional revenue may be due to the timing of payments, since the majority appeared in June. If taxpayers did not fully adjust to new rules for the acceleration of June sales tax payments, the positive variance may reverse in coming months. Higher than anticipated general sales tax refunds reduce the net sales tax variance. Corporate tax receipts for FY 2014 were \$53 million (4.0 percent) less than projected. The corporate tax is the most volatile of the major taxes, and variances of this magnitude are not unusual.

2014 Flooding

Beginning on June 11, 2014, persistent and heavy rainfall caused widespread flooding across Minnesota. As a result several counties have major damage to public infrastructure, including roads and bridges and wastewater facilities. The Governor declared a state of emergency and Minnesota requested a federal disaster declaration from U.S. Department of Homeland Security's Federal Emergency Management Agency (FEMA). As of August 13, 2014, a federal disaster declaration had been made for 35 counties and three tribal governments. The total extent of the damage was unknown and the State's funding commitment for public assistance has yet to be defined. Forty

counties have completed or are in the process of completing preliminary damage assessments in order to apply for FEMA assistance. Preliminary damage estimates for these counties totaled more than \$36 million. In counties where a federal disaster declaration is provided, FEMA would pay for 75 percent of approved costs and the State would pay for 25 percent.

November 2014 Forecast – Current Biennium

The last Budget & Economic Forecast was released in February 2014. It projected a \$1.233 billion forecast balance in the Current Biennium. Actions in the 2014 legislative session included tax reductions, spending changes, capital project funding and a transfer to the budget reserve that left a projected \$32 million balance at the end of the biennium and \$1.161 billion in the state’s Cash Flow and Budget Reserve accounts.

November’s forecast shows a slight improvement in the state’s financial position with seven months remaining in the biennium. Forecast revenues are now expected to be \$39.371 billion, up \$279 million (0.7 percent) from estimates at the end of the 2014 legislative session in May. Biennial spending is now projected to be \$39.338 billion, a decline of \$249 million (0.6 percent) from prior estimates. A small increase in the stadium reserve of \$5 million offsets the spending and revenue changes leaving a forecast balance of \$556 million. However, statute automatically allocates 33 percent of a positive budgetary balance in the current biennium to the budget reserve account. After \$183 million is transferred to the budget reserve, the available balance at the end of the current biennium is projected to be \$373 million.

Revenues

Higher-than-anticipated revenues at the close of FY 2014 helped increase forecast revenues for the Current Biennium. Total revenues for FY 2014-15 are now forecast to be \$39.371 billion, \$279 million (0.7 percent) more than the February forecast adjusted for 2014 session law changes. Total tax revenues for FY 2014-15 are forecast to be \$37.585 billion, exceeding the end-of-session estimate by \$268 million (0.7 percent). Actual tax receipts for FY 2014 were \$189 million above expectations, accounting for 70 percent of the forecast change in Current Biennium tax revenues.

The individual income tax shows the largest dollar amount change, \$289 million (1.5 percent). Of that change, \$194 million is due to higher-than-forecast income tax revenues at the close of FY 2014. The forecast for FY 2015 income tax revenues has also been raised, due in part to an increase in MMB’s estimate of tax liability for 2013, the base year for this forecast. In addition, higher expected growth in non-wage income more than offsets a lower wage income forecast.

Sales tax revenues are now expected to exceed the end-of-session estimate for the Current Biennium by \$46 million. Larger forecast gross tax receipts more than offset an increase in expected sales tax refunds. The corporate income tax is now forecast to bring in \$72 million less in FY 2014-15 than the prior estimate. This change reflects both lower projected corporate profit growth and higher forecast growth in refunds.

Expenditures

Forecast spending for the Current Biennium has been reduced. General fund expenditures for FY 2014-15 are now forecast to be \$39.338 billion, down \$249 million (0.6 percent) from end-of-session estimates. A reduction in health and human services is the primary factor contributing to the net savings. The \$248 million savings shown below is primarily the result of savings in Medical Assistance (MA) health care payments.

K-12 education estimates were reduced \$50 million due to small downward revisions in enrollment projections. Small savings in property tax aid costs reflect reduced estimates for homeowners homestead credit refunds, partially offset by an increase in renters’ refunds. Debt service savings accrue from slightly smaller bond sales than anticipated in 2014 and the continued benefit of low interest rates.

The \$65 million increase in “all other” spending is largely due to one item. In FY 2015, \$61.3 million was transferred to the closed landfill investment fund as required by law, to begin repayment of monies previously borrowed from that fund, an increase of \$51 million over end-of-session estimates. Repayment will be completed with annual payments of approximately \$14 million a year over the next three years.

Reserves

Legislation passed in the 2014 legislative session included multiple changes to the budget reserve level and policy established in M.S. 16A.152. On July 1, \$150 million was transferred to the budget reserve increasing the account from \$661 million to \$811 million.

The law also established a target level for the budget reserve. The level was previously set in statute at \$653 million. The new recommended level is to be established as a percentage of current biennium general fund revenues based on an annual analysis by MMB. Statute requires MMB to review the adequacy of the budget reserve level based on the volatility of the general fund tax structure and estimate the percentage of the current biennium's general fund revenues needed to manage the volatility. The current report as of the November 2014 Budget and Economic Forecast recommended a budget reserve policy of 4.9 percent of general fund non-dedicated revenues, or a total reserve, including cash-flow, of \$1.925 billion for the Current Biennium.

The new state law established a deposit rule to meet the desired level of the budget reserve; however, three conditions must be met before the deposit rule is triggered.

First, the state must have a forecast balance for the current biennium. With the November budget and economic forecast, the Current Biennium projected forecast balance is \$556 million.

Second, the existing statutory provisions that allocated forecast balances must be met. These provisions were established to restore reserves and repay accounting shifts from prior budget actions.

Third, the state's reserve levels must be below the level recommended to adequately manage the volatility of the general fund tax structure. The state's budget reserve level is \$811 million, below the amount recommended.

Since all three conditions were met in the November 2014 Forecast, the new law triggered a deposit of 33 percent of the forecast balance to the budget reserve. Of the total \$556 million projected forecast balance for the Current Biennium, \$183 million is transferred to the budget reserve, increasing the level to \$994 million in FY 2015. With the increase, the budget reserve is approximately 2.5 percent of general fund revenue in the Current Biennium. The cash flow account remained unchanged at \$350 million. Including the cash flow account, general fund reserves total \$1.344 billion and are 3.4 percent of Current Biennium revenues.

Governor's Budget Recommendations – Current Biennium

The Governor's FY 2016-17 Budget Recommendation released on January 27, 2015 included minor changes in the Current Biennium. In total, the Governor's budget recommendation reduced revenues by \$16.1 million and increased spending by \$37.8 million. These changes reduced the estimated budgetary balance for the Current Biennium by \$53.8 million from \$377.7 million to \$318.8 million.

The majority of the revenue change in the Current Biennium is the result the proposal to conform Minnesota's tax code to the federal tax code. The spending increases are primarily for current year budget deficiencies including \$10.4 million for the Security Hospital, \$2.9 million to the Departmental of Health for Ebola planning and response and \$1.6 million to the Zoo. The Governor's recommendations also include \$3 million for disaster assistance for the 2014 floods and allow unspent operating funds to carry forward into FY 2016. This proposal costs an estimated \$7.5 million in FY 2015.

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Current Biennium Estimates – Revenues and Expenditures

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Current Biennium based on the end of the 2014 Legislative Session. Authorized expenditures are presented by function, consistent with generally accepted accounting principles for reporting purposes.

CURRENT BIENNIUM GENERAL FUND ESTIMATES OF REVENUES AND EXPENDITURES NOVEMBER 2014 FORECAST (\$ in Thousands)

	Fiscal Year 2014	Fiscal Year 2015	Current Biennium
Forecast Resources			
Prior Year Ending Balance (1)	\$ 1,711,915	\$ 1,885,866	\$ 1,711,915
Net Non-dedicated Revenues	19,275,145	19,739,493	39,014,638
Dedicated Revenues	505	500	1,005
Transfers From Other Funds	187,906	68,729	256,635
Prior Year Adjustments	58,702	40,000	98,702
Subtotal Current Resources	<u>\$ 19,522,258</u>	<u>\$ 19,848,722</u>	<u>\$ 39,370,980</u>
Total Revenues Plus Prior Year Ending Balance	\$ 21,234,173	\$ 21,734,588	\$ 41,082,895
Authorized Expenditures & Transfers			
K-12 Education	\$ 8,439,525	\$ 8,189,626	\$ 16,629,151
Higher Education	1,381,461	1,461,321	2,842,782
Property Tax Aids & Credits	1,320,534	1,643,362	2,963,896
Health & Human Services	5,429,890	5,775,386	11,205,276
Public Safety & Judiciary	943,905	1,035,895	1,979,800
Transportation	148,201	126,200	274,401
Environment & Agriculture	152,703	231,980	384,683
Jobs, Economic Development, Housing & Commerce	194,367	244,568	438,935
State Government & Veterans	435,873	543,039	978,912
Debt Service	619,935	623,060	1,242,995
Capital Projects	281,913	129,927	411,840
Cancellation Adjustment	0	(15,000)	(15,000)
Subtotal Expenditures & Transfers	<u>\$ 19,348,307</u>	<u>\$ 19,989,364</u>	<u>\$ 39,337,671</u>
Dedicated Revenue Expenditures	<u>0</u>	<u>0</u>	<u>0</u>
Total Expenditures and Transfers	<u>\$ 19,348,307</u>	<u>\$ 19,989,364</u>	<u>\$ 39,337,671</u>
Balance Before Reserves	\$ 1,885,866	\$ 1,745,224	\$ 1,745,224
Cash Flow Account	\$ 350,000	\$ 350,000	350,000
Budget Reserve	660,992	994,339	994,339
Stadium Reserve	39,780	28,227	28,227
Appropriations Carried Forward	<u>178,751</u>	<u>0</u>	<u>0</u>
Budgetary Balance	<u>\$ 656,343</u>	<u>\$ 372,658</u>	<u>\$ 372,658</u>

⁽¹⁾ On a budgetary basis, Fiscal Year 2013 ended with an Unrestricted General Fund balance of \$1.712 billion and an Unreserved Accounting General Fund balance of \$636 million.

The following table sets forth by source the forecast amounts of non-dedicated revenues allocable to the General Fund for the Current Biennium.

**CURRENT BIENNIUM
GENERAL FUND- ESTIMATES OF NONDEDICATED REVENUES
NOVEMBER 2014 FORECAST
(\$ in Thousands)**

	Fiscal Year 2014	Fiscal Year 2015	Current Biennium
Net Nondedicated Revenues:			
Income Tax - Individual	\$ 9,659,554	\$ 9,955,300	\$ 19,614,854
Income Tax - Corporate	1,278,208	1,358,540	2,636,748
Sales Tax	5,042,687	5,155,422	10,198,109
Statewide Property Tax	835,554	839,690	1,675,244
Estate Tax	177,433	159,600	337,033
Liquor, Wine & Beer	83,931	85,130	169,061
Cigarette & Tobacco	607,119	586,170	1,193,289
Mining	15,785	14,841	30,626
Mortgage Registry Tax	93,404	90,733	184,137
Deed Transfer Tax	87,161	93,315	180,476
Gross Earnings Taxes	347,298	367,034	714,332
Lawful Gambling Taxes	43,259	44,600	87,859
Medical Assistance Surcharges	287,554	286,423	573,977
Tobacco Settlements	175,399	163,016	338,415
Investment Income	6,702	8,000	14,702
DHS SOS Collections	51,130	58,450	109,580
Lottery Revenue	55,741	57,269	113,010
Departmental Earnings	192,149	188,576	380,725
Fines & Surcharges	76,683	81,087	157,770
All Other Nondedicated Revenue	164,216	152,672	316,888
Tax and Non-Tax Refunds	(5,822)	(6,375)	(12,197)
Total Net Nondedicated Revenues	\$ 19,275,145	\$ 19,739,493	\$ 39,014,638

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HISTORICAL AND PROJECTED REVENUE AND EXPENDITURE GROWTH

The following tables display historical and projected General Fund revenue and expenditure growth by year for the General Fund for the Previous Biennium and the Current Biennium. Information is provided by major revenue and expenditure categories based on the November 2014 Forecast.

HISTORICAL AND PROJECTED REVENUE GROWTH NOVEMBER 2014 GENERAL FUND FORECAST (\$ in Millions)

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Estimated FY 2015	Estimated FY 2016	Estimated FY 2017	Average Annual
Individual Income Tax	\$ 7,972	\$ 9,013	\$ 9,660	\$ 9,955	\$ 10,502	\$ 11,163	
\$ change	443	1,041	647	295	547	661	
% change	5.9%	13.1%	7.2%	3.1%	5.5%	6.3%	6.8%
Sales Tax	4,678	4,774	5,043	5,155	5,269	5,527	
\$ change	275	96	269	112	114	258	
% change	6.2%	2.1%	5.6%	2.2%	2.2%	4.9%	3.9%
Corporate Tax	1,044	1,281	1,278	1,359	1,280	1,327	
\$ change	119	237	(3)	81	(79)	47	
% change	12.9%	22.7%	-0.2%	6.3%	-5.8%	3.7%	6.6%
Statewide Property Tax	799	811	836	840	846	863	
\$ change	32	12	25	4	6	17	
% change	4.2%	1.5%	3.1%	0.5%	0.7%	2.0%	2.0%
Other Tax Revenue	1,158	1,268	1,737	1,722	1,727	1,749	
\$ change	(73)	110	469	(15)	5	22	
% change	-5.9%	9.5%	37.0%	-0.9%	0.3%	1.3%	6.9%
Total Tax Revenue	\$ 15,651	\$ 17,147	\$ 18,554	\$ 19,031	\$ 19,624	\$ 20,629	
\$ change	796	1,496	1,407	477	593	1,005	
% change	5.4%	9.6%	8.2%	2.6%	3.1%	5.1%	5.7%
Non-Tax Revenues	774	798	722	709	702	700	
\$ change	(34)	24	(76)	(13)	(7)	(2)	
% change	-4.2%	3.1%	-9.5%	-1.8%	-1.0%	-0.3%	-2.3%
Transfers, All Other	661	711	246	109	106	119	
\$ change	140	50	(465)	(137)	(3)	13	
% change	26.9%	7.6%	-65.4%	-55.7%	-2.8%	12.3%	-12.9%
Total Revenue	\$ 17,086	\$ 18,656	\$ 19,522	\$ 19,849	\$ 20,432	\$ 21,448	
\$ change	902	1,570	866	327	583	1,016	
% change	5.6%	9.2%	4.6%	1.7%	2.9%	5.0%	4.8%

**HISTORICAL AND PROJECTED SPENDING GROWTH
NOVEMBER 2014 GENERAL FUND FORECAST
(\$ in Millions)**

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Estimated FY 2015	Estimated FY 2016	Estimated FY 2017	Average Annual
K-12 Education	\$ 6,616	\$ 8,870	\$ 8,440	\$ 8,190	\$ 8,355	\$ 8,463	
\$ change	538	2,254	(430)	(250)	165	108	
% change	8.9%	34.1%	-4.8%	-3.0%	2.0%	1.3%	6.4%
Higher Education	1,275	1,295	1,381	1,461	1,446	1,446	
\$ change	(82)	20	86	80	(15)	-	
% change	-6.0%	1.6%	6.6%	5.8%	-1.0%	0.0%	1.2%
Prop. Tax Aids & Credits	1,457	1,320	1,321	1,643	1,675	1,700	
\$ change	56	(137)	1	322	32	25	
% change	4.0%	-9.4%	0.1%	24.4%	1.9%	1.5%	3.7%
Health & Human Services	5,385	5,208	5,430	5,775	6,265	6,492	
\$ change	1,062	(177)	222	345	490	227	
% change	24.6%	-3.3%	4.3%	6.4%	8.5%	3.6%	7.3%
Public Safety	883	958	944	1,036	1,005	1,001	
\$ change	(63)	75	(14)	92	(31)	(4)	
% change	-6.7%	8.5%	-1.5%	9.7%	-3.0%	-0.4%	1.1%
Debt Service	192	223	620	623	636	641	
\$ change	(209)	31	397	3	13	5	
% change	-52.1%	16.1%	178.0%	0.5%	2.1%	0.8%	24.2%
All Other	772	865	1,212	1,261	1,061	1,057	
\$ change	(57)	93	347	49	(200)	(4)	
% change	-6.9%	12.0%	40.1%	4.0%	-15.9%	-0.4%	5.5%
Total Spending	\$ 16,580	\$ 18,739	\$ 19,348	\$ 19,989	\$ 20,443	\$ 20,800	
\$ change	1,245	2,159	609	641	454	357	
% change	8.1%	13.0%	3.2%	3.3%	2.3%	1.7%	5.3%

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BUDGET PLANNING ESTIMATES

Next Biennium

A \$1.037 billion balance is now projected for the Next Biennium. However, that projected balance does not represent an enacted budget, but provides the framework for developing the budget for the next two years. The resources available for the Next Biennium have been increased by the \$373 million budgetary balance for the Current Biennium that will carry forward into FY 2016-17.

When compared to the revised estimates for the Current Biennium, Next Biennium revenues are now projected to increase by \$2.509 billion (6.4 percent), while current law base spending is projected to increase \$1.905 billion (4.8 percent). This positive revenue-expenditure balance, combined with the expected \$373 million balance that will carry forward from FY 2015, results in a projected \$1.037 billion balance available for Next Biennium budget planning.

These estimates are, however, only the starting point for budget development. It is important to recognize that forecast spending for the Next Biennium is based largely on the extension of current law and appropriations. Even though state tax revenues are expected to continue to grow at a moderate rate, forecast spending also will continue to grow - driven primarily by growth in human services spending.

Major forecast spending areas are adjusted only for expected changes in enrollment and caseload. Next Biennium current law base spending estimates, excluding human services health care spending, do not include general inflation or reflect other spending pressures.

Revenues

Total general fund revenues for the Next Biennium are forecast to be \$41.880 billion, \$2.509 billion (6.4 percent) above forecast Current Biennium revenues. Tax revenues for FY 2016-17 are expected to grow to \$40.253 billion, a 7.1 percent increase over FY 2014-15 forecast tax collections.

Together, the individual income and general sales taxes account for almost all of the projected biennial growth in total tax revenues. The individual income tax shows the largest increase, growing by \$2.049 billion (10.4 percent), and contributing 77 percent of the forecast tax revenue growth over the current biennium. The general sales tax is expected to grow to \$10.796 billion, \$598 million (5.9 percent) over the current biennium, accounting for 22 percent of the biennial increase in tax revenues.

Gross corporate franchise tax receipts are forecast to grow by \$96 million in the Next Biennium. This increase is more than offset by a \$126 million increase in forecast corporate tax refunds, netting to a \$30 million decline in the corporate tax for the Next Biennium. The larger refund forecast primarily reflects growth in the Historic Structure Rehabilitation Credit.

Expenditures

Total spending for the Next Biennium is forecast to be \$41.243 billion, \$1.905 billion (4.8 percent) more than the current forecast for the Current Biennium.

Health and human services spending is the single largest component of biennial growth in general fund spending. Despite reductions in forecast spending in both the current and next biennium, health and human services costs continue to grow year over year. Biennial spending is expected to increase \$1.552 billion (13.9 percent) from the Current Biennium to the Next Biennium. Of this growth, about 90 percent is a result of increasing costs for Medical Assistance, which is expected to grow \$1.4 billion. Enrollment growth in health care programs for families and children as well as the elderly and disabled, along with projected increases in health care costs, are driving the growth in spending.

On an appropriations basis, the biennial growth for E-12 education is small, \$190 million (1.1 percent). But, the growth in E-12 spending is distorted by a one-time buyback of payment shifts, over \$800 million in FY 2014. If the buyback is excluded, E-12 education spending actually grows by 6.3 percent over the current biennium. This growth is due primarily to enacted changes that begin in FY 2015, the second year of the current biennium, which effectively

double in the next. Changes included a 1.5 percent increase on the basic formula and implementing all-day kindergarten. Additionally, there is underlying growth in pupil units and special education spending is expected to grow by 11 percent over the Current Biennium levels.

Property tax aids and credits are expected to grow by \$411 million (13.9 percent) over the Current Biennium. While the underlying forecast variables are largely unchanged from previous estimates, statutory changes act to increase costs in FY 2016-17 over the Current Biennium. Increases to the tax refund and local aid programs effective for FY 2015 reflect one year of costs in the Current biennium, but two years in the Next biennium.

Debt service spending will increase by \$34 million (2.8 percent) based on forecasted increases in interest rates and a slight increase in the assumed level of annual debt authorization. All other spending areas actually decline, reflecting one-time capital project and other costs in FY 2014-15 that do not recur in the next biennium.

Reserves

General Fund reserves total \$1.344 billion, unchanged from Current Biennium estimates. This amount represented 3.2 percent of total General Fund Revenue for the Next Biennium. The reserves include \$350 million in the Cash Flow Account and \$994 million in the Budget Reserve. The balance in the Stadium Reserve is \$1 million.

Governor's Budget Recommendations –Next Biennium

The Governor's Budget Recommendation for the Next Biennium was released on January 27, 2015. The Governor's recommendations reduce revenues by \$15.7 million and include new spending of \$932.2 million. The recommendations leave a \$35.1 million budgetary balance for the Next Biennium.

Revenues

Total General Fund revenues in the Governor's budget are \$41.865 billion, \$15.7 million (0.0 percent) less than estimated with the November 2014 Budget and Economic Forecast. The recommendations include a proposal to expand the child and dependent care credit, reducing revenues by an estimated \$99.9 million. Offsetting this reduction in revenues were the Governor's proposals to modernize the railroad property tax (\$31.8 million), conform Minnesota's tax code to the federal changes made in 2014 (\$21.0 million). The Governor's recommendations include a number of changes to other tax and non-tax revenues.

Expenditures

Total General Fund spending the Governor's budget is \$42.175 billion, \$932 million (2.3 percent) higher than forecast with the November 2014 Budget and Economic Forecast. The majority of changes are K-12 education, higher education, health and human services and public safety and judiciary.

The Governor's budget increases K-12 education spending by \$373 million. The recommendations include a one percent increase on the general education formula in FY 2016 and FY 2017, voluntary year-round prekindergarten for four year olds and eliminating the current wait list for Head Start. State spending on higher education is increased by \$92.9 million including \$30.3 million to the Office of Higher Education for the state grant program and \$62.6 million for the University of Minnesota. Health and human services in the Governor's budget recommendations includes \$185.4 million in new spending for a number of initiatives including childcare, dental care, child welfare, home visiting, mental health reform, health care in greater Minnesota and housing. Recommendations for public safety and judiciary include increases of \$136.5 million for courts, the Department of Corrections and the Department of Public Safety. Spending in all other areas of the budget were increased by \$144.4 million.

Reserves

General Fund reserves total \$1.344 billion, unchanged from Next Biennium planning estimates. This amount represents 3.2 percent of total General Fund revenue for the Next Biennium in the Governor's budget recommendations. The reserves include \$350 million in the Cash Flow Account and \$994 million in the Budget Reserve. The balance in the Stadium Reserve is \$1 million.

Revenue and spending estimates for the Next Biennium will be updated and the Governor's FY 2016-17 budget recommendations will be revised with the February 2015 Budget and Economic Forecast.

GENERAL FUND REVENUE SOURCES

Tax Sources

The State's principal sources of non-dedicated revenues are taxes of various types. A description of the major taxes is set forth below.

Income Tax: The income tax rate schedules for 2014 consist of four income brackets having tax rates of 5.35 percent, 7.05 percent, 7.85 percent and 9.85 percent as shown below. The tax brackets are indexed annually for inflation, as measured by the National CPI. The base of the tax is federal taxable income, with selected additions and subtractions. There is an income exclusion for low-income elderly and disabled taxpayers. The exclusion phases out as adjusted gross income and nontaxable sources of income rise. Two earner couples are entitled to a non-refundable credit against tax liability to offset the additional tax liability that results from the "married joint" filing status as opposed to the "single" filing status. The maximum credit per return to offset this "marriage penalty" is \$1,393.04. In addition, the State tax code contains a refundable child care credit, a working family credit, and an education credit all targeted at low income parents. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income or AMTI (which is similar to federal alternative minimum taxable income) at a flat rate of 6.75% on AMTI in excess of an exemption amount, to the extent the minimum tax exceeds the regular tax.

SINGLE FILER

Taxable Income	Tax
on the first \$24,680	5.35 percent
on all over \$24,680 but not over \$81,080	7.05 percent
on all over \$81,080 but not over \$152,540	7.85 percent
on all over \$152,540	9.85 percent

MARRIED FILING JOINTLY

Taxable Income	Tax
on the first \$36,080	5.35 percent
on all over \$36,080 but not over \$143,350	7.05 percent
on all over \$143,350 but not over \$252,240	7.85 percent
on all over \$252,240	9.85 percent

Married individuals filing separate returns, estates and trusts must compute their income tax by applying married rates, except that the income brackets will be one-half of the above amounts.

HEAD OF HOUSEHOLD

Taxable Income	Tax
on the first \$30,390	5.35 percent
on all over \$30,390 but not over \$122,110	7.05 percent
on all over \$122,110 but not over \$203,390	7.85 percent
on all over \$203,390	9.85 percent

Sales and Use Tax: The sales tax rate of 6.875% is applicable to most retail sales of goods with the exception of food, clothing, and drugs. Purchases made by non-profit organizations and the federal government and school districts are exempt. In November 2008, Minnesota voters voted to amend the constitution to raise the sales tax rate beginning on July 1, 2009 by 3/8 of 1 percentage point. The proceeds from the incremental increase are dedicated to funds other than the General Fund for the purpose of protecting the environment and preserving Minnesota’s arts and cultural heritage. The new general statewide rate is 6.875%. The 3/8 of 1 percentage point increment will be in place through 2034. In the 2013 Legislative Session provisions were passed to expand the sales tax base to include: business equipment repair, cable television and communications equipment and business related warehousing and storage services. In the 2014 Session these three provisions were repealed. In the 2014 Session a provision was passed that changed the timing of the payment of June sales tax liability, the effect was a onetime revenue reduction. In the 2013 Session the legislature changed a provision in law which gives a refund for sales taxes paid on certain capital equipment to an upfront exemption of the sales tax. In the 2014 Session the effective date of the aforementioned provision was delayed from September 1, 2014 to July 1, 2015.

Statewide Property Tax: A State general property tax is levied on commercial and industrial property, public utility property, unmined iron ore property, and seasonal recreational property, including cabins. Electric generation attached machinery and property located at the Minneapolis-St. Paul International Airport and the St. Paul Airport are exempt from this tax. The tax is levied at a uniform rate across the State. The levy amount is adjusted annually for the increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for State and local governments prepared by the U.S. Bureau of Economic Analysis.

Corporate Franchise Tax: A flat tax rate of 9.8% is imposed on corporate taxable income. Beginning in 2014, corporations apportion their income to Minnesota solely on the basis of sales in Minnesota. Prior to 2014 a three factor formula of property, payroll and sales had been used. That formula was phased out between 2007 and 2014. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income (which is similar to federal alternative minimum taxable income) at a flat rate of 5.8%, to the extent the minimum tax exceeds the regular tax. In the 2013 Legislative Session numerous changes were made to the corporate income tax. Among the significant provisions were: 1) the repeal of special rules for foreign operating corporations, 2) the repeal of the exclusion for foreign royalties, 3) An increase in the minimum fee, 4) a broadened definition of sales to include the sales of non-nexus subsidiaries of corporations subject to Minnesota tax, 5) a change in the Research & Development credit from refundable to non-refundable, and 6) a provision that subjects the income of foreign entities who elect not to be treated as corporations, that are part of a unitary business taxable in Minnesota, and whose income is included in federal taxable to Minnesota tax.

Beginning in Tax Year 2002, Minnesota required 80% of federal “bonus depreciation” be added to taxable income and then deducted in five equal parts over the next five years. The effect of this provision is to negate the revenue loss that would otherwise result from federal “bonus depreciation”.

A fee is imposed as a part of the franchise tax liability. The fee is in addition to the regular and alternative minimum tax. The amount of the fee is based on the sum of Minnesota property, payroll and sales. The 2013 legislature adjusted the fee schedule and indexed the dollar amounts for inflation, based on the consumer price index. The fee schedule for tax year 2013 is shown below:

Fee Basis	Amount of Fee
Less than \$930,000	\$0
\$930,000 to \$1,869,999	\$190
\$1,870,000 to \$9,339,999	\$560
\$9,340,000 to \$18,679,999	\$1,870
\$18,680,000 to \$37,359,999	\$3,740
\$37,360,000 million or more	\$9,340

Insurance Gross Earnings Tax: A tax is imposed on the gross premium revenue of insurance companies at the following rates:

1.5%	Life insurance
2.0%	Domestic and foreign company premiums.
1.0%	Mutual property and casualty companies with assets of 5 million or less on 12/31/89.
1.26%	Mutual property and casualty companies with assets in excess of 5 million but less than 1.6 billion on 12/31/89.
3.0%	Surplus line agents.
0.5%	Surcharge on homeowners insurance, commercial fire and commercial nonliability insurance premiums.
2.0%	Surcharge on fire premiums for property located in cities of the first class.
1.0%	Health Maintenance Organizations.

Motor Vehicle Sales Tax: Motor vehicle sales, new and used, are exempt from the sales and use tax, but are subject to a 6.5% motor vehicle sales tax. The tax is collected at the time of title registration or transfer. Beginning in Fiscal Year 2012, 100% of the collections are dedicated to transportation related funds.

Liquor, Wine and Fermented Malt Beverages Tax: Liquor is taxed at \$5.03 per gallon. Wine is taxed at rates that vary from \$.30 per gallon to \$3.52 per gallon, depending on the alcohol content. Beer is taxed at \$2.40 per 31-gallon barrel for beer with alcoholic contents of 3.2% by volume or less, and \$4.60 per 31-gallon barrel for strong beer.

A tax of 2.5% is imposed on alcoholic beverages sold at retail; this is in addition to the 6.875% sales tax on alcoholic beverages.

Cigarette and Tobacco Products Tax: Laws passed in the 2013 Legislative Session made significant changes to the Cigarette and Tobacco taxes. Effective July 1 2013, the Cigarette tax is 2.83 per pack and adjusted annually to match changes in the average price of cigarettes sold in Minnesota. In addition a pack is subject to a tax in lieu of sales tax of 49.3 cents, which is adjusted annually to match changes in the average price of cigarettes sold in Minnesota. Effective July 1 2013 the tax on tobacco products is 95% of the wholesale price. A one-time floor stocks tax is imposed on cigarettes in the inventory of wholesalers and retailers on July 1, 2013 equal to the increase in the tax enacted in 2013. An electronic cigarette or e-cigarette is a device that simulates smoking tobacco. Electronic cigarettes (“e-cigarettes”) and e-juice (fluid in cartridges used with e-cigarettes, some containing nicotine) are considered tobacco products and are subject to the Tobacco tax.

Estate Tax: The tax base is the federal gross estate less various exemptions and deductions, multiplied by the percentage of the decedent’s total property that has a Minnesota situs. In the 2013 Session the legislature imposed a gift tax to complement the estate tax; in the 2014 Session that provision was repealed retroactive to its effective date. Also in the 2014 Session, the legislature enacted a new estate tax rate schedule that unlike the old one is independent of pre-existing federal law. The new rate schedule has an exemption amount that rises in annual steps of \$200,000 from \$1.2 million for 2014 deaths to \$2 million for 2018 deaths and tax rates ranging from nine percent to sixteen percent.

Mortgage Tax: A tax of 23 cents is imposed on each \$100 dollars of debt secured by real property. Ninety-seven percent of the proceeds go to the State’s General Fund and three percent to the county in which the property is located.

Deed Tax: A tax of .0033% per \$500 or \$1.65 for increments less than \$500 of consideration is imposed on the transfer of real estate by any deed, instrument, or writing. Ninety-seven percent of the proceeds go to the State’s General Fund and three percent to the county in which the property is located.

Gambling Tax: A 6% tax is imposed on the takeout of pari-mutuel horse races at licensed tracks. The takeout is 17% of straight pools and 23% for multiple pools.

The Stadium Legislation passed in 2012 substantially changed the State’s gambling tax structure. The Stadium Legislation imposes a new tax on net gambling receipts -- gross receipts less prizes paid (see table below). The Stadium Legislation authorizes two new types of electronic charitable gambling: electronic linked bingo and electronic pull tabs.

The new tax structure is as follows:

Net Receipts Tax on Existing Bingo, Raffles, Paddlewheels	8.5%
New Net Receipts Tax on All Pull-tabs, All Tip boards Except Sports Tip boards, and Electronic Linked Bingo (taxed on an organization basis)	
Not over \$87,500	9.0%
Over \$87,500, but not over \$122,500	18.0%
Over \$122,500, but not over \$157,500	27.0%
Over \$157,500	36.0%
Sports-themed Tip boards	exempt

Rental Motor Vehicle Tax: In addition to the general sales tax a 6.2 percent sales tax is imposed on the lease or rental, on a daily or weekly basis, of a passenger automobile, van or pickup truck.

Taconite and Iron Ore Occupation Tax: The base of the occupation tax is the value of the ore less expenses required to convert it into marketable quality. Beginning in tax year 2006, the rate of the tax was 2.45%. For purposes of the corporate franchise tax apportionment formula, transfers of ore are deemed to be Minnesota sales.

Health Care Provider Tax: A tax is imposed upon licensed nursing homes, hospitals, and health maintenance organizations, including a \$2,815 tax per licensed nursing home bed, a 1.56% tax on the net patient revenue of hospitals (excluding Medicare revenue), and a 0.6% tax on the total premium revenue of health maintenance organizations.

Other Sources

In addition to the major taxes described above, other sources of non-dedicated revenues include minor taxes, unrestricted grants, certain fees and charges of State agencies and departments, and investment income.

The General Fund receives no unrestricted federal grants. The only federal funds deposited into the General Fund are to reimburse the State for expenditures on behalf of federal programs.

Under the Stadium Legislation, proceeds of certain special sales, liquor, lodging and restaurant taxes imposed by the City of Minneapolis under Minnesota Laws 1986, Chapter 396, as amended, are to be deposited in the General Fund each year from 2021 through 2046 in an aggregate present value amount of \$150,000,000, plus certain specified amounts each year for the purpose of paying a portion of annual operating costs and contributions to a capital reserve for the stadium project authorized by the Stadium Legislation.

Tobacco Settlement

On May 8, 1998, the State of Minnesota settled a lawsuit initiated against several tobacco companies. The settlement agreement as amended as of June 1, 2001 (the “Minnesota Agreement”), between the Attorney General of the State and the then-existing four largest United States cigarette manufacturers, Philip Morris, Reynolds Tobacco, Lorillard and B&W (collectively, the “Settling Defendants”)¹, requires the Settling Defendants to make annual payments to the State. The payments are to be made at the beginning of the calendar year and are scheduled into perpetuity. These amounts are adjusted based on volume of tobacco products sold and the Consumer Price Index as indicated in the settlement documents. Payments made pursuant to the Minnesota Agreement are made to an account designated in writing by the State, which is an account within the General Fund of the State Treasury. The increased use of e-cigarettes may have an impact on the tobacco revenues.

Pursuant to the Minnesota Agreement, the State agreed to settle all its past, present and future smoking-related claims against the Settling Defendants in exchange for agreements and undertakings by the Settling Defendants concerning a number of issues. These issues include, among others, making payments to the State, abiding by more stringent advertising restrictions, funding educational programs, ensuring public access to court documents and files and requiring disclosure of certain payments to lobbyists, all in accordance with the terms and conditions set forth in the Minnesota Agreement.

The Minnesota Agreement requires that the Settling Defendants make two types of payments, “Initial Payments” due in the years 1998 through 2003 and “Annual Payments due in 1998 and continuing in perpetuity, which historical payments are set forth in the table that follows, as well as certain court-administered payments. The base amount of these payments (with the exception of the up-front Initial Payments) are subject to certain adjustments (including those for inflation and volume), which could be material.

Payments required to be made by the Settling Defendants are calculated by reference to the Settling Defendants’ respective share of sales of cigarettes (which in practice have been measured by shipments) by unit for consumption in the United States (excluding Puerto Rico). Payments to be made by the Settling Defendants are recalculated each year, based on the market share of each individual Settling Defendant for the prior year. A significant loss of market share by the Settling Defendants could have a material adverse effect on the payments by the Settling Defendants under the Minnesota Agreement. The Minnesota Agreement does not contain any terms providing for a process to dispute the calculation of Annual Payments or any adjustments to such payments. To date, neither the Settling Defendants nor the State have disputed any of the calculations of payments under the Minnesota Agreement.

As required, the Settling Defendants have made all of the Initial Payments and have made Annual Payments from 1998 through 2014 and certain other amounts pursuant to the Minnesota Agreement totaling approximately \$3.8 billion to date.

¹ On January 5, 2004, Reynolds American Inc. was incorporated as a holding company to facilitate the combination of the U.S. assets, liabilities and operations of B&W with those of Reynolds Tobacco, which occurred on June 30, 2004. References herein to the “Settling Defendants” mean, for the period prior to June 30, 2004, collectively, Philip Morris, Reynolds Tobacco, B&W and Lorillard and for the period on and after June 30, 2004, collectively Philip Morris, Reynolds American and Lorillard.

	Unadjusted Minnesota Agreement Applicable Base Payment	State's Actual Receipts*
Up-Front Initial Payment†	\$240,000,000	\$240,000,000
1999 Initial Payment†	220,800,000	220,800,000
2000 Initial Payment	242,550,000	221,784,750
2001 Initial Payment	242,550,000	220,885,523
2002 Initial Payment	242,550,000	215,007,990
2003 Initial Payment	121,550,000	107,669,822
FY1999 Annual Payment†	102,000,000	102,000,000
FY2000 Annual Payment	114,750,000	104,925,995
FY2001 Annual Payment	127,500,000	145,136,835**
FY2002 Annual Payment	165,750,000	161,022,719
FY2003 Annual Payment	165,750,000	157,711,642
FY2004 Annual Payment	204,000,000	168,566,764
FY2005 Annual Payment	204,000,000	175,488,332
FY2006 Annual Payment	204,000,000	180,789,740
FY2007 Annual Payment	204,000,000	183,911,438
FY2008 Annual Payment	204,000,000	184,410,711
FY2009 Annual Payment	204,000,000	179,854,486
FY2010 Annual Payment	204,000,000	168,297,369
FY2011 Annual Payment	204,000,000	169,375,081
FY2012 Annual Payment	204,000,000	166,861,093
FY2013 Annual Payment	204,000,000	170,060,090
FY2014 Annual Payment	204,000,000	175,398,533

† Not subject to the Inflation Adjustment or the Volume Adjustment. Deposited in a cessation account administered by the Court, as permitted in the Minnesota Agreement and required by the Consent Judgment, to provide cessation opportunities to Minnesota smokers.

* As reported by the State and to the best of the State's knowledge, amounts reflect the State's actual receipts including applicable adjustments.

** Includes \$29,025,087 paid by the Settling Defendants on June 11, 2001 pursuant to the 2001 Amendment.

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CASH FLOW INFORMATION

The Statutory General Fund is established in Minnesota Statutes, Section 16A.671, subdivision 3a, and is defined as follows:

“ *** all cash and investments from time to time received and held in the treasury, except proceeds of State bonds and amounts received and held in special or dedicated funds created by the constitution, or by or pursuant to federal laws or regulations, or by bond or trust instruments, pension contracts, or other agreements of the State or its agencies with private persons, entered into under State law.”

The General Fund, special revenue funds, internal service funds, enterprise funds and capital projects funds make up the Statutory General Fund. Cash contained in the Statutory General Fund is available for State cash flow purposes.

Major special revenue funds included in the Statutory General Fund include the Petro Tank Release, the State Airports, the Game and Fish, the Workforce Development, the Tobacco Use Prevention, the Workers Compensation, the Environmental Waste and the Northeast Minnesota Economic Development funds.

Internal service funds, enterprise funds and capital project funds included in the Statutory General Fund include the MnSCU, the General Projects, the Risk Management, the Lottery Cash Flow and the State Operated Services Funds.

The estimated vs. actual revenues and expenditures are monitored to ensure adequate cash flow. There are more than 80 funds within the Statutory General Fund. MMB manages short-term intra-fund borrowing within the Statutory General Fund, balancing the cash needs of various programs with actual daily receipts and disbursements.

The State may, subject to certain limitations, issue certificates in anticipation of the collection of taxes levied for and other revenue appropriated to the Statutory General Fund for expenditure during the biennium. Minnesota Statutes, Section 16A.671, authorizes the Commissioner to sell certificates of indebtedness in the following manners:

- advertising for competitive bids;
- negotiating contracts with banks in or out of State to establish lines of credit;
- negotiating contracts with firms of underwriters that will purchase or act as agents in the placement of certificates of indebtedness;
- entering into contracts with banks in or out of State to authenticate, issue, pay principal and interest on, cancel, and otherwise deal as fiscal agents of the State with certificates of indebtedness issued as outlined above; and
- selling certificates of indebtedness to the State Board of Investment without advertising for bids.

The tables on the following pages show the actual monthly Statutory General Fund cash flows for FY 2014 and projected monthly cash flows for FY 2015. These projections are based on FY 2014 fiscal year close data and the November 2014 Budget and Economic Forecast. The table for FY 2014 represents actual Statutory General Fund cash flow balances through June 30, 2014. The table for FY 2015 represents actual Statutory General Fund cash flow balances through November 30, 2014 and estimated balances for the balance of the fiscal year. Projected monthly cash flows for FY 2014 and FY 2015 have been formatted to include Transfers In and Transfers Out to more accurately reflect State operations. The payment of debt service is included in Transfers Out as footnoted in the cash flows for FY 2014 and FY 2015. Please note that monthly cash flow projections are subject to a high level of variability. Projected Statutory General Fund cash flow for FY 2015 indicates that the State will be able to maintain positive cash balances for the Current Biennium without special administrative actions or access to external borrowing.

STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS
END OF 2014 LEGISLATIVE SESSION
ACTUALS FOR FISCAL YEAR ENDING JUNE 30, 2014
(\$ in Thousands)

	<u>Jul-13</u>	<u>Aug-13</u>	<u>Sep-13</u>	<u>Oct-13</u>	<u>Nov-13</u>	<u>Dec-13</u>	<u>Jan-14</u>	<u>Feb-14</u>	<u>Mar-14</u>	<u>Apr-14</u>	<u>May-14</u>	<u>Jun-14</u>	<u>Total</u>
Beginning Cash Balance	3,403,276	2,488,360	1,735,765	1,882,739	2,358,141	1,938,916	2,134,168	3,069,521	2,460,147	2,309,030	3,015,197	3,177,022	
Individual Income Tax	667,473	640,251	909,714	718,293	485,192	949,301	1,285,068	237,606	606,569	1,600,681	636,608	885,901	9,622,657
Corporate Tax	(31,535)	24,284	266,374	63,956	32,865	246,957	45,985	14,722	285,306	63,861	25,243	266,107	1,304,124
Sales Tax	247,930	464,082	448,771	472,195	434,688	410,537	515,094	391,382	304,105	415,183	381,341	707,845	5,193,153
Property Tax	22,618	319	0	175,259	168,064	29,167	5,410	3	(1,650)	0	223,734	213,536	836,461
Tobacco Tax	4,679	46,401	61,217	59,729	56,694	52,196	71,462	32,052	36,563	51,446	53,714	95,226	621,379
Insurance Tax	3,858	5,840	87,042	215	3,209	93,929	1,621	21,564	109,779	1,519	3,958	91,377	423,911
Excise Tax	149,138	113,946	88,136	149,077	84,469	81,898	160,444	97,608	80,147	155,337	114,136	147,208	1,421,544
Investment Earnings	1,222	(204)	4	3,473	564	1,022	1,065	1,308	291	1,370	1,231	768	12,114
Interagency Grants	13,496	8,990	13,367	30,946	9,038	9,397	8,340	10,371	20,894	32,242	8,541	12,025	177,647
Other Sources	284,066	307,812	376,732	403,429	218,290	421,012	501,348	218,412	251,983	279,833	221,759	246,629	3,731,305
Total Receipts	1,362,945	1,611,721	2,251,356	2,076,572	1,493,073	2,295,416	2,595,836	1,025,030	1,693,986	2,601,471	1,670,265	2,666,622	23,344,295
Transfer In	812,714	193,935	98,767	102,351	67,571	92,527	64,924	92,112	74,663	119,004	115,469	266,752	2,100,789
Total Sources	2,175,659	1,805,656	2,350,124	2,178,923	1,560,644	2,387,943	2,660,760	1,117,141	1,768,649	2,720,475	1,785,734	2,933,375	25,445,084
Compensation	254,064	238,209	249,403	268,157	363,781	262,090	252,171	259,991	262,102	263,040	373,232	259,444	3,305,683
Agency Operations	211,811	209,203	156,177	187,347	95,483	155,633	170,765	100,406	191,239	156,511	120,905	184,605	1,940,085
Aid to Schools	672,356	1,195,288	822,731	540,683	137,139	614,196	810,728	730,428	885,497	838,055	461,037	644,808	8,352,943
Aid to Cities & Towns	234,634	24,776	97,667	9,603	8,542	212,036	13,993	4,735	4,778	3,457	3,338	5,875	623,433
Aid to Counties	145,454	16,011	31,176	25,477	19,161	121,204	11,216	16,017	9,664	17,334	26,592	4,309	443,617
Aid to Higher Education	58,495	100,864	93,378	66,017	57,418	65,700	120,092	69,601	68,947	95,826	67,614	59,247	923,199
Aid to Non-Government	19,073	16,808	22,538	25,506	13,289	21,088	15,983	16,068	14,724	42,856	23,424	21,903	253,260
Aid to Other Government	12,147	9,626	34,619	16,159	10,998	11,698	10,417	18,087	10,704	11,764	9,859	9,664	165,740
DHS Payments to Individuals	619,192	279,586	375,875	420,722	435,931	616,348	244,726	413,444	385,620	450,044	381,256	565,576	5,188,320
Other Aid to Individuals	40,015	179,433	199,405	25,061	8,885	3,910	4,093	3,059	8,427	6,197	5,679	2,782	486,945
Other Expenditures	5,562	102,362	(5,625)	14,256	103,316	14,244	70	7,536	8,354	10,284	10,993	16,571	287,924
Total Disbursements	2,272,804	2,372,167	2,077,342	1,598,989	1,253,945	2,098,145	1,654,252	1,639,371	1,850,055	1,895,368	1,483,929	1,774,783	21,971,151
Transfer Out	817,771	186,084	125,807	104,531	105,991	94,545	71,155	87,144	69,711	118,941	139,980	316,933	2,238,591
Transfer Out Debt Service	0	0	0	0	619,935	0	0	0	0	0	0	0	619,935
Total Uses	3,090,575	2,558,251	2,203,149	1,703,520	1,979,870	2,192,690	1,725,407	1,726,515	1,919,766	2,014,309	1,623,909	2,091,716	24,829,677
Ending Cash Balance	2,488,360	1,735,765	1,882,739	2,358,141	1,938,916	2,134,168	3,069,521	2,460,147	2,309,030	3,015,197	3,177,022	4,018,681	
Minimum Monthly Cash Balance	2,414,020	1,570,897	1,566,048	1,425,351	1,912,712	1,599,813	2,167,587	2,446,360	1,907,162	1,845,474	2,481,542	3,012,678	

**STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS
NOVEMBER FORECAST 2014
ACTUAL AND PROJECTED FOR FISCAL YEAR
ENDING JUNE 30, 2015
(\$ in Thousands)**

	<u>Jul-14</u>	<u>Aug-14</u>	<u>Sep-14</u>	<u>Oct-14</u>	<u>Nov-14</u>	<u>Dec-14</u>	<u>Jan-15</u>	<u>Feb-15</u>	<u>Mar-15</u>	<u>Apr-15</u>	<u>May-15</u>	<u>Jun-15</u>	<u>Total</u>
	Act	Act	Act	Act	Act	Est							
Beginning Cash Balance	4,018,681	3,275,509	2,701,940	2,962,283	3,258,575	3,343,684	2,876,151	3,622,221	2,884,829	2,693,520	3,236,805	3,153,096	
Individual Income Tax	726,990	642,792	1,026,402	756,510	517,817	923,173	1,237,979	333,865	612,575	1,622,831	581,689	1,084,258	10,066,881
Corporate Tax	(61,529)	31,211	320,526	92,079	16,771	262,693	43,161	21,900	267,293	69,443	37,102	145,699	1,246,348
Sales Tax	170,279	488,952	454,618	485,336	438,647	400,233	506,983	388,700	331,041	408,206	402,556	681,470	5,157,021
Property Tax	17,235	24	0	178,337	165,808	20,781	4,188	0	0	0	219,584	217,799	823,757
Tobacco Tax	3,099	80,300	57,274	56,915	56,690	48,066	74,253	46,749	48,948	49,948	48,613	81,790	652,645
Insurance Tax	2,030	7,359	91,441	559	7,781	103,086	1,225	20,472	115,248	3,209	1,386	95,371	449,166
Excise Tax	125,864	118,190	72,125	165,908	86,114	79,969	185,970	98,369	82,876	187,937	96,345	141,316	1,440,982
Investment Earnings	1,499	70	3,235	1,692	1,104	1,143	1,144	1,791	349	1,242	1,339	1,068	15,676
Interagency Grants	10,068	13,581	22,536	12,961	12,993	17,047	16,844	16,824	17,097	15,135	23,268	11,534	189,888
Other Revenue	295,308	332,877	430,194	282,657	219,999	491,377	615,154	230,391	246,954	263,372	271,354	322,525	4,002,163
Total Revenue	1,290,842	1,715,356	2,478,350	2,032,954	1,523,723	2,347,567	2,686,900	1,159,061	1,722,381	2,621,323	1,683,237	2,782,830	24,044,526
Transfer In	1,365,884	237,717	105,144	118,131	95,691	100,957	71,442	83,958	72,351	81,732	75,820	116,001	2,524,829
Total Sources	2,656,727	1,953,074	2,583,494	2,151,085	1,619,414	2,448,525	2,758,342	1,243,019	1,794,732	2,703,055	1,759,057	2,898,830	26,569,355
Compensation	267,650	259,339	278,755	385,790	269,316	259,822	273,351	266,546	275,537	277,220	404,843	257,922	3,476,090
Agency Operations	225,648	178,398	161,396	169,772	120,533	161,951	185,785	152,479	146,791	182,709	163,562	211,958	2,060,981
Aid to Schools	208,929	1,124,783	750,259	478,879	166,055	672,116	810,469	812,264	1,011,191	973,503	784,390	399,738	8,192,574
Aid to Cities & Towns	273,260	21,550	140,636	13,309	10,559	278,876	19,048	5,706	6,842	5,860	4,870	7,143	787,660
Aid to Counties	170,002	28,474	38,135	22,593	28,232	160,639	15,617	12,778	11,171	13,159	26,278	8,846	535,923
Aid to Higher Ed	58,408	104,903	88,246	63,379	59,046	83,956	116,129	61,465	54,499	71,977	68,831	63,690	894,528
Aid to Non-Gov't	23,200	24,967	27,805	22,564	13,073	17,972	20,901	15,931	22,676	34,361	20,286	20,089	263,826
Aid to Other Gov't	12,581	4,722	35,405	12,912	8,518	20,584	13,110	12,412	2,540	7,781	6,659	12,168	149,393
DHS Payments to Individuals	614,890	322,666	441,599	418,192	694,598	518,430	469,657	513,395	343,696	489,811	248,849	335,213	5,410,996
Other Aid to Individuals	50,846	192,451	249,321	95,178	12,987	4,028	4,105	3,667	18,394	5,308	3,287	1,199	640,772
Other Expenditures	8,201	10,505	5,513	10,095	9,653	21,262	15,639	14,803	15,677	22,906	26,889	18,973	180,117
Total Expenditures	1,913,614	2,272,758	2,217,072	1,692,662	1,392,571	2,199,637	1,943,810	1,871,446	1,909,013	2,084,596	1,758,743	1,336,939	22,592,861
Transfer Out	1,486,285	253,884	106,078	162,131	141,734	80,131	68,462	108,966	77,028	75,174	84,023	180,090	2,823,986
Transfer Out Debt Service	0	0	0	0	0	636,290	0	0	0	0	0	0	636,290
Total Uses	3,399,899	2,526,642	2,323,150	1,854,793	1,534,305	2,916,058	2,012,272	1,980,412	1,986,042	2,159,770	1,842,766	1,517,029	26,053,138
Ending Cash Balance	3,275,509	2,701,941	2,962,283	3,258,576	3,343,684	2,876,151	3,622,221	2,884,829	2,693,520	3,236,805	3,153,096	4,534,896	
Minimum Monthly Cash Balance	3,236,883	2,589,862	2,505,805	2,713,112	2,659,875	2,573,327	2,937,126	2,884,828	2,649,267	2,448,703	2,952,084	3,116,569	

MINNESOTACARE® PROGRAM

The MinnesotaCare program was initially established by the 1992 Legislature to provide subsidized health care insurance for long term uninsured Minnesotans. The Legislature has periodically modified the program.

The program is not part of the General Fund. A separate fund, called the Health Care Access Fund, was established as a special revenue fund to account for revenues and expenditures for the MinnesotaCare® program. Program revenues are derived primarily from a 2 percent gross revenue tax on hospitals, health care providers and wholesale drug distributors, and a 1 percent gross premium tax on nonprofit health service plans and HMOs.

Based on current tax levels, projected activity in the Health Care Access Fund for the Previous Biennium and Current Biennium are detailed below:

**PREVIOUS BIENNIUM
MINNESOTACARE®
HEALTH CARE ACCESS FUND
(\$ in Millions)**

Resources	
Unreserved Balance at June 30, 2011	\$ 23
Revenues	<u>1,213</u>
Total Resources	\$1,236
Expenditures	
Unreserved Balance Before Transfers	<u>\$ 597</u>
Transfers to Other Funds	<u>545</u>
Unrestricted Balance at June 30, 2013	<u>\$ 52</u>

**CURRENT BIENNIUM
MINNESOTACARE®
HEALTH CARE ACCESS FUND
(\$ in Millions)**

Resources	
Unreserved Balance at June 30, 2013	\$ 52
Revenues	1,291
Transfers from Other Funds	<u>50</u>
Total Resources	\$1,393
Expenditures	
Projected Unreserved Balance Before Transfers	<u>\$ 341</u>
Transfers to Other Funds	<u>165</u>
Projected Unrestricted Balance at June 30, 2015	<u>\$ 176</u>

In July 2011, the Legislature enacted a provision which reduces portions of the tax revenues to the Health Care Access Fund depending upon the outlook for the fund that year. The Commissioner is required to evaluate the projected ratio of revenues to expenditures as well as its cash flows in the fund for the current biennium. If revenues exceed expenditures by 25 percent for the biennium, and if the cash balance in the fund is adequate, the 2 percent tax on gross revenues of hospitals, health care providers and wholesale drug distributors will be reduced to the extent that the ratio is not more than 1.25. Any changes to the rate expire each calendar year and are to be re-determined by the Commissioner until January 1, 2020 when the tax is repealed. To date, the criteria for reducing the tax have not been met.

Federal changes under the Affordable Care Act (“ACA”) prompted Minnesota to modify its MinnesotaCare® program, as MinnesotaCare® provides health insurance for individuals who would otherwise be eligible to purchase

coverage through an ACA-authorized Health Insurance Exchange. To do so, during the 2013 Legislative Session, lawmakers directed the Department of Human Services to use MinnesotaCare® as the State's Basic Health Program, defined by the ACA. In anticipation of the eligibility criteria under the Basic Health Program that will begin January 1, 2015, beginning January 1, 2014 MinnesotaCare® serves Minnesotans with incomes between 138% and 200% of Federal Poverty Guidelines (FPG).

MINNESOTA DEFINED BENEFIT PENSION PLANS

General Information

The State has three major State-wide retirement systems that cover most of the public employees of the State and its counties, municipalities and school districts. These systems are the Minnesota State Retirement System ("MSRS"), the Public Employees Retirement Association ("PERA") and the State Teachers' Retirement Association ("TRA," and collectively, the "Retirement Systems"). The Retirement Systems were established by the Legislature in 1929 through 1931 to collect the contributions of employees and employers and to pay retirement and disability benefits to public employees and their beneficiaries. The State is the primary employer for MSRS.

MSRS, PERA and TRA each prepare and publish their own comprehensive annual financial report, consisting of financial statements and required supplementary information and contain detailed financial and actuarial information. Much of the information that is contained in this section "MINNESOTA DEFINED BENEFIT PENSION PLANS" (i) relies on information produced by the administrators of the Retirement Systems or their accounting and actuary agents, (ii) depends upon future events, which may or may not be consistent with any of the assumptions, may deviate significantly from those assumptions and may alter the outcomes of the plans and the obligations of the State and other employers as a result. The State intends to implement the new GASB pension-related statements (Statement 67 - *Financial Reporting for Pension Plans*, Statement 68 - *Accounting and Financial Reporting for Pensions*, and Statement 71 - *Pension Transition for Contributions Made Subsequent to the Measurement Date*) on or before their effective dates. These comprehensive annual financial reports for the Fiscal Year ended June 30, 2014 are available from the following public web sites:

MSRS: <https://www.msrs.state.mn.us/financial-information>

PERA: <http://www.mnpera.org/index.asp>

TRA: <https://www.minnesotatra.org/formspub/2014annualrpt.html>

Please note these website addresses are provided for the convenience of the reader. No representation is made by the State as to the privacy practices of other websites, nor is the State liable for the content or availability of any listed sites.

Each plan administrator accounts for one or more pension plans as part of their system. For some of these plans, the State contributes as an employer, and performs only a fiduciary role for other plans. These pension plans are categorized as either defined benefit or defined contribution or investment trust funds. The State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans.

In a defined benefit pension plan ("DB"), a periodic (usually monthly) benefit is paid to retired, disabled and survivors of deceased employees in an amount determined at the time of retirement. The amount of the periodic benefit is generally determined on the basis of service credits and salary. The benefit is payable to the retiree for life and, if applicable, a survivor's benefit is provided to the designated beneficiary of the retiree. To fund the benefits paid by the defined benefit pension plan, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The employee and employer contribution percentages for each retirement plan are specified in Minnesota statutes. Actuarially required contributions to the plans are calculated annually by an independent actuary pursuant to Minnesota statutes. See "Actuarial Valuation Requirements" below.

Overview – MSRS

Minnesota State Retirement System (“MSRS”) provides retirement coverage for 54,683 active employees, 37,351 retirees, disabilitants, and beneficiaries, and 23,392 members who no longer contribute, but are eligible for future monthly benefits or a refund of their contributions. These members participate in six unique defined benefit retirement funds. The largest funds include the State Employees Retirement Fund, Correctional Employees Retirement Fund and State Patrol Retirement Fund, which represents 99% of total assets for MSRS’ defined benefit funds.

The MSRS administration is governed by an 11-member board of directors. The board includes four elected General Employees Retirement Plan members, one elected State Patrol Retirement Plan member, one elected Correctional Employees Retirement Plan member, one elected retired member, one designated representative for employees of Metropolitan Council’s Transit division, and three members appointed by the governor. The board appoints an executive director who administers the plans in accordance with Minnesota law and board policies, and directs the daily operational activities of MSRS.

The State Employees Retirement Fund includes the General Employees Retirement Plan, a multiple-employer, cost-sharing plan, the State Fire Marshals Plan, the Military Affairs Plan, and the Transportation Pilots Plan. The General Employees Retirement Plan is the largest retirement plan that MSRS administers. It covers most state employees, civil service employees of the University of Minnesota, and employees of the Metropolitan Council. The State Fire Marshals Plan covers employees of the State Fire Marshals Division employed as deputy State fire marshal fire/arson investigators. Only certain employees of the Departments of Military Affairs and Transportation are eligible to be members of the Military Affairs and Transportation Pilots Plans, but all State employees who are not members of another plan are covered by the General Employees Retirement Plan.

The State Patrol Retirement Fund includes only the State Patrol Retirement Plan, a single-employer plan. Membership is limited to those State employees who are State troopers, conservation officers, crime-bureau officers or gambling-enforcement agents.

The Correctional Employees Retirement Fund includes only the Correctional Employees Plan, a single-employer plan. Membership is limited to those State employees in covered correctional service, including employees with 75% working time spent in direct contact with inmates or patients at Minnesota correctional facilities, the Minnesota Security Hospital, or the Minnesota Sex Offender Program.

The Judges Retirement Fund includes only the Judges Retirement Plan, a single-employer plan. Active membership is limited to district, appellate and Minnesota Supreme Court judges. Retirees also include former municipal and county court judges.

The Legislators Retirement Fund and the Elective State Officers Retirement Fund are funded on a pay-as-you go basis with direct appropriations from the State’s General Fund. Each is a single-employer plan and closed to new membership. The Legislators Retirement Plan includes members of the Minnesota House of Representatives and Senate first elected to office before July 1, 1997 who opted to retain coverage under this plan. The Elective State Officers Plan includes only the constitutional officers first elected prior to July 1, 1997 who opted to retain coverage under this plan. Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund. Benefit provisions for both retirement plan remain unaffected by the merger.

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Membership statistics for each of the MSRS funds, as of June 30, 2014, follows:

	State Employees Retirement Fund	State Patrol Retirement Fund	Correctional Employees Retirement Fund	Judges Retirement Fund	Legislators Retirement Fund	Totals
Members:						
Retirees	29,225	776	2,075	227	301	32,604
Beneficiaries	3,686	155	174	84	74	4,173
Disabilitants	1,818	54	268	24	N/A	2,164
Terminated members:						
Vested, no benefits	16,472	44	1,232	16	63	17,827
Non-Vested	5,818	17	384	0	0	6,219
Active members:						
Vested	35,535	746	3,163	262	24	39,730
Non-Vested	<u>14,128</u>	<u>112</u>	<u>1,341</u>	<u>54</u>	<u>0</u>	<u>15,635</u>
Totals	<u>106,682</u>	<u>1,904</u>	<u>8,637</u>	<u>667</u>	<u>462</u>	<u>118,352</u>
Annualized Payroll	\$2,620,660,000	\$63,952,000	\$219,244,000	\$41,893,000	\$1,122,000	\$2,946,871,000

MSRS also administers four defined contribution funds. These plans include the Unclassified Employees Retirement Fund, the Health Care Savings Fund, the Deferred Compensation Fund (an Internal Revenue Code Section 457 plan), and the Hennepin County Supplemental Retirement Fund.

Overview – PERA

Public Employees Retirement Association (“PERA”) administers pension funds that serve approximately 255,000 active county, school and local public employees, benefit recipients, their survivors and dependents. PERA serves more than 2,000 separate governmental entities. These participating employers include cities, counties, townships, and school districts located throughout the State. At June 30, 2014, PERA’s membership included 157,867 current, active employees and 97,719 retirees and beneficiaries.

The PERA Board of Trustees is responsible for administering these funds in accordance with statutes passed by the Minnesota Legislature and has a fiduciary obligation to PERA’s members, the governmental employers, the State, and its taxpayers. The PERA Board of Trustees is composed of 11 members. The State Auditor is a member by statute. Five trustees are appointed by the Governor. Serving four-year terms, these five trustees represent cities, counties, school boards, retired annuitants, and the general public, respectively.

The remaining five board members are elected by the PERA membership at large to serve four-year terms. Three represent the general active membership, one trustee represents Police and Fire Fund members, and one trustee represents annuitants and benefit recipients.

The board appoints an executive director to serve as chief administrative officer of PERA. With approval of the board, the director develops the annual administrative budget, determines staffing requirements, contracts for actuarial and other services, and directs the day-to-day operation of the association.

PERA administers five separate defined benefit pension funds (including one multi-employer agent plan) and one defined contribution plan. Each has specific membership, contribution, benefit, and pension provisions.

The General Employees Retirement Fund (GERF) encompasses three plans: the PERA Coordinated Plan, the PERA Basic Plan, and the Minneapolis Employees Retirement Fund (MERF). The Coordinated Plan, created in 1968, provides retirement and other benefits in addition to those supplied by Social Security. The Basic Plan established in 1931, is not coordinated with the federal program and was closed to new members on December 31, 1967. The MERF was a separate entity until June 30, 2010, when it was consolidated under PERA's administration in the GERF. Assets and liabilities were kept separate until the MERF fully merged into the GERF in January, 2015. MERF is a defined benefit plan with 3,777 retirees, 42 active members and 43 deferred members. All of the active members are eligible to retire. Employers participating in MERF include the City of Minneapolis, Minneapolis Schools, Metropolitan Airports Commission, Hennepin County, MnSCU, Metropolitan Council, and the Municipal Building Commission.

The Public Employees Police and Fire Fund (PEPFF) originally established in 1959 for police officers and firefighters not covered by a local relief association, now encompasses all Minnesota police officers and firefighters hired since 1980. As of July 1, 1999, this fund also includes the members of 44 previously local police and fire relief associations that elected to have PERA administer their plan. In 2011 and 2012 respectively, legislation was enacted to merge the Minneapolis Police and Minneapolis Firefighters Relief Associations effective December 30, 2011, and the Virginia Fire and Fairmont Police Relief Associations effective June 29, 2012 with PEPFF. See "Pension Legislation and Litigation" below.

The Local Government Correctional Service Retirement Fund (called the Public Employees Correctional Fund or PECF) was created in 1999 to cover local government correctional service employees who spend most of their time in direct contact with inmates. The majority of these employees were formerly part of the Coordinated Plan.

Membership statistics for each of the funds, as of June 30, 2014, follows:

	General Employees Retirement	Public Employees Police & Fire Fund	Public Employees Correctional Fund	Minneapolis Employees Retirement Fund	TOTAL
Retirees	73,552	7,165	607	3,035	84,359
Beneficiaries	7,690	1,886	36	739	10,351
Disabilitants	1,892	988	126	3	3,009
Terminated Members:					
Vested, no benefits	48,505	1,481	2,380	43	52,409
Non Vested	121,019	975	1,936	0	123,930
Active Members:					
Vested	98,771	9,438	2,530	42	110,781
Non Vested	44,572	1,441	1,073	0	47,086
Totals	396,001	23,374	8,688	3,862	431,925
Annualized Payroll	\$5,392,643,000	\$829,374,000	\$182,353,000	\$2,851,000	\$6,407,221,000

PERA also administers the Volunteer Firefighter Retirement Fund, a multi-employer, agent plan and Public Employees Defined Contribution Plan, which was established by the Minnesota Legislature in 1987 to provide a retirement plan for personnel employed by public ambulance services. The defined contribution plan has been expanded to include physicians and locally-elected public officials, except for county sheriffs.

Overview – TRA

Teachers' Retirement Association ("TRA") had 590 reporting employer units, 77,243 active members and a total of 58,809 retirees, survivors, beneficiaries and disabilitants who were receiving monthly benefits, as of June 30, 2014.

Teachers employed in Minnesota's public elementary and secondary schools, charter schools and certain educational institutions maintained by the State (except those teachers employed by the cities of Duluth and St. Paul,

and by the University of Minnesota system) are required to be TRA members. Teachers employed by the Minnesota State College and Universities may elect TRA coverage. Effective June 30, 2006, former members of the Minneapolis Teachers Retirement Fund Association (MTRFA) are members of TRA and are included in the membership totals presented.

TRA is managed by eight trustees: three are statutorily appointed and five are elected. The appointed trustees are the Commissioner of Education, the Commissioner of Management and Budget and a representative of the Minnesota School Boards Association. Four of the five elected trustees are active members and one is a retiree. Administrative management of the fund is vested in an Executive Director who is appointed by the Board of Trustees.

Membership statistics for the fund, as of June 30, 2014, follows:

Retirees	53,774
Disabilitants	563
Beneficiaries	4,472
Terminated Members:	
Vested, deferred	12,907
Non Vested	29,984
Active Members:	
Vested	61,552
Non Vested	<u>15,691</u>
Total	<u>178,943</u>
Annualized Payroll	\$4,056,482,000

Investments

Assets of the pension funds are invested by the Minnesota State Board of Investment (the “SBI”). SBI prepares and publishes an annual financial report including financial statements and required supplementary information. The information that is contained in the sections “Investments” and “Investment Results” is provided by SBI.

The SBI is established by Article XI of the Minnesota Constitution to invest all State funds. Its membership, as specified in the Constitution, is comprised of the Governor (who is designated as chair of the Board), State Auditor, Secretary of State and State Attorney General. All investments undertaken by the SBI are governed by the prudent person rule and other standards codified in Minnesota Statutes, Chapter 11A and Chapter 356A.

The prudent person rule, as codified in Minnesota Statutes Section 11A.09, requires all members of the Board, Investment Advisory Council, and SBI staff to “...act in good faith and ...exercise that degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived therefrom.” Minnesota Statutes Section 356A.04 contains similar codification of the prudent person rule applicable to the investment of pension fund assets.

In addition to the prudent person rule, Minnesota Statutes Section 11A.24 contains a specific list of asset classes available for investment including common stocks, bonds, short term securities, real estate, private equity, and resource funds. The statutes prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

A 17-member Investment Advisory Council, ten members of which must be experienced in general investment matters advise the SBI on investment policy. The Commissioner of Minnesota Management of Budget, and the executive directors of the Retirement Systems also serve as members as do one retiree and two active employee members. Also, investment consultants are hired to monitor and evaluate investment performance of the investment firms hired by the SBI. Within the requirements defined by State law, the State Board of Investment, in conjunction with SBI staff and the Investment Advisory Council, establishes investment policies for all funds under its control. These investment policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure and specific performance standards. The Board, its staff, and the Investment Advisory Council have conducted detailed analyses that address investment objectives, asset allocation policy and management structure of each of the funds under the SBI’s control. The studies guide the on-going management of these funds and are updated periodically.

The individual pension plans invest in investment pools administered by the SBI. The pools function much like mutual funds, with the pension plans purchasing “units” of the pools rather than purchasing individual securities. The Combined Funds represent the assets for both the active and retired public employees in the ten statewide retirement plans which are administered by the three statewide retirement systems, TRA, PERA, and MSRS. On June 30, 2013, the Combined Funds covered approximately 553,000 active and retired employees and had a market value of \$47.5 billion. The Combined Funds Market Value was \$57.8 billion on March 31, 2014.

Actuarial Assumed Return and Asset Allocation

Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings will cover the projected cost of promised pension benefits. In order to meet these projected pension costs, Minnesota statutes specify the annual investment return the retirement fund assets are assumed to earn. The 2012 Legislature modified the investment earnings assumption to a “select and ultimate” method, effective for the July 1, 2013 actuarial valuation report (For additional information on the select and ultimate method, see “Pension Legislation and Litigation,” herein). The annualized investment return assumed is 8.0 percent for Fiscal Year 2013 through Fiscal Year 2017 and 8.5 percent annualized for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5% to 0% for all years. Normally, pension assets will accumulate in the Combined Funds for 30 to 40 years during an employee’s years of active service. A typical retiree can be expected to draw benefits for an additional 15 to 20 years. This provides the Combined Funds with a long investment time horizon and permits the Board to take advantage of the return opportunities offered by common stocks and other equity investments in order to meet the actuarial return target.

The allocation of assets among stocks, bonds, alternative investments and cash has a dramatic impact on investment results. In fact, asset allocation decisions overwhelm the impact of individual security selection within a total portfolio. The asset allocation of the Combined Funds is reviewed periodically. SBI has chosen to incorporate a large commitment to common stocks in the asset allocation policy for the retirement funds. In order to limit the short run volatility of returns exhibited by common stocks, the Board includes other asset classes such as bonds, real estate, and resource investments in the total portfolio. This diversification is intended to reduce wide fluctuations in investment returns on a year to year basis and without impairing the Funds’ ability to meet or exceed the actuarial return target over the long-term. The Combined Funds has a policy asset allocation based on the investment objectives of the Combined Funds and the expected long term performance of the capital markets. The policy asset allocation of the Combined Funds was approved by the Board in December 2008, and is as follows:

Domestic Stocks	45%
International Stocks	15%
Bonds	18%
Alternative Assets	20%
Unallocated Cash	2%

The SBI’s asset rebalancing policy is as follows: When actual asset allocation deviates 5% to 10% from the target, rebalancing is at the discretion of the SBI. If the actual allocation deviates 10% or more from the target, assets must be redistributed to achieve long-term allocation targets. (The target allocation for domestic equity is 45% of the fund. A 5% deviation would equal 2.25%). The uncommitted allocation in Alternatives is invested in fixed income. The Board recognizes that in some market situations the allocation to alternatives may exceed 20% but may not exceed

24%.

The following table represents the actual asset allocation and the market value for the Combined Funds as of June 30, 2014 and December 31, 2014.

**Combined Funds Assets
Periods Ending June 30, 2014 and December 31, 2014**

	Policy Targets	Actual Mix 6/30/2014	Market Value** (millions)	Actual Mix 12/31/2014	Market Value** (millions)
Domestic Stocks	45.0%	45.8%	\$27,201	47.8%	28,639
International Stocks	15.0	15.6	9,303	14.2	8,511
Bonds	18.0	23.4	13,889	23.6	14,139
Alternative Assets*	20.0	12.6	7,508	12.7	7,641
Unallocated Cash	2.0	<u>2.6</u>	<u>1,549</u>	<u>1.7</u>	<u>1,036</u>
	100.0%	100.0%	\$59,450	100.0%	59,966

*Any uninvested allocation is held in domestic bonds.

**Market value based on fair value as defined in GASB 31.

Source: SBI Combined Funds Performance, periods ending, June 30, 2014 and December 31, 2014.

Investment Results

All assets in the Combined Funds are managed externally by investment management firms retained by contract. Investment income is recognized as earned. Accrued investment income of the pooled investment accounts is included in participation in the accounts. Gains or losses on sales or exchanges are recognized on the transaction date. The cost of security transactions is included in the transaction price. Administrative expenses of SBI and investment management fees of the external money managers and the State’s master custodian for pension fund assets are allocated to the funds participating in the pooled investment accounts.

The rate of return in the Combined Funds was 18.6% in the Fiscal Year ending June 30, 2014. Under the statutory “select and ultimate” method investment earnings assumption, effective commencing with the July 1, 2013 actuarial valuation report, the annualized assumed investment return is 8.0% for Fiscal Year 2013 through Fiscal Year 2017 and 8.5% annualized for Fiscal Year 2018 and years thereafter, with the exception of the Legislators Retirement Fund, which changed from 8.5% to 0% for all years. (For additional information on the select and ultimate method, see “Pension Legislation and Litigation,” herein). Over a 10 year period, the Combined Funds are expected to outperform a composite market index weighted in a manner that reflects the long-term asset allocation over the latest 10-year period.

	<i>Period Ending June 30, 2014</i>										
	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
Combined Funds	15.2%	23.3%	2.4%	14.2%	18.6%	11.5%	14.5%	8.4%	9.0%	9.1%	10.3%
Composite Index	13.4%	22.4%	3.0%	12.9%	18.0%	11.1%	13.7%	8.1%	8.7%	8.8%	10.0
	<i>Period Ending December 31, 2014</i>										
	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
Combined Funds	14.4%	1.5%	13.7%	20.2%	8.6%	14.1%	11.5%	7.8%	9.0%	8.9%	10.0%
Composite Index	13.3%	2.1%	12.9%	18.4%	8.8%	13.3%	11.0%	7.5%	8.7%	8.6%	9.7%

Source SBI

The Combined Funds outperformed the composite index over the last three years and five years. Actual returns relative to the total fund composite index of the last five years are shown above. For the 10 year period ending December 31, 2014, the Combined Funds outperformed the composite index by 0.3 percentage points. For the 20 year period ending December 31, 2014, the Combined Funds outperformed the composite index by 0.3 percentage points. The annualized rate of return for the Combined Funds over the past 25 years was 9.1%; over the past 30 year period since December 31, 1984, the annualized rate of return is 10.3%.

FY 2014 Funding Summary

As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to PERA, TRA and certain local governments to assist with public pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to PERA, TRA, certain local governments and school districts that are contributing employers in these plans. Provided below is a Table summarizing the Retirement Systems, including: the types of pension plans (*e.g.*, defined benefit, defined contribution, etc.), whether the State contributes to the pension plan as an employer or otherwise, and the State's FY 2014 contributions to the various plans.

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Minnesota Retirement Systems – State Participation and Contribution Summary
(Defined Benefit Plans in Bold)
(\$'s in Thousands)

Minnesota State Retirement Systems (MSRS)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2014 State Pension Contributions⁽¹⁾
State Employees Retirement Fund	Multiple employer, cost-sharing plans	Yes ⁽²⁾	No	\$94,277
Correctional Employees Retirement Fund	Single employer, State plan	Yes	No	\$26,468
Judges Retirement Fund	Single employer, State plan	Yes	No	\$9,426
Legislators Retirement Fund (7)	Single employer, State plan	Yes	No	\$3,436
State Patrol Retirement Fund	Single employer, State plan	Yes	No	\$12,894 ⁽³⁾
Unclassified Employees Retirement Fund	Defined Contribution	Yes	No	\$6,099
Postretirement Healthcare Benefits Fund	Defined Contribution	N/A	N/A	N/A
State Deferred Compensation Fund	Deferred Compensation	N/A	N/A	N/A
Hennepin County Supplemental Retirement Fund	Defined Contribution	N/A	N/A	N/A
Public Employees Retirement Association (PERA)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2014 State Pension Contributions⁽¹⁾
General Employees Retirement Fund	Multiple employer, cost-sharing plan	Yes ⁽⁴⁾	No ⁽⁵⁾	\$3,087
Minneapolis Employees Retirement Fund	Multiple employer, cost-sharing plan	No	Yes	\$24,000
Public Employees Police and Fire Fund	Multiple employer, cost-sharing plan	No	Yes ⁽⁵⁾	\$9000
Public Employees Correctional Fund	Multiple employer, cost-sharing plan	No	No	-
Volunteer Firefighter Retirement Fund	Multiple employer, agent plan	N/A	Yes ⁽⁵⁾	\$900
Defined Contribution Fund	Defined Contribution	N/A	N/A	N/A
Teachers Retirement Association (TRA)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2014 State Pension Contributions⁽¹⁾
Teachers Retirement Fund	Multiple employer, cost-sharing plan	Yes ⁽⁶⁾	Yes ⁽⁶⁾	\$30,349 ⁽⁶⁾

- (1) Includes: (i) State contributions made as an employer, (ii) General Fund appropriations made to the Funds and (iii) General Fund contributions made directly to certain local governments to assist them with their pension obligations. Does not include statutory State contributions made to local plans governed by State statutes. Employer contributions are made from a variety of State funds, including the General Fund. Based on payroll expense data for Fiscal Year 2013, the State's General Fund comprised approximately 53% of the MSRS employer contributions.
- (2) The State is a primary employer for the State Employees Retirement Fund.
- (3) A state contribution of \$1.0 million is paid annually on October 1 beginning in 2013 to the State Patrol Retirement Fund; this contribution will continue until both the MSRS State Patrol Retirement Fund and the PERA Police and Fire Retirement Fund become 90% funded on a market value of assets basis.
- (4) The State does not make employer contributions to PERA other than covered individuals employed by PERA, and a small number of employees from the Minnesota State Colleges and University system ("MnSCU"), the Public Defense Board, Department of Military Affairs and the court system that were grandfathered in.
- (5) The State contributes to pension aid payment directly to local entities to assist the employers' pension obligation. The State also contributes \$9,000,000 annually directly to the Police & Fire Fund, beginning in 2013.
- (6) The State does not make employer contributions to TRA, except for MnSCU faculty that have elected TRA, Perpich School for the Arts, certain Department of Education Employees formerly covered by TRA and the Faribault Academies. The total contribution from the State to TRA of \$30.349 million is the sum of the direct General Fund appropriation of \$16.501 million plus employer contributions for those employees in the plan listed above (assumed to be 5 percent of the total employer contribution amount to the fund).
- (7) Effective July 1, 2013, the Elective State Officers Retirement Fund was merged into the Legislators Retirement Fund for administrative cost-savings purposes.

Statutory Funding Requirements

Minnesota's defined benefit retirement plans are financed in several ways, including employee contributions, contributions from State agencies for their covered employees, contributions from local political subdivisions, and direct State appropriations. For substantially all of the defined benefit plans, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. Each fund's financing requirement is determined by a specific formula established in State law.

The statutory funding formulas are not always consistent with the calculated actuarial requirements as described below. No assurance can be provided that the formulas will not change in the future. A brief description is provided below of the existing formula for the Retirement System's Plans and the local defined contribution plans that are governed by State statutes:

1. *MSRS*: MSRS consists of the assets of nine pension funds, five of which encompass defined-benefit plans, in which the State participates as an employer or otherwise provides general government contributions. For each of the defined benefit plans* in MSRS (except as noted in the following paragraph), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute.

Legislators Retirement Plan. General Fund appropriations are transferred to this account on a current disbursement basis as retirement benefits are paid to Legislative Retirement Plan members who retired after July 1, 2003. Retirement benefits to legislators who retired on or prior to that date are financed by the remaining assets in the Legislators Retirement Plan. Upon depletion of those assets, all benefits will be funded on a pay-as-you-go basis from the State's General Fund. This Plan also receives annual General Fund appropriations to finance retirement benefits for all members of the Elective State Officer Plan, which merged into the Legislators Fund effective July 1, 2013.

2. *PERA*: PERA consists of the assets of six pension funds, five of which are defined benefit plans. The State does not make employer contributions to PERA other than for covered individuals employed by PERA, and a small number of employees from the Minnesota State Colleges and University system ("MnSCU"), the Public Defense Board, Department of Military Affairs and the court system that were grandfathered in. For each of the defined benefit funds in PERA (except as noted below), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute.

a. Minneapolis Employees' Retirement Fund ("MERF"). This fund was closed to new members. In July 2008 the MERF Board of Trustees voted to transfer the management of their assets to the Minnesota State Board of Investment. On June 30, 2010, the administration of MERF was transferred to the Public Employees Retirement Association. All assets, service credit, benefits liabilities transferred to a separate MERF division account administered by PERA on June 30, 2010. The annual General Fund obligation is specified in statute as: the actuarially determined financial requirements of the MERF account less the employer and employee contribution of 9.75% of covered payroll, less the additional employer contribution of 2.68% of covered payroll, and less \$3,900,000. The total State contribution cannot exceed \$24,000,000 per year, the obligation continues until until June 30, 2031. After June 30, 2012, the annual additional employer supplemental contribution will be a minimum of \$27,000,000 and a maximum of \$34,000,000.

b. Local Police and Fire Amortization Aid. This aid program is specified in statute. As originally designed, it funded the State's share of amortizing unfunded liabilities of local police or fire relief associations that were being merged into a centralized fund (PERA). In more recent years, part of the money has been redirected to

*One of the funds, the State Employees Retirement Fund, includes four separate plans: the General State Employees Plan (which is the largest plan of the State Employees Retirement Fund), and plans for three separate groups: Minnesota Department of Transportation pilots, deputy state fire marshals, and Military Affairs personnel.

the Minneapolis (now part of the Teacher’s Retirement Association), St. Paul, and Duluth teacher retirement plans. The State’s contribution remains at the Fiscal Year 1992 appropriation level, or less, until St. Paul Teachers’ Plan becomes fully funded. An additional supplementary aid was established in 2013 that provides \$9,000,000 directly to PERA’s Police and Fire Fund, and slightly increases the aid that is provided to local police or fire relief associations.

3. *TRA*: The State does not make employer contributions to TRA other than for MnSCU faculty who have elected TRA, Perpich School for the Arts employees, certain Department of Education employees formerly covered by TRA and the Faribault Academies employees. The State provides certain general government contributions to TRA for actuarial liabilities assumed in 2006 by the consolidation of the former Minneapolis Teacher Retirement Fund Association. For the Teachers’ Retirement Fund, both the employee and employer make a contribution to the plan based on a percentage of the plan member’s salary. The contribution percentage is specified in statute.

4. *Local Defined Benefit Retirement Systems Governed by State Statutes – TRA on behalf of the Duluth Teachers Retirement Fund Association and the St. Paul Teachers’ Retirement Fund Associations*. For these associations, both the employee and employer make a contribution to the plan based on a percentage of the plan member’s salary. The contribution percentage is specified in statute. The State also contributes to certain local police and fire associations including the Bloomington Police, Minneapolis Fire and Virginia Fire plans – the contribution for which is specified in statute.

Retirement Systems Funding

State law requires the Retirement Systems to “pre-fund” future benefit obligations. Rather than collecting only sufficient sums from current active workers to pay current retired members and beneficiaries, the Retirement Systems are required by statute to accumulate enough assets to cover all benefit liabilities of participating members. The three Retirement Systems use different full funding dates, determined as of the July 1, 2014 actuarial valuation date:

<u>Retirement System</u>	<u>Fund</u>	<u>Funding Date</u>
MSRS	State Employees Retirement Fund	2041
	State Patrol Retirement Fund	2038
	Correctional Employees Retirement Fund	2038
	Judges Retirement Fund	2039
	Legislators and Elective State Officers Retirement Funds	Not Applicable
	PERA	General Employees Retirement Fund
Public Employees Police and Fire Fund		2038
Public Employees Correctional Fund		2031
TRA	Teachers Retirement Association Fund	2037

To achieve full funding, contribution rates for the Retirement Systems are determined based upon current assets, future expected investment returns, current and projected liabilities based on the benefit provisions, demographics of the Retirement Systems’ membership, statutory actuarial assumptions and what annual contributions will be needed to have enough assets to match current and projected liabilities by the required full-funding date. Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings will cover the projected cost of promised pension benefits and plan administrative expenses. In order to meet these projected costs, Minnesota statutes specify the annual investment return the retirement fund assets are assumed to earn. Under the statutory “select and ultimate” method investment earnings assumption, effective commencing with the July 1, 2013 actuarial valuation report, the annualized assumed investment return is 8.0% for Fiscal Year 2013 through Fiscal Year 2017 and 8.5% annualized for Fiscal Year 2018 and years thereafter, with the exception of the Legislators Retirement Fund, which changed from 8.5% to 0% for all years. (For additional information on the select and ultimate method, see “Pension Legislation and Litigation,” herein).

The Legislature sets the contribution rates needed to fund the Retirement Systems by using the reports and advice of actuarial consultants. Each year an actuarial valuation report is completed to see if a Retirement System’s contribution rates are meeting the funding requirements. If the contributions are not changed to match the funding requirements determined by the actuarial consultants, deficiencies are created and those deficiencies may become worse over time. The actuarial value of plan assets is smoothed over the most recent five-year period to reduce volatility of both the funding ratio and required contribution rates. Primarily due to significant investment returns during fiscal years 2013 and 2014, the funding ratios improved for each of the Retirement Systems for the Fiscal Year ending June 30, 2014 versus funding levels for the Fiscal Year ending June 30, 2013.

Every four to six years, the assumptions used to forecast funding requirements are tested against actual experience. The factors considered include but are not limited to:

- Expected average investment earnings assumption
- Number and timing of members retiring
- Number and timing of employees leaving prior to retirement
- Number of employees opting for lump-sum of their employee contributions, thereby forfeiting future benefit
- Number of new members added
- Life expectancies of both active and retired members

The most recent actuarial experience study for MSRS' State Employees Retirement Fund covered the period July 1, 2004, through June 30, 2008, and was completed by August 31, 2009. Several economic and demographic actuarial assumptions, including salary increases, payroll growth, and withdrawal and retirement rates changed based upon the recent experience study results. Any assumptions changes require approval of the various retirement systems board members and the Legislative Commission on Pensions and Retirement ("LCPR"). The LCPR has authority for reviewing the actuarial valuation and experience study results and modifying actuarial assumptions, as the Commission deems appropriate. Accordingly, the LCPR engaged an independent actuarial firm to review the recommendation of the actuary of the Retirement Systems. The firm indicated in its June 22, 2010, report that it found, in general, the actuarial assumption changes proposed for MSRS were reasonable, justified by observed experience, and consistent with standard actuarial practice. However, the firm believes it is prudent to be more conservative in setting assumptions; if assumptions are set more aggressively they are more likely to produce experience losses which will only add to the Fund's difficulty in recovering from recent investment losses. In July 2010 the LCPR adopted a number of actuarial assumption changes effective for the July 1, 2010, actuarial valuation reports. These changes included changes to covered member payroll growth, withdrawal from service rates, retirement and disability rates, and mortality rates. The experience studies for MSRS' State Patrol, Correctional Employees, and Judges Retirement Funds were completed on February 3, 2012. Based on the experience study results, the actuaries proposed no changes to current actuarial methods. However, the actuaries proposed reductions to the real wage growth, payroll growth and salary increase assumptions. The actuaries proposed lowering the investment return assumption from 8.5% to 8.00% and making adjustments to several other demographic assumptions to more closely match experience. The next experience study for the State Employees Retirement Fund will begin on July 1, 2014, and cover the period from July 1, 2008 through June 30, 2014. Results of this experience study are expected in May 2015.

The most recent actuarial experience study for PERA's General Employees Retirement Fund covered the period July 1, 2004, through June 30, 2008, and was completed in 2009. As a result, several economic and demographic actuarial assumptions were adjusted in Fiscal Year 2010, including salary increases, payroll growth, withdrawal and retirement rates, and mortality rates. The most recent actuarial experience study for PERA's Public Employees Police and Fire Fund covered the period July 1, 2004, through June 30, 2009, and was completed in 2010. Several assumptions were adjusted in Fiscal Year 2011, including salary growth, payroll growth, mortality rates, withdrawal rates and retirement rates. These assumption changes increased the actuarially accrued liability \$148 million in the Public Employees Police and Fire Fund. The next experience study for PERA's General Employees Retirement Fund will begin on July 1, 2014, and cover the period from July 1, 2008 through June 30, 2014.

The July 1, 2004, through June 30, 2008, actuarial experience study for TRA was completed in October 2009. The report contained a number of economic and demographic recommendations, as previously described. In July 2010, the LCPR enacted a set of assumption changes for TRA, effective for the July 1, 2011, actuarial evaluation, including converting to a service-based assumption for individual member salary growth. Another key assumption change was lowering the assumed growth in total member covered salary from 4.50% annually to 3.75% annually. The next experience study for TRA will begin on July 1, 2014, and cover the period from July 1, 2008 through June 30, 2014.

The following table provides a summary analysis of funding status for the Retirement Systems and certain local defined benefit retirement plans where the State provides non-employer general government contributions governed by State statutes as of June 30, 2014, based on the respective annual actuarial valuation reports.

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**Funding Status of Defined Benefit Pension Funds to Which
Minnesota Provides General Fund Resources as of June 30, 2014⁽¹⁾**
(**\$'s in Millions**)

	Actuarial Accrued Liability ²	Actuarial Value			Market Value			Membership	
		Actuarial Value of Assets (AVA) ³	Unfunded Actuarial Accrued Liability (UAAL) ⁴	Funding Ratio ⁵	Market Value of Assets (MVA) ⁶	Unfunded Liability	Funding Ratio	Active Members	Other Members
1. Funds Where the State Has Custodial Responsibility									
Minnesota State Retirement System (MSRS):									
— State Employees Retirement Fund	\$12,445	\$10,326	\$2,119	82.97%	\$11,498	\$947	92.39%	49,663	57,019
— Correctional Employees Retirement Fund	1,122	790	\$332	70.41%	877	\$245	78.14%	4,504	4,133
— State Patrol Retirement Fund	800	598	\$202	74.69%	667	\$133	83.37%	858	1,046
— Judges Retirement Fund	298	157	\$141	52.82%	175	\$123	58.87%	316	351
— Legislators Retirement Fund ⁽⁷⁾	251	8	\$243	3.29%	8	\$243	3.29%	24	438
Subtotal	\$14,916	\$11,879	\$3,037		\$13,225	\$1,691		55,365	62,987
Public Employees Retirement Association (PERA):									
— General Employees Fund	21,283	15,645	5,638	73.51%	17,405	3,878	81.78%	143,343	252,658
— PERA Police & Fire Fund	8,151	6,525	1,626	80.05%	7,273	878	89.23%	10,879	12,495
— Minneapolis Employees Retirement Fund	1,141	936	205	82.03%	936	205	82.03%	42	3,820
— Local Correctional Service Fund	426	410	16	96.24%	453	-27	106.28%	3,603	5,085
Subtotal	\$31,001	\$23,516	\$7,485		\$26,067	\$4,934		157,867	274,058
Teachers' Retirement Association (TRA):	\$24,529	\$18,182	\$6,347	74.13%	\$20,290	\$4,239	82.72%	77,243	101,700
Custodial Subtotal	\$70,446	\$53,577	\$16,869		\$59,582	\$10,864		290,475	438,745
2. Other Funds to Which the State Contributes									
Local Police & Fire Associations ⁽⁸⁾	129	144	-15	111.63%	144	-15	111.63%	124	199
St. Paul Teachers' Retirement Fund	1,534	948	586	61.80%	1,045	489	68.12%	3,876	3,156
Duluth Teachers' Retirement Fund	356	203	153	57.02%	226	130	63.48%	837	2,502
Other Contribution Subtotal	\$2,019	\$1,295	\$724		\$1,415	\$604		4,837	5,857
TOTAL	\$72,465	\$54,872	\$17,593		\$60,997	\$11,468		295,312	444,602

- (1) The information provided in this table reflects the condition of all funds as of June 30, 2014. For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX I. See Note 8 – Pension and Investment Trust Funds (see pages I-76 through I-84) and Required Supplementary Information (see pages I-128 through I-134).
- (2) The actuarial accrued liability of each of the pension funds is an estimate based on demographic and economic assumptions of the present value of benefits that the pension funds will pay during the assumed life expectancies of the applicable members after they retire.
- (3) The actuarial value of assets of each of the pension funds represents the market-related value of the assets held by the pension funds as adjusted to reflect various actuarial methods including the smoothing of actuarial losses and gains (including investment losses and gains) over a five-year period.
- (4) The UAAL of each of the pension funds reflects the amount of the excess of the actuarial accrued liability of a pension funds over its actuarial value of assets.
- (5) The Funded Ratio of each of the pension funds reflects the quotient obtained by dividing the actuarial value of assets of the pension funds by the actuarial accrued liability of the Pension Plan.
- (6) The market value of assets of each of the pension funds represents the fair market value of the assets held by the pension fund.
- (7) The Elective State Officers Retirement Fund merged into the Legislators Retirement Fund effective July 1, 2013. Both the Legislators and Elective State Officers defined benefit retirement plans are financed on a pay-as-you-go basis. The Legislators Retirement Plan is funded with members' contributions paid to the State's General Fund and annual appropriations from the State's General Fund. Assets of the Legislators Retirement Fund finance benefits paid to former legislators who were first elected to office prior to July 1, 1997, and retired on or before January 1, 2003. These assets are expected to be depleted during fiscal year 2016. Upon depletion of those assets, all benefits will be funded with annual appropriations from the state's General Fund. Benefits paid to legislators who were first elected to office prior to July 1, 1997, and retired after January 1, 2003, are financed by State General Fund appropriations. All benefit payments to members of the Elective State Officers Retirement Plan are financed by the State General Fund appropriations. Legislators and Elective State Officers first elected after July 1, 1997 are members of the State's Unclassified Employees Retirement Fund, a defined contribution plan.
- (8) Information for local police and fire associations reflects values as of December 31, 2012 for Bloomington Fire Relief Association.

Actuarial Valuation Requirements

State law regulates the administration of the pension funds. State law requires that all pension funds must conduct an actuarial valuation as of the end of the fiscal year. The purpose of the actuarial valuation is to calculate the actuarial accrued liability in each of the pension funds which estimates on the basis of demographic and economic assumptions the present value of benefits each of the pension funds will pay to its retired members and active members upon retirement. Independent actuaries provide annual actuarial valuations for each of the pension funds, performed in accordance with State statutes and generally recognized and accepted actuarial principles and practices. The actuarial valuation compares the actuarial accrued liability with the actuarial value of assets and any excess of that liability over the assets forms an Unfunded Actuarial Accrued Liability (“UAAL”) of the applicable pension funds. An actuarial valuation will express the percentage that a pension fund is funded through a “Funding Ratio” which represents the quotient obtained by dividing the actuarial value of assets of the pension fund by the actuarial accrued liability of the pension fund. An actuarial valuation will also state an actuarially recommended contribution amount, which is a recommended amount that the State and other sponsoring employers contribute to the applicable pension fund. The actuarially recommended contribution consists of two components: (1) normal cost, which represents the portion of the present value of retirement benefits that are allocable to active members’ current year service, and (2) an amortized portion of the UAAL.

To calculate the actuarial value of assets and actuarial accrued liability of each of the pension funds, the actuarial valuations use several actuarial assumptions. Some examples of these assumptions include an expected rate of return of assets, age of retirement of active members, future pay increases for current employees, assumed rates of disability and post-employment life expectancies of retirees and beneficiaries. If the experience of the pension fund is different from these assumptions, the UAAL of the pension fund may increase or decrease to the extent of any variances. Consequently, the calculated actuarially required contributions may be impacted.

In the case of the expected rate of return of assets, the actual rate of return on the pension funds depends on the performance of their respective investment portfolios. The investment portfolios of the respective pension funds can be highly volatile. The value of the securities in the investment portfolios can dramatically change from one fiscal year to the next, which could, in turn, cause substantial increases or decreases in the applicable UAAL. For example, in Fiscal Year 2009, the rate of return of the assets of the combined pension systems was negative 18.8%, causing the UAAL of the pension systems to substantially increase between Fiscal Year 2008 and Fiscal Year 2009.

The actuarial valuations of the pension funds use several actuarial methods to calculate the actuarial value of assets and actuarial accrued liability of the pension funds. For example, the pension funds use an asset valuation method of smoothing the difference between the market value of assets and the actuarial value of assets over a five-year period to prevent extreme fluctuations that may result from temporary or cyclical economic and market conditions. As of June 30, 2014, the aggregate market value of all of the assets of the pension systems, as determined by the pension systems’ actuaries, was approximately \$60.997 billion. As of June 30, 2014, the aggregate actuarial value of all assets of the pension systems was \$54.860 billion.

The pension funds have different amortization methods that are used to calculate the UAAL as summarized in the State’s Comprehensive Annual Financial Report in APPENDIX I of this Official Statement (See page I-87).

Pension Legislation and Litigation

In August 2007 the LCPR unanimously approved a modification to the *Standards for Actuarial Work*. This action permitted the actuary retained to calculate the actuarial value of assets allocated to the Post Retirement Investment Fund at market value, as required by GAAP, beginning with the July 1, 2007, actuarial valuation, instead of reporting these assets at an amount equal to the liabilities. The change in asset valuation method resulted in decreases to the actuarial value of assets and increases in the unfunded actuarial accrued liabilities for many of the retirement plans. The funding ratios reported in the following paragraphs reflect this change. In August 2010, the LCPR unanimously approved additional changes to the *Standards for Actuarial Work*.

In 2008, the Legislature enacted legislation that provided that if the composite funding ratio of the Minnesota Post Retirement Investment Fund (MPRIF) fell below 80% at the end of any fiscal year, the Post Fund would be abolished. On June 30, 2008, the MPRIF funding ratio was calculated to be 79.7%. On June 30, 2009, assets and liabilities attributable to retired members in the MPRIF were transferred to the respective active member funds. In conjunction with the dissolution, benefit recipients will receive future annual 2.5% cost-of-living adjustments (COLA). The waiting period and proration schedule for the COLA paid in the first year of retirement were also revised.

In 2010, legislation was enacted to modify the annual 2.5% COLAs. Beginning January 1, 2011, each statewide retirement system has unique COLAs. For the TRA, post-retirement benefits are frozen for 2011 and 2012. Beginning January 1, 2013, TRA benefit recipients will receive a 2.0% adjustment annually. The benefit adjustment will increase from 2% to 2.5% once TRA's funding ratio exceeds 90%. For all of the defined benefit plans that the MSRS administers, with the exception of the State Patrol Retirement Fund, benefit recipients will receive a 2% adjustment annually. For the State Patrol Retirement Fund, benefit recipients will receive a 1.5% adjustment annually. The annual benefit adjustment will increase to 2.5% for each MSRS defined benefit fund, except for the Legislators and Elective Officers Retirement Funds, when each fund's accrued liability funding ratio reaches 90%, determined on a market value of assets basis. For the Legislators and the Elective State Officers Retirement Funds, the annual benefit adjustment will increase to 2.5% when the State Employees Retirement Fund is 90% funded on a market value of assets basis. Benefit recipients of the PERA Public Employees Police and Fire Fund receive an annual adjustment equal to inflation up to 1.5% beginning January 1, 2013 until the funding reaches 90%. PERA's Public Employees Correctional Fund was 98.4% funded on a market value basis as of June 30, 2011, so future annual adjustments will be increased to 2.5% effective January 1, 2012. In addition, for all of the PERA plans, if after reaching 90% funding, the ratio subsequently drops below 90%, the prospective annual adjustments must again be 1% for PERA General Employees Retirement Fund and inflation up to 1.5% for the PERA Public Employees Police and Fire Fund until the 90% funded ratio is again attained.

A class action lawsuit was filed in May 2010 against the State's pension funds. *Swanson, et al v. State, Public Employees Retirement Association, Minnesota State Retirement System, Teachers Retirement Association (PERA, MSRS, TRA), et al.* (Ramsey County District Court). Plaintiffs challenged the 2009 and 2010 legislative changes made to the annual cost of living adjustment for pension benefits. The district court granted summary judgment to the State on all issues and dismissed the plaintiffs' complaint. Plaintiffs had until September 6, 2011 to appeal. No appeal was filed by the deadline.

The 2010 pension bill provides numerous financial stability provisions intended to reduce future unfunded liabilities for MSRS, TRA, PERA, the St. Paul Teachers Retirement Fund Association (SPTRFA) and the Duluth Teachers Retirement Fund Association (DTRFA). Provisions include a change in future retirement benefit increases for all MSRS, PERA, TRA, SPTRFA and DTRFA plans. The MSRS State Patrol Retirement Plan, PERA General Employees Retirement Fund, PERA Public Employees Police and Fire Fund, TRA, SPTRFA, and DTRFA plans also include both employer and employee contribution rate increases. Various other provisions including a change in refund rates, change in deferred annuities augmentation rate, and increased vesting periods are included for some plans as a means to reduce future unfunded liabilities. At the end of Fiscal Year 2010, the MSRS, PERA, and TRA, combined, lowered unfunded liabilities by a total of over \$5.9 billion.

The 2010 legislation also provided for the administrative consolidation of the closed MERF and PERA. MERF assets and liabilities are to remain separate from PERA until fiscal year end market value of assets of the MERF account equals or exceeds 80% of the actuarial accrued liability of the MERF account. The legislation also increases the annual State contribution to the MERF account from \$9,000,000 annually to \$22,750,000 in each FY 2012 and 2013 and \$24,000,000 each year thereafter through FY 2031. Beginning in FY 2013 the annual additional employer supplemental contribution will be a minimum of \$27,000,000 and a maximum of \$34,000,000.

The 2010 legislature passed into law an early retirement incentive for eligible State employees. The incentive includes up to 24 months of health insurance payments in to a health care savings account for an employee who is granted the incentive. This provision is at the discretion of both the employee's agency and the Commissioner of MMB. In April 2011, MMB released a report detailing the results of the Legislature. In all, 1030 (1008 executive) employees used the incentive resulting in an estimated FY 2011 – 2013 executive branch all funds savings of \$46.7 million.

In the 2011 Legislative Special Session the legislature passed a minor omnibus pension bill that was signed into law by the Governor. Included in the bill were modifications to the post retirement adjustments for SPTRFA that will reduce future liabilities and language permitting voluntary merger of the Minneapolis Firefighters Relief Association and the Minneapolis Police Relief Association with the PERA's Public Employee's Police and Fire Retirement Fund.

The 2012 legislature modified the investment earnings assumption for determining employee and employer contribution rates such that contributions plus expected investment earnings (at the assumed rate of return) will cover the projected cost of promised pension benefits. The investment earnings assumption was modified to a "select and ultimate" method, effective for July 1, 2012 actuarial valuation report. The "select" assumed annualized investment return of 8.0% is to be used for the first five years for Fiscal Year 2013 through Fiscal Year 2017 actuarial valuation reports, and the "ultimate"

assumed annualized investment return rate of 8.5% is to be used for the sixth year forward, for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5% to 0% for all years. This approach is employed to recognize the current market environment that has diminished the short term market expectations while recognizing that over the longer term the higher rate is expected to be met -- and actually has been met and exceeded. The legislation also directs delaying the next experience study until 2015 for TRA, MSRS's General Employees Retirement Plan, and PERA's General Employees Retirement Fund to cover the six-year period of July 1, 2008, through June 30, 2014.

The 2013 legislature made several modifications to contribution rates, benefit formulas and direct State aid for the MSRS State Patrol Retirement Plan and Judges Retirement Plan. Changes to the MSRS State Patrol Retirement Plan include a 4 percent contribution rate increase from employees and a 6 percent increase from employers over a 4 year period. Specifically, State Patrol Retirement Plan employees will pay an additional 2 percent before the first day of the first pay period beginning after July 1, 2014, another 1 percent on or after the first day of the first pay period beginning after July 1, 2015, and another 1 percent on July 1, 2016. State Patrol Retirement Plan employers will be adding 3 percent of pay before the first day of the first pay period beginning after July 1, 2014, another 1.5% on or after the first day of the first pay period beginning after July 1, 2015 and another 1.5 percent on July 1, 2016. Total contributions at the end of the phase-in period in July, 2016 will be 14.4 percent and 21.6 percent of pay for employees and employers, respectively. Future annual adjustments paid to benefit recipients of the MSRS State Patrol Plan will be reduced from 1.5 percent to 1 percent per year until the Plan is again 85 percent funded, determined on a market value of assets basis. Annual adjustments will increase to 2.5 percent when the Plan reaches 90 percent funded, determined on a market value of assets basis. Additionally, the legislature appropriated direct State aid to the MSRS State Patrol Retirement Plan of \$1 million per year beginning in FY 2014 until the plan is 90% funded, determined on a market value of assets basis. Changes to the MSRS Judges Retirement Plan include establishment of a tier 1 and tier 2 benefit program, with a tier 1 judge first appointed or elected on or before July 1, 2013 with 5 or more years of allowable service, and a tier 2 judge first appointed or elected after June 30, 2013, or first appointed on or before July 1, 2013 with less than 5 years of allowable service. Member contribution rates for judges in the tier 1 program will increase 1 percent, from 8 percent to 9 percent, effective July 1, 2013. Member contribution rates for judges in the tier 2 program will be 7 percent of salary. Employer contribution rates will increase 2 percent, from 20.5 percent to 22.5 percent, effective the first day of the first full pay period after June 30, 2013. Future annual adjustments paid to benefit recipients of the Judges Plan are reduced from 2 percent to 1.75 percent per year until the Judges Plan is again 70 percent funded, determined on a market value of assets basis. Thereafter, annual adjustments will be 2.5 percent.

The 2013 legislative session also authorized the merger of the MSRS Elective State Officers Retirement Plan into the Legislators Retirement Plan for administrative cost-saving purposes. The merger took effect July 1, 2013. Benefit provisions for both plans remain unaffected by the merger.

The 2013 legislature also made several modifications to contribution rates, benefit formulas and direct State aid for the PERA Police and Fire Plan, TRA, the Duluth Teachers Retirement Fund and the St. Paul Teachers Retirement Fund. Changes to the PERA Police and Fire plan include the following: member and employer contributions will increase in two steps from 9.6% of salary to 10.8% of salary and 14.4% of salary to 16.2% of salary, respectively; post-retirement adjustments will be set at 1% until the fund becomes at least 90% funded on a market value basis for two consecutive actuarial valuations, and at that time, post-retirement adjustments will be reset at rates not to exceed 2.5%. However, if the funded ratio of the retirement fund is equal to or less than 85% for two consecutive actuarial valuations, or is equal to or less than 80% for the most recent actuarial valuation, post retirement adjustments will again be dropped to 1%. Additionally, direct State aid to the PERA Police and Fire fund was appropriated at \$9 million per year beginning in FY 2014; and, a direct appropriation of \$5.5 million per year in aid to local employers in the PERA Volunteer Firefighter Plan beginning in FY 2014.

Further 2013 legislative changes include, to the Duluth Teachers Retirement Plan, employee contributions will increase by 1 percent of pay and employer contributions will increase by 0.71 percent of pay, current benefit accrual rates of 1.2% and 1.7% are increased to 1.4% and 1.9% for post-2013 service credit, and direct State aid will increase to \$6.346 million from \$346 thousand in FY 2014 and 2015 only. Changes to the St. Paul Teachers Retirement Plan include the following: employee and employer contributions will increase by 1 percent of pay each, current benefit accrual rates of 1.2% and 1.7% are increased to 1.4% and 1.9% for post-2015 service credit, and direct State aid will increase to \$9.827 million from \$2.827 million in FY 2014 and 2015 only. Other changes include modifying reduction factors applied to members retiring prior to normal retirement age for TRA, the St. Paul Teachers Retirement Plan and the Duluth Teachers Retirement Plan; requiring TRA, the St. Paul Teachers Retirement Plan and the Duluth Teachers Retirement Plan to jointly study the feasibility of a merger with a report ready for the 2014 legislature's review.

The 2014 legislature acted to fully merge the Duluth Teachers Retirement Fund with the Teachers Retirement Association, effective July 1, 2015 with approval from the Duluth Teachers Retirement Fund board and membership and the Teachers Retirement Association board. As part of the merger legislation, \$14.031 million in new direct aid to the Teachers Retirement Association was annually appropriated beginning in FY 2015 with expiration occurring when the Teachers Retirement Fund is fully funded. Additionally, \$346 thousand in annual aid to the Duluth Teachers Retirement Fund was transferred to the Teachers Retirement Association beginning in FY 2015. The 2014 legislature also voted to extend the \$7 million in annual aid to the St. Paul Teachers Retirement Fund until the fund is fully funded. This aid had been scheduled to expire after FY 2015.

Further, the 2014 legislature changed the trigger mechanism for post-retirement benefit adjustments from one-year to two years for TRA and all MSRS plans. For TRA, MSRS General, MSRS Correctional, MSRS Legislators, and MSRS Unclassified the post-retirement adjustment trigger procedure was revised to require the funding ratio based on market value for the applicable plan to be 90% or greater in two consecutive actuarial valuations, rather than in a single actuarial valuation, before post-retirement adjustments greater than 2% can be paid. For the MSRS Judges plan, a funding ratio based on market value of assets of at least 70% in two consecutive actuarial valuations, rather than in a single actuarial valuation, must be reached before post-retirement adjustments of 1.75% can be paid. For the MSRS State Patrol Plan, the funding ratio must exceed 85% for two consecutive valuations, rather than a single valuation, before post retirement adjustments are increased 2%. Additionally, the 2014 legislature codified contribution rate increases [of covered payroll] of 0.5% employee/0.5% employer for MSRS General effective July 1, 2014, 0.5% employee/0.75% employer for MSRS Correctional effective July 1, 2014 and 0.25% employee/0.25% employer for PERA General effective January 1, 2015.

As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans. Provided below is more detailed information related to MSRS's State Retirement System Fund's actuarial valuations, actuarial methods and assumptions, historical funding, eligibility and benefit formulas, as well as historical funding history for other State employer contribution and General Fund appropriations.

MSRS – 2014 Funding Actual Valuations Results

While MSRS administers five defined benefit pension funds, the three largest funds, the State Employees Retirement Fund, the Correctional Employees Retirement Fund, and the State Patrol Retirement Fund, represent 96% of the actuarial accrued liabilities for which MSRS is responsible. Refer to the MSRS Comprehensive Annual Financial Report for further discussion of actuarial valuations for the MSRS defined benefit pension funds as of July 1, 2014 (available online at <http://www.msrs.state.mn.us/financial-information>).

The State Employees Retirement Fund which includes the General Employees Retirement Plan, the State Fire Marshals Plan, the Military Affairs Plan and the Transportation Pilots Plan, is 82.97% funded (determined on an actuarial value of assets basis), with the actuarial value of assets totaling \$10.326 billion, and the actuarial accrued liability totaling \$12.445 billion. For purposes of determining the actuarial value of assets, assets are based on a five-year moving average of expected and market values. The State Employees Retirement Fund's funding status, determined on a market value of assets basis, increased from 87.79% as of the July 1, 2013, actuarial valuation to 92.39% as of the July 1, 2014, actuarial valuation. This improvement in funding status is attributed to higher than expected investment returns (the actual rate of return was 18.6% in comparison to an 8.0% expected return).

The actuarial valuation also calculates the required contribution rates that are necessary to ensure that the MSRS funds become fully funded. Under Minnesota statutes, the State Employees Retirement Fund must be fully funded by June 30, 2041, the State Patrol Retirement Fund must be fully funded by June 30, 2038, and the Correctional Employees Retirement Fund must be fully funded by 2038, and the Judges Retirement Fund must be fully funded by June 30, 2039. The July 1, 2014, actuarial valuation for the State Employees Retirement Fund calculated that statutory contributions currently received from members and employers are 1.82% below the amount required to fully fund the MSRS funds by 2041. The contribution deficiency rate decreased from (2.45)% to (1.82)% of payroll (projected annual payroll for the Fiscal Year beginning on the July 1, 2014 valuation date was \$2.65 billion). The primary reason for the decreased contribution deficiency is the 1.00% of payroll increase in the statutory contribution rate. Also, the 2014 required contribution reflects additional liability due to the assumption that the post-retirement benefit increase rate will increase from 2.0% to 2.5% in 2016. (See, "MSRS-Historical Funding," below.) Under current law, if MSRS has a contribution deficiency of 0.5% or more for two consecutive years, MSRS may increase employee and employer contribution rates at 0.25% annually until the contribution deficiency is no longer greater than 0.5%. MSRS is not planning to implement contribution rate increases for 2015 because the 2014

actuarial valuation for the State Employees Retirement Fund reports a contribution sufficiency of 1.02% based on a market value of assets, instead of an actuarial value of assets, basis.

Actuarial valuations results as of July 1, 2014, show that the MSRS Correctional Employees Retirement Fund is 70.41% funded (on an actuarial value of assets basis), with the actuarial value of assets totaling \$790.3 million, and the actuarial accrued liability totaling \$1,122.5 million. The contribution deficiency decreased from (5.41)% to (4.48)% of payroll primarily due to the recognition of investment gains from prior years in the actuarial value of assets and the increase in member and employer contributions. Also, the 2014 required contribution reflects additional liability due to the assumption change that the post-retirement benefit increase rate will increase from 2.0% to 2.5% in 2034. Funding status, determined on a market value of assets basis increased from 72.82% as of the July 1, 2013, actuarial valuation to 78.14% as of the July 1, 2014, actuarial valuation. This improvement in funding status is attributed to higher than expected investment returns (the actual rate of return was 18.6% in comparison to an 8.0% expected return). To minimize a contribution deficiency that is greater than 4%, current law permits MSRS to increase employee and employer contribution rates up to 0.75% annually until the contribution deficiency is eliminated. MSRS is not planning to implement employee and employer contribution rate increases for 2015 because the 2014 actuarial valuation for the Correctional Employees Retirement Funds reports a contribution deficiency of (1.86)% determined on a market value of assets, instead of an actuarial valuation of assets, basis. Also, future required contributions are expected to decrease about 2.5% due to plan provision changes enacted during the 2010 legislative session.

The State Patrol Retirement Fund is 74.69% funded (on an actuarial value of assets basis), with the actuarial value of assets totaling \$597.9 million, and the actuarial accrued liability totaling \$800.4 million based on July 1, 2014 actuarial valuation results. The contribution deficiency decreased from (8.68)% to (8.58)% of payroll. The primary reasons for the decreased contribution deficiency are the greater than expect asset returns and a 2.5% of payroll increase in the statutory contribution rate. Also, the 2014 required contribution reflects additional liability due to the assumption that the post-retirement benefit increase rate will increase from 1.0% to 1.5% in 2018 and from 1.5% to 2.5% in 2033. Member and employer contributions are scheduled to increase an additional 2.5% of payroll on July 1, 2016. The funding status, determined on a market value of assets basis, increased from 79.96% as of the July 1, 2013, actuarial valuation to 83.37% as of the July 1, 2014, actuarial valuation. This improvement in funding status is attributed to higher than expected investment returns, as noted in previous paragraphs.

The Judges Retirement Fund, is 52.82% funded (on an actuarial valuation of assets basis), with the actuarial value of assets totaling \$157.5 million and the actuarial accrued liability totaling \$298.2 million based on July 1, 2014 actuarial valuation results. The contribution deficiency for the plan decreased from (11.46)% of payroll as of the July 1, 2013, actuarial valuation to (10.24)% of payroll as of the July 1, 2014, actuarial valuation. The primary reason for the decreased contribution deficiency is the greater than expected return on assets. Funding status, determined on a market value of assets basis, increased from 54.62% as of the July 1, 2013, actuarial valuation to 58.87% as of the July 1, 2014, actuarial valuation. This improvement in funding status is attributed to higher than expected investment returns, as noted in previous paragraphs.

The Legislators Retirement Fund is funded on a pay-as-you-go basis with annual appropriations from the State's General Fund.

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MSRS - Actuarial Methods and Assumptions

The annual 5.5% employer and 5.5% employee contributions for State Employees Retirement Fund were established by State statute. The calculated actuarially required contribution of the MSRS General Employees Retirement Plan, the largest State funded plan, was determined using methods and assumptions:

**MSRS General Employees Retirement Plan
Actuarial Methods and Assumptions**

Actuarial Cost Method	Individual entry age normal
Rate of Return on the Investment of Present and Future Assets	Select and Ultimate Rates -- July 1, 2013 through June 30, 2017: 8.0% per year July 1, 2017 and later: 8.5% per year
Projected Salary Increases	Reported salary at the valuation date increased according to the service-related rates that range from 3.5% for members with 17 or more years of service to 10.5% for members with one year of service.
Payroll Growth	3.75 percent per year.
Experience Studies	Period Covered: Fiscal Year 2004-2008 The next experience study is scheduled to begin July 1, 2014, and will cover the period July 1, 2008 through June 30, 2014. Results are expected in May, 2015.
Asset Valuation	Asset valuations are based on market values at the end of the fiscal year, less a percentage of the unrecognized asset return determined at the close of each of the four preceding fiscal years. The unrecognized asset return is the difference between the actual net return on the market value of assets and the asset return expected during the fiscal year based on the assumed interest rate.
Total Unrecognized Investment Return (loss) at June 30, 2014	\$1,172,332,000

Sources: MSRS Comprehensive Annual Report, June 30, 2014 and the State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2014.

The methods and assumptions used to calculate actuarially required contribution of the other defined benefit plans in the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2014. See “*General Information*” above. Also see “*Pension Legislation and Litigation*” for information on changes that came into effect after June 30, 2012 to the methods and assumptions used to calculate actuarially required contribution for defined benefit plans.

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MSRS – GASB Statements No. 67 and No. 68 Actuarial Valuation Results

In June 2012, the Governmental Accounting Standards Board (GASB) issued new pension accounting and financial reporting requirements for retirement systems and governmental employers that contribute to state and local public pension plans. These complex requirements are commonly referred to as GASB Statements No. 67 and No. 68. GASB Statement No. 67, applicable to retirement systems, is effective for fiscal years beginning after June 15, 2013 (MN state fiscal year 2014). To comply with GASB Statement No. 67, retirement systems engaged actuaries to compute the net pension liability (total pension liability less fiduciary net position) and pension expense amounts. Contributing employers will be required, under GASB Statement No. 68, to report these amounts in their financial statements for fiscal years beginning after June 15, 2014 (MN state fiscal year 2015). The net pension liability will often be one of the largest amounts reported in an employer’s financial statements. The new measures of these amounts (e.g., net pension liability, pension expense) are substantially different from the funding measures (e.g., funding ratio, actuarial accrued liability, contribution sufficiency/deficiency rate, etc.) primarily due to the actuaries utilizing GASB-compliant actuarial assumptions, rather than the actuarial assumptions prescribed in *Minnesota Statutes*, in their computations.

First-time GASB Statements No. 67 and No. 68 actuarial valuation results indicated that on June 30, 2014 employers contributing to the MSRS’ largest cost-sharing fund, the State Employees Retirement Fund (the General Employees Retirement Plan), incurred a Net Pension Liability of \$1.6 billion. Actuaries determined this amount assuming a lower long-term expected rate of return of 7.9%, an inflation rate of 2.75%, and payroll growth and salary increase assumptions that were 25 basis points less than the prescribed assumptions. Employers will also report pension income of \$257.9 million, instead of a pension expense, due to the significant 18.6% investment return for 2014. Lastly, as of the June 30, 2014 measurement date, Fiduciary Net Position as a percentage of the Total Pension Liability was 87.64%.

GASB actuarial valuation results for all of the MSRS pension plans are depicted in the table below. Based on contributions received during fiscal year 2014, the State’s proportionate share (including its component units: the University of Minnesota, Metropolitan Council, and the Minnesota Sports Facilities Authority) of the each MSRS defined benefit fund’s Net Pension Liability and Pension Expense/(Income), and related dollar amounts, are also presented below.

**Minnesota State Retirement System
GASB Statements No. 67 and No. 68 Actuarial Valuation Results (Unaudited)
June 30, 2014
(\$ in Thousands)**

<i>Retirement Fund</i>	<i>Total Pension Liability (TPL)</i>	<i>Plan Fiduciary Net Position (FNP)</i>	<i>Net Pension Liability (NPL)</i>	<i>Plan FNP As a % of TPL</i>	<i>State’s Proportionate Share</i>	<i>State’s Share of NPL</i>	<i>FY2014 Pension Expense / (Income)</i>	<i>State’s Share of Pension Expense / (Income)</i>
State Employees	\$13,120,176	\$11,498,604	\$1,621,572	87.64%	99.178%	\$1,608,243	\$(257,887)	\$(255,744)
State Patrol	826,673	667,340	159,333	80.73%	100.000%	159,333	13,082	13,082
Correctional Employees	1,353,386	877,056	476,330	64.80%	99.802%	475,387	23,637	23,566
Judges	381,511	175,556	205,955	46.02%	100.000%	205,955	13,246	13,246
Legislators	146,499	8,258	138,241	5.64%	100.000%	138,241	16,555	16,555
Totals	\$15,828,245	\$13,226,814	\$2,601,431			\$2,587,159	\$(191,370)	\$(189,295)

Source: MSRS 2014 Comprehensive Annual Financial Report

MSRS - Historical Funding

The actuarial valuations measure current costs and contribution requirements to determine how much employers and members should contribute to maintain appropriate funding progress to pay future benefits. Actuarial valuations also measure assets and liabilities to determine the level of funding for each defined benefit plan. The table below provides a historical comparison of the statutory actual employee and employer contribution rates (on a percentage of annual payroll basis) compared to the calculated actuarially recommended rate (the calculated actuarial required contribution).

**Minnesota State Retirement System
Percentage of Payroll Actual Contribution Rates as Compared to
Actuarially Recommended Rates
Ten-year Contribution History**

<i>As of</i>	<i>Statutory Actual Contribution Rates</i>			<i>Actuarial Recommended Rate</i>	<i>Sufficiency/Deficiency Employee</i>
	<i>Employee</i>	<i>Employer</i>	<i>Total</i>		
July 1, 2005	4.00%	4.00%	8.00%	10.55%	(2.55)%
July 1, 2006	4.00%	4.00%	8.00%	10.11%	(2.11)%
July 1, 2007	4.25%	4.25%	8.50%	11.76%	(3.26)%
July 1, 2008	4.50%	4.50%	9.00%	12.39%	(3.39)%
July 1, 2009	4.75%	4.75%	9.50%	14.85%	(5.85)%
July 1, 2010	5.00%	5.00%	10.00%	10.99%	(0.99)%
July 1, 2011	5.00%	5.00%	10.00%	11.03%	(1.03)%
July 1, 2012	5.00%	5.00%	10.00%	12.32%	(2.32)%
July 1, 2013	5.00%	5.00%	10.00%	12.45%	(2.45)%
July 1, 2014	5.50%	5.50%	11.00%	12.82%	(1.82)%

Sources: MSRS Comprehensive Annual Financial Reports (2005 – 2014) – Schedule of Actual Contribution Rates as Compared to Actuarially Recommended Rates.

Further, the better the level of funding, the larger the ratio of assets to accrued liabilities and the greater the level of investment income potential. A higher funding ratio means that present assets and projected investment earnings on those assets are sufficient to cover the liabilities for present and future annuities, survivor and disability benefits, refunds, and administrative expenses.

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**Minnesota State Retirement System
State Employees Retirement Fund
Ten-year Funding History
(\$ in Thousands)**

Valuation Date (July 1)	Aggregate Accrued Liabilities			Reported Assets	Portion Covered by Reported Assets			Funding Ratio
	Active Member Contributions (1)	Retirees and Beneficiaries (2)	Employer Financed Portion (3)		(1)	(2)	(3)	
2005	928,590	3,487,930	4,038,816	8,081,736	100	100	90.8	95.6
2006	966,951	3,689,443	4,162,767	8,486,756	100	100	92.0	96.2
2007	1,001,316	3,963,536	4,662,453	8,904,517	100	100	84.5	92.5
2008	1,041,731	4,251,341	4,701,530	9,013,456	100	100	79.1	90.2
2009	1,102,082	4,496,247	4,914,431	9,030,401	100	100	69.8	85.9
2010	1,155,473	4,535,401	4,573,197	8,960,391	100	100	71.5	87.3
2011	982,365	4,982,212	4,611,904	9,130,011	100	100	68.6	86.3
2012	1,044,810	5,489,756	4,548,661	9,162,301	100	100	57.8	82.7
2013	1,090,373	5,807,381	4,530,887	9,375,780	100	100	54.7	82.0
2014	1,128,164	6,471,998	4,844,964	10,326,272	100	100	56.3	83.0

Source: MSRS Comprehensive Annual Report, June 30, 2014 – Solvency Test for Last Ten Fiscal Years.

The historical funding history of the other defined benefit plans in the Retirement Systems is provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2014. See “*General Information*” above.

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MSRS – Eligibility and Benefit Formulas

Provided below is a description of the eligibility and benefit formulas of the MSRS General Employees Retirement Plan, the largest plan of the State Employees Retirement Fund.

MSRS General Employees Retirement Plan

A. Coverage	Most State employees, University of Minnesota non-instructional employees, and selected metropolitan agency employees
B. Contribution Rates	Employees: 5.5 percent effective July 1, 2014 Employers: 5.5 percent effective July 1, 2014 Employee contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).
C. Benefit Formula	If first hired before July 1, 1989, the benefit formula is the greater of (a) or (b): (a) 1.2 percent of a high-five year salary for the first 10 years of allowable service plus 1.7 percent of high-five salary for each subsequent year. This benefit is reduced for each month the member is under age 65 at time of retirement, or under age 62 with 30 years of allowable service. There is no reduction in the formula if the member’s age plus years of allowable service totals 90 (Rule of 90). (b) 1.7 percent of high-five year salary for each year of allowable service assuming augmentation to age 65 at three percent per year and an actuarial reduction for each month the member is under age 65. If first hired after June 30, 1989, the benefit formula is 1.7 percent of high-five year salary for each year of allowable service with an actuarial equivalent, early retirement reduction for each month the member is under the normal retirement age. Salary includes wages and other periodic compensation. It excludes lump sum payments at separation, employer contributions to deferred compensation and tax sheltered annuity plans, and benevolent vacation and sick leave donation programs. The high-five average salary is the average salary from the sixty-successive month period with the highest gross salary.
D. Retirement Age and Service Requirements	<i>Eligibility for unreduced retirement benefits:</i> Age 65 for employees hired before July 1, 1989, or age 66 for employees hired on or after July 1, 1989 Age eligible for full Social Security retirement benefits (but not higher than age 66) if hired before July 1, 1989; with three or more years of allowable service (five years if hired after June 30, 2010) Rule of 90 for those employees hired before July 1, 1989. <i>Eligibility for reduced retirement benefits:</i> Age 55 with three years of service if hired prior to July 1, 2010, or five years of service if hired after June 30, 2010, reduced from full retirement age Any age with 30 years of service, reduced from age 62 (pre-July 1, 1989 hires only) The plan also offers total and permanent disability benefits for employees with at least three years of service (five years of service after June 30, 2010).
E. Surviving Spouse Benefit	If employee has at least three years of service at death, (five years if hired after June 30, 2010), generally, the spouse is eligible for a 100 percent survivor annuity or a refund.
F. Refunds	Employee contributions plus six percent interest compounded annually through June 30, 2011, and 4 percent thereafter.

Source: Minnesota State Retirement System 2014 Comprehensive Annual Financial Report.

Eligibility and benefit formulas for the various plans covered under the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2014. See “*General Information*” above.

Employer Contributions and General Fund Appropriations

The following table summarizes the employer contributions made to the MSRS for the last 10 years. Contributions are made from a variety of State funds, including the General Fund. Based on payroll expense data for Fiscal Year 2014, the State's General Fund comprised approximately 48% of the employer contributions. Other major fund categories included approximately 17% for the Trunk Highway Fund, 7% for federal funds and 12% for the special revenue fund. All other State employer contributions, which make up approximately 16% of the total were from 96 other funds of the State.

Employer Contribution History – Minnesota State Retirement System
Employer Contribution History – Minnesota
State Retirement System
Last Ten Fiscal Years
(\$'s in Thousands)

Fiscal Year Ended (June 30 th)	Employer Contributions ⁽¹⁾						Total
	State Employees Retirement Fund	Correctional Employees Retirement Fund	Elective State Officers Fund ⁽²⁾	Judges Retirement Fund	Legislators Retirement Fund ⁽²⁾	State Patrol Retirement Fund	
2005	\$ 80,312	\$11,016	\$395	\$7,225	\$1,822	\$ 6,670	\$107,440
2006	82,645	12,152	417	7,336	5,684	7,055	115,289
2007	86,492	13,927	427	7,572	1,772	7,461	117,651
2008	96,746	18,623	435	7,936	2,217	8,279	134,236
2009	107,211	20,126	442	8,219	1,269	9,178	146,445
2010	113,716	21,988	453	8,283	1,975	10,104	156,519
2011	118,563	23,982	460	8,297	2,805	9,873	163,890
2012	115,159	24,188	465	7,922	3,935	11,620	163,289
2013	121,673	24,632	470	8,177	3,399	11,482	169,833
2014	128,037	26,468	N/A	9,426	3,436	11,894 ⁽³⁾	179,261

- (1) Other than contributions described in the footnotes below, all other plans are bi-weekly employer contributions. Amounts exclude the State's employer contribution to the Unclassified Employees Retirement Fund (Defined Contribution Plans). For FY2014, employer contributions to this fund were \$6,099,000.
- (2) The payment of pension obligations for pre-1997 legislators was converted from a pre-funded post-retirement system to an annual pay-as-you-go system. All annual pension obligations for members in that plan are paid in full on an annual basis with no changes implemented in member contribution rates or benefit levels. Effective July 1, 2013, the Elective State Officers Fund was merged into the Legislators Retirement Fund.
- (3) Other Employer contributions to the State Patrol Retirement Fund do not include the \$1 million supplemental state aid that the fund received during fiscal year 2014 because its funding ratio, determined on a market value of assets basis, was less than 90%. This amount is recognized as other income in MSRS' financial statements.

Sources: MSRS Comprehensive Annual Financial Report (2005-2014)

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**State General Fund Appropriation History – Pension Related Local Government Aid
(\$'s in Thousands)**

Fiscal Year Ended June 30th	Basic Local Police and Fire Association⁽¹⁾	Local Police and Fire Associations Amortization Aid	PERA Aid⁽²⁾	Volunteer Firefighter Relief	Redirected Aid-St. Paul/TRA	Police-Fire Retirement Supp Aid⁽³⁾	Total
2003	\$69,242	\$4,164	\$14,586	\$481	\$-	\$-	\$88,473
2004	77,462	4,823	14,585	534	-	-	97,404
2005	87,877	3,454	14,584	522	-	-	106,437
2006	87,967	3,366	14,568	486	1,436	-	107,823
2007	89,424	2,886	14,560	572	790	-	108,232
2008	88,180	1,514	15,534	571	2,281	-	108,080
2009	83,183	572	14,520	609	1,888	-	100,772
2010	80,500	829	14,390	722	5,890	-	102,331
2011	82,005	1,000	14,384	627	4,886	-	102,902
2012	82,338	1,255	14,328	671	2,077	-	100,669
2013	80,696	2,753	14,316	608	-	-	98,373
2014	89,572	2,729	14,187	558	2,094	15,498	124,638
*2015	93,631	2,729	14,148	559	2,094	15,500	128,661

⁽¹⁾ Basic local police and fire pension aid is an open General Fund appropriation based on the dedicated proceeds equivalent to a 2% insurance premium tax on fire insurance.

⁽²⁾ Includes 2001 Regular Session, Ch. 169 FY 2002 \$70,000 appropriation for PERA Claims.

⁽³⁾ Police and Fire Retirement Supplemental Aid is a new aid included in Laws of 2013, Ch. 143. Annual aid payments are as follows: \$9 million to the PERA Police & Fire fund, \$5.5 million to Volunteer Firefighter plan employers and \$1 million to the MSRS State Patrol fund

* Projections for FY 2015 as of November 2014.

Source: Minnesota Management and Budget.

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**State General Fund Appropriation History – Direct Aid to Pension Funds
(\$ in Thousands)**

Fiscal Year Ended June 30th	Minneapolis Employees Retirement Fund⁽¹⁾	TRA/Mpls Teachers Retirement Fund⁽²⁾	St. Paul Teachers Retirement Fund⁽³⁾	Duluth Teachers Retirement Fund⁽³⁾	TRA/Duluth Teachers Retirement Fund⁽⁴⁾	Total
2003	\$4,510	\$14,537	\$2,953	\$ -	\$ -	\$22,000
2004	6,632	15,790	2,962	-	-	25,384
2005	7,093	15,741	2,967	-	-	25,801
2006	8,065	15,770	2,969	-	-	26,804
2007	9,000	15,800	2,967	-	-	27,767
2008	9,000	15,801	2,967	-	-	27,768
2009	8,873	15,454	2,827	346	-	27,500
2010	9,000	15,454	2,827	346	-	27,627
2011	9,000	15,454	2,827	346	-	27,627
2012	22,750	15,454	2,827	346	-	41,377
2013	22,750	15,454	2,827	346	-	41,377
2014	24,000	15,454	9,827	6,346	-	55,577
*2015	24,000	15,454	9,827	6,000	14,377	69,608

⁽¹⁾ Includes FY 2001 Pre-1973 Retirement Adjustments-MERF. Effective July 1, 1998, the State contribution is provided on a formula basis and is capped at no more than \$9 million per fiscal year. In FY 2012 and 2013 the annual State contribution increased to \$22.75 million and then to \$24 million each year thereafter through FY 2031. Any requirements beyond the capped aid are the exclusive obligation of the employer units. On July 1, 2010, MERF became an administrative division within PERA. MERF assets and liabilities are to remain separate from PERA until fiscal year end market value of assets of the MERF account equals or exceeds 80 percent of the actuarial accrued liability of the MERF account.

⁽²⁾ For FY 2002 - 2005 aid was appropriated directly to the Minneapolis Teachers Retirement Fund, in 2006 (when MTRFA was merged with TRA) and for years beyond aid was appropriated to the TRA.

⁽³⁾ These plans are separate from the State Teachers Retirement Association, and the State has no direct custodial relationship. Benefits, investment practices and contributions are, however, controlled by statute.

⁽⁴⁾ The 2014 legislature acted to merge the Duluth Teachers Retirement Fund with the Teachers Retirement Association, effective July 1, 2015. The legislature also appropriated \$14.031 million in annual direct aid to TRA beginning in FY 2015 and transferred the annual \$346 thousand in direct aid to Duluth Teachers Retirement Fund to the Teachers Retirement Association beginning in 2015.

*Projections for FY 2015 as of November 2014.

Source: Minnesota Management and Budget: *Archived State of Minnesota Fund Balance Analysis Reports:*
www.mn.gov/mmb

For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX I. See Note 8 – Pension and Investment Trust Funds (see pages I-76 through I-84) and Required Supplementary Information (see pages I-128 through I-134).

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POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Postemployment benefits other than pensions are available to certain employees of the State, and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, Subdivision 3, and Minnesota Statutes, Section 471.61, Subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 State retirees with at least 5 years of allowable pension service who are entitled at the time of retirement to receive an annuity under the State retirement program are eligible to participate in the State's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2012, there were approximately 2,600 retirees participating in the state's insurance plan under this provision.

The State also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at State correctional facilities, and State troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the State until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2012, there were approximately 1,120 correctional and law enforcement retirees receiving an explicit rate subsidy. The State does not issue a separate financial report for its OPEB as the State does not fund an OPEB plan and operates on a pay-as-you-go basis.

Funding Policy

The contribution requirement of plan members and the State are established and may be amended by the State legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year ended June 30, 2014, the State contributed \$35,398,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$23,585,000 through their average required contribution of \$475 per month for retiree-only coverage and \$1,397 for retiree-family coverage. The plan is administered by the MSRS.

Annual OPEB Cost and Net OPEB Obligation

The State's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.75 percent discount rate. For year ending June 30, 2014, the State's ARC is \$69,136,000. The following table shows the components of the State's annual OPEB cost, the amount contributed to the plan, and the changes to the State's net OPEB obligation:

Net OPEB Obligation	
(\$'s In Thousands)	
Annual Required Contributions (ARC) ⁽¹⁾	\$ 69,136
Interest on Net OPEB Obligation (NOO) ⁽¹⁾	10,524
Amortization Adjustment to ARC ⁽¹⁾	<u>(8,857)</u>
Annual OPEB Cost (Expense)	\$ 70,803
Contributions	<u>(35,398)</u>
Increase in NOO	<u>\$ 35,405</u>
NOO, Beginning Balance	<u>\$221,574</u>
NOO, Ending ⁽²⁾	<u>\$256,979</u>

⁽¹⁾ Components of annual OPEB cost.

⁽²⁾ Amount attributable to State's General Fund is \$223,953. See page I-85 through I-88, Note 9 – Termination and Postemployment Benefits and page I-92, Note 12 – Long-Term Liabilities – Primary Government.

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal year Ended June 30, 2014.

The State's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2014, 2013, and 2012 are as follows:

**Net OPEB Obligation
(\$'s In Thousands)**

<u>Fiscal Year Ended, June 30,</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2014	\$70,803	50%	\$256,979
2013	\$67,300	57%	\$221,574
2012	\$81,528	67%	\$192,622

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal year Ended June 30, 2014.

Funded Status and Funding Progress

As of July 1, 2012, the most recent actuarial valuation date, the actuarial accrued liability (AAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$651,890,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$2,819,463,000 and the ratio of the UAAL to the covered payroll was 23.1 percent.

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APPENDIX G

STATE DEBT

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APPENDIX G

STATE DEBT

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General Obligation Bonds Outstanding as of the Date of Issue of the Bonds
(\$ in Thousands)

<u>Category</u>	<u>Type</u>	<u>Principal</u> <u>Amount</u>	
1	Building	\$ 145	
	Transportation	240,040	
	Refunding Bonds	1,299,165	
	Various Purpose	<u>3,177,970</u>	
	Total Category 1		\$ 4,717,320
2	School Loan	\$ 12,945	
	Rural Farm Authority	<u>33,405</u>	
	Total Category 2		\$ 46,350
3	Trunk Highway	\$ 1,412,590	
	Trunk Highway Refunding	<u>294,955</u>	
	Total Category 3		<u>\$ 1,707,545</u>
	Total Outstanding as of the Date of the Bonds		<u><u>\$ 6,471,215</u></u>

The full faith and credit and unlimited taxing powers of the State are pledged for the payment of all of the above bonds.

The outstanding bonds comprising the Category 1 are payable primarily from money appropriated to the Debt Service Fund from the General Fund, which is supported by income tax, sales tax, and other receipts. The bonds comprising Category 2 are payable to a substantial degree from money appropriated to the Debt Service Fund from special accounts in the General Fund to which the receipts from special revenue sources, such as school district capital and debt service loan repayments, State college charges, fees and rentals, have been pledged. The Category 3, Trunk Highway Bonds, are payable primarily from the Trunk Highway Fund, which receives 58.9 percent of the net proceeds of the State fuel, motor vehicle registration taxes, and a portion of the motor vehicle sales tax, pursuant to the State Constitution and related statutory provisions.

GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED
as of the Date of Issue of The Bonds
(\$ in Thousands)

<u>Purpose of Issue</u>	<u>Law Authorizing</u>	<u>Total Authorization</u> (1)(2)	<u>Previously Issued</u>	<u>Remaining Authorization</u>
Building	1990, Ch. 610	\$270,129.1	\$270,126.0	\$3.1
Building	1994, Ch. 643	523,873.5	523,849.0	24.5
Building	X1997, Ch. 2	37,432.0	37,335.0	97.0
Building	1999, Ch. 240	439,425.1	438,865.0	560.1
Various Purpose	2000, Ch. 492	526,639.5	518,875.0	7,764.5
Various Purpose	2002, Ch. 393	600,589.5	599,595.0	994.5
Various Purpose	X2002, Ch. 1	15,273.0	15,055.0	218.0
Trunk Highway	X2003, Ch. 19, Art.3	400,191.5	399,990.0	201.5
Trunk Highway	X2003, Ch. 19, Art.4	106,026.5	105,700.0	326.5
Various Purpose	2005, Ch. 20	917,927.8	913,019.0	4,908.8
Various Purpose	2006, Ch. 258	992,347.3	987,704.0	4,643.3
Various Purpose	X2007, Ch. 2	41,686.7	41,320.0	366.7
Trunk Highway	2008, Ch. 152	1,782,745.6	1,305,178.0	477,567.6
Transportation	2008, Ch. 152	60,035.0	59,522.0	513.0
Various Purpose	2008, Ch. 179	791,368.3	787,947.0	3,421.3
Various Purpose	2008, Ch. 365	105,048.4	103,470.0	1,578.4
Trunk Highway	2009, Ch. 36	40,000.0	33,900.0	6,100.0
Various Purpose	2009, Ch. 93	256,665.4	248,035.0	8,630.4
Various Purpose	2010, Ch. 189	713,004.7	694,450.0	18,554.7
Trunk Highway	2010, Ch. 189	24,952.0	24,952.0	0.0
Trunk Highway	2010, Ch. 388	100,100.0	82,640.0	17,460.0
Various Purpose	X2010, Ch. 1	32,657.0	23,485.0	9,172.0
Various Purpose	X2011, Ch. 12	555,140.0	525,050.0	30,090.0
Trunk Highway	2012, Ch. 287	17,613.0	15,550.0	2,063.0
Various Purpose	2012, Ch. 293	566,858.0	465,642.0	101,216.0
Various Purpose	X2012, Ch. 1	56,695.0	35,900.0	20,795.0
Trunk Highway	X2012, Ch. 1	35,040.0	15,355.0	19,685.0
Trunk Highway	2013, Ch. 117	300,300.0	86,760.0	213,540.0
Various Purpose	2013, Ch. 136	178,795.0	125,000.0	53,795.0
Various Purpose	2014, Ch. 294	<u>895,953.0</u>	<u>273,550.0</u>	<u>622,403.0</u>
Totals		\$11,384,511.9	\$9,757,819.0	\$1,626,692.9

⁽¹⁾ Amount as shown reflects any amendments by subsequent session laws.

⁽²⁾ Minnesota Statutes, Section 16A.642, requires the Commissioner to prepare and present to appropriate legislative committees on or before January 1 of each odd-numbered year, a report on the status of certain bond authorizations which are more than four years old which have been implemented to a certain degree, and of other bond authorizations or bond proceeds balances that may be cancelled due to completion or cancellation of the projects to be financed. Bond authorizations and bond proceeds balances reported on by the Commissioner are cancelled effective the following July 1, unless specifically reauthorized by an act of the Legislature.

TOTAL STATE GENERAL OBLIGATION BONDS OUTSTANDING BY SERIES
as of the Date of Issue of The Bonds
(\$ in Thousands)

Bond Issue	Original Principal		Final Maturity	Interest Rate Range	Outstanding Principal 06/30/2014		Outstanding Principal as of Date of Issue	
	Various Purpose	Trunk Highway			Various Purpose	Trunk Highway	Various Purpose	Trunk Highway
Series Dated November 1, 2004 (Refunding)	171,880	-	2024	5.00%	\$ 29,080	\$ -	\$ -	\$ -
Series Dated October 3, 2005	285,400	111,600	2025	5.00%	28,290	66,960	14,145	5,580
Series Dated October 3, 2005 (Refunding)	160,960	-	2025	5.00%	41,440	-	24,795	-
Series Dated August 1, 2006	289,450	55,550	2026	5.00%	28,440	29,610	28,440	5,560
Series Dated November 1, 2006	327,000	73,000	2026	5.00%	48,375	42,900	32,250	7,300
Series Dated April 25, 2007	264,050	-	2018	5.00%	117,080	-	90,060	-
Series Dated August 14, 2007	656,000	14,000	2027	5.00%	433,500	9,340	399,925	2,130
Series 2008A August 5, 2008	275,000	-	2028	4.625% - 5.00%	167,100	-	167,100	-
Series 2008B August 5, 2008	-	33,500	2028	4.00% - 5.00%	-	20,750	-	20,750
Series 2008C August 5, 2008 (Refunding)	155,415	-	2019	5.00%	95,890	-	79,805	-
Series 2009A January 29, 2009	325,000	-	2028	4.00% - 5.00%	236,875	-	220,580	-
Series 2009B January 29, 2009	-	70,000	2028	3.00% - 4.375%	-	50,500	-	46,770
Series 2009D August 26, 2009	192,275	-	2029	4.00% - 5.00%	154,495	-	141,550	-
Series 2009E August 26, 2009	-	80,000	2029	4.00% - 5.00%	-	64,000	-	60,000
Series 2009F August 26, 2009 (Refunding)	297,750	-	2021	4.00% - 5.00%	207,975	-	174,960	-
Series 2009G August 26, 2009 (Refunding)	-	28,360	2021	2.00% - 5.00%	-	21,270	-	18,230
Series 2009H November 5, 2009	443,000	-	2029	2.00% - 5.00%	305,110	-	263,000	-
Series 2009I November 5, 2009	-	25,000	2029	2.00% - 5.00%	-	19,000	-	17,500
Series 2009J November 5, 2009 (Taxable)	7,000	-	2014	3.125%	7,000	-	-	-
Series 2009K November 5, 2009 (Refunding)	100,395	-	2022	2.00% - 5.00%	97,890	-	97,230	-
Series 2010A August 19, 2010	635,000	-	2030	3.00% - 5.00%	540,425	-	508,900	-
Series 2010B August 19, 2010	-	225,000	2030	4.00% - 5.00%	-	191,250	-	180,000
Series 2010C August 19, 2010 (Taxable)	5,000	-	2015	3.00%	5,000	-	5,000	-
Series 2010D September 29, 2010 (Refunding)	687,115	-	2024	1.75% - 5.00%	488,670	-	430,165	-
Series 2010E September 29, 2010 (Refunding)	-	220,670	2024	2.00% - 5.00%	-	170,050	-	153,410
Series 2011A October 12, 2011	445,000	-	2031	2.00% - 5.00%	390,300	-	357,560	-
Series 2011B October 12, 2011	-	320,000	2031	3.00% - 5.00%	-	288,000	-	272,000
Series 2011C October 12, 2011 (Taxable)	4,000	-	2016	1.35%	4,000	-	4,000	-
Series 2012A August 16, 2012	422,000	-	2032	2.50% - 5.00%	374,000	-	329,315	-
Series 2012B August 16, 2012	-	234,000	2032	2.00% - 5.00%	-	222,300	-	210,600
Series 2012C August 16, 2012 (Taxable)	2,500	-	2017	2.00%	2,500	-	2,500	-
Series 2013A August 15, 2013	273,350	-	2033	4.00% - 5.00%	273,350	-	259,680	-
Series 2013B August 15, 2013	-	200,000	2033	4.00% - 5.00%	-	200,000	-	190,000
Series 2013C August 15, 2013 (Taxable)	5,000	-	2018	2.50%	5,000	-	5,000	-
Series 2013D November 6, 2013	283,820	-	2033	3.00% - 5.00%	283,820	-	269,850	-
Series 2013E November 6, 2013	-	112,000	2033	2.00% - 5.00%	-	112,000	-	106,400
Series 2013F November 6, 2013 (Refunding)	373,940	-	2026	3.125% - 5.00%	373,940	-	373,940	-
Series 2014A August 21, 2014	429,670	-	2034	5.00%	-	-	429,670	-
Series 2014B August 21, 2014	-	288,000	2034	3.00% - 5.00%	-	-	-	288,000
Series 2014C August 21, 2014 (Taxable)	26,040	-	2033	0.50% - 3.75%	-	-	26,040	-
Series 2014D August 21, 2014 (Taxable Refunding)	28,210	-	2032	1.39% - 4.00%	-	-	28,210	-
Series 2014E August 21, 2014 (Refunding)	-	123,315	2026	1.00% - 4.00%	-	-	-	123,315
Totals for Date:					\$ 4,739,545	\$ 1,507,930	\$ 4,763,670	\$ 1,707,545

The following table shows all debt service payments for outstanding general obligation bonds as of the date of this Official Statement.

**Debt Service Payments on General Obligation Bonds
Bonds Outstanding as of the Date of Issue of the
Bonds* (\$ in Thousands)**

Fiscal Year	General Fund			Trunk Highway Fund		
	Principal	Interest	Total	Principal	Interest	Total
2015	27,745	111,446	139,191	4,455	35,501	39,956
2016	454,230	213,923	668,153	113,660	70,015	183,675
2017	433,450	192,261	625,711	113,205	64,867	178,072
2018	414,095	171,854	585,949	112,660	59,760	172,420
2019	372,155	152,863	525,018	112,125	54,656	166,781
2020	359,465	135,105	494,570	111,240	49,638	160,878
2021	324,015	118,288	442,303	110,425	44,685	155,110
2022	311,910	102,465	414,375	108,610	39,783	148,393
2023	289,190	87,500	376,690	105,525	34,905	140,430
2024	269,295	73,655	342,950	104,680	30,280	134,960
2025	255,615	61,066	316,681	97,315	26,056	123,371
2026	231,000	50,085	281,085	89,750	22,238	111,988
2027	204,950	40,487	245,437	81,520	18,709	100,229
2028	194,160	31,377	225,537	78,540	15,417	93,957
2029	152,930	23,280	176,210	77,135	12,305	89,440
2030	137,390	17,067	154,457	73,950	9,378	83,328
2031	114,650	11,769	126,419	68,950	6,621	75,571
2032	83,125	7,661	90,786	57,700	4,227	61,927
2033	62,880	4,631	67,511	41,700	2,409	44,109
2034	50,130	2,189	52,319	30,000	1,063	31,063
2035	21,290	532	21,822	14,400	234	14,634
	<u>\$ 4,763,670</u>	<u>\$ 1,609,504</u>	<u>\$ 6,373,174</u>	<u>\$ 1,707,545</u>	<u>\$ 602,747</u>	<u>\$ 2,310,292</u>

For additional information on State general obligation bonds and other long term liabilities of the State, refer to the State Financial Statements in APPENDIX I.

Note 10 – Long-Term Commitments (see pages I-89 through I-90)

Note 11 – Operating Lease Agreements (see page I-91)

Note 12 – Long-Term Liabilities (see pages I-102 through I-104).

The table shows the net debt service transfer amounts for the following fiscal years.

**Net Amount Transferred to Debt Service Fund for
General Obligation Bonds Debt Service⁽¹⁾
(\$ in thousands)**

In Fiscal Year	General Fund	Trunk Highway Fund	All Other Funds (2)	Transfer Total
1999	\$286,495	\$5,149	\$15,296	\$306,940
2000	255,037	3,744	12,500	\$271,281
2001	304,994	6,352	11,963	\$323,309
2002	285,553	7,449	11,989	\$304,991
2003	295,441	8,823	35,135	\$339,399
2004	265,706	16,289	57,676	\$339,671
2005	323,453	27,207	43,561	\$394,221
2006	352,337	36,347	40,566	\$429,250
2007	399,651	53,752	42,696	\$496,099
2008	409,276	52,170	41,524	\$502,970
2009	452,762	59,542	47,375	\$559,679
2010	429,098	70,542	50,783	\$550,423
2011	401,265	46,391	41,145	\$488,801
2012	190,799	72,601	74,703	\$338,103 ⁽³⁾
2013	222,584	120,305	69,133	\$412,022 ⁽³⁾
2014	619,935	136,488	53,685	\$810,108 ⁽³⁾
2015 (est)	623,060	154,593	47,607	\$825,260

(1) The Net Transfer amount is net of investment earnings in the Debt Service Fund and Bond Proceeds Fund and bond premiums received from new bond issuances which are also appropriated to pay debt service on State general obligation bonds.

(2) The major portion of the All Other Funds category is made up of the debt service funding requirement paid by the higher education systems of the University of Minnesota and the Minnesota State Colleges and Universities.

(3) The debt service transfers for FY 2012 and FY 2013 is lower from prior fiscal years as a result of the Tobacco Securitization Bonds which were used in part to refund, in part, and prepay certain general obligation indebtedness of the State. See "Tobacco Settlement" in APPENDIX I of this Official Statement. The debt service for FY 2014 is higher as the debt service no longer includes the reduction that had resulted from how the proceeds from the Tobacco Securitization Bonds were used.

CAPITAL INVESTMENT GUIDELINES

Minnesota Statutes Section 16A.105 requires the Commissioner of Management and Budget to prepare a debt capacity forecast to be delivered to the governor and Legislature in February and November of each year.

On December 22, 2009, Minnesota Management and Budget adopted new capital investment guidelines. These guidelines are intended to:

- Be consistent with measures used by the credit rating agencies and foster direct comparisons with the debt burdens of other states;
- Be comprehensive to ensure all kinds of tax-supported debt obligations⁽¹⁾ are recognized; and
- Continue Minnesota's conservative financial management practices.

The capital investment guidelines are:

1. Total tax-supported principal outstanding shall be 3.25% or less of total State personal income.
2. Total amount of principal (both issued, and authorized but unissued) for State general obligations, State moral obligations, equipment capital leases, and real estate capital leases are not to exceed 6% of State personal income.
3. 40% of general obligation debt shall be due within five years and 70% within ten years, if consistent with the useful life of the financed assets and market conditions.

The capital investment guidelines are intended to be a current fiscal year "point in time" calculation. Total State personal income is derived from the IHS Global Insight, Inc. data used to develop the November 2014 revenue forecast and reflects the State 2015 Fiscal Year.

As of December 4, 2014, the last date of calculation, MMB was in compliance with the new capital investment guidelines. The percentages as of that date were:

Guideline #1: Tax-supported principal outstanding as a percent of State personal income: 3.00%

Guideline #2: Total principal outstanding (issued, and authorized but unissued) as a percent of State personal income: 4.27%

Guideline #3: Of the State's general obligation bonds outstanding on June 30, 2014, 40.5 percent were scheduled to mature within five years and 70.9 percent were scheduled to mature with ten years.

¹ Tax-supported debt obligations includes all of the State's general obligation bonds and the obligations summarized under "CONTINGENT LIABILITIES," in the descriptions titled "State Continuing Appropriations," "Lease Purchase Financing for Equipment," and "Lease Purchase Financing for Real Estate" in this Appendix G.

MARKET VALUE OF TAXABLE PROPERTY

The market value, as defined by statute, of taxable real and personal property in the State, based upon the January 2014 valuation, was estimated by the Commissioner of Revenue to be \$593,218,524,000. This value is based upon certified abstracts of assessment submitted by local assessors and on file with the Commissioner of Revenue. The values shown represent the value of real and personal property in the State subject to ad valorem taxation.

**MARKET VALUE OF TAXABLE PROPERTY
(\$ in Thousands)**

Year of Assessment	Real Property	Personal Property	Total Market Value	Percentage Change from Prior Year
1999	\$ 237,387,125	\$ 3,931,269	\$ 241,318,394	8.37%
2000	260,679,384	4,003,571	264,682,955	9.68
2001	288,122,488	4,114,925	292,237,413	10.41
2002	320,941,481	4,263,859	325,205,340	11.28
2003	359,163,493	4,524,447	363,687,940	11.83
2004	407,146,983	4,713,782	411,860,765	13.25
2005	459,506,046	4,807,666	464,313,712	12.74
2006	513,771,733	4,965,234	518,736,967	11.72
2007	556,559,833	5,051,289	561,611,123	8.27
2008	576,128,196	5,258,865	581,387,062	3.52
2009	577,697,830	5,510,840	583,208,669	0.31
2010	554,221,643	6,162,283	560,383,926	(3.91)
2011	515,531,688	6,815,342	522,347,003	(6.79)
2012	509,008,895	7,294,854	516,303,749	(1.16)
2013	538,667,874	7,639,228	546,307,102	5.81
2014	584,994,974	8,223,550	593,218,524	8.47

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CONTINGENT LIABILITIES

State Continuing Appropriations

Below is a description of continuing appropriations from the General Fund. Pursuant to Minnesota law, each of these continuing appropriations may be reduced or repealed entirely by a majority vote of the Legislature and is subject to unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152.

Minnesota Department of Management and Budget. The 2009 Minnesota Legislature authorized, in Minnesota Statutes, Section 16A.81, the issuance of State Certificates of Participation (“COP’s”). These COP’s were issued to provide financing for (i) the development, acquisition, installation and implementation of a new statewide accounting and procurement system; (ii) the acquisition, development and implementation of an integrated tax software project; and (iii) the payment of all fees and expenses incurred in connection to the issuance of the COP’s. In December, 2012 MMB prepaid \$11,495,000 from reverted proceeds that reduced the COP’s outstanding balance. As of the date of this Official Statement, there are \$38,960,000 of the COP’s outstanding.

The 2011 Minnesota Legislature authorized, in Minnesota Statutes, Section 16A.99, the issuance of State Appropriation Bonds. MMB issued \$622,290,000 aggregate principal amount State General Fund Appropriation Refunding Bonds, Taxable Series 2012A and Tax-Exempt Series 2012B (the “State Appropriation Refunding Bonds”). Net proceeds of the State Appropriation Refunding Bonds were applied to the prepayment and refunding of TSA Bonds as defined herein.

The 2012 Minnesota Legislature authorized, in Minnesota Statutes, Section 16A.965, the issuance of State Appropriation Bonds. MMB issued \$462,065,000 aggregate principal amount State General Fund Appropriation Bonds, Tax-Exempt Series 2014A and Taxable Series 2014B (the “State Appropriation Bonds”), all of which are currently outstanding. Net proceeds of the State Appropriation Bonds were applied to the financing of a portion of the costs of acquisition, construction, improving and equipping of the stadium project of the Minnesota Sports Facility Authority as provided by Minnesota Statutes Section 473J. As of the date of this Official Statement, \$462,065,000 of the State Appropriation Bonds remain outstanding.

University of Minnesota. The Minnesota Legislature has approved State financial assistance for a 50,000-seat, on-campus football stadium for the University of Minnesota (the “U of M”). In 2006, the Legislature appropriated from the General Fund \$10.25 million in each of not more than 25 years, beginning in 2008, to the U of M for the payment of special purpose revenue bonds issued by the U of M to finance a portion of the stadium. The U of M issued \$137,250,000 in bonds for the stadium in December 2006, \$104,385,000 of these bonds is still outstanding. The bonds mature in August 2029. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M.

The Minnesota Legislature has approved State financial assistance for up to four Biomedical Science Research Facilities for the U of M. In 2008, the Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15.55 million in each year beginning in 2010, for up to 25 years after certification of the last facility, to the U of M for the payment of revenue bonds issued by the U of M to finance the facilities. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M. The U of M issued \$153,120,000 in bonds for the Biomedical Science Research Facilities in September 2010, of which \$111,400,000 is State secured appropriation bonds. The University of Minnesota also issued \$71,820,000 in bonds for the Biomedical Science Research Facilities in October 2011, of which \$52,485,000 is State secured appropriation bonds and an additional \$48,155,000 in bonds in November 2013 of which \$35,395,000 is secured appropriation bonds. As of the date of this Official Statement, \$187,420,000 of these State secured bonds is still outstanding.

Minnesota Housing Finance Agency (“MHFA”). The Minnesota Legislature created a program to finance the construction, acquisition, preservation, and rehabilitation of permanent supportive housing for individuals and families who are homeless or at risk of homelessness and of foreclosure or vacant housing to be used for affordable rental housing. In 2008, the Legislature appropriated from the General Fund up to \$2.4 million per year in each of 20 years, beginning in 2009, to MHFA for the payment of nonprofit housing bonds issued by MHFA for the program. MHFA issued \$13,270,000 in bonds to finance this program in 2009 and an additional \$21,750,000 in 2011. As of the date of this Official Statement, there are \$28,490,000 of the MHFA nonprofit housing bonds outstanding.

In 2012, the Legislature authorized MHFA to issue up to \$30,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$2.2 million per year beginning in Fiscal Year 2014 through Fiscal Year 2036 to MHFA for the payment of the bonds. MHFA issued \$15,460,000 of the \$30 million in bonds as authorized in this legislation in 2013 and an additional \$14,540,000 in 2014. As of the date of this Official Statement, there are \$28,360,000 of the MHFA housing infrastructure bonds outstanding.

In 2014, the Legislature authorized MHFA to issue an additional \$80,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$6.4 million per year beginning in Fiscal Year 2016 through Fiscal Year 2038 to MHFA for the payment of the bonds. The bonds to be issued by MHFA as described in this Official Statement will use approximately \$50 million of the new bond authorization. MHFA anticipates that it will issue bonds in the amount of the remaining authorization within the next year.

Lease Purchase Financing For Equipment

The Commissioner of Management and Budget is authorized by Minnesota Statutes, Section 16A.85, to establish a master lease equipment financing program. Pursuant to this authority the Commissioner of Management and Budget has entered into master lease agreements providing for equipment financing and expects to continue this practice. As of date of this Official Statement, \$29,588,527 of principal is outstanding and unpaid under the master lease program. The master leases and the State's obligation to make rental payments thereunder are not general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments thereunder only to the extent moneys are appropriated from time to time for this purpose.

Various State agencies, with the Commissioner of Management and Budget's assistance, have entered into individual equipment lease financing agreements from time to time for the purpose of financing the acquisition of equipment not financeable under the master lease statute. As of the date of this Official Statement, principal in the amount of \$157,841 is outstanding and unpaid under such equipment leases. The nature of the State's obligation to make rental payments under these equipment leases is the same as under the master leases described above.

The Minnesota Department of Commerce is authorized by Minnesota Statutes, Section 16C.144 to establish the Guaranteed Energy Savings Program that utilizes Energy Performance Contracts. The projects, the implementation of energy efficient and renewable energy measures in public facilities by state government agencies, including MNSCU, will be financed through lease purchase agreements. Payments for the lease purchase will be made through the energy and operational savings achieved by the projects. At this point in time, no lease purchase agreements have been entered into by any State agency.

Lease Purchase Financing For Real Estate

On March 1, 2000, the City of Bemidji and the State entered into a Lease and Purchase Option Agreement. Under the Lease and Purchase Option Agreement, the City of Bemidji issued \$8,275,000 of bonds to finance the design of and to construct, equip, and furnish a satellite laboratory in the City of Bemidji for use by the Minnesota Bureau of Criminal Apprehension. In September 2008 the city of Bemidji issued refunding bonds for this project. As of the date of this Official Statement, \$3,875,000 of the bonds remain outstanding. Rental payments paid by the State will be used to pay debt service on the bonds. The savings on the debt service due to the refunding bond issue will reduce the State's annual rent payments. The State's obligation to make rent payments is not a general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments only to the extent moneys are appropriated from time to time for this purpose. The Legislature has appropriated from the General Fund up to \$700,000 per year in each of 20 years, beginning in 2002.

On November 1, 2002, the Port Authority of Saint Paul and the State entered into two separate Lease and Option to Purchase Agreements. Under the Lease and Option to Purchase Agreements, the Port Authority has agreed, under certain conditions, to issue bonds to finance the design of and to construct, equip, and furnish two office buildings and related parking facilities, and to lease the buildings and related parking facilities to the State. The buildings are approximately 400,000 square feet and 342,000 square feet in size. The amount of bonds originally sold to finance both of the facilities was \$193,105,000. In August 2008 the amount of \$3,210,000 was defeased thereby reducing the State's liability. In May 2013 the balance of the original bond issues were refunded and as of the date of this Official Statement there are \$103,225,000 of Port Authority Refunding Bonds outstanding. The nature of the State's obligation to make rental payments under these Lease and Option to Purchase Agreements is the same as the Lease and Option to Purchase Agreement with the City of Bemidji described above. The Legislature appropriates an annual rental payment from the General Fund up to \$13.5 million per year in each of 20 years, beginning in 2004.

The 2013 Legislature has authorized the Commissioner of Administration to enter into a long-term lease purchase agreement for the Legislative Office Facility that will provide office and hearing room space as well as parking for the legislature. The same legislation also authorized the Commissioner of Minnesota Management & Budget to issue lease revenue bonds or certificates of participation to finance the pre-design; design; and construction and equipping of building and parking facilities. The lease purchase agreement must not be terminated, except for non-appropriation of money. The project costs are estimated at \$89.6 million with occupancy in the first half of FY 2016. Certificates of participation were issued in August 2014 in the amount of \$80,100,000 for this project, all of which are currently outstanding.

School District Credit Enhancement Program

Minnesota Statutes, Section 126C.55 establishes a school district credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorize the Commissioner of Education to pay debt service due on school district and intermediate school district certificates of indebtedness issued under Minnesota Statutes, Section 126C.52, certificates of indebtedness and capital notes for equipment, certificates of participation issued under Minnesota Statutes, Section 126C.40 Subdivision 6, and school district and intermediate school district general obligation bonds, in the event that the school district or intermediate school district notifies the Commissioner of Education that it does not have sufficient money in its debt service fund for this purpose, or the paying agent informs the Commissioner of Education that it has not received from the school district timely payment of moneys to be used to pay debt service. The legislation appropriates annually from the General Fund to the Commissioner of Education the amounts needed to pay any warrants which are issued.

The amounts paid on behalf of any school district or intermediate school district are required to be repaid by it with interest, by a reduction in State aid payable to the school district or intermediate school district or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. Furthermore, the State is subrogated to the rights of a school district or intermediate school district in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the district in full.

Under Minnesota Statutes, Section 126C.52, school districts and intermediate school districts are authorized to issue tax and State aid anticipation certificates of indebtedness in amounts not exceeding 75 percent of ad valorem taxes in the process of collection and 75 percent of State aids in the process of collection. As the date of this Official Statement, there are approximately \$379 million of certificates of indebtedness enrolled in the program all of which will mature within a fourteen month period. The State expects that school districts and intermediate school districts will issue certificates of indebtedness next year and will enroll these certificates in the program in about the same amount of principal as this year.

School districts and intermediate school districts may issue certificates of indebtedness or capital notes to purchase certain equipment. The certificates or notes may be issued by resolution of the board, must be payable in not more than ten years, and are payable from school district and intermediate school district taxes levied within statutory limits.

Under Minnesota Statutes, Section 126C.40, Subdivision 6, certain school districts, with the approval of the Commissioner of Education, may issue certificates of participation in installment contracts for the purchase of real or personal property or in lease purchase agreements for the lease with option to purchase of real or personal property. Such certificates of participation, contracts and agreements are not general obligations of such school districts, but are payable from taxes levied annually in amounts necessary to pay the amounts due thereunder.

School districts and intermediate school districts are authorized to issue general obligation bonds only when authorized by school district and intermediate school districts electors or special law, and only after levying a direct, irrevocable ad valorem tax on all taxable property in the school district or intermediate school district for the years and in amounts sufficient to produce sums not less than 105 percent of the principal of and interest on the bonds when due. As the date of this Official Statement, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2043, is approximately \$10.2 billion. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the amount of certificates of indebtedness and capital notes for equipment, certificates of participation and bonds now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of the date of this Official Statement is \$1.9 billion, with the maximum amount of principal and interest payable in any one month being \$750 million.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts.

Minnesota Laws 2005, Chapter 152, Article 1, Section 39, as amended by Minnesota Laws 2006, Chapter 259, Article 12, Section 15, provides that the Commissioner of Iron Range Resources shall issue revenue bonds payable from certain taconite production tax revenues in a total principal amount of \$15,000,000, plus costs of issuance relating thereto, for the purpose of making grants to school districts located in the taconite relief area or taconite assistance area, as statutorily defined, to be used by such school districts for health, safety, and maintenance improvements. Bonds issued under this program are debt obligations subject to the school district credit enhancement program, provided that advances made by the State are not subject to the provisions of the school district credit enhancement program requiring the levy of an ad valorem tax by affected school districts in order to repay the State. Laws 2013, Chapter 143 authorized the issuance of an additional \$38,000,000 in revenue bonds for the same purpose as previously authorized. The IRRRB issued \$37,830,000 of these bonds in October 2013 for this program as of the date of this Official Statement \$36,400,000 of the bonds are outstanding.

City and County Credit Enhancement Program

Minnesota Statutes, Section 446A.086 (formerly Section 373.45), establishes a city and county bond credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorizes the Minnesota Public Facilities Authority (“MPFA”) to pay debt service coming due on: (a) county general obligation bonds, bonds to which the general obligation of a county has been pledged, and certain lease obligations, to provide funds for the construction of (i) jails, (ii) correctional facilities, (iii) law enforcement facilities, (iv) social services and human services facilities; (v) solid waste facilities; or (vi) qualified housing development projects; or (b) city or county general obligation bonds to provide funds for the construction, improvement, or rehabilitation of (i) wastewater facilities, (ii) drinking water facilities, (iii) storm water facilities, or (iv) any publicly owned building or infrastructure improvement that has received partial funding from grants awarded by the Commissioner of Employment and Economic Development related to redevelopment, contaminated site cleanup, bioscience, small cities development programs, and rural business infrastructure programs, for which bonds are issued by the MPFA under Minnesota Statutes, Section 446A.087. See “Minnesota Public Facilities Authority (MPFA)” in this APPENDIX G for more information on MPFA bonds that may be credit enhanced under this program

To be eligible for the program, a city or county must have entered into an agreement with the MPFA, which requires notifications to the MPFA by the city or county or paying agent when funds are not sufficient to timely pay all or a portion of debt service on obligations issued under the program. The MPFA must notify the Commissioner of Management and Budget of potential defaults, and the Commissioner of Management and Budget then must issue a warrant and authorize the MPFA to pay to the bondholders or paying agent the amount necessary to pay in full debt service on credit-enhanced bonds when due. The law appropriates annually from the General Fund to the MPFA the amounts needed to pay any warrants issued by the Commissioner of Management and Budget for this purpose. The amount of debt outstanding under this program may not exceed \$1,000,000,000.

The amounts paid on behalf of any city or county are required to be repaid to the State with interest, either through a reduction of subsequent State-aid payments or by the levy of an ad valorem tax, which may be made with the approval of the MPFA, or will be made mandatory by the MPFA if the State is not repaid in full by November 30 of the following calendar year. Furthermore, the State is subrogated to the rights of a city or county in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the city or county in full.

As of the date of this Official Statement, the total amount of principal on bonds plus interest on the bonds enrolled in the program, through the year 2040, is approximately \$580 million. More bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the bonds enrolled in the program, during the Current Fiscal Year the total amount of principal and interest outstanding as of the date of this Official Statement, is \$55 million with the maximum amount of principal and interest payable in any one month being \$27 million. On August 1, 2013, the State made a \$603,000 debt service payment under the program on behalf of the City of Williams with respect to the \$600,000 City of Williams, Minnesota General Obligation Grant Anticipation Notes, Series 2010. The City of Williams is contractually obligated to repay the State, with interest, for the \$603,000 debt service payment. The current unpaid balance is \$130,159.39. The City and MPFA have entered into a Credit Enhancement Program Loan Agreement and the City is scheduled to make its final loan payment in December 2019. The State does not expect to make any other debt service payments on behalf of cities or counties under the program in the future. If such payments are made, the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the cities or counties.

OBLIGATIONS OF STATE AGENCIES

The University of Minnesota, established as a separate entity by the Minnesota Constitution, and various State agencies or instrumentalities established by the Legislature, are authorized by law to issue various forms of obligations. These obligations may be supported by the full faith and credit of the University or the other issuer, or by various revenue pledges, or both. However, such obligations are not debts of the State and the State is not required to provide moneys for their payment. A description of the various issuers of such obligations and the obligations issued by them and outstanding as of the date of this Official Statement is set forth below.

Minnesota Housing Finance Agency (“MHFA”). The MHFA was established in 1971, and is governed by Chapter 462A of the Minnesota Statutes. Its enabling legislation authorizes the MHFA to issue bonds and notes for any of its authorized purposes but the aggregate principal amount outstanding at any time (excluding the principal amount of any refunded bonds or notes) is limited to \$5.0 billion. The proceeds of MHFA bonds and notes may be used to fund an assortment of programs designed to provide housing for low and moderate income residents of the State of Minnesota, which includes the making and purchase of loans for the acquisition, construction and rehabilitation of single and multi-family housing.

The MHFA’s notes and bonds may be general or limited obligations of the MHFA but are not a debt or liability of the State. Under Chapter 462A, the MHFA must annually determine and certify to the Governor, and the Governor must include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. In the opinion of bond counsel and general counsel to the MHFA, the Legislature is legally authorized, *but is not legally obligated*, to appropriate the amount included in the Governor’s proposed budget for the debt service reserve funds. The MHFA has never needed to certify a deficiency to the Governor.

Minnesota Housing Finance Agency Debt Outstanding as of February 1, 2015

	Number of Series	Final Maturity	Original Principal Amount (in thousands)	Outstanding Principal Amount (in thousands)
Rental Housing.....	10	2049	\$ 46,240	\$ 42,930
Residential Housing Finance.....	51	2048	2,015,110	1,125,090
Multifamily Housing.....	1	2051	15,000	14,510
	62		\$2,076,350	\$1,182,530

The MHFA has also issued and there were outstanding as of February 1, 2015: three series of its conduit multifamily revenue bonds outstanding in the aggregate principal amount of \$ 35,619,789, 21 series of its Homeownership Finance Bonds outstanding in the aggregate principal amount of \$ 763,409,666, and 3 series of its Home Ownership Mortgage-backed Exempt Securities in the aggregate principal amount of \$ 30,086,532. These bonds are general obligations of the MHFA and subject to the MHFA’s \$5 billion debt limit, and the Homeownership Finance Bonds are also general obligations of the MHFA, but none of these bonds are secured by a debt service reserve fund subject to replenishment from Legislative appropriation as described above.

University of Minnesota. Regents of the University of Minnesota (the “University”) was established by Territorial Laws 1851, Chapter 3, adopted by the legislative assembly of the Territory of Minnesota. Pursuant to authorization by Congress on February 26, 1857, the voters of the State approved and adopted a State constitution on October 13, 1857. The State was admitted to the union by act of Congress passed on May 11, 1858.

The State Constitution confirmed and fixed the existence of the University as a separate institution of the State, having all rights, immunities, franchises and endowments previously granted or confirmed, and all lands and donations thereafter given to it. The University is governed by a board of twelve regents who are elected by the Legislature, and is dependent upon appropriations by the Legislature to pay much of its instructional costs. The regents are a body corporate with the right to sue and be sued and to make contracts.

Pursuant to this authority the University has sold and issued bonds, in addition to the special purpose revenue bonds previously mentioned, to finance the construction of buildings and structures, remodeling projects, and purchases of land and buildings needed by the University. The par amount of such bonds outstanding as of the date of this Official Statement is approximately \$1,010,200,000. The bonds are payable solely from and secured by revenues to be derived from specified facilities and the General Funds of the University, and by the full faith and credit of the University. See “Contingent Liabilities - State Continuing Appropriation” for additional information concerning other debt issued by the University of Minnesota.

Minnesota Office of Higher Education (“MOHE”). The MOHE was established and is organized and existing under Minnesota Statutes, Sections 136A.01 to 136A.236 and 136A.61 to 136A.88 (the “MOHE Act”). The 2005 Legislature named MOHE as successor for all of the bonds of the Minnesota Higher Education Services Office and the Minnesota Higher Education Coordinating Board. The law authorizes the MOHE to issue revenue bonds and notes to finance loans for students attending eligible post-secondary educational institutions. The amount of such bonds outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, may not exceed \$850,000,000. As amended in 2009 and 2011, Section 136A.1787 of the MOHE Act provides that MOHE must annually determine and certify to the Governor, and the Governor shall include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. If MOHE determines that there is an anticipated deficiency in the debt service reserve fund in the current fiscal year, the Governor shall include and submit the amounts certified in a Governor’s supplemental budget if the regular budget for that year has previously been enacted. The Legislature is not legally obligated to appropriate the amount included in the Governor’s proposed budget for the debt service reserve funds. As of the date of this Official Statement, MOHE has \$519,265,000 of bonds outstanding payable from the Student Educational Loan Fund, of which \$519,265,000 are secured by a debt service reserve fund subject to replenishment from Legislative appropriation as described above. MOHE has never certified a deficiency to the Governor. Bonds issued by MOHE are limited obligations of MOHE and are not a debt or liability of the State, but are payable solely from loan repayments, external forms of credit enhancement, loan and investment earnings, other money of the MOHE (including debt service reserve fund amounts), and, if necessary, from proceeds of additional MOHE obligations.

Board of Trustees of the Minnesota State Colleges and Universities (“MnSCU”). MnSCU was established and is governed by Minnesota Statutes, Chapter 136F, which authorizes MnSCU to establish its Revenue Fund and to issue its revenue bonds as secured by the Revenue Fund to finance the construction and improvement of dormitory, residence hall, student union, food service and other revenue producing buildings and related facilities used for the primary benefit of students of the State universities and colleges within the Minnesota State Colleges and Universities System. As of the date of this Official Statement, MnSCU has \$262,770,000 tax exempt bonds and \$18,445,000 taxable bonds outstanding that are payable solely from and secured by an irrevocable pledge of revenues to be derived from the operation of the buildings financed from the Revenue Fund and from fees imposed upon students, student facilities or other sources all of which are received in the Revenue Fund. In addition to bonds, the Revenue Fund issues guaranties of debt (other than revenue bonds) incurred to finance Revenue Fund facilities. Two guaranties have been issued to date with outstanding balances of \$2,907,652 and the other for \$7,700,000. The guaranties are on a parity to right of payment with the revenue bonds.

Minnesota Higher Education Facilities Authority (“MHEFA”). The MHEFA was established by Minnesota Statutes, Section 136A.25 to 136A.42, passed in 1971. The law, as amended, authorizes MHEFA to issue revenue bonds to finance the acquisition, construction, improvement and remodeling of college buildings and structures to be used solely for or to facilitate nonsectarian educational purposes, and to refinance facilities of this type. The amount of such bonds outstanding at any time may not exceed \$1,300,000,000. As of the date of this Official Statement, the MHEFA

has \$872,699,835 principal amount of bonds outstanding, primarily for the benefit of private colleges in the State. The bonds are not the general obligation or indebtedness of MHEFA or the State and the loan repayment obligation and security for each issue is the responsibility of the institution for which the project is financed.

Minnesota State Armory Building Commission (“MSABC”). The MSABC was established and is governed by Minnesota Statutes, Chapter 193, which authorizes the MSABC to issue its bonds to finance the acquisition, construction, and equipment of National Guard armory buildings. The total principal amount of such bonds outstanding at any time may not exceed \$15,000,000. As of the date of this Official Statement, the MSABC has \$1,655,000 principal amount of bonds outstanding. The MSABC is required to lease each armory to the State for use by National Guard Forces, upon lease rentals specified by statute. The bonds are payable from ad valorem taxes levied by the county or municipality where the armory is located, State appropriations to pay lease rentals, and rentals or use charges derived from persons or groups other than the State using the armory where such use will not interfere with the State’s use.

Minnesota Rural Finance Authority (“RFA”). In 1986 the Legislature created the Minnesota Rural Finance Authority and authorized it to issue revenue bonds to finance RFA programs, and to establish a program of restructuring farm real estate loans. The 1987 Legislature broadened the RFA’s authority by establishing a beginning farmer loan program. The 1988 Legislature further broadened the RFA’s authority to include a seller sponsored loan program of purchasing participations in seller sponsored loans to beginning and re-entry farmers. The 1992 Legislature authorized the RFA to establish an expanded agricultural loan program. The 1994 Legislature authorized the RFA to establish a livestock expansion loan program. As of the date of this Official Statement, the RFA has no revenue bonds outstanding for these programs.

The Commissioner of Management and Budget is authorized to issue up to \$239.1 million in State general obligation bonds to finance certain programs of the RFA and has issued \$220.1 million of these bonds for this purpose.

The 1991 Legislature also authorized the RFA to establish an aggie bond beginning farmer program and an agricultural business enterprise loan program, and authorized the RFA to issue revenue bonds for these programs. As of the date of this Official Statement, the RFA has \$34,910,000 of revenue bonds for these programs.

Minnesota Public Facilities Authority (“MPFA”). The MPFA was established in 1987 and is governed by Minnesota Statutes, Chapter 446A which authorizes it to make loans to local government units. As of the date of this Official Statement, the MPFA has \$292,910,000 Clean Water Revolving Fund Revenue Bonds outstanding, \$102,550,000 Drinking Water Revolving Fund Revenue Bonds outstanding, \$564,465,000 State Revolving Fund Revenue Bonds outstanding and \$11,135,000 Transportation Revolving Loan Fund Revenue Bonds outstanding, for a total outstanding principal amount of \$971,060,000. The MPFA’s bonds are not a debt or liability of the State. The principal amount of MPFA bonds issued and outstanding at any time may not exceed \$1,500,000,000, excluding bonds issued under Minnesota Statutes, Section 446A.087.

Tobacco Securitization Authority (“TSA”). TSA, is a body corporate and politic and a public instrumentality of, having a legal existence independent and separate from the State of Minnesota and established under Minnesota Statutes, Section 16A.98. TSA issued \$756,955,000 aggregate principal amount Tobacco Securitization Authority Minnesota Revenue Bonds, Taxable Series 2011A and Tax-Exempt Series 2011B (the “TSA Bonds”). Net proceeds of the TSA Bonds were applied to the prepayment and refunding of certain State general obligation indebtedness and certificates of participation. The TSA Bonds were refunded in their entirety from the proceeds of the State Appropriation Refunding Bonds dated November 21, 2012.

Minnesota Agricultural and Economic Development Board (“MAEDB”). The MAEDB was established by Minnesota Statutes, Chapter 41A, to provide for agricultural and economic development in the State, and is authorized to issue revenue bonds for these purposes. The revenue bonds issued by the MAEDB are not general obligations of the State. As of the date of this Official Statement, MAEDB has called all pooled revenue bonds outstanding, therefore there are no bonds outstanding that are paid for from revenues received from all of the borrowers under all of the pooled bonds and are additionally secured by a pledge of funds maintained in a reserve account created by the MAEDB for such pooled bonds. In addition, the MAEDB has \$407,241,140 of revenue bonds outstanding that were issued for the benefit of various entities and which are paid for solely from revenues received from the borrower under each specific bond issue.

Minnesota Department of Management and Budget (“MMB”). The 1999 Minnesota Legislature authorized, in Minnesota Statutes, Section 356.89, the issuance of up to \$38 million of State revenue bonds to finance the acquisition, design, construction and equipping of a building and related facilities to be jointly occupied by the Minnesota State Retirement System, the Teachers Retirement Association and the Public Employees Retirement Association. The Commissioner of Management and Budget sold \$29,000,000 of the revenue bonds in June 2000. The balance of the original bond issue, \$22,900,000, was refunded in a current refunding bond issue in August 2012 and as of the date of this Official Statement; there are \$18,655,000 of Minnesota State Retirement System bonds outstanding.

The 2005 Minnesota Legislature authorized, in Minnesota Statutes, Section 403.275, the issuance of up to \$62.5 million of State revenue bonds. These revenue bonds are to finance Phase 3 of a statewide radio system that enables emergency response organizations to utilize a single, integrated, and highly structured digital radio system. The 2007 Legislature authorized an additional \$186 million of revenue bonds to complete the statewide radio system. The debt service on the revenue bonds is paid solely from the revenues derived from a fee assessed to each customer of a wireless or wire-line service provider connected to the public switched telephone network that furnishes service capable of originating a 911 emergency telephone call. The Commissioner of Management and Budget sold \$35,000,000 of the revenue bonds in November 2006, an additional \$42,205,000 of revenue bonds in November 2008, an additional \$60,510,000 of revenue bonds in October 2009 and an additional \$60,360,000 in revenue bonds in September 2011. As of the date of this Official Statement, there are \$126,460,000 of the 911 Revenue Bonds outstanding.

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APPENDIX H

SELECTED ECONOMIC AND DEMOGRAPHIC INFORMATION

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APPENDIX H
SELECTED ECONOMIC AND DEMOGRAPHIC INFORMATION

RESIDENT POPULATION
(Thousands of Persons)

Year	U.S.	Minnesota	Minnesota Share of U.S.	% Change U.S.	% Change Minnesota
Census (April 1)					
2000	281,425	4,920	1.75 %	-	-
2010	308,746	5,304	1.72	-	-
Intercensal Population Estimates (July 1)					
2000	282,162	4,934	1.75 %	1.1 %	1.2 %
2001	284,969	4,983	1.75	1.0	1.0
2002	287,625	5,019	1.74	0.9	0.7
2003	290,108	5,054	1.74	0.9	0.7
2004	292,805	5,088	1.74	0.9	0.7
2005	295,517	5,120	1.73	0.9	0.6
2006	298,380	5,164	1.73	1.0	0.9
2007	301,231	5,207	1.73	1.0	0.8
2008	304,094	5,247	1.73	1.0	0.8
2009	306,772	5,281	1.72	0.9	0.7
2010	309,347	5,310	1.72	0.8	0.6
2011	311,722	5,348	1.72	0.8	0.7
2012	314,112	5,381	1.71	0.8	0.6
2013	316,498	5,422	1.71	0.8	0.8
2014	318,857	5,457	1.71	0.7	0.6

Source: U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.
Data extracted by MMB staff in January 2015.

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NON-FARM EMPLOYMENT-MIX OF MINNESOTA AND UNITED STATES FOR 2013
(Thousands of Jobs)

Industry	Minnesota	% of Total	U.S.	% of Total
Total Private	2,364.5	85.1	114,504	84.0
Goods-Producing	415.9	15.0	18,700	13.7
Mining and Logging	7.0	0.3	868	0.6
Construction	101.1	3.6	5,827	4.3
Manufacturing Durables	195.4	7.0	7,543	5.5
Manufacturing Non-Durables	112.5	4.0	4,463	3.3
Private Service Providing	1,948.6	70.2	95,804	70.3
Wholesale Trade	130.8	4.7	5,747	4.2
Retail Trade	287.1	10.3	15,077	11.1
Transportation, Warehousing, Utilities	93.1	3.4	5,047	3.7
Information	53.6	1.9	2,685	2.0
Financial Activities	181.1	6.5	7,880	5.8
Professional and Business Services	344.8	12.4	18,560	13.6
Education and Health Services	491.2	17.7	21,102	15.5
Leisure and Hospitality	249.2	9.0	14,242	10.4
Other Services	117.7	4.2	5,464	4.0
Government	412.7	14.9	21,864	16.0
Total (Non-Farm)	2,777.1	100.0	136,368	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.
 Data extracted by MMB staff January 2015.

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**EMPLOYMENT-MIX IN DURABLE GOODS INDUSTRIES OF
UNITED STATES AND MINNESOTA FOR 2013
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Wood Products	10.4	5.3	352	4.7
Fabricated Metal Products	41.6	21.3	1,433	19.0
Machinery	32.2	16.5	1,104	14.6
Computers and Electronic Products	44.9	23.0	1,068	14.2
Transportation Equipment	11.1	5.7	1,505	19.9
Medical Equipment and Supplies	15.3	7.8	307	4.1
Other Durables	39.9	20.4	1,775	23.5
Total Durable Goods Manufacturing	195.4	100.0	7,543	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff January 2015.

**EMPLOYMENT-MIX IN NON-DURABLE GOODS INDUSTRIES OF
UNITED STATES AND MINNESOTA FOR 2013
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Food Manufacturing	45.6	40.5	1,473	33.0
Paper Mfg., & Printing and Related	33.4	29.7	827	18.5
Other Non-Durables	33.5	29.8	2,163	48.5
Total Non-Durable Goods	112.5	100.0	4,463	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff January 2015.

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**NON-FARM EMPLOYMENT-MIX OF UNITED STATES
AND MINNESOTA: 1990, 2000 AND 2010
(Thousands of Jobs)**

Category	Minnesota					United States				
	1990	2000	2010	%Change		1990	2000	2010	% Change	
				90-00	00-10				90-00	00-10
Total Private	1,788.0	2,277.3	2,224.7	27.4	(2.3)	91,072	111,230	107,785	22.1	(3.1)
Goods-Producing	427.8	523.5	386.3	22.4	(26.2)	23,723	24,649	17,751	3.9	(28.0)
Mining and Logging	8.4	8.1	6.0	(3.6)	(26.3)	765	599	705	(21.7)	17.7
Construction	77.9	118.8	87.6	52.5	(26.3)	5,263	6,787	5,518	29.0	(18.7)
Manufacturing Durables	217.2	255.4	183.4	17.6	(28.2)	10,737	10,877	7,064	1.3	(35.1)
Manufacturing Non-Durables	124.2	141.1	109.3	13.6	(22.5)	6,958	6,386	4,464	(8.2)	(30.1)
Private Service Providing	1,360.2	1,753.7	1,838.5	28.9	4.8	67,349	86,581	90,034	28.6	4.0
Wholesale Trade	106.6	129.0	123.2	21.0	(4.5)	5,268	5,933	5,452	12.6	(8.1)
Retail Trade	255.8	307.1	277.1	20.1	(9.8)	13,182	15,280	14,440	15.9	(5.5)
Transportation, Warehousing, Utilities	85.8	103.3	89.7	20.4	(13.1)	4,216	5,012	4,744	18.9	(5.3)
Information	54.3	69.2	54.1	27.4	(21.8)	2,688	3,630	2,707	35.0	(25.4)
Financial Activities	129.3	164.8	172.6	27.5	4.7	6,614	7,783	7,695	17.7	(1.1)
Professional and Business Services	214.5	319.2	314.0	48.8	(1.6)	10,848	16,666	16,728	53.6	0.4
Education and Health Services	241.8	324.5	458.4	34.2	41.3	10,984	15,247	19,889	38.8	30.4
Leisure and Hospitality	180.5	221.6	235.2	22.8	6.1	9,288	11,862	13,049	27.7	10.0
Other Services	91.3	114.6	114.1	25.5	(0.5)	4,261	5,168	5,331	21.3	3.2
Government	347.9	407.6	416.5	17.2	2.2	18,415	20,790	22,490	12.9	8.2
Total (Non-Farm)	2,135.9	2,684.9	2,641.3	25.7	(1.6)	109,487	132,019	130,275	20.6	(1.3)

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff January 2015.

MINNESOTA AND UNITED STATES PER CAPITA PERSONAL INCOME

Year	Minnesota	U.S.	Minnesota as % of U.S.
1995	\$24,156	\$23,551	102.6%
1996	\$25,764	\$24,709	104.3
1997	\$26,922	\$25,929	103.8
1998	\$29,024	\$27,488	105.6
1999	\$30,180	\$28,611	105.5
2000	\$32,326	\$30,587	105.7
2001	\$33,324	\$31,524	105.7
2002	\$33,881	\$31,800	106.5
2003	\$35,222	\$32,677	107.8
2004	\$36,881	\$34,300	107.5
2005	\$37,746	\$35,888	105.2
2006	\$39,587	\$38,127	103.8
2007	\$41,596	\$39,804	104.5
2008	\$43,074	\$40,873	105.4
2009	\$41,230	\$39,379	104.7
2010	\$42,571	\$40,142	106.1
2011	\$45,213	\$42,313	106.9
2012	\$47,368	\$44,166	107.2
2013	\$47,485	\$44,713	106.2

Note: Per capita personal income is total personal income divided by total midyear population estimates of the Census Bureau.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi.

U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.

Data extracted by MMB staff January 2015.

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**PERSONAL INCOME GROWTH AND RESIDENT POPULATION IN TWELVE STATE NORTH CENTRAL REGION
1990-2000 AND 2000-2010**

State	1990 Personal Income (Millions)	2000 Personal Income (Millions)	1990-2000 Annual Compound Rate of Increase (%)	Regional Growth Rank 1990- 2000	2010 Personal Income (Millions)	2000-2010 Annual Compound Rate of Increase (%)	Regional Growth Rank 2000- 2010	2000 Census Population (Thousands)	2000 Per Capita Personal Income (\$)	2000 Regional Rank	2010 Census Population (Thousands)	2010 Per Capita Personal Income (\$)	2010 Regional Rank
Illinois	\$240,684	\$409,511	5.5%	6	\$539,689	2.8%	9	12,419	\$32,974	1	12,831	\$42,063	3
Indiana	\$98,245	\$171,265	5.7	4	\$222,888	2.7	10	6,080	\$28,166	8	6,484	\$34,376	12
Iowa	\$49,035	\$80,792	5.1	10	\$119,062	4.0	3	2,926	\$27,609	10	3,046	\$39,083	6
Kansas	\$45,658	\$77,482	5.4	8	\$110,957	3.7	5	2,688	\$28,821	6	2,853	\$38,890	7
Michigan	\$176,379	\$298,722	5.4	9	\$346,470	1.5	12	9,938	\$30,057	3	9,884	\$35,055	11
Minnesota	\$86,859	\$159,485	6.3	1	\$226,071	3.6	6	4,919	\$32,419	2	5,304	\$42,623	2
Missouri	\$91,726	\$157,035	5.5	5	\$219,490	3.4	7	5,595	\$28,066	9	5,989	\$36,649	9
Nebraska	\$29,197	\$49,645	5.5	7	\$73,059	3.9	4	1,711	\$29,011	5	1,826	\$40,003	5
North Dakota	\$10,285	\$16,611	4.9	11	\$29,182	5.8	1	642	\$25,865	12	673	\$43,388	1
Ohio	\$202,763	\$325,228	4.8	12	\$417,929	2.5	11	11,353	\$28,646	7	11,537	\$36,227	10
South Dakota	\$11,499	\$20,604	6.0	2	\$33,149	4.9	2	755	\$27,296	11	814	\$40,714	4
Wisconsin	\$90,107	\$157,907	5.8	3	\$220,327	3.4	8	5,364	\$29,440	4	5,687	\$38,742	8
Region	\$1,132,436	\$1,924,287	5.4%		\$2,558,273	2.9%		64,393	\$29,884		66,927	\$38,225	
U.S.	\$4,888,493	\$8,630,550	5.8%		\$12,417,659	3.7%		281,422	\$30,668		308,746	\$40,220	

Note: Per capita personal income is total personal income divided by Census population.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi.

U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.

Data extracted by MMB staff January 2015.

PERSONAL INCOME GROWTH IN TWELVE STATE NORTH CENTRAL REGION: 2012-2013
(Millions of Dollars)

Growth Rank	State	2012 Personal Income	2013 Personal Income	Percent Growth
1	Nebraska	\$85,187	\$88,114	3.4%
2	Kansas	\$125,168	\$128,541	2.7
3	Illinois	\$592,057	\$605,201	2.2
4	Iowa	\$135,346	\$138,337	2.2
5	Ohio	\$464,780	\$474,973	2.2
6	Missouri	\$240,578	\$245,771	2.2
7	Wisconsin	\$243,148	\$248,335	2.1
8	South Dakota	\$38,096	\$38,897	2.1
9	Indiana	\$249,326	\$253,779	1.8
10	Michigan	\$381,314	\$386,471	1.4
11	Minnesota	\$254,870	\$257,466	1.0
12	North Dakota	\$39,493	\$38,472	-2.6
	Region	\$2,849,363	\$2,904,358	1.9
	U.S.	\$13,873,161	\$14,151,427	2.0

Note: Columns may not add due to rounding

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi
 Data extracted by MMB staff January 2015.

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NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION: 1990-2000 AND 2000-2010
(Thousands of Jobs)

State	1990 Employment	2000 Employment	1990-2000 Percent Increase	Regional Growth Rank 1990-2000	2010 Employment	2000-2010 Percent Increase	Regional Growth Rank 2000-2010
Illinois	5,288	6,045	14.3	12	5,613	(7.1)	10
Indiana	2,522	3,004	19.1	8	2,803	(6.7)	9
Iowa	1,226	1,479	20.6	7	1,469	(0.6)	4
Kansas	1,092	1,346	23.3	6	1,329	(1.3)	5
Michigan	3,946	4,676	18.5	9	3,863	(17.4)	12
Minnesota	2,136	2,685	25.7	2	2,641	(1.6)	6
Missouri	2,345	2,749	17.2	10	2,658	(3.3)	7
Nebraska	731	913	24.9	3	945	3.5	3
North Dakota	266	328	23.3	5	376	14.7	1
Ohio	4,882	5,625	15.2	11	5,031	(10.6)	11
South Dakota	289	378	31.0	1	403	6.7	2
Wisconsin	2,292	2,834	23.7	4	2,729	(3.7)	8
Region	27,014	32,060	18.7		29,860	(6.9)	
U.S.	109,527	132,019	20.5		130,275	(1.3)	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Data extracted by MMB staff January 2015.

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**NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION:
2011-2012 AND 2012-2013
(Thousands of Jobs)**

State	2011 Employment	2012 Employment	2011-2012 Percent Increase	Regional Growth Rank 2011-2012	2013 Employment	2012-2013 Percent Increase	Regional Growth Rank 2012-2013
Illinois	5,677	5,750	1.3	10	5,797	0.8	11
Indiana	2,848	2,901	1.9	3	2,933	1.1	8
Iowa	1,486	1,509	1.5	8	1,530	1.4	5
Kansas	1,339	1,357	1.3	9	1,373	1.2	7
Michigan	3,952	4,033	2.1	2	4,105	1.8	2
Minnesota	2,689	2,731	1.6	7	2,777	1.7	3
Missouri	2,667	2,690	0.9	12	2,730	1.5	4
Nebraska	953	969	1.7	5	978	1.0	10
North Dakota	397	429	8.2	1	444	3.6	1
Ohio	5,097	5,190	1.8	4	5,252	1.2	6
South Dakota	408	414	1.6	6	417	0.7	12
Wisconsin	2,759	2,789	1.1	11	2,818	1.0	9
Region	30,270	30,762	1.6		31,155	1.3	
U.S.	131,842	134,104	1.7		136,368	1.7	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.
Data extracted by MMB staff January 2015.

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**MINNESOTA & UNITED STATES UNEMPLOYMENT RATES
(Percent)**

Year	Annual Average	
	Minnesota %	U.S. %
2000	3.1%	4.0%
2001	3.9	4.7
2002	4.5	5.8
2003	4.9	6.0
2004	4.6	5.5
2005	4.2	5.1
2006	4.1	4.6
2007	4.6	4.6
2008	5.4	5.8
2009	8.0	9.3
2010	7.4	9.6
2011	6.5	9.0
2012	5.7	8.1
2013	5.1	7.4
2014	4.4	6.2

Month	Monthly Figures (Seasonally Adjusted)	
	Minnesota %	U.S. %
2013		
July	5.1%	7.4%
August	5.0	7.3
September	4.9	7.2
October	4.8	7.3
November	4.6	7.0
December	4.6	6.7
2014		
January	4.7	6.6
February	4.8	6.7
March	4.8	6.7
April	4.7	6.3
May	4.6	6.3
June	4.5	6.1
July	4.5	6.2
August	4.3	6.1
September	4.1	5.9
October	3.9	5.8
November	3.7	5.8
December	3.6	5.6

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov>
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.
 Data extracted by MMB staff January 2015.

MINNESOTA BASED COMPANIES INCLUDED IN THE FORTUNE 500

<u>Rank</u> 2013	<u>Rank</u> 2012	<u>Company</u>	<u>Revenues</u> \$000	<u>Assets</u> \$000	<u>Profits</u> \$000	<u>Industry</u> <u>Category</u>	<u>Rank</u>
14	17	UnitedHealth Group	\$ 122,489,000	\$ 81,882,000	\$ 5,625,000	Health Care: Insurance & Managed Care	1
36	36	Target	\$ 72,596,000	\$ 44,553,000	\$ 1,971,000	General Merchandisers	2
60	61	Best Buy	\$ 45,225,000	\$ 14,013,000	\$ 532,000	Specialty Retailers: Other	4
62	69	Cenex Harvest States (CHS)	\$ 44,480,000	\$ 13,504,000	\$ 992,000	Wholesalers: Food & Grocery	1
94	86	Supervalu	\$ 34,327,000	\$ 11,034,000	\$ (1,466,000)	Food & Drug Stores	5
101	101	Minnesota Mining & Mfg. (3M)	\$ 30,871,000	\$ 33,550,000	\$ 4,659,000	Miscellaneous	1
140	132	U.S. Bancorp	\$ 21,059,000	\$ 364,021,000	\$ 5,836,000	Commercial Banks	9
159	169	General Mills	\$ 17,774,000	\$ 22,658,000	\$ 1,855,000	Food Consumer Products	4
173	172	Medtronic	\$ 16,590,000	\$ 34,841,000	\$ 3,467,000	Medical Products & Equipment	2
199	194	Land O'Lakes	\$ 14,681,000	\$ 6,758,000	\$ 306,000	Food Consumer Products	7
213	229	Ecolab	\$ 13,253,000	\$ 19,637,000	\$ 968,000	Chemicals	5
220	237	C.H. Robinson Worldwide	\$ 12,752,000	\$ 2,803,000	\$ 416,000	Transportation & Logistics	1
249	263	Ameriprise Financial	\$ 11,230,000	\$ 144,576,000	\$ 1,334,000	Diversified Financials	6
257	266	Xcel Energy	\$ 10,915,000	\$ 33,908,000	\$ 948,000	Utilities: Gas & Electric	14
283	246	Mosaic	\$ 9,974,000	\$ 18,086,000	\$ 1,889,000	Chemicals	10
311	319	Hormel Foods	\$ 8,752,000	\$ 4,916,000	\$ 526,000	Food Consumer Products	10
335	325	Thrivent Financial for Lutherans	\$ 8,101,000	\$ 75,589,000	\$ 414,000	Insurance: Life, Health (Mutual)	6
462	457	St. Jude Medical	\$ 5,501,000	\$ 10,248,000	\$ 723,000	Medical Products & Equipment	7

Source: Fortune Magazine, dated June 2, 2014.

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APPENDIX I

STATE FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

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APPENDIX I
SELECTED FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2014
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Independent Auditor's Report

Members of the Minnesota State Legislature

The Honorable Mark Dayton, Governor

Mr. James Schowalter, Commissioner, Minnesota Management and Budget

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota, as of and for the year ended June 30, 2014, which collectively comprise the state's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The State of Minnesota's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Minnesota State Colleges and Universities, which is a major proprietary fund and represents 62 percent, 56 percent, and 28 percent, respectively, of the total assets, total net position, and operating revenues of the primary government's business-type activities. We also did not audit the financial statements of the Housing Finance Agency, Metropolitan Council, University of Minnesota, Office of Higher Education, Public Facilities Authority, and Workers' Compensation Assigned Risk Plan, which cumulatively represent 99 percent, 99 percent, and 99 percent, respectively, of the total assets, total net position, and operating revenues of the total discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned major proprietary fund, business-type activities, and discretely presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the State of Minnesota's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State of Minnesota's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The financial statements of the National Sports Center Foundation and the Workers' Compensation Assigned Risk Plan, which are discretely presented nonmajor component units, were not audited in accordance with *Government Auditing Standards*.

We believe that the audit evidence we have obtained and the reports of other auditors is sufficient and appropriate to provide a basis for our audit opinions.

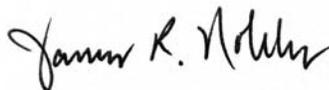
Opinion

In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the other required supplementary information, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the State of Minnesota's basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



James R. Nobles
Legislative Auditor



Cecile M. Ferkul, CPA, CISA
Deputy Legislative Auditor

December 12, 2014



2014 Comprehensive Annual Financial Report Management's Discussion and Analysis

Introduction

The following discussion and analysis of the state of Minnesota (state) financial performance provides an overview of the state's financial activities for the fiscal year ended June 30, 2014, and identifies changes in the financial position of the state that occurred during the fiscal year. This section should be read in conjunction with the preceding transmittal letter and the state's financial statements and notes to the financial statements, which follow.

Overview of the Financial Statements

The focus of Minnesota's financial reporting is on the state as a whole, and on the individual funds that are considered to be major. This reporting focus presents a more comprehensive view of Minnesota's financial activities and financial position, and makes the comparison of Minnesota's government to other governments easier.

The financial section of this annual report has four parts:

- Management's Discussion and Analysis (MD&A)
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements – Nonmajor Funds

The report also includes statistical and economic information, which generally provides a ten-year history of various indicators.

The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements that provide more detailed information to the users of the financial statements.

Government-wide Financial Statements

The government-wide financial statements provide an overall view of the state's operations in a manner similar to a private-sector business. Government-wide financial statements consist of the statement of net position and the statement of activities that are prepared using the economic resources measurement focus and the accrual basis of accounting. All current year revenues and expenses are included in the statements regardless of whether the related cash has been received or paid. Revenues and expenses are reported in the statement of activities for some items that will not result in cash flows until future fiscal periods (e.g. uncollected taxes, accounts receivable, and earned but unused vacation leave). This reporting method produces a view of financial activities and position similar to that presented by most private-sector companies. The statements provide both short-term and long-term information about the state's financial position, which assists readers in assessing the state's economic condition at the end of the fiscal year.

The government-wide financial statements are located immediately following this discussion and analysis.

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The statement of net position presents all of the state's financial resources along with capital assets and long-term obligations. The statement includes all assets and liabilities of the state. Net position is the difference between assets and liabilities and is one method to measure the state's financial condition.

- An increase or decrease in the state's net position from one year to the next indicates whether the financial position of the state is improving or deteriorating.
- Other indicators of the state's financial condition include the condition of its infrastructure and economic events and trends that affect future revenues and expenses.

The statement of activities presents the changes in net position and reports on the gross and net cost of various activities carried out by the state (governmental, business-type, and component units). These costs are paid by general taxes and other revenues generated by the state. This statement summarizes the cost of providing specific services by the government, and includes all current year revenues and expenses.

The statement of net position and the statement of activities segregate the activities of the state into three types:

Governmental Activities

The governmental activities of the state include most basic services such as environmental resources, general government, transportation, education, health and human services, and public safety. Most of the costs of these activities are financed by taxes, fees, and federal grants.

Business-type Activities

The business-type activities of the state normally are intended to recover all, or a significant portion of, their costs through user fees and charges to external users of goods and services. The operations of the Unemployment Insurance Fund, the State Colleges and Universities, and the Lottery are examples of business-type activities.

Discretely Presented Component Units

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. Discretely presented component units are shown separately from the primary government. Component units are legally separate organizations for which the state is financially accountable, or the nature and significance of the unit's relationship with the state is such that exclusion of the unit would cause the state's financial statements to be misleading. Financial accountability is defined as the appointment of a voting majority of the component unit governing body, and either a) the ability of the state to impose its will, or b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government.

The state's ten component units are reported as discretely presented component units and reported in two categories: major and nonmajor. This categorization is based on the relative size of an individual component unit's assets, liabilities, revenues, and expenses in relation to the total of all component units and the primary government.

The state's three major component units are:

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota

The state's seven nonmajor component units are combined into a single column for reporting in the fund financial statements. These nonmajor component units are:

- Agricultural and Economic Development Board
- National Sports Center Foundation
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Workers' Compensation Assigned Risk Plan
- Minnesota Sports Facilities Authority

State Fund and Component Unit Financial Statements

A fund is a grouping of related self-balancing accounts used to maintain control over resources that have been segregated for specific activities or objectives. The state of Minnesota, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements focus on individual parts of the state, reporting the state's operations in more detail than in the government-wide statements. Fund financial statements focus on the most significant funds within the state.

The state's funds are divided into three categories:

Governmental Funds

Governmental funds record most of the basic services provided by the state and account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, the fund financial statements focus on how money flows in and out of the funds during a fiscal year and spendable resources available at the end of the fiscal year.

Governmental funds are accounted for using the modified accrual basis of accounting, which recognizes revenues when they are available and measurable. Expenditures are generally recognized in the accounting period when the fund liability is incurred, if measurable. This approach is known as the flow of current financial resources measurement focus. These statements provide a detailed short-term view of the state's finances that assist in determining whether there are more or less resources available and whether these financial resources will be adequate to meet the current needs of the state. Governmental funds include the General, special revenue, capital project, Debt Service, and Permanent funds.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By comparing this financial

information, readers may better understand the long-term impact of the state's short-term financing decisions.

The basic financial statements include a reconciliation of governmental funds to governmental activities. These reconciliations follow the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances.

The state maintains 23 individual state governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and Federal funds, which are reported as major funds. Information from the remaining funds is combined into a single, aggregated column. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The state adopts a biennial budget with annual appropriations for the majority of the activity reported in the General Fund. A budgetary comparison statement has been provided for the General Fund activity with appropriations included in the biennial budget to demonstrate compliance with this budget.

Proprietary Funds

When the state charges customers for the services it provides, whether to outside customers or to other agencies within the state, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize accrual accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Enterprise funds, a type of proprietary fund, are used to report activities that provide goods and services to outside (non-government) customers, including the general public. Internal service funds are an accounting device used to accumulate and allocate costs internally for goods and services provided by one program of the state to another. Because the activities reported by internal service funds predominantly benefit governmental functions rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The state maintains 18 individual proprietary funds. The State Colleges and Universities and Unemployment Insurance funds, both of which are considered major funds, are presented separately in the proprietary funds statement of net position and in the proprietary funds statement of revenues, expenses, and changes in net position. Information from the ten nonmajor enterprise funds and the six internal service funds are combined into two separate aggregated columns. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements presented in this report.

Fiduciary Funds

Fiduciary funds are used to report activities when the state acts as a trustee or fiduciary to hold resources for the benefit of parties outside the state. The accrual basis of accounting is used for fiduciary funds and is similar to the accounting used for proprietary funds. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and cannot be used by the state to finance its operations. The state must ensure that the assets reported in fiduciary funds are used for their intended purposes.

The state maintains 20 individual fiduciary funds. The state's fiduciary funds are the pension trust funds, the investment trust funds (which account for the transactions, assets, liabilities, and fund equity of the external investment pools), and the Agency Fund (which accounts for the assets held for distribution by the state as an agent for other governmental units, other organizations, or individuals). Individual fund detail is included in the combining financial statements included in this report.

Component Units

Component units are legally separate organizations for which the state is financially accountable. The government-wide financial statements present information for the discretely presented component units in a single column on the statement of net position. Also, some information on the statement of changes in net position is aggregated for component units. The discretely presented component units' statements of net position and statements of changes in net position provide detail for each major discretely presented component unit and aggregate the detail for nonmajor discretely presented component units. Individual nonmajor discretely presented component unit detail can be found in the combining financial statements included in this report.

Notes to the Financial Statements

The notes provide additional narrative and financial information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements. The notes to the financial statements are located immediately following the component unit financial statements.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This section includes maintenance data regarding certain portions of the state's infrastructure, actuarial measures of pension and other postemployment benefits funding progress, and public employees insurance program development information.

Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental, proprietary, and fiduciary funds and nonmajor discretely presented component units. These funds are added together by fund type and presented in single columns in the basic financial statements.

Financial Highlights

Government-wide

- The assets of the state exceeded liabilities at June 30, 2014, by \$17.7 billion (presented as net position). Of this amount, a deficit of \$2.5 billion was reported as unrestricted net position. For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.
- The state's total net position increased by \$2.1 billion (13.1 percent) during fiscal year 2014. Net position of governmental activities increased by \$1.6 billion (13.4 percent), while net position of the business-type activities showed an increase of \$412 million (12.3 percent). For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.

Fund Level

- At the end of the current fiscal year, governmental funds reported a combined ending fund balance of \$7.8 billion, an increase of \$2.0 billion compared to the prior year. Included in the ending fund balance is a General Fund unassigned balance of \$505 million. For discussion on the variances from the prior year, see the State Funds Financial Analysis section.

Long-Term Debt

- The state's total long-term liabilities increased by \$981 million (10.4 percent) during the current fiscal year. The increase is primarily a result of the state issuing general obligation bonds for trunk highway projects and other various state purposes. In addition, the state issued state General Fund appropriation bonds for the state and the City of Minneapolis shares of the Minnesota Sports Facilities Authority's (component unit) professional football stadium project.

Government-wide Financial Analysis

As noted earlier, net position serves as a useful indicator of a government's financial position over time. The state's combined net position (governmental and business-type activities) totaled \$17.7 billion at the end of fiscal year 2014, compared to \$15.7 billion at the end of the previous year.

Net Position						
June 30, 2014, and 2013						
(In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
Current Assets ⁽¹⁾	\$ 13,752,537	\$ 12,112,818	\$ 2,767,200	\$ 2,381,976	\$ 16,519,737	\$ 14,494,794
Noncurrent Assets:						
Capital Assets ⁽¹⁾	14,102,687	13,379,358	2,168,250	2,121,745	16,270,937	15,501,103
Other Assets	867,669	796,531	120,109	142,144	987,778	938,675
Total Assets	<u>\$ 28,722,893</u>	<u>\$ 26,288,707</u>	<u>\$ 5,055,559</u>	<u>\$ 4,645,865</u>	<u>\$ 33,778,452</u>	<u>\$ 30,934,572</u>
Current Liabilities ⁽¹⁾	\$ 5,515,574	\$ 5,648,829	\$ 417,361	\$ 395,815	\$ 5,932,935	\$ 6,044,644
Noncurrent Liabilities ⁽¹⁾	8,703,497	7,838,069	877,600	901,420	9,581,097	8,739,489
Total Liabilities	<u>\$ 14,219,071</u>	<u>\$ 13,486,898</u>	<u>\$ 1,294,961</u>	<u>\$ 1,297,235</u>	<u>\$ 15,514,032</u>	<u>\$ 14,784,133</u>
Deferred Inflows of Resources ⁽¹⁾	<u>\$ 549,392</u>	<u>\$ 492,200</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 549,392</u>	<u>\$ 492,200</u>
Net Position:						
Net Investment in Capital						
Assets ⁽¹⁾	\$ 10,969,710	\$ 10,229,481	\$ 1,489,631	\$ 1,457,116	\$ 12,459,341	\$ 11,686,597
Restricted ⁽¹⁾	5,508,417	4,050,489	2,279,417	1,899,771	7,787,834	5,950,260
Unrestricted ⁽¹⁾	<u>(2,523,697)</u>	<u>(1,970,361)</u>	<u>(8,450)</u>	<u>(8,257)</u>	<u>(2,532,147)</u>	<u>(1,978,618)</u>
Total Net Position	<u>\$ 13,954,430</u>	<u>\$ 12,309,609</u>	<u>\$ 3,760,598</u>	<u>\$ 3,348,630</u>	<u>\$ 17,715,028</u>	<u>\$ 15,658,239</u>

⁽¹⁾ 2013 has been restated to be consistent with 2014 presentation.

The largest portion, \$12.4 billion of \$17.7 billion, of the state's net position reflects investment in capital assets such as land, buildings, equipment, and infrastructure (pavement, bridges, and other immovable assets) less any related outstanding debt used to acquire those assets. The state uses these capital assets to provide services to citizens. Capital assets are not considered to be convertible to cash and cannot be used to fund the daily activities of the state or pay for the debt related to capital assets. Therefore, the resources needed to repay this debt related to capital assets must be provided from other sources.

Approximately \$7.8 billion of the state's net position represent resources subject to external restrictions, constitutional provisions, or enabling legislation, which restricts how these assets may be used. Additional information on the state's net position restrictions is located in Note 16 – Equity in the notes to the financial statements.

The remaining net position balance represents a deficit in unrestricted net position of \$2.5 billion. This deficit does not mean that the state lacks resources to pay its bills in the near future. This deficit reflects primarily two significant factors. First, the state, similar to other states, issues general obligation bonds and distributes the proceeds to component units and local units of government. These proceeds are used to finance the purchase or construction of capital assets. These entities record the capital assets in their statements of net position; however, the state is responsible for the repayment of the debt. This practice allows the state to promote improved financial management by reducing bond issuance costs and obtaining more favorable financing arrangements. Second, the state reports the majority of the noncapital portion of net position for most of its governmental activities' special revenue, debt service, and permanent funds as restricted.

The state's combined net position for governmental and business-type activities increased \$2.1 billion (13.1 percent) over the course of this fiscal year. This resulted from a \$1.6 billion (13.4 percent) increase in net position of governmental activities, and a \$412 million (12.3 percent) increase in net position of business-type activities.

Changes in Net Position						
Fiscal Years Ended June 30, 2014, and 2013						
(In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
Revenues:						
Program Revenues:						
Charges for Services ⁽¹⁾	\$ 1,308,638	\$ 1,506,436	\$ 2,877,379	\$ 3,155,884	\$ 4,186,017	\$ 4,662,320
Operating Grants and Contributions ⁽¹⁾	9,759,375	9,099,096	551,820	710,153	10,311,195	9,809,249
Capital Grants	249,144	167,097	-	-	249,144	167,097
General Revenues:						
Individual Income Taxes	9,915,021	9,209,954	-	-	9,915,021	9,209,954
Corporate Income Taxes	1,308,578	1,242,912	-	-	1,308,578	1,242,912
Sales Taxes	5,283,785	5,004,330	-	-	5,283,785	5,004,330
Property Taxes	823,949	831,316	-	-	823,949	831,316
Motor Vehicle Taxes	1,312,982	1,241,242	-	-	1,312,982	1,241,242
Fuel Taxes	863,619	860,837	-	-	863,619	860,837
Other Taxes	2,489,475	2,436,828	-	-	2,489,475	2,436,828
Tobacco Settlement	175,386	171,338	-	-	175,386	171,338
Investment/Interest Income	26,728	23,129	33,688	17,545	60,416	40,674
Other Revenues	27,339	128,115	9,107	2,215	36,446	130,330
Total Revenues	\$ 33,564,019	\$ 31,922,630	\$ 3,471,994	\$ 3,885,797	\$ 37,036,013	\$ 35,808,427
Expenses:						
Agricultural, Environmental and Energy Resources⁽¹⁾						
	\$ 984,197	\$ 961,721	\$ -	\$ -	\$ 984,197	\$ 961,721
Economic and Workforce						
Development	641,424	571,265	-	-	641,424	571,265
General Education ⁽¹⁾	9,048,212	8,200,311	-	-	9,048,212	8,200,311
General Government ⁽¹⁾	1,013,415	983,418	-	-	1,013,415	983,418
Health and Human Services ⁽¹⁾	13,647,672	13,059,913	-	-	13,647,672	13,059,913
Higher Education ⁽¹⁾	912,083	865,510	-	-	912,083	865,510
Intergovernmental Aid	1,291,075	1,269,078	-	-	1,291,075	1,269,078
Public Safety and Corrections ⁽¹⁾	998,054	974,095	-	-	998,054	974,095
Transportation	2,685,688	2,683,545	-	-	2,685,688	2,683,545
Interest ⁽¹⁾	177,244	233,954	-	-	177,244	233,954
State Colleges and Universities	-	-	1,936,061	1,891,779	1,936,061	1,891,779
Unemployment Insurance	-	-	888,665	1,060,431	888,665	1,060,431
Lottery	-	-	404,705	425,541	404,705	425,541
Other	-	-	350,729	288,926	350,729	288,926
Total Expenses	\$ 31,399,064	\$ 29,802,810	\$ 3,580,160	\$ 3,666,677	\$ 34,979,224	\$ 33,469,487
Excess (Deficiency) Before						
Transfers	\$ 2,164,955	\$ 2,119,820	\$ (108,166)	\$ 219,120	\$ 2,056,789	\$ 2,338,940
Transfers	(520,134)	(489,364)	520,134	489,364	-	-
Change in Net Position	\$ 1,644,821	\$ 1,630,456	\$ 411,968	\$ 708,484	\$ 2,056,789	\$ 2,338,940
Net Position, Beginning⁽¹⁾	\$ 12,309,609	\$ 10,679,153	\$ 3,348,630	\$ 2,640,146	\$ 15,658,239	\$ 13,319,299
Net Position, Ending	\$ 13,954,430	\$ 12,309,609	\$ 3,760,598	\$ 3,348,630	\$ 17,715,028	\$ 15,658,239

⁽¹⁾ 2013 has been reclassified to be consistent with 2014 presentation.

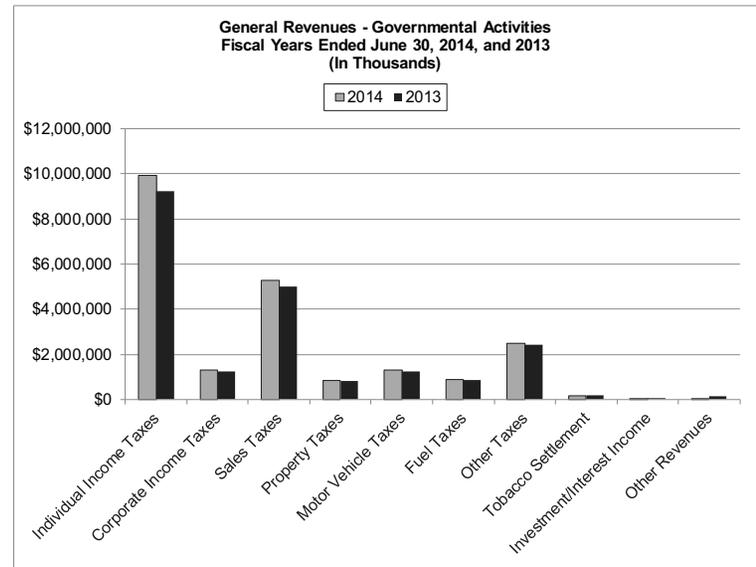
Approximately 59 percent of the state's total revenue (governmental and business-type activities) came from taxes, while 29 percent resulted from grants and contributions, including federal aid. Charges for various goods and services provided 11 percent of the total revenues. The remaining 1 percent came from other general revenues.

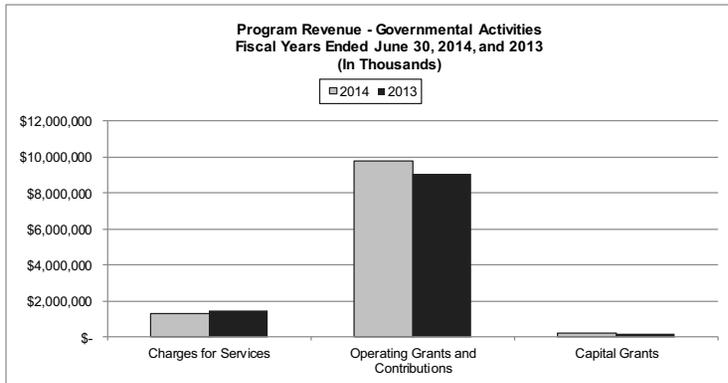
The state's expenses cover a range of services. The largest expenses were for general education, and health and human services.

Governmental Activities

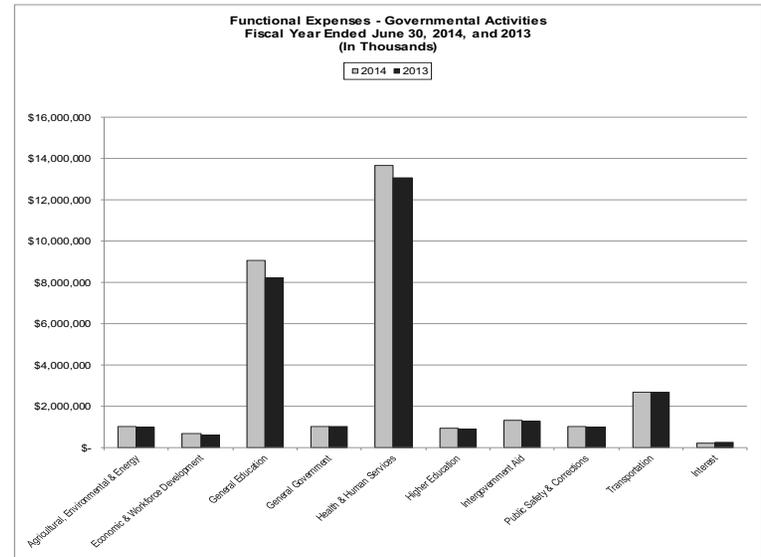
Governmental activities increased the state's net position by \$1.6 billion in both the current year and prior year.

There was a net increase in revenues from the prior year which was primarily attributable to the increase in income and sales taxes as a result of the strengthening economy. In addition, individual income tax revenues increased due to the addition of a fourth tier income bracket. The increase in operating grants and contributions was partially due to revenue from the federal government related to a higher federal participation rate for medical assistance expansion groups, primary care physicians, and federally funded programs as a result of the Affordable Care Act. Both operating and capital grants increases are due to the federal government's and other governmental entities' share of several large bridge and pavement projects. The cigarette excise tax rate was increased and the tax was expanded to little cigars, causing an increase in other taxes. Increases in net revenue were partially offset by decreases in both charges for services and other revenues. The decrease in charges for services was primarily due to one-time caps placed on HMO profits, which required remittance back to the state in the prior year. Other revenues decreases are a result of the Department of Commerce's increased outreach and education to identify owners of unclaimed property remitted to the state. As a result, amounts to be paid to claimants are expected to increase.



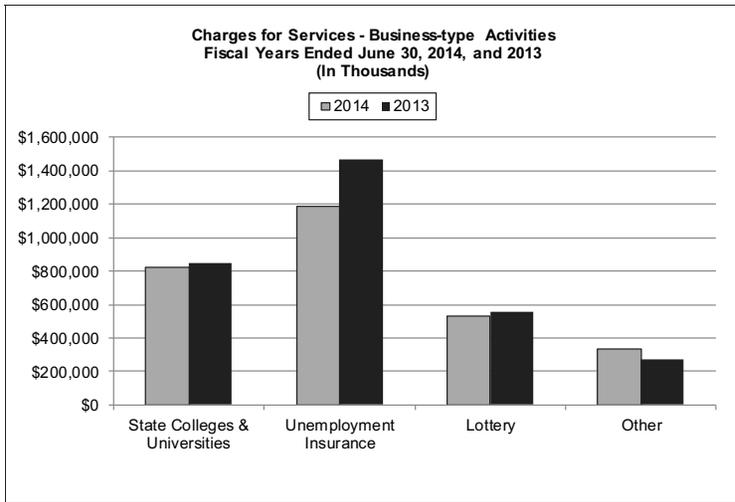


There was an increase in functional expenses compared to the prior year. The increase in health and human services expenses was attributable to an increase in the rate for primary care physicians and nursing facilities and more programs as a result of the Affordable Care Act. This increase was partially offset by the receipt of federal grants. The increase in general education was primarily due to a \$78 per pupil formula increase, a slight increase in the number of pupils, and an increase in aid to school districts.



Business-type Activities

Net position for the state's proprietary funds increased by \$412 million during the current year compared to a \$708 million increase in the prior year. This resulted primarily from a \$16 million increase in net position in the State Colleges and Universities Fund and a \$394 million increase in net position in the Unemployment Insurance Fund. The State Colleges and Universities Fund's increase was slightly lower than the increase in net position in the prior year. Tuition and fee revenue decreases are due to a reduction in enrollment. Operating expenses increased because of bargaining unit negotiated salary increases and an increase in the employer portion of insurance premiums. As a result of the continued strengthening economy, the Unemployment Insurance Fund had continued reductions in benefits paid during the current year as applicants transitioned to other programs or found employment. Reductions in grants and subsidies also continued as the state no longer qualified for federal programs during the current year since the unemployment rate continued to decrease. A corresponding decrease occurred in insurance premiums because of a tax rate decrease while the taxable wage base was consistent between years.



State Funds Financial Analysis

As noted earlier, the state uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the state's governmental funds is to provide information on near-term cash inflows and outflows during the fiscal year and balances of spendable resources as of fiscal year end. Such information is useful in assessing the state's financial condition. The unassigned fund balance serves as a useful measure of the state's net resources available for future spending at the end of the fiscal year.

As of the end of the current fiscal year, the state's governmental funds reported combined ending fund balances of \$7.8 billion, an increase of \$2.0 billion over the prior year.

The General Fund is the chief operating fund of the state. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$505 million, an increase in the unassigned fund balance of \$295 million during the current year.

Because the General Fund is the chief operating fund of the state, some of the same variances impacting Governmental Activities impacted the General Fund. As previously noted, the increase in revenue was primarily attributable to the increase in income and sales taxes as a result of the strengthening economy and the additional income bracket. Other taxes revenue showed an increase over the prior year due to an increase in cigarette excise taxes and an expansion of the tax to little cigars. These increases were partially offset by decreases in other revenues resulting from an increase in expected claims to be paid out related to additional outreach and educational programs at the Department of Commerce on unclaimed property, as well as the one-time caps placed on HMO profits in the prior year, which required remittance back to the state. The net revenue increases were also partially offset by increases in education expenditures due to a \$78 per pupil formula increase, a slight increase in the number of pupils, and an increase in aid to school districts as previously discussed in the Government-wide Financial

Analysis section. Higher education expenditures also increased due to an increase in grants to the University of Minnesota and the Office of Higher Education (component units). Health and human services expenditure decreases due to shifting some medical assistance expenditures from the General Fund to the Health Care Access Fund (special revenue fund) were offset by increases in rates for nursing facilities and expanded programs for child care and home and community-based services.

The remittance of the HMO profits back to the state in the prior year also impacted the Federal Fund and the Health Care Access Fund (special revenue fund). In addition, federal revenue and corresponding expenditure increases in the Federal Fund were due to an increase in the federal participation rate for medical assistance expansion groups, increases in the rate for primary care physicians, and additional federally funded programs as a result of the Affordable Care Act. Federal revenue and corresponding expenditure increases in the Trunk Highway Fund (special revenue fund) were due to an increase in federally funded infrastructure projects. The increases in other revenues in the Miscellaneous Special Revenue Fund (special revenue fund) were due to revenue from other governmental units for several large bridge and pavement projects.

Proprietary Funds

The statements for proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The state's proprietary funds net position increased by \$412 million during the current year. This primarily resulted from a \$16 million increase in net position of the State Colleges and Universities Fund and an increase of \$394 million in net position of the Unemployment Insurance Fund. For further discussion, see the Government-wide Financial Analysis – Business-type Activities section.

General Fund Budgetary Highlights

General Fund Budgetary Highlights

Several significant economic forecast and budget actions occurred prior to and during fiscal year 2014. These are material to understanding changes in General Fund balances that occurred in fiscal year 2014. Both the Minnesota State Constitution (Article XI, section 6) and Minnesota Statutes, Section 16A.152, require that the budget be balanced for the biennium. The following highlights material actions taken by the Minnesota legislature and the governor affecting fiscal year 2014.

Actions Establishing the Fiscal Year 2014 Budget

The budget for state fiscal year 2014 was adopted in May 2013. During the 2013 legislative session, the February 2013 Budget and Economic Forecast reduced the projected budget shortfall for the 2014-15 biennium from \$1.1 billion to \$627 million. General fund revenues for 2014-15 biennium were forecast to be \$36.1 billion and projected current law spending was expected to be \$36.7 billion. Legislative actions during the 2013 session resolved the \$627 million projected budget deficit, increased net General Fund revenues by \$2.3 billion, and appropriated \$1.6 billion for state and local programs.

Changes to General Fund revenues included the addition of a fourth tier to the income tax, increases to the cigarette excise taxes, increases to the corporate income taxes and a series of changes to the sales taxes. Medical Assistance surcharges were also increased in the legislative session. In total, General Fund revenues increased \$2.3 billion above February's estimates. The spending increases of \$1.6 billion for the 2014-15 biennium were concentrated in K-12 education (\$606 million), property tax aids and credits (\$305 million), and higher education (\$249 million).

After the 2013 legislative session, the enacted budget included \$18.955 billion in General Fund revenues, \$18.803 billion in General Fund spending, \$1.007 billion in cash and budget reserves, \$27.8 million in a stadium reserve account, and a \$126 million budgetary balance for fiscal year 2014. The projected budgetary balance for the end of fiscal year 2015 is \$46 million.

Budget and Forecast Actions Impacting Fiscal Year 2014

The November 2013 Budget and Economic Forecast improved the budget outlook for the 2014-15 biennium by \$1.038 billion. Forecast revenues were increased \$787 million, primarily from stronger employment and income growth in 2013. Higher income and corporate tax estimates were the sources of 95 percent of the increase in tax revenue. Spending was reduced \$247 million, primarily due to savings in health and human services spending resulting from cost growth in the community alternatives for disabled individuals waiver program and the recognition of inter-governmental reimbursements. Savings in other spending areas was modest. From the forecast balance, \$246 million was automatically allocated by state law to complete repayment of the K-12 school property tax recognition shift, thereby increasing education aid spending in fiscal year 2014. Additionally, \$15 million was transferred to the state airports fund, restoring money originally borrowed in 2008. The November 2013 Budget and Economic Forecast completed repayment of accounting shifts from prior budget solutions and reduced the 2014-15 biennium forecast balance to \$825 million.

The February 2014 Budget and Economic Forecast increased General Fund revenues by \$366 million and spending was reduced by \$48 million. Those changes, offset by a \$6 million increase in stadium reserves, increased the 2014-15 biennium forecast balance by \$408 million to \$1,233 billion. The February forecast for fiscal year 2014 reflected \$19.443 billion in General Fund revenue, \$19.458 billion in General Fund spending, \$1.011 billion in cash and budget reserves, \$37 million in the stadium reserve, and a \$648 million budgetary balance.

The 2014 legislative session ended in May 2014. Changes enacted in the session included \$483 million in tax reductions and other revenue changes and \$568 million in supplemental spending for 2014-15 biennium. A number of the changes impacted the fiscal year 2014 budget. The changes in revenues primarily occurred in income, sales and corporate taxes, as well as gift and estate taxes. The majority of spending changes were made in K-12 education, property tax aids and credits, health and human services, capital projects and economic development. After the legislative changes, fiscal year 2014 General Fund revenues were estimated to be \$19.304 billion, down \$139 million from February's forecast. Fiscal year 2014 General Fund expenditures were projected to be \$19.678 billion, up \$220 million from February's forecast. No changes were made to the fiscal year 2014 reserve levels, leaving a \$289 million budgetary balance for fiscal year 2014.

Fiscal year 2014 officially closed in August 2014. Actual revenues for fiscal year 2014 were \$19.522 billion, \$218 million higher than end of session estimates, including \$188 million in higher tax collections. Spending for fiscal year 2014 was \$19.374 billion, \$304 million below previous estimates; however, \$179 million of unspent appropriations in fiscal year 2014 were authorized to carryforward into fiscal year 2015. Health and human services was \$144 million lower than previously forecast. The budgetary balance for fiscal year 2014 was \$631 million, \$341 million higher than end of session estimates.

Since the budget was initially adopted in May 2013, total General Fund resources for fiscal year 2014 increased by \$1.271 billion. Of that total change, \$704 million was attributable to changes in fiscal year 2013 and nearly 40 percent, \$501 million, was the result of higher tax revenues in fiscal year 2014. Total spending in fiscal year 2014 increased \$570 million since the budget was initially adopted in May 2013. Lower spending in health and human services (\$281 million), and property tax aids and credits (\$51 million) were offset by increased K-12 spending associated with school shift buybacks and increased capital projects spending because of legislation passed in the 2014 legislative session. In total, K-12 school aid spending was \$786 million higher than originally enacted primarily due to state law that required the entire ending balance of FY 2013 to be used to buyback K-12 school shifts. The school aid payment shift and property tax recognition shifts were repaid by the close of fiscal year 2014.

Budget and GAAP Based Financial Outlook

Minnesota budgets and manages its financial affairs on a budgetary basis, which primarily uses a cash basis of accounting. Revenues are recorded when received and expenditures are recorded when the payments are made, with the exception that, at year-end, encumbered amounts are included in the expenditures of the year appropriated for budgetary reporting. GAAP requires that the modified accrual

basis of accounting be used to prepare governmental fund statements. The modified accrual basis of accounting recognizes revenues when they become both measurable and available to finance operations of the fiscal year or liquidate liabilities existing at fiscal year-end. Expenditures are recognized when a liability occurs.

On a budgetary basis, the state's General Fund ended fiscal year 2014 with a balance of \$672 million. On a GAAP basis, the General Fund reported a balance of \$1.777 billion for fiscal year 2014, a difference of \$1.105 billion from the budgetary General Fund balance. The difference between the General Fund budgetary and GAAP fund balance results from two primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. Second, several funds are included in the GAAP fund balance which are not included in the budgetary fund balance. These additional funds reported a fund balance of \$1.278 billion. The difference between the GAAP basis and budgetary basis General Fund fund balance, excluding these additional funds not reported in the budgetary fund balance, was \$173 million. Additional information on the differences between the budgetary basis and the GAAP basis for the General Fund is included in Note 18 – Budgetary Basis vs. GAAP of the notes to the financial statements.

In the November 2014 forecast, Minnesota's budget outlook improved slightly from previous estimates despite expectations of slightly slower economic activity. The fiscal year 2014-15 forecast was based on actual spending and revenue data for fiscal year 2014 and revised forecasts for fiscal year 2015. Strong income growth in 2013 contributed to higher than expected income tax revenues in fiscal year 2014, while increases in non-wage income more than offset lower wage growth for fiscal year 2015. These factors contributed to a \$279 million increase in forecast revenues for the current biennium. Forecast spending was reduced \$250 million due primarily to lower forecasts of human services Medical Assistance spending. These changes produced a forecast balance of \$556 million for the fiscal year 2014-15 biennium. New statutory provisions enacted in the 2014 legislative session allocated 33 percent (\$183 million) of the forecast balance to the budget reserve, in fiscal year 2015 - leaving a projected budgetary balance of \$373 million for the current biennium.

Capital Asset and Debt Administration

Capital Assets

The state's investment in capital assets for governmental and business-type activities as of June 30, 2014, was \$19.6 billion, less accumulated depreciation of \$3.3 billion, resulting in a net book value of \$16.3 billion. This investment in capital assets includes land, buildings, construction and development in progress, infrastructure, easements, art and historical treasures, internally generated computer software, and equipment. Infrastructure assets are long-lived capital assets, such as pavement, bridges, tunnels, drainage systems, lighting systems, and similar items that are normally stationary in nature.

Capital Assets						
June 30, 2014, and 2013						
(In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
Capital Assets not Depreciated:						
Land	\$ 2,222,072	\$ 2,168,036	\$ 90,848	\$ 89,618	\$ 2,312,920	\$ 2,257,654
Buildings, Structures, Improvements	40,051	38,870	-	-	40,051	38,870
Construction in Progress	347,513	255,595	173,687	181,115	521,200	436,710
Development in Progress	98,011	69,146	-	-	98,011	69,146
Infrastructure	8,985,905	8,480,170	-	-	8,985,905	8,480,170
Easements	345,088	334,733	-	-	345,088	334,733
Art and Historical Treasures	6,756	4,599	-	-	6,756	4,599
Total Capital Assets not Depreciated	\$ 12,045,396	\$ 11,351,149	\$ 264,535	\$ 270,733	\$ 12,309,931	\$ 11,621,882
Capital Assets Depreciated:						
Buildings, Structures, Improvements	\$ 2,695,503	\$ 2,627,335	\$ 3,190,347	\$ 3,044,383	\$ 5,885,850	\$ 5,671,718
Infrastructure	229,525	199,099	-	-	229,525	199,099
Internally Generated Computer Software	76,647	74,108	12,928	14,819	89,575	88,927
Easements	5,363	4,211	-	-	5,363	4,211
Library Collections	-	-	43,880	45,038	43,880	45,038
Equipment, Furniture, Fixtures	668,485	641,212	353,340	348,246	1,021,825	989,458
Total Capital Assets Depreciated	\$ 3,675,523	\$ 3,545,965	\$ 3,600,495	\$ 3,452,486	\$ 7,276,018	\$ 6,998,451
Less: Accumulated Depreciation	1,618,232	1,517,579	1,696,780	1,601,651	3,315,012	3,119,230
Capital Assets Net of Depreciation	\$ 2,057,291	\$ 2,028,386	\$ 1,903,715	\$ 1,850,835	\$ 3,961,006	\$ 3,879,221
Total	\$ 14,102,687	\$ 13,379,535	\$ 2,168,250	\$ 2,121,568	\$ 16,270,937	\$ 15,501,103

The state uses the modified approach for reporting selected infrastructure assets. The modified approach requires that the state meet certain requirements regarding the inventory and maintenance of eligible capital assets, including condition assessments. Under the modified approach, assets are not depreciated and certain maintenance and preservation costs associated with those assets are expensed. Assets accounted for under this approach include approximately 29,000 lane miles of pavement and 3,000 bridges that are maintained by the Minnesota Department of Transportation (MnDOT).

The state's goal is to maintain pavement at, or above, a 3.0 Pavement Quality Index (PQI) for all principal arterial pavement and at, or above, a 2.8 PQI for all other pavement. The most recent condition assessment, completed for calendar year 2013, indicated that the average PQI for principal arterial pavement was 3.4 and 3.3 for all other pavements. The state has maintained a stable condition of pavement over the past several years.

The state's goal is to have over 92 percent of principal arterial system bridges and 80 percent of all other system bridges in fair to good condition. The most recent condition assessment, completed for calendar year 2013, indicated that 95 percent of principal arterial system bridges and 94 percent of all other system bridges were in fair to good condition. The state has also maintained a stable condition of bridges over the past several years.

During the current year, the overall expenditures were fairly consistent with budget. The increase in capitalized costs related to the bridge and pavement costs associated with the St. Croix and Dresbach bridge projects. In addition, expenditures were under budget in the prior year primarily due to the delay of planned capital projects due to bad weather in May and June 2013.

Additional information on the state's capital assets and infrastructure under the modified approach is included in Note 6 – Capital Assets of the notes to the financial statements and in the required supplementary information, respectively.

Debt Administration

The authority of the state to incur general obligation debt is described in Article XI, Sections 5 and 7, of the state's constitution. General obligation bonds, issued by the state, are backed by the full faith, credit, and taxing powers of the state.

The state's general obligation bonds were rated on June 30, 2014, as follows:

- Aa1 by Moody's Investors Service
- AA+ by Standard & Poor's
- AA+ by Fitch Ratings

The legislature also statutorily authorizes other types of debt.

The state issues revenue bonds, which are payable solely from rentals, revenues, and other income, and charges and monies that were pledged for repayment.

The Certificates of Participation were issued by the state to finance the statewide systems and integrated tax system.

The state issued state General Fund appropriation refunding bonds to refund bonds issued by a blended component unit, Tobacco Securitization Authority, which no longer exists. The state also issued state General Fund appropriation bonds to finance the state and City of Minneapolis shares of the costs of a professional football stadium project.

Outstanding Bonded Debt and Unamortized Premium						
June 30, 2014, and 2013						
(In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
General Obligation	\$ 6,008,352	\$ 5,510,530	\$ 239,123	\$ 232,645	\$ 6,247,475	\$ 5,743,175
Revenue	47,135	10,260	423,575	447,950	470,710	458,210
State General Fund						
Appropriation Bonds	1,084,355	656,220	-	-	1,084,355	656,220
Certificate of Participation	38,960	45,815	-	-	38,960	45,815
Total	\$ 7,178,802	\$ 6,222,825	\$ 662,698	\$ 680,595	\$ 7,841,500	\$ 6,903,420

During fiscal year 2014, the state issued the following bonds:

- \$557.2 million in general obligation state various purpose bonds
- \$312.0 million in general obligation state trunk highway bonds

- \$5.0 million in general obligation Rural Finance Authority bonds
- \$373.9 million in general obligation state various purpose refunding bonds
- \$462.1 million in General Fund appropriation bonds for the state and City of Minneapolis shares of the professional football stadium project

Additional information on the state's long-term debt obligations is located in Note 12 – General Long-Term Liabilities – Primary Government in the notes to the financial statements.

Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the state's finances and to demonstrate the state's accountability for the money it receives.

Questions about this report or requests for additional financial information should be addressed to Minnesota Management and Budget, 400 Centennial Office Building, 658 Cedar Street, Saint Paul, Minnesota, 55155.

STATE OF MINNESOTA

STATEMENT OF NET POSITION JUNE 30, 2014 (IN THOUSANDS)

	PRIMARY GOVERNMENT			COMPONENT UNITS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
ASSETS				
Current Assets:				
Cash and Cash Equivalents.....	\$ 8,058,492	\$ 2,237,767	\$ 10,296,259	\$ 1,054,083
Investments.....	1,790,629	26,919	1,817,548	434,021
Accounts Receivable.....	2,410,825	476,366	2,887,191	447,227
Due from Component Units.....	19,885	-	19,885	-
Due from Primary Government.....	-	-	-	88,337
Accrued Investment/Interest Income.....	20,535	-	20,535	33,892
Federal Aid Receivable.....	1,372,876	16,423	1,389,299	4,120
Inventories.....	27,726	23,608	51,334	54,864
Loans and Notes Receivable.....	18,380	6,269	24,649	212,248
Internal Balances.....	22,266	(22,266)	-	-
Other Assets.....	10,923	2,114	13,037	30,462
Total Current Assets.....	\$ 13,752,537	\$ 2,767,200	\$ 16,519,737	\$ 2,359,254
Noncurrent Assets:				
Cash and Cash Equivalents-Restricted.....	\$ -	\$ 93,892	\$ 93,892	\$ 734,695
Investments-Restricted.....	-	-	-	1,308,359
Accounts Receivable-Restricted.....	-	-	-	139,785
Due from Primary Government-Restricted.....	-	-	-	19,130
Other Assets-Restricted.....	-	298	298	-
Due from Primary Government.....	-	-	-	10,338
Due from Component Units.....	59,119	-	59,119	-
Investments.....	-	-	-	5,062,941
Accounts Receivable.....	612,356	-	612,356	504,189
Loans and Notes Receivable.....	195,515	25,919	221,434	3,876,510
Depreciable Capital Assets (Net).....	2,057,291	1,903,715	3,961,006	5,299,527
Nondepreciable Capital Assets.....	3,059,491	264,535	3,324,026	1,567,910
Infrastructure (Not depreciated).....	8,965,905	-	8,965,905	-
Other Assets.....	679	-	679	13,832
Total Noncurrent Assets.....	\$ 14,970,356	\$ 2,288,359	\$ 17,258,715	\$ 18,537,216
Total Assets.....	\$ 28,722,893	\$ 5,055,559	\$ 33,778,452	\$ 20,896,470
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Loss on Interest Rate Swap Agreements.....	\$ -	\$ -	\$ -	\$ 21,532
Bond Refunding.....	-	-	-	19,082
Total Deferred Outflows of Resources.....	\$ -	\$ -	\$ -	\$ 40,614
LIABILITIES				
Current Liabilities:				
Accounts Payable.....	\$ 4,457,588	\$ 259,684	\$ 4,717,272	\$ 359,800
Due to Component Units.....	30,438	12	30,450	-
Due to Primary Government.....	-	-	-	42,045
Unearned Revenue.....	168,839	69,688	238,527	109,854
Accrued Interest Payable.....	106,508	494	107,002	64,395
Bonds and Notes Payable.....	597,870	47,126	644,996	608,678
Capital Leases Payable.....	8,309	4,545	12,854	6,054
Certificates of Participation Payable.....	7,130	-	7,130	-
Claims Payable.....	100,195	2,676	102,871	50,782
Compensated Absences Payable.....	39,697	18,134	57,831	157,154
Other Liabilities.....	-	15,002	15,002	1,692
Total Current Liabilities.....	\$ 5,515,574	\$ 417,361	\$ 5,932,935	\$ 1,400,454
Noncurrent Liabilities:				
Accounts Payable-Restricted.....	\$ -	\$ -	\$ -	\$ 118,274
Unearned Revenue-Restricted.....	-	-	-	77,160
Accrued Interest Payable-Restricted.....	-	-	-	12,333
Due to Primary Government.....	-	-	-	59,119
Unearned Revenue.....	-	-	-	3,158
Bonds and Notes Payable.....	7,358,310	657,626	8,015,936	5,888,753
Due to Component Units.....	10,338	-	10,338	-
Capital Leases Payable.....	98,512	25,974	124,486	46,197
Certificates of Participation Payable.....	34,851	-	34,851	-
Claims Payable.....	583,801	2,900	586,701	605,746
Compensated Absences Payable.....	254,474	127,740	382,214	52,062
Other Postemployment Benefits.....	224,584	32,325	256,909	180,326
Net Pension Obligation.....	138,627	-	138,627	-
Funds Held in Trust.....	-	-	-	338,721
Other Liabilities.....	-	31,035	31,035	92,834
Total Noncurrent Liabilities.....	\$ 8,703,497	\$ 877,600	\$ 9,581,097	\$ 7,474,683
Total Liabilities.....	\$ 14,219,071	\$ 1,294,961	\$ 15,514,032	\$ 8,875,137

STATE OF MINNESOTA

STATEMENT OF NET POSITION
JUNE 30, 2014
(IN THOUSANDS)

	PRIMARY GOVERNMENT			
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	COMPONENT UNITS
DEFERRED INFLOWS OF RESOURCES				
Interest Rate Swap Agreements.....	\$ -	\$ -	\$ -	\$ 21,532
Bond Refunding.....	42,550	-	42,550	-
Capital Lease Restructuring.....	19,387	-	19,387	-
Deferred Revenue.....	487,455	-	487,455	19,301
Total Deferred Inflows of Resources.....	\$ 549,392	\$ -	\$ 549,392	\$ 40,833
NET POSITION				
Net Investment in Capital Assets.....	\$ 10,969,710	\$ 1,489,631	\$ 12,459,341	\$ 4,484,882
Restricted for:				
Agricultural, Environmental and Energy Resources.....	\$ 1,486,124	\$ -	\$ 1,486,124	\$ -
Arts and Cultural Heritage.....	19,611	-	19,611	-
Capital Projects.....	-	821	821	-
Debt Service.....	937,939	122,465	1,060,404	-
Economic and Workforce Development.....	142,628	423	143,051	-
General Education.....	45,218	-	45,218	-
General Government.....	41,490	-	41,490	-
Health and Human Services.....	13,818	-	13,818	-
Higher Education.....	-	511,064	511,064	-
Public Safety and Corrections.....	48,498	65,329	113,827	-
School Aid-Expendable.....	6,415	-	6,415	-
School Aid-Nonexpendable.....	1,127,491	-	1,127,491	-
Transportation.....	1,639,185	-	1,639,185	-
Unemployment Benefits.....	-	1,537,760	1,537,760	-
Other Purposes.....	-	41,555	41,555	-
Component Units.....	-	-	-	6,650,013
Total Restricted.....	\$ 5,908,417	\$ 2,279,417	\$ 7,787,834	\$ 6,650,013
Unrestricted.....	\$ (2,523,697)	\$ (8,450)	\$ (2,532,147)	\$ 886,219
Total Net Position.....	\$ 13,694,430	\$ 3,760,998	\$ 17,715,028	\$ 12,021,114

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS
Primary Government:				
Governmental Activities:				
Agricultural, Environmental and Energy Resources.....	\$ 984,197	\$ 350,950	\$ 341,235	\$ -
Economic and Workforce Development.....	641,424	60,754	243,773	-
General Education.....	9,048,212	22,042	896,511	-
General Government.....	1,013,415	279,835	11,789	3,495
Health and Human Services.....	13,647,672	407,644	7,352,174	-
Higher Education.....	912,083	337	2,043	-
Intergovernment Aid.....	1,291,075	-	-	-
Public Safety and Corrections.....	998,054	158,690	188,760	-
Transportation.....	2,685,688	28,386	723,090	245,649
Interest.....	177,244	-	-	-
Total Governmental Activities.....	\$ 31,399,064	\$ 1,308,638	\$ 9,759,375	\$ 249,144
Business-type Activities:				
State Colleges and Universities.....	\$ 1,936,061	\$ 824,190	\$ 474,439	\$ -
Unemployment Insurance.....	888,665	1,188,214	77,225	-
Lottery.....	404,705	531,550	-	-
Other.....	350,729	333,425	156	-
Total Business-type Activities.....	\$ 3,580,160	\$ 2,877,379	\$ 551,820	\$ -
Total Primary Government.....	\$ 34,979,224	\$ 4,186,017	\$ 10,311,195	\$ 249,144
Component Units:				
University of Minnesota.....	\$ 3,703,624	\$ 1,452,278	\$ 972,312	\$ 113,911
Metropolitan Council.....	922,782	330,114	183,084	340,425
Housing Finance.....	351,994	156,693	194,763	-
Others.....	431,924	172,329	45,617	52,514
Total Component Units.....	\$ 5,410,324	\$ 2,111,414	\$ 1,395,776	\$ 506,850
General Revenues:				
Taxes:				
Individual Income Taxes.....				
Corporate Income Taxes.....				
Sales Taxes.....				
Property Taxes.....				
Motor Vehicle Taxes.....				
Fuel Taxes.....				
Other Taxes.....				
Tobacco Settlement.....				
Unallocated Investment/Interest Income.....				
Other Revenues.....				
State Grants Not Restricted.....				
Special Item.....				
Transfers.....				
Total General Revenues and Transfers.....				
Change in Net Position.....				
Net Position, Beginning, as Reported.....				
Change in Accounting Principle.....				
Change in Fund Structure.....				
Net Position, Beginning, as Restated.....				
Net Position, Ending.....				

The notes are an integral part of the financial statements.

NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION			
PRIMARY GOVERNMENT			
GOVERNMENTAL ACTIVITIES	BUSINESS- TYPE ACTIVITIES	TOTAL	COMPONENT UNITS
\$ (292,012)		\$ (292,012)	
(336,897)		(336,897)	
(8,129,659)		(8,129,659)	
(718,296)		(718,296)	
(5,887,854)		(5,887,854)	
(909,703)		(909,703)	
(1,291,075)		(1,291,075)	
(650,604)		(650,604)	
(1,688,563)		(1,688,563)	
(177,244)		(177,244)	
<u>\$ (20,081,907)</u>		<u>\$ (20,081,907)</u>	
	\$ (637,432)	\$ (637,432)	
	376,774	376,774	
	126,845	126,845	
	(17,148)	(17,148)	
	<u>\$ (150,961)</u>	<u>\$ (150,961)</u>	
<u>\$ (20,081,907)</u>	<u>\$ (150,961)</u>	<u>\$ (20,232,868)</u>	
			\$ (1,165,123)
			(69,159)
			(538)
			(161,464)
			<u>\$ (1,396,284)</u>
\$ 9,915,021	\$ -	\$ 9,915,021	\$ -
1,308,578	-	1,308,578	-
5,283,785	-	5,283,785	-
823,949	-	823,949	-
1,312,982	-	1,312,982	-
883,619	-	883,619	-
2,489,475	-	2,489,475	297,870
175,386	-	175,386	-
26,728	33,688	60,416	516,322
27,339	9,107	36,446	491,958
-	-	-	913,179
-	-	-	13,556
(520,134)	520,134	-	-
<u>\$ 21,726,728</u>	<u>\$ 562,929</u>	<u>\$ 22,289,657</u>	<u>\$ 2,232,885</u>
<u>\$ 1,644,821</u>	<u>\$ 411,968</u>	<u>\$ 2,056,789</u>	<u>\$ 836,601</u>
\$ 12,298,348	\$ 3,347,932	\$ 15,646,280	\$ 11,196,694
11,959	-	11,959	(12,181)
(698)	698	-	-
<u>\$ 12,309,609</u>	<u>\$ 3,348,630</u>	<u>\$ 15,658,239</u>	<u>\$ 11,184,513</u>
<u>\$ 13,954,430</u>	<u>\$ 3,760,598</u>	<u>\$ 17,715,028</u>	<u>\$ 12,021,114</u>

STATE OF MINNESOTA

**GOVERNMENTAL FUNDS
BALANCE SHEET
JUNE 30, 2014
(IN THOUSANDS)**

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
ASSETS				
Cash and Cash Equivalents.....	\$ 3,054,211	\$ 7,776	\$ 4,676,669	\$ 7,738,656
Investments.....	706,938	-	1,068,896	1,775,834
Accounts Receivable.....	2,426,796	204,083	387,524	3,018,403
Interfund Receivables.....	49,987	10,672	303,045	363,704
Due from Component Unit.....	-	-	79,004	79,004
Accrued Investment/Interest Income.....	15,085	-	5,390	20,475
Federal Aid Receivable.....	131	1,272,828	99,917	1,372,876
Inventories.....	-	-	27,445	27,445
Loans and Notes Receivable.....	85,132	3,494	125,269	213,895
Investment in Land.....	-	-	16,006	16,006
Total Assets.....	<u>\$ 6,338,280</u>	<u>\$ 1,498,853</u>	<u>\$ 6,789,165</u>	<u>\$ 14,626,298</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts Payable.....	\$ 2,480,514	\$ 1,415,012	\$ 509,138	\$ 4,404,664
Interfund Payables.....	179,580	17,646	141,817	339,043
Due to Component Unit.....	22,417	1,647	3,921	27,985
Unearned Revenue.....	90,606	64,424	1,959	156,989
Total Liabilities.....	<u>\$ 2,773,117</u>	<u>\$ 1,498,729</u>	<u>\$ 656,835</u>	<u>\$ 4,928,681</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred Revenue.....	\$ 1,787,993	\$ -	\$ 127,318	\$ 1,915,311
Total Deferred Inflows of Resources.....	<u>\$ 1,787,993</u>	<u>\$ -</u>	<u>\$ 127,318</u>	<u>\$ 1,915,311</u>
Fund Balances:				
Nonspendable.....	\$ 912,814	\$ -	\$ 1,154,936	\$ 2,067,750
Restricted.....	128,025	124	4,011,128	4,139,277
Committed.....	-	-	639,048	639,048
Assigned.....	231,559	-	199,900	431,459
Unassigned.....	504,772	-	-	504,772
Total Fund Balances.....	<u>\$ 1,777,170</u>	<u>\$ 124</u>	<u>\$ 6,005,012</u>	<u>\$ 7,782,306</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances.....	<u>\$ 6,338,280</u>	<u>\$ 1,498,853</u>	<u>\$ 6,789,165</u>	<u>\$ 14,626,298</u>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2014
(IN THOUSANDS)**

Total Fund Balance for Governmental Funds \$ 7,782,306

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Infrastructure	\$ 8,985,905	
Nondepreciable Capital Assets	3,043,191	
Depreciable Capital Assets	3,559,854	
Accumulated Depreciation	(1,548,190)	
		14,040,760

Net effect of state revenues that will be collected after year-end but not available to pay for current period expenditures and refunds of revenues that will be paid after year-end. 1,427,857

Deferred Inflows resulting from the refunding of debt and restructuring of capital leases. (61,937)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. 280,868

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:

Accrued Interest Payable	\$ (106,492)	
General Obligation Bonds Payable	(6,008,352)	
State General Fund Appropriation Bonds Payable	(1,084,355)	
Revenue Bonds Payable	(47,135)	
Bond Premium Payable	(787,728)	
Due to Component Units	(12,791)	
Capital Leases Payable	(106,821)	
Certificate of Participation Payable	(38,960)	
Certificate of Participation Premium Payable	(3,021)	
Claims Payable	(674,465)	
Compensated Absences Payable	(282,724)	
Net Other Post-Employment Benefits Obligation	(223,953)	
Net Pension Obligation	(138,627)	
		(9,515,424)

Net Position of Governmental Activities \$ 13,954,430

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

**GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)**

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
Net Revenues:				
Individual Income Taxes.....	\$ 9,859,403	\$ -	\$ -	\$ 9,859,403
Corporate Income Taxes.....	1,302,563	-	-	1,302,563
Sales Taxes.....	4,980,503	-	300,881	5,281,384
Property Taxes.....	830,759	-	-	830,759
Motor Vehicle Taxes.....	260,503	-	1,052,334	1,312,837
Fuel Taxes.....	-	-	882,649	882,649
Other Taxes.....	1,750,926	-	822,110	2,573,036
Tobacco Settlement.....	175,399	-	-	175,399
Federal Revenues.....	3,670	8,830,461	639,228	9,473,359
Licenses and Fees.....	205,965	4,884	343,980	554,829
Departmental Services.....	200,708	25,176	218,867	444,751
Investment/Interest Income.....	138,728	73	176,632	315,433
Other Revenues.....	213,123	44,859	333,080	591,062
Net Revenues.....	\$ 19,922,250	\$ 8,905,453	\$ 4,769,761	\$ 33,597,464
Expenditures:				
Current:				
Agricultural, Environmental and Energy Resources.....	\$ 245,734	\$ 166,790	\$ 567,737	\$ 980,261
Economic and Workforce Development.....	178,859	236,723	232,008	647,590
General Education.....	8,243,607	722,092	76,922	9,042,621
General Government.....	694,465	18,844	187,208	900,517
Health and Human Services.....	5,644,686	7,228,378	753,311	13,626,375
Higher Education.....	823,664	9	88,313	911,986
Intergovernmental Aid.....	1,290,612	-	463	1,291,075
Public Safety and Corrections.....	592,058	140,226	207,571	939,855
Transportation.....	400,551	257,497	1,972,597	2,630,645
Total Current Expenditures.....	\$ 18,114,236	\$ 8,770,559	\$ 4,086,130	\$ 30,970,925
Capital Outlay.....	28,182	78,591	804,356	911,129
Debt Service.....	34,722	-	627,334	662,056
Total Expenditures.....	\$ 18,177,140	\$ 8,849,150	\$ 5,517,820	\$ 32,544,110
Excess of Revenues Over (Under) Expenditures	\$ 1,745,110	\$ 56,303	\$ (748,059)	\$ 1,053,354
Other Financing Sources (Uses):				
Bond Issuance.....	\$ -	\$ -	\$ 1,310,429	\$ 1,310,429
Revenue Bond Issuance.....	37,830	-	-	37,830
Proceeds from Refunding Bonds.....	-	-	373,940	373,940
Payment to Refunded Bonds Escrow Agent.....	-	-	(373,940)	(373,940)
Bond Issue Premium.....	241	-	180,542	180,783
Transfers-In.....	366,779	2,226	1,229,048	1,598,053
Transfers-Out.....	(1,657,555)	(58,528)	(428,066)	(2,144,149)
Net Other Financing Sources (Uses).....	\$ (1,252,705)	\$ (56,302)	\$ 2,291,953	\$ 982,946
Net Change in Fund Balances.....	\$ 492,405	\$ 1	\$ 1,543,894	\$ 2,036,300
Fund Balances, Beginning, as Reported.....	\$ 1,284,765	\$ 123	\$ 4,461,118	\$ 5,746,006
Fund Balances, Ending.....	\$ 1,777,170	\$ 124	\$ 6,005,012	\$ 7,782,306

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

**RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)**

Net Change in Fund Balances for Governmental Funds \$ 2,036,300

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation. This is the amount by which capital outlay exceeded depreciation of \$123,086 in the current period. 788,043

Governmental funds report the proceeds from the sale of capital assets as increases in financial resources. However, in the Statement of Activities, only the gain or loss on the sale and the fair market value of donated capital assets are reported. (67,263)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service funds activities reported in governmental activities. 17,386

Net changes in revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (40,629)

Bond and loan proceeds provide current financial resources to governmental funds; however, issuing or incurring debt is reported as an increase of long-term liabilities in the Statement of Net Position. (1,902,982)

Net changes due to the amortization of deferred inflows related to the refunding of debt and restructuring of capital leases reported in the Statement of Activities. 7,472

Repayment of bonds, loans and capital leases are reported as expenditures in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 862,237

Net changes in expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds. (55,743)

Change in Net Position of Governmental Activities \$ 1,644,821

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

**MAJOR GOVERNMENTAL FUND
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
BUDGETARY BASIS
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)**

	GENERAL FUND		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Net Revenues:			
Individual Income Taxes.....	\$ 9,193,180	\$ 9,465,530	\$ 9,659,554
Corporate Income Taxes.....	1,275,270	1,337,318	1,278,209
Sales Taxes.....	5,005,268	4,970,566	5,020,085
Property Taxes.....	834,521	832,057	835,554
Motor Vehicle Taxes.....	675	650	670
Other Taxes.....	1,734,010	1,758,912	1,759,768
Tobacco Settlements.....	163,042	164,529	175,399
Licenses and Fees.....	214,937	214,958	205,518
Departmental Services.....	83,411	80,604	83,010
Investment/Interest Income.....	4,048	4,648	6,777
Other Revenues.....	316,103	312,005	304,255
Net Revenues.....	\$ 18,824,465	\$ 19,141,777	\$ 19,328,799
Expenditures:			
Agricultural Environmental and Energy Resources.....	\$ 194,987	\$ 194,643	\$ 186,715
Economic and Workforce Development.....	153,358	153,634	148,033
General Education.....	7,786,371	8,516,962	8,483,350
General Government.....	827,365	824,795	781,543
Health and Human Services.....	5,679,397	5,549,625	5,373,128
Higher Education.....	804,247	804,247	792,177
Intergovernment Aid.....	1,248,836	1,248,836	1,248,836
Public Safety and Corrections.....	594,203	594,207	587,946
Transportation.....	128,472	128,472	127,764
Total Expenditures.....	\$ 17,417,236	\$ 18,015,421	\$ 17,729,492
Excess of Revenues Over (Under)			
Expenditures.....	\$ 1,407,229	\$ 1,126,356	\$ 1,599,307
Other Financing Sources (Uses):			
Transfers-In.....	\$ 158,734	207,148	\$ 206,613
Transfers-Out.....	(1,682,167)	(1,682,167)	(1,682,167)
Net Other Financing Sources (Uses).....	\$ (1,523,433)	\$ (1,475,019)	\$ (1,475,554)
Net Change in Fund Balances.....	\$ (116,204)	\$ (348,663)	\$ 123,753
Fund Balances, Beginning, as Reported.....	\$ 1,736,676	\$ 1,736,676	\$ 1,736,676
Prior Period Adjustments.....	-	-	59,254
Fund Balances, Beginning, as Restated.....	\$ 1,736,676	\$ 1,736,676	\$ 1,795,930
Budgetary Fund Balances, Ending.....	\$ 1,620,472	\$ 1,388,013	\$ 1,919,683
Less: Appropriation Carryover.....	-	-	192,411
Less: Reserved for Long-Term Receivables.....	-	-	6,145
Less: Budgetary Reserve.....	-	-	1,048,436
Unassigned Fund Balance, Ending.....	\$ 1,620,472	\$ 1,388,013	\$ 672,691

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF NET POSITION
JUNE 30, 2014
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
ASSETS					
Current Assets:					
Cash and Cash Equivalents.....	\$ 856,260	\$ 1,221,910	\$ 159,597	\$ 2,237,767	\$ 319,835
Investments.....	26,919	-	-	26,919	14,795
Accounts Receivable.....	57,887	381,159	37,320	476,366	49,124
Interfund Receivables.....	27,588	-	2,399	29,987	59
Accrued Investment/Interest Income.....	-	-	-	-	60
Federal Aid Receivable.....	15,891	532	-	16,423	-
Inventories.....	15,353	-	8,255	23,608	281
Loans and Notes Receivable.....	6,269	-	-	6,269	-
Prepaid Expenses.....	1,119	-	790	1,909	10,923
Other Assets.....	-	-	205	205	-
Total Current Assets.....	\$ 1,007,286	\$ 1,603,601	\$ 208,566	\$ 2,819,453	\$ 395,077
Noncurrent Assets:					
Cash and Cash Equivalents-Restricted.....	\$ 93,892	\$ -	\$ -	\$ 93,892	\$ -
Other Assets-Restricted.....	298	-	-	298	-
Loans and Notes Receivable.....	25,919	-	-	25,919	-
Depreciable Capital Assets (Net).....	1,767,541	-	136,174	1,903,715	45,627
Nondepreciable Capital Assets.....	247,971	-	16,564	264,535	234
Prepaid Expenses.....	-	-	-	-	679
Total Noncurrent Assets.....	\$ 2,135,621	\$ -	\$ 152,738	\$ 2,288,359	\$ 46,600
Total Assets.....	\$ 3,142,907	\$ 1,603,601	\$ 361,304	\$ 5,107,812	\$ 441,677
LIABILITIES					
Current Liabilities:					
Accounts Payable.....	\$ 180,075	\$ 19,236	\$ 80,373	\$ 259,684	\$ 97,724
Interfund Payables.....	12,308	19,774	20,171	52,253	2,000
Due to Component Unit.....	-	-	12	12	-
Unearned Revenue.....	39,918	26,831	2,939	69,688	11,850
Accrued Interest Payable.....	-	-	494	494	16
Bonds and Notes Payable.....	34,463	-	12,663	47,126	11,487
Capital Leases Payable.....	4,396	-	149	4,545	-
Claims Payable.....	2,676	-	-	2,676	9,531
Compensated Absences Payable.....	16,226	-	1,906	18,134	1,127
Other Liabilities.....	15,002	-	-	15,002	-
Total Current Liabilities.....	\$ 305,064	\$ 65,841	\$ 98,709	\$ 469,614	\$ 133,735
Noncurrent Liabilities:					
Bonds and Notes Payable.....	\$ 531,635	\$ -	\$ 125,991	\$ 657,626	\$ 17,123
Capital Leases Payable.....	25,930	-	44	25,974	-
Claims Payable.....	2,900	-	-	2,900	-
Compensated Absences Payable.....	116,618	-	11,122	127,740	9,320
Other Postemployment Benefits.....	31,014	-	1,311	32,325	631
Other Liabilities.....	31,035	-	-	31,035	-
Total Noncurrent Liabilities.....	\$ 739,132	\$ -	\$ 138,468	\$ 877,600	\$ 27,074
Total Liabilities.....	\$ 1,044,196	\$ 65,841	\$ 237,177	\$ 1,347,214	\$ 160,809
NET POSITION					
Net Investment in Capital Assets.....	\$ 1,464,361	\$ -	\$ 25,270	\$ 1,489,631	\$ 16,080
Restricted for:					
Bond Covenants.....	\$ 72,499	\$ -	\$ -	\$ 72,499	\$ -
Capital Projects.....	821	-	-	821	-
Debt Service.....	49,966	-	-	49,966	-
Economic and Workforce Development.....	-	-	423	423	-
Higher Education.....	511,064	-	-	511,064	-
Public Safety and Corrections.....	-	-	65,329	65,329	-
Unemployment Benefits.....	-	1,537,760	-	1,537,760	-
Other Purposes.....	-	-	41,555	41,555	-
Total Restricted.....	\$ 634,350	\$ 1,537,760	\$ 107,307	\$ 2,279,417	\$ -
Unrestricted.....	\$ -	\$ -	\$ (8,450)	\$ (8,450)	\$ 264,788
Total Net Position.....	\$ 2,098,711	\$ 1,537,760	\$ 124,127	\$ 3,760,598	\$ 280,868

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
Operating Revenues:					
Tuition and Fees.....	\$ 704,798	\$ -	\$ -	\$ 704,798	\$ -
Restricted Student Payments, Net.....	105,294	-	-	105,294	-
Net Sales.....	-	-	771,102	771,102	243,822
Insurance Premiums.....	-	1,165,191	89,389	1,254,580	792,229
Other Income.....	14,098	23,023	4,484	41,605	9,229
Total Operating Revenues.....	\$ 824,190	\$ 1,188,214	\$ 864,975	\$ 2,877,379	\$ 1,045,280
Less: Cost of Goods Sold.....	-	-	398,424	398,424	-
Gross Margin.....	\$ 824,190	\$ 1,188,214	\$ 466,551	\$ 2,478,955	\$ 1,045,280
Operating Expenses:					
Purchased Services.....	\$ 234,002	\$ -	\$ 61,700	\$ 295,702	\$ 179,924
Salaries and Fringe Benefits.....	1,296,889	-	140,615	1,437,504	94,171
Student Financial Aid.....	38,446	-	-	38,446	-
Unemployment Benefits.....	-	875,988	-	875,988	-
Claims.....	-	-	68,593	68,593	685,396
Depreciation and Amortization.....	113,497	-	14,948	128,445	11,871
Supplies and Materials.....	141,157	-	10,916	152,073	10,853
Repairs and Maintenance.....	32,031	-	2,072	34,103	9,256
Indirect Costs.....	-	-	3,890	3,890	1,607
Other Expenses.....	46,339	-	8,295	54,634	4,759
Total Operating Expenses.....	\$ 1,902,361	\$ 875,988	\$ 311,029	\$ 3,089,378	\$ 997,837
Operating Income (Loss).....	\$ (1,078,171)	\$ 312,226	\$ 155,522	\$ (610,423)	\$ 47,443
Nonoperating Revenues (Expenses):					
Investment Income.....	\$ 6,927	\$ 25,912	\$ 849	\$ 33,688	\$ 1,631
Federal Grants.....	354,652	-	155	354,807	3,490
Private Grants.....	22,418	-	1	22,419	-
Grants and Subsidies.....	97,369	77,225	-	174,594	5
Other Nonoperating Revenues.....	-	-	10,195	10,195	-
Interest and Financing Costs.....	(23,464)	-	(5,167)	(28,631)	(375)
Grants, Aids and Subsidies.....	(10,236)	(12,677)	(19,117)	(42,030)	(18)
Other Nonoperating Expenses.....	-	-	(21,697)	(21,697)	(7,499)
Gain (Loss) on Disposal of Capital Assets.....	567	-	(1,655)	(1,088)	584
Total Nonoperating Revenues (Expenses).....	\$ 448,233	\$ 90,460	\$ (36,436)	\$ 502,257	\$ (2,182)
Income (Loss) Before Transfers and Contributions.....	\$ (629,938)	\$ 402,686	\$ 119,086	\$ (108,166)	\$ 45,261
Capital Contributions.....	54,729	-	-	54,729	-
Transfers-In.....	591,242	-	11,414	602,656	233
Transfers-Out.....	-	(8,245)	(129,006)	(137,251)	(28,108)
Total Income (Loss).....	\$ 16,033	\$ 394,441	\$ 1,494	\$ 411,968	\$ 17,386
Change in Net Position.....	\$ 16,033	\$ 394,441	\$ 1,494	\$ 411,968	\$ 17,386
Net Position, Beginning, as Reported.....	\$ 2,082,678	\$ 1,143,319	\$ 121,935	\$ 3,347,932	\$ 263,482
Change in Fund Structure.....	-	-	698	698	-
Net Position, Beginning, as Restated.....	\$ 2,082,678	\$ 1,143,319	\$ 122,633	\$ 3,348,630	\$ 263,482
Net Position, Ending.....	\$ 2,098,711	\$ 1,537,760	\$ 124,127	\$ 3,760,598	\$ 280,868

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
Cash Flows from Operating Activities:					
Receipts from Customers.....	\$ 825,472	\$ 1,298,050	\$ 857,969	\$ 2,981,491	\$ 1,034,317
Receipts from Other Revenues.....	-	-	3,623	3,623	7,433
Receipts from Repayment of Program Loans.....	4,396	-	-	4,396	-
Financial Aid Disbursements.....	(38,507)	-	-	(38,507)	-
Payments to Claimants.....	-	(868,973)	(386,422)	(1,255,395)	(687,212)
Payments to Suppliers.....	(450,995)	-	(127,355)	(578,350)	(201,548)
Payments to Employees.....	(1,279,654)	-	(139,486)	(1,419,140)	(90,992)
Payments to Others.....	-	-	(36,400)	(36,400)	(6,433)
Payments of Program Loans.....	(4,965)	-	-	(4,965)	-
Net Cash Flows from Operating Activities.....	\$ (944,253)	\$ 429,077	\$ 171,929	\$ (343,247)	\$ 55,565
Cash Flows from Noncapital Financing Activities:					
Grant Receipts.....	\$ 477,421	\$ 83,943	\$ -	\$ 561,364	\$ -
Grant Disbursements.....	(10,236)	(12,692)	(15,858)	(38,786)	-
Transfers-In.....	591,242	-	12,178	603,420	233
Transfers-Out.....	-	(8,076)	(125,554)	(133,630)	(28,107)
Advances from Other Funds.....	-	-	389	389	36
Repayments of Advances to Other Funds.....	-	-	(75)	(75)	-
Repayment of Bond Principal.....	-	-	(11,820)	(11,820)	-
Interest Paid.....	-	-	(6,443)	(6,443)	-
Net Cash Flows from Noncapital Financing Activities.....	\$ 1,058,427	\$ 63,175	\$ (147,183)	\$ 974,419	\$ (27,838)
Cash Flows from Capital and Related Financing Activities:					
Capital Contributions.....	\$ 67,984	\$ -	\$ -	\$ 67,984	\$ -
Investment in Capital Assets.....	(175,743)	-	(20,331)	(196,074)	(16,751)
Proceeds from Disposal of Capital Assets.....	1,011	-	5,386	6,397	2,745
Proceeds from Capital Bonds.....	28,266	-	-	28,266	-
Proceeds from Loans.....	-	-	-	-	9,004
Capital Lease Payments.....	(4,563)	-	(199)	(4,762)	-
Repayment of Loan Principal.....	(779)	-	-	(779)	(7,077)
Repayment of Bond Principal.....	(31,548)	-	(335)	(31,883)	-
Interest Paid.....	(24,468)	-	-	(24,468)	(381)
Net Cash Flows from Capital and Related Financing Activities.....	\$ (139,840)	\$ -	\$ (15,479)	\$ (155,319)	\$ (12,460)
Cash Flows from Investing Activities:					
Proceeds from Sales and Maturities of Investments.....	\$ 3,871	\$ -	\$ -	\$ 3,871	\$ 2,503
Purchase of Investments.....	(3,316)	-	-	(3,316)	-
Investment Earnings.....	2,599	25,912	848	29,359	1,753
Net Cash Flows from Investing Activities.....	\$ 3,154	\$ 25,912	\$ 848	\$ 29,914	\$ 4,256
Net Increase (Decrease) in Cash and Cash Equivalents.....	\$ (22,512)	\$ 518,164	\$ 10,115	\$ 505,767	\$ 19,523
Cash and Cash Equivalents, Beginning, as Reported.....	\$ 972,664	\$ 703,746	\$ 149,482	\$ 1,825,892	\$ 300,312
Cash and Cash Equivalents, Ending.....	\$ 950,152	\$ 1,221,910	\$ 159,597	\$ 2,331,659	\$ 319,835

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities:					
Operating Income (Loss).....	\$ (1,078,171)	\$ 312,226	\$ 155,522	\$ (610,423)	\$ 47,443
Adjustments to Reconcile Operating Income to Net Cash Flows from Operating Activities:					
Depreciation and Amortization.....	\$ 113,497	\$ -	\$ 14,948	\$ 128,445	\$ 11,871
Miscellaneous Nonoperating Revenues.....	-	-	10,044	10,044	3,489
Miscellaneous Nonoperating Expenses.....	(451)	-	(25,054)	(25,505)	(7,053)
Loan Principal Repayments.....	4,396	-	-	4,396	-
Loans Issued.....	(4,965)	-	-	(4,965)	-
Provision for Loan Defaults.....	25	-	-	25	-
Loans Forgiven.....	448	-	-	448	-
Change in Valuation of Assets.....	4,452	-	-	4,452	-
Change in Assets and Liabilities:					
Accounts Receivable.....	226	120,680	(4,740)	116,166	(5,445)
Inventories.....	(704)	-	44	(660)	(32)
Other Assets.....	-	-	819	819	(2,085)
Accounts Payable.....	12,098	(6,402)	19,007	24,703	4,971
Compensated Absences Payable.....	3,286	-	743	4,029	4,253
Unearned Revenues.....	1,056	2,607	(39)	3,624	(1,897)
Other Liabilities.....	554	(34)	635	1,155	50
Net Reconciling Items to be Added to (Deducted from) Operating Income.....	\$ 133,918	\$ 116,851	\$ 16,407	\$ 267,176	\$ 8,122
Net Cash Flows from Operating Activities.....	\$ (944,253)	\$ 429,077	\$ 171,929	\$ (343,247)	\$ 55,565
Noncash Investing, Capital and Financing Activities:					
Capital Assets Purchased on Account.....	\$ 14,891	\$ -	\$ -	\$ 14,891	\$ -
Bond Premium Amortization.....	3,025	-	1,240	4,265	-

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

FIDUCIARY FUNDS
STATEMENT OF NET POSITION
JUNE 30, 2014
(IN THOUSANDS)

	PENSION TRUST	INVESTMENT TRUST	AGENCY
ASSETS			
Cash and Cash Equivalent Investments.....	\$ 26,121	\$ -	\$ 110,727
Investment Pools, at fair value:			
Cash Equivalent Investments.....	\$ 4,000,270	\$ 95,568	\$ -
Investments.....	64,784,500	720,683	-
Accrued Interest and Dividends.....	124,427	1,516	-
Securities Trades Receivables (Payables).....	(1,015,418)	(1,161)	-
Total Investment Pool Participation.....	\$ 67,893,779	\$ 816,606	\$ -
Receivables:			
Accounts Receivable.....	\$ -	\$ -	\$ 27,125
Interfund Receivables.....	7,179	-	-
Other Receivables.....	141,960	-	-
Accrued Interest and Dividends.....	1	-	-
Total Receivables.....	\$ 149,140	\$ -	\$ 27,125
Securities Lending Collateral.....	\$ 6,532,370	\$ 63,347	\$ -
Depreciable Capital Assets (Net).....	39,783	-	-
Nondepreciable Capital Assets.....	429	-	-
Total Assets	\$ 74,641,622	\$ 879,953	\$ 137,852
LIABILITIES			
Accounts Payable.....	\$ 22,095	\$ -	\$ 137,852
Interfund Payables.....	7,633	-	-
Accrued Expense.....	32	-	-
Revenue Bonds Payable.....	19,979	-	-
Bond Interest.....	14	-	-
Compensated Absences Payable.....	2,438	-	-
Securities Lending Liabilities.....	6,532,370	63,347	-
Other Liabilities.....	1,686	-	-
Total Liabilities	\$ 6,586,247	\$ 63,347	\$ 137,852
Net Position Held in Trust for Pension Benefits and Pool Participants.....	\$ 68,055,375	\$ 816,606	\$ -

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

FIDUCIARY FUNDS
STATEMENT OF CHANGES
IN NET POSITION
YEAR ENDED JUNE 30, 2014
(IN THOUSANDS)

	PENSION TRUST	INVESTMENT TRUST
Additions:		
Contributions:		
Employer.....	\$ 1,089,106	\$ -
Member.....	1,276,905	-
Contributions From Other Sources.....	7,437	-
Participating Plans.....	-	285,818
Total Contributions.....	\$ 2,373,448	\$ 285,818
Net Investment Income:		
Investment Income.....	\$ 10,663,124	\$ 94,195
Less: Investment Expense.....	(87,149)	-
Net Investment Income.....	\$ 10,575,975	\$ 94,195
Securities Lending Revenues (Expenses):		
Securities Lending Income.....	\$ 36,259	\$ 388
Securities Lending Rebates and Fees.....	(11,912)	(130)
Net Securities Lending Revenue.....	\$ 24,347	\$ 258
Total Investment Income.....	\$ 10,600,322	\$ 94,453
Transfers From Other Funds.....	\$ 74,669	\$ -
Other Additions.....	13,943	-
Total Additions.....	\$ 13,062,382	\$ 380,271
Deductions:		
Benefits.....	\$ 4,203,428	\$ -
Refunds and Withdrawals.....	299,572	35,011
Administrative Expenses.....	44,555	559
Transfers To Other Funds.....	20,832	-
Total Deductions.....	\$ 4,568,387	\$ 35,570
Net Increase (Decrease).....	\$ 8,493,995	\$ 344,701
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Reported.....	\$ 59,554,513	\$ 475,180
Change in Accounting Principle.....	(61)	-
Change in Reporting Entity.....	3,653	-
Change in Fund Structure.....	3,275	(3,275)
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Restated.....	\$ 59,561,380	\$ 471,905
Net Position Held in Trust for Pension Benefits and Pool Participants, Ending.....	\$ 68,055,375	\$ 816,606

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

COMPONENT UNIT FUNDS
STATEMENT OF NET POSITION
DECEMBER 31, 2013 and JUNE 30, 2014
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
ASSETS					
Current Assets:					
Cash and Cash Equivalents.....	\$ 69,727	\$ 61,921	\$ 338,138	\$ 584,297	\$ 1,054,083
Investments.....	69,797	24,240	57,129	262,855	434,021
Accounts Receivable.....	3,823	29,156	362,804	51,444	447,227
Due from Primary Government.....	-	73,838	5,801	8,698	88,337
Accrued Investment/Interest Income.....	12,636	2,185	1,887	17,184	33,892
Federal Aid Receivable.....	2,552	-	-	1,568	4,120
Inventories.....	-	32,243	22,519	102	54,864
Loans and Notes Receivable.....	-	-	10,803	201,445	212,248
Prepaid Expenses.....	8,846	-	-	5,981	5,981
Other Assets.....	-	2,139	12,619	877	24,481
Total Current Assets.....	\$ 167,361	\$ 225,722	\$ 811,700	\$ 1,154,451	\$ 2,359,254
Noncurrent Assets:					
Cash and Cash Equivalents-Restricted.....	\$ 326,836	\$ 138,647	\$ 66,888	\$ 202,324	\$ 734,695
Investments-Restricted.....	1,108,884	42,161	137,672	19,642	1,308,359
Accounts Receivable-Restricted.....	-	139,785	-	-	139,785
Due from Primary Government-Restricted.....	-	19,130	-	-	19,130
Due from Primary Government.....	-	-	-	10,338	10,338
Investments.....	-	692,618	4,331,186	39,137	5,062,941
Accounts Receivable.....	-	-	130,454	373,725	504,189
Loans and Notes Receivable.....	1,489,486	48,816	71,682	2,266,526	3,876,510
Depreciable Capital Assets (Net).....	3,385	2,591,318	2,697,813	7,011	5,299,527
Nondepreciable Capital Assets.....	-	1,239,074	275,330	53,506	1,567,910
Prepaid Expenses.....	-	-	-	10,650	10,650
Other Assets.....	-	-	3,104	78	3,182
Total Noncurrent Assets.....	\$ 2,928,591	\$ 4,911,549	\$ 7,714,129	\$ 2,982,947	\$ 18,537,216
Total Assets.....	\$ 3,095,972	\$ 5,137,271	\$ 8,525,829	\$ 4,137,398	\$ 20,896,470
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Loss on Interest Swap Agreements.....	\$ 21,532	\$ -	\$ -	\$ -	\$ 21,532
Bond Refunding.....	1,070	-	-	18,012	19,082
Total Deferred Outflows of Resources.....	\$ 22,602	\$ -	\$ -	\$ 18,012	\$ 40,614
LIABILITIES					
Current Liabilities:					
Accounts Payable.....	\$ 7,281	\$ 81,202	\$ 241,189	\$ 30,128	\$ 359,800
Due to Primary Government.....	-	-	3,667	36,378	42,045
Unearned Revenue.....	-	9,276	68,527	32,051	109,854
Accrued Interest Payable.....	32,884	3,216	12,283	16,012	64,395
Bonds and Notes Payable.....	85,885	184,498	258,875	79,420	608,678
Capital Leases Payable.....	-	640	5,414	-	6,054
Claims Payable.....	-	4,432	31,062	15,288	50,782
Compensated Absences Payable.....	260	20,938	135,646	310	157,154
Other Liabilities.....	-	-	1,572	120	1,692
Total Current Liabilities.....	\$ 126,310	\$ 304,202	\$ 758,235	\$ 211,707	\$ 1,400,454
Noncurrent Liabilities:					
Accounts Payable-Restricted.....	\$ -	\$ 64,404	\$ 53,870	\$ -	\$ 118,274
Unearned Revenue-Restricted.....	-	77,160	-	-	77,160
Accrued Interest Payable-Restricted.....	-	12,333	-	-	12,333
Due to Primary Government.....	-	-	17,844	41,275	59,119
Unearned Revenue.....	-	-	3,158	-	3,158
Bonds and Notes Payable.....	1,933,027	1,508,544	959,480	1,487,702	5,888,753
Capital Leases Payable.....	-	8,970	37,227	-	46,197
Claims Payable.....	-	12,463	11,571	581,712	605,746
Compensated Absences Payable.....	1,851	7,937	41,333	941	52,062
Other Postemployment Benefits.....	162	78,825	101,288	51	180,326
Funds Held in Trust.....	88,545	-	250,176	-	338,721
Other Liabilities.....	-	-	81,896	-	82,834
Total Noncurrent Liabilities.....	\$ 2,023,585	\$ 1,770,636	\$ 1,587,843	\$ 2,112,619	\$ 7,474,653
Total Liabilities.....	\$ 2,149,895	\$ 2,074,838	\$ 2,326,078	\$ 2,324,326	\$ 8,875,137
DEFERRED INFLOWS OF RESOURCES					
Interest Rate Swap Agreements.....	\$ 21,532	\$ -	\$ -	\$ -	\$ 21,532
Deferred Revenue.....	7,231	-	-	12,070	19,301
Total Deferred Inflows of Resources.....	\$ 28,763	\$ -	\$ -	\$ 12,070	\$ 40,833
NET POSITION					
Net Investment in Capital Assets.....	\$ 3,385	\$ 2,719,469	\$ 1,701,714	\$ 60,314	\$ 4,484,882
Restricted-Expendable.....	936,531	525,498	2,270,455	1,676,737	5,409,221
Restricted-Nonexpendable.....	-	-	1,240,792	-	1,240,792
Unrestricted.....	-	(182,534)	986,790	81,963	886,219
Total Net Position.....	\$ 939,916	\$ 3,062,433	\$ 6,199,751	\$ 1,819,014	\$ 12,021,114

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

COMPONENT UNIT FUNDS
STATEMENT OF ACTIVITIES
YEARS ENDED DECEMBER 31, 2013 and JUNE 30, 2014
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
Net Expenses:					
Total Expenses.....	\$ 351,994	\$ 922,782	\$ 3,703,624	\$ 431,924	\$ 5,410,324
Program Revenues:					
Charges for Services.....	\$ 156,693	\$ 330,114	\$ 1,452,278	\$ 172,329	\$ 2,111,414
Operating Grants and Contributions.....	194,763	183,084	972,312	45,617	1,395,776
Capital Grants and Contributions.....	-	340,425	113,911	52,514	506,850
Net (Expense) Revenue.....	\$ (538)	\$ (69,159)	\$ (1,165,123)	\$ (161,464)	\$ (1,396,284)
General Revenues:					
Taxes.....	\$ -	\$ 297,057	\$ -	\$ 813	\$ 297,870
Investment Income.....	-	30,332	476,892	9,098	516,322
Other Revenues.....	706	-	486,570	4,682	491,958
Total General Revenues before Grants.....	\$ 706	\$ 327,389	\$ 963,462	\$ 14,593	\$ 1,306,150
State Grants Not Restricted.....	58,038	-	614,791	240,350	913,179
Total General Revenues.....	\$ 58,744	\$ 327,389	\$ 1,578,253	\$ 254,943	\$ 2,219,329
Special Item.....	\$ -	\$ -	\$ 13,556	\$ -	\$ 13,556
Change in Net Position.....	\$ 58,206	\$ 258,230	\$ 426,686	\$ 93,479	\$ 836,601
Net Position, Beginning, as Reported.....	\$ 885,549	\$ 2,804,203	\$ 5,773,065	\$ 1,733,877	\$ 11,196,694
Change in Accounting Principle.....	(3,839)	-	-	(8,342)	(12,181)
Net Position, Beginning, as Restated.....	\$ 881,710	\$ 2,804,203	\$ 5,773,065	\$ 1,725,535	\$ 11,184,513
Net Position, Ending.....	\$ 939,916	\$ 3,062,433	\$ 6,199,751	\$ 1,819,014	\$ 12,021,114

The notes are an integral part of the financial statements.



2014 Comprehensive Annual Financial Report
Index of Notes to the Financial Statements

Table with 2 columns: Note description and Page number. Includes entries for Note 1 through Note 20.



2014 Comprehensive Annual Financial Report
Notes to the Financial Statements

These notes provide disclosures relevant to the basic financial statements on the preceding pages.

Note 1 – Summary of Significant Accounting and Reporting Policies

Basis of Presentation

The accompanying financial statements of the state of Minnesota (the state) have been prepared to conform to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The state implemented the following GASB statements for the fiscal year ended June 30, 2014:

GASB Statement No. 65 "Items Previously Reported as Assets and Liabilities" was issued in March 2012. The statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. This statement resulted in a reevaluation of items previously reported as assets and liabilities plus some terminology changes. In the governmental funds, when an asset is recorded but the revenue is not available, the amount is reported as a deferred inflow of resources until the revenue becomes available. Significant balances previously reported as liabilities are now reported as deferred inflows of resources in the governmental funds. Amounts that are not permitted to be used until the next fiscal year are reported as deferred inflows of resources in the government-wide statements. In addition, differences between the reacquisition price and the net carrying amounts on refunding general obligation bonds as well as the adjustments to the lease obligations on a capital lease restructuring due to the refunding of the debt by the lessor are reported as a deferred inflow of resources on the government-wide financial statements. These amounts are amortized as interest expense over the shorter of the remaining life of the old debt or the life of the new debt. The beginning balance is reported as a change in accounting principle and the impacts of restating the general obligation bonds premium is recorded in the reductions to general obligation bonds in Note 12 – Long-Term Liabilities – Primary Government.

GASB Statement No. 66 "Technical Corrections – 2012" was issued March 2012. The statement improves accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions," and GASB Statement No. 62 "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements." This statement has no material impact on the state.

GASB Statement No. 67 "Financial Reporting for Pension Plans" was issued in June 2012. The statement improves financial reporting, provides decision-useful information, supports assessments of accountability and interperiod equity, and creates additional transparency by state and local governments for pensions. See the separately-issued financial reports for plan administrators of the state's pension plans for additional information on implementation of this statement. GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" is related to this statement as the objective is to improve information provided by state and local government employers about financial support for pensions that is provided by other entities. The state is not required and has not implemented GASB Statement No. 68 during the current year since information needed for implementation was not available as of the publication date of this report. The state's note disclosures reflect current GAAP primarily related to GASB Statement No. 27 "Accounting for Pensions by State and Local Governmental Employers."

GASB Statement No. 69 "Government Combinations and Disposals of Government Operations" was issued in January 2013. The statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. This statement has no material impact on the state.

GASB Statement No. 70 "Accounting and Financial Reporting for Nonexchange Financial Guarantees" was issued in April 2013. The statement improves accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. This statement has no material impact on the state.

Financial Reporting Entity of the State of Minnesota

This report includes the state departments, agencies, institutions, and organizational units that are controlled by or dependent upon the Minnesota legislature or its constitutional officers. The state of Minnesota, as a primary government, consists of all organizations that make up its legal entity. This report also includes other legally separate organizations as component units. GASB has established criteria for determining which organizations should be included as component units. Legally separate organizations are reported as component units if either the state is financially accountable for the organization or the nature and significance of the organization's relationship with the state are such that exclusion would cause the state's financial statements to be misleading. These criteria include the state's ability to appoint a voting majority of an organization's governing body, and either the state's ability to impose its will on that organization, or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the state.

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. All of the state's component units are discretely presented component units that are shown separately from the primary government. The "Component Units" column in the accompanying financial statements includes the financial data of the state's discretely presented component units. Discretely presented component units are also identified separately in the note disclosures because of their separate legal status. All discretely presented component units are presented in this report on the economic resources measurement focus and the accrual basis of accounting.

Discretely Presented Component Units

The following provides a description of the state's discretely presented component units. Additional information is available from the component unit's separately issued financial statements.

- Housing Finance Agency (HFA) – HFA provides money for loans and technical assistance for constructing and rehabilitating housing for families of low and moderate incomes. The HFA board has seven members who are either heads of state departments or appointed by the governor. HFA is under the administrative control of a commissioner appointed by the governor. The state has the ability to significantly influence the programs, projects, and levels of services provided by HFA. HFA issues bonds in its own name.
- Metropolitan Council (MC) – MC is responsible for coordinating the planning and development of the seven-county metropolitan area. MC operates the public transit system and the regional sewage collection and treatment system. The governor appoints the council members, including the chair, subject to the advice and consent of the Minnesota senate. The state has the ability to significantly influence the projects and levels of services provided by MC. The regional administrator, appointed by the council, is responsible for the administration of council activities. The fiscal year for MC ends December 31.
- University of Minnesota (U of M) – U of M was established permanently by the Minnesota constitution. The state appropriates a large percentage of the U of M's operating budget. The legislature elects the twelve-member board of regents, which governs U of M, but the state does not

have direct authority over the management of the university. The state has issued debt for U of M capital projects. U of M includes several foundations as component units.

- Agricultural and Economic Development Board (AEDB) – AEDB administers programs for agricultural and economic development. AEDB has seven members, four of whom are commissioners of state departments. The state has the ability to significantly influence the programs and projects of AEDB. AEDB controls the operations of the agriculture resource programs and loans. AEDB may issue revenue bonds for the purpose of financing development projects.
- National Sports Center Foundation (NSCF) – The Minnesota Amateur Sports Commission contracts with NSCF to operate various sports facilities, including the National Sports Center, primarily for holding youth-oriented athletic and other non-athletic functions and events. Although the facilities belong to the state, NSCF is responsible for the operating costs and certain improvements to the facilities. The commission appoints foundation board members, approves the foundation's spending budget, approves all rates and fees, and owns any reserve funds. The fiscal year for NSCF ends December 31.
- Office of Higher Education (OHE) – OHE makes and guarantees loans to qualified post-secondary students. To fund the loan program, revenue bonds are issued in OHE's name with limitations set by the legislature. OHE also administers the state grant program. The state provides administrative funding for these programs. The governor appoints the OHE director with the advice and consent of the senate.
- Public Facilities Authority (PFA) – PFA provides assistance to municipalities, primarily for wastewater treatment construction projects. The state provides funding and administrative services for PFA. PFA is composed of commissioners from state departments and agencies. The commissioners direct the operations of the authority and determine the funding for local government projects. PFA issues revenue bonds to make loans for wastewater treatment facilities.
- Rural Finance Authority (RFA) – RFA administers a number of state agriculture programs, including the homestead redemption program, loan restructuring program, and agricultural improvement program. The board of the authority consists of state department heads and members appointed by the governor. RFA is under the administrative control of the commissioner of the Department of Agriculture, who is a member of the board. The state has issued general obligation bond debt for RFA programs.
- Workers' Compensation Assigned Risk Plan (WCARP) – WCARP is the source of workers' compensation and employers' liability coverage for Minnesota employers unable to obtain an insurance policy through the voluntary market. WCARP operations are subject to review by the state commissioner of the Department of Commerce. The commissioner enters into administrative contracts, sets premium rates, and makes assessments. The commissioner has the authority to assess all licensed workers' compensation insurance companies doing business in Minnesota an amount sufficient to fully fund the obligations of the plan to the extent that the assets of the plan are inadequate to meet its obligations. The fiscal year for WCARP ends December 31.
- Minnesota Sports Facilities Authority ("Authority") – The Authority's mission is to provide for the construction, financing, and long-term use of a new multi-purpose stadium and related stadium infrastructure as a venue for professional football and a broad range of other civic, community, athletic, educational, cultural, and commercial activities. The Authority has five members, including a chair and two members who are appointed by the governor. The state will provide administrative funding to the Authority. The fiscal year for the Authority ends December 31.

A discretely presented component unit is classified as major or nonmajor, depending on its significance relative to other component units and the nature and significance of the component unit's relationship to the primary government. HFA, MC, and U of M are classified as major component units for this report.

Because AEDB and RFA do not issue separately audited financial statements, the combining financial statements include a Statement of Revenues, Expenses, and Changes in Net Position and a Statement of Cash Flows for each of these component units.

Complete financial statements of the discretely presented component units may be obtained from their respective administrative offices as follows:

Housing Finance Agency 400 Sibley Street, Suite 300 St. Paul, Minnesota 55101-1998	Office of Higher Education 1450 Energy Park Drive, Suite 350 St. Paul, Minnesota 55108-5227
University of Minnesota Office of the Controller 205 West Bank Office Building 1300 South Second Street Minneapolis, Minnesota 55454	Public Facilities Authority Department of Employment & Economic Development 1st National Bank Building 332 Minnesota Street, Suite W820 St. Paul, Minnesota 55101-1378
National Sports Center Foundation National Sports Center 1700 105th Avenue Northeast Blaine, Minnesota 55449	Workers' Compensation Assigned Risk Plan Affinity Insurance Services, Inc. 5600 West 83 rd Street 8200 Tower, Suite 1100 Minneapolis, Minnesota 55437
Metropolitan Council 390 North Robert Street St. Paul, Minnesota 55101	Minnesota Sports Facilities Authority 511 11 th Avenue South, Suite 401 Minneapolis, Minnesota 55415

Related Entities – These are entities for which the state is accountable because the state appoints a voting majority of the board, but for which the state does not have financial accountability. The following are related entities, but are not included in the reporting entity:

- Higher Education Facilities Authority (HEFA) – The governor appoints a majority of the board. HEFA can issue revenue bonds and notes in its name. The state has no statutory authority to affect the operations of the Authority.
- Joint Underwriting Association – The state commissioner of the Department of Commerce appoints a majority of the board. The board establishes the operating plan and determines premium rates and assessments. Membership in the association is a condition for doing business in the state.
- Metropolitan Airports Commission – The governor appoints a majority of the voting commissioners. The state has no statutory authority to directly affect the commission's activities and operations. Holders of the commission's debt instruments have no recourse against the state.
- Workers' Compensation Reinsurance Association – The state commissioner of the Department of Labor and Industry appoints, or approves the appointment of, a majority of the board. The association supports itself solely from revenues derived from premiums charged to association members. The state has no authority to affect the operations of the association.

The following organizations, which are included in the primary government, prepare and publish separate financial reports, which may contain differences in presentation resulting from differing reporting emphasis. These financial reports may be obtained directly from each organization.

Minnesota State Lottery 2645 Long Lake Road Roseville, Minnesota 55113	Minnesota State Retirement System 60 Empire Drive, Suite 300 St. Paul, Minnesota 55103
Public Employees Retirement Association 60 Empire Drive, Suite 200 St. Paul, Minnesota 55103	Teachers Retirement Association 60 Empire Drive, Suite 400 St. Paul, Minnesota 55103
State Board of Investment 60 Empire Drive, Suite 355 St. Paul, Minnesota 55103	Minnesota State Colleges and Universities Financial Reporting Unit 500 Wells Fargo Place, 30 East 7 th Street St. Paul, Minnesota 55101

The financial reports, available from the State Board of Investment, report on investments in investment pools, which include the majority of the state's Fiduciary Funds.

Financial Reporting Structure of the State of Minnesota

The basic financial statements include government-wide and fund financial statements. The government-wide financial statements report on the state as a whole, while the fund financial statements emphasize major individual funds and fund types. Both types of statements categorize activities as either governmental or business-type. Governmental expenditures are classified by function. Each of the state's departments and agencies is included in a functional classification based on its primary mission and objectives.

Government-wide Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the state as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the state and its discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. General government expenses that benefit state agencies have not been allocated as indirect expenses to the various functions of the state, but are reported under the general government function.

The focus of the government-wide statements is on financial information of the state as an entity and the change in the overall financial position of the state as a result of the activities of the fiscal year. Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all economic resources and obligations of the reporting government, both current and long-term, are reported in the government-wide statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements. These amounts are reported as expenditures in the governmental fund financial statements. Long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liabilities, rather than as expenditures.

In the government-wide Statement of Net Position, both the governmental and business-type activities are presented on a consolidated basis by column. The statement includes long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports how much of the cost of each functional category (public safety and corrections, transportation, etc.) is supported by general government revenues (sales taxes, income taxes, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues, and by operating and capital grants and contributions.

Program revenues must be directly associated with, or derived directly from, the function or a business-type activity. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. Program revenues are applied against program expenses in the Statement of Activities to report the net cost of each program.

General revenues normally cover the net costs (program expenses less program revenues) of all activities. Taxes represent the majority of general revenues. Internally dedicated resources are reported as general revenues, rather than program revenues.

Fund Financial Statements

Fund financial statements report on the financial operations and position of governmental, proprietary and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. The emphasis in fund financial statements is on the major funds in the governmental or enterprise categories. All remaining governmental, proprietary, and fiduciary funds are aggregated and reported as nonmajor funds.

Governmental funds, including the general, special revenue, capital projects, debt service, and permanent funds, are presented on a current financial resource measurement focus and modified accrual basis of accounting in the fund financial statements. This presentation is deemed most appropriate to demonstrate compliance with legal and bond covenant requirements, the source and use of financial resources, and how the state's actual spending conforms to the budget. Because the governmental fund statements are presented using a different measurement focus and basis of accounting than used in the governmental column in the government-wide statements, reconciliations explaining the adjustments required to restate the fund-based financial statements for the government-wide governmental activities column are included.

Proprietary funds, including the enterprise and internal service funds, are presented on the economic resource measurement focus and full accrual basis of accounting in the fund financial statements. This is the same measurement focus and basis of accounting as the government-wide financial statements.

The state's fiduciary funds are presented in the fund financial statements by type (pension trust, investment trust, or agency). These assets are held for the benefit of others and cannot be used for activities or obligations of the government; therefore, the funds are excluded from the government-wide statements.

The fund financial statements are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate, for governmental and enterprise funds.

Classification of Funds

The financial position and results of state operations are organized using individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The state uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

Governmental Fund Types – These funds account for the acquisition, use, and balances of expendable financial resources and the related current liabilities. Most state operations are accounted for in this fund category. The fund types included in this category are the General Fund plus special revenue, capital project, debt service, and permanent funds.

- General Fund, which accounts for all financial resources not accounted for and reported in another fund.
- Special revenue funds, which account for revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.
- Capital project funds, which account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital project funds exclude capital-related outflows financed by proprietary funds or for assets that will be held in trust.
- Debt Service Fund, which accounts for the accumulation of resources for, and the payment of, most general obligation long-term debt principal and interest.
- Permanent Fund, which accounts for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the state's programs.

The state has two major governmental funds. The General Fund is the principal operating fund used to account for most of the general activities of the state. The Federal Fund is the state's only major special revenue fund. It receives and disburses federal government grants, reimbursements, recoveries, and premiums.

Proprietary Fund Types – These funds focus on determining net income, changes in net position, financial position, and cash flows. Generally accepted accounting principles, similar to those used by private sector businesses, are followed in accounting for these funds. The fund types included in this category are the enterprise and internal service funds.

- Enterprise funds account for activities that charge a fee to external users for goods or services. Activities of enterprise funds are financed and operated similarly to private business enterprises where the intent of the governing body is to recover costs primarily through user fees.
- Internal service funds account for the financing of goods or services provided by one agency to other agencies on a cost reimbursement or other basis. The activities reported as internal service funds include motor pool, central services, employee insurance, technology services, plant management, and risk management.

The state has two major enterprise funds, the State Colleges and Universities Fund and the Unemployment Insurance Fund. The State Colleges and Universities Fund accounts for the activities of the Minnesota State Colleges and Universities (MnSCU) System. MnSCU, the largest higher education system in the state, is a system of public colleges and universities. The Unemployment Insurance Fund receives unemployment taxes collected from employers and pays unemployment benefits to eligible individuals.

Fiduciary Funds Types – These funds account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. Pension trust, investment trust, and agency fund types are included in this fund category.

- Pension trust funds report retirement funds administered by independent boards for which the state has a fiduciary role.
- Investment trust funds provide an investment vehicle for entities outside the state, including various public retirement plans.

- The Agency Fund accounts for resources held in a custodial capacity for individuals, private organizations, or other governmental units. Some examples include resources held for inmates of correctional facilities or residents of veterans and group homes, sales taxes to be distributed to local governments, and child support collections to be distributed to custodial parents.

Basis of Accounting, Measurement Focus, and Fund Financial Statement Presentation

All governmental funds focus on the flow of current financial resources and use the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) to fund balances. Under the modified accrual basis of accounting, revenues are recognized in the period in which they become both measurable and available to finance operations of the fiscal year, or to liquidate liabilities existing at fiscal year end. The state considers receivables collected after June 30, but by the close of the books in late August, to be available, and recognizes these receivables as current year revenues in governmental funds. Individual income taxes, property taxes, sales taxes, and federal grants are the major revenue sources susceptible to accrual. Receivables not collected by the close of the books in late August are reported as deferred revenue. In addition, revenues collected in advance, including certain federal grant revenues to which the state does not yet have legal entitlement, are also reported as deferred revenue until the related commitment arises, at which time revenue is recognized. Expenditures and related liabilities are recognized when fund obligations are incurred, except for debt service, compensated absences, capital leases, pension and other postemployment benefits, and claims and judgments, which are recorded when due and expected to be liquidated with available financial resources. The following provides further detail on specific items regarding the modified accrual basis of accounting.

Tax Revenues – Tax revenues, excluding property taxes, are recognized in the period they become both measurable and available to finance expenditures of the current period. Measurable means that taxpayer liability is supported by sufficient documentation and can be reasonably estimated. The state's liability for anticipated refunds of such taxes is estimated and recorded as reductions in revenue in the period when the related tax is recognized.

Property Tax Revenues – Laws of Minnesota Special Session 2001 established a state general tax (property tax) against commercial-industrial and seasonal recreational property. The tax is distributed among counties by applying a uniform rate to the appropriate tax capacities in each county. Levies are determined based on the formula contained in the laws. The state preliminarily certifies the state general levy rate to each county no later than November 1 of each year for taxes payable in the following calendar year. The state certifies the final state general tax levy on January 1 of each year to each county. Property taxes are due to counties in two installments for each year – May 15 and October 15. The counties pay the state general tax to the state on three dates – June 30, December 1, and January 25, for any adjustments or changes. Local units of government, as agents for the state, assess the state general tax. Property tax is recognized, net of uncollectible amounts, in the period for which the taxes are levied and the taxes are available.

Federal Revenues – Federal revenues, earned by incurring allowable obligations, are recognized at the same time the related obligation is recognized, with one exception. Trunk Highway Fund (special revenue fund) expenditures incurred by June 30, but not converted to Federal funding by the close of the federal fiscal year, are not recognized as federal revenues.

Proprietary, pension trust, and investment trust funds are accounted for using the full accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized as incurred. The accrual basis of accounting is also used for contributions, benefits, and refunds paid for defined benefit and defined contribution pension plans. Agency funds use the accrual basis of accounting but do not have a measurement focus because agency funds do not recognize revenues and expenses.

Proprietary funds distinguish operating from nonoperating items. Operating revenues and expenses result from providing services or producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise and internal service funds include the

cost of sales and services, administrative expense, and depreciation of capital assets. All other revenues and expenses are reported as nonoperating items.

Cash Equivalents and Investments

Cash Equivalents – Cash equivalents are short-term, highly liquid investments having original maturities (remaining time to maturity at acquisition) of three months or less. Cash equivalents also include management pools and money market funds that are used essentially as demand deposit accounts.

Investments – Investments are reported at fair value. The basis for determining the fair value of investments that is not based on market quotations includes analysis of future cash flows, audited financial statements, and independent appraisals. Investments in derivatives are generally made to manage the overall risk of the individual manager's portfolios to a level satisfactory to the investment management firm and in accordance with the firm's contract with the State Board of Investment. See Note 2 – Cash, Investments, and Derivative Instruments for additional information regarding cash, investments, and derivative instruments.

Inventories

Generally, inventories for governmental funds are recorded as expenditures when purchased and are not a resource available for appropriation. The exception primarily relates to the Trunk Highway Fund (special revenue fund) and inventories are valued using weighted-average cost. Inventories maintained by the various funds are determined by annual and periodic physical counts. Inventories of proprietary funds are valued using the first-in, first-out, average cost, or specific cost methods.

Securities Lending

Securities on loan for cash collateral and the liabilities resulting from the security lending transactions are reported on the Statement of Net Position or the Balance Sheet, as appropriate, for the particular fund type or level of reporting. Securities lending income and rebate and management fees are reported separately on the Statement of Revenues, Expenditures and Changes in Fund Balances; the Statement of Revenues, Expenses and Changes in Net Position; or the Statement of Changes in Net Position, as appropriate for the particular fund type.

Restricted Net Position

Mandatory asset segregations required by bond covenants and other external restrictions are presented in enterprise funds and discretely presented component units as restricted net position. After liabilities from restricted assets are paid, any remaining restricted assets in the enterprise funds will be used for debt service.

Income Tax Credits

The Minnesota Department of Revenue processes several types of tax credits through the individual income tax system. For financial reporting purposes, income tax credits that are limited by the amount of the individual's tax liability (before considering such credits) are reported as revenue reductions. In contrast, credits for Education, Working Family, and Child and Dependent Care may be received even if they exceed the individual's tax liability. These types of credits are reported as expenditures, rather than revenue reductions, because the income tax system is, essentially, being used as a filing and payment mechanism to make grant payments to individuals.

Grant Expenditures and Liabilities Recognition

Grants are defined as nonexchange transactions because the state gives (or receives) value to another party without receiving (or giving) equal value in return. Grants are normally paid on either a reimbursement basis or an entitlement basis.

Reimbursement type grants may be awarded for specific services provided to eligible recipients, or may be made for eligible types of reimbursements. Grants paid on the reimbursement basis are recognized as expenditures and liabilities in the year in which the grantee incurs the costs of providing specific services to eligible recipients or makes eligible types of expenditures.

Entitlement type grants may be based on services provided by the grantee. The intent of the grant is to help fund such services, but the grant amount is not based on the cost of providing the service(s). Expenditures and the related liabilities for these types of entitlement grants are recognized as the service is provided if the amount owed can be reasonably estimated soon after the end of the state's fiscal year. Other types of entitlement grants are not based on the services provided or action taken by the grantee. Expenditures and the related liabilities for these types of grants are recognized in the fiscal year in which the resources were appropriated.

Compensated Absences

State employees accrue vacation leave, sick leave, and compensatory leave at various rates within limits specified in the collective bargaining agreements. Leave balances are liquidated in cash only upon termination from state employment. The current and noncurrent compensated absences liabilities for governmental funds are reported only in the government-wide Statement of Net Position. All other fund types report the liability for compensated absences as a liability of the specific fund.

Capital Assets

Capital assets, which include land, buildings, equipment, infrastructure, intangible assets, and art and historical treasures, are reported in the government-wide financial statements and the fund financial statements for proprietary and fiduciary funds. Capital assets are generally defined by the state as assets with an initial, individual cost of more than \$300,000 for buildings, \$30,000 for equipment, \$300,000 for infrastructure, \$30,000 to \$2,000,000 for internally generated computer software depending on the fund type, and \$30,000 for art and historical treasures. All land and easement assets are capitalized, regardless of cost. Capital assets must also have an estimated useful life of at least three years.

Capital assets are recorded at cost or, for donated assets, at fair value at the date of acquisition. An inventory of land and buildings was completed in 1985. Historical cost records for older capital assets are incomplete or not available; therefore, estimated historical costs have been used in these situations. Permanent School Fund (permanent fund) land is reported at estimated historic cost. The land included in the Permanent School Fund was granted to the state by the federal government in connection with the state being admitted to the United States. Tax forfeited land is not included in land inventory because the state does not take permanent title. When the land is sold, proceeds are distributed to local jurisdictions.

Capital assets are depreciated using the straight-line method generally based on the following useful lives: 20-50 years for buildings, 20-50 years for large improvements, 3-10 years for small improvements, 3-12 years for equipment, 8-12 years for internally generated computer software, and 20-50 years for easements. Transportation infrastructure assets using the modified approach, land, construction and development in progress, permanent easements with indefinite useful lives, and works of art and historical treasures, such as the state capitol, are not depreciated.

GASB Statement No. 34 allows an alternative (modified) approach to the recording of infrastructure assets in which costs to maintain and preserve these assets are expensed in lieu of depreciation. The transportation infrastructure capital assets of pavement and bridges are reported using the modified approach. In electing to use this option for transportation infrastructure, the state uses an asset management system which establishes minimum standards and determines, at least every three years, whether the minimum standards are being met. Disclosures of the minimum standards and the current status of the state's pavement and bridges are included in Required Supplementary Information. See Note 6 – Capital Assets for further information on capital assets.

Current and Noncurrent Assets

At the government-wide level, assets are classified as either current or noncurrent. Governmental activity current assets are those, including cash, various receivables, and short-term investments, considered available for appropriation and expenditure. Current assets in business-type activities are those that are available or can readily be made available to meet the cost of operating or to pay current liabilities. All other assets are considered noncurrent. Assets are classified as current or noncurrent in proprietary funds, but assets are not classified at the fund level for governmental funds.

Noncurrent Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. Long-term liabilities are the noncurrent portions of liabilities resulting from debt issuances, compensated absences, closure and postclosure care for landfills, workers' compensation claims, supplementary and second injury benefit claims, pollution remediation obligations, capital leases, net pension and other postemployment benefit obligations, and arbitrage rebate requirements. In proprietary fund statements, these liabilities are reported as liabilities of each individual fund.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

See Note 12 – Long-Term Liabilities – Primary Government for further information.

Deferred Inflows of Resources

In the governmental funds, when an asset is recorded but the revenue is not available, the amount is reported as a deferred inflow of resources until the revenue becomes available. Amounts that are not permitted to be used until the next fiscal year remain as deferred inflows of resources in the government-wide statements. In addition, differences between the reacquisition price and the net carrying amounts on refunding general obligation bonds as well as the adjustments to the lease obligations on a capital lease restructuring due to the refunding of the debt by the lessor are reported as a deferred inflow of resources on the government-wide financial statements. These amounts are amortized as interest expense over the shorter of the remaining life of the old debt or the life of the new debt.

Deferred Compensation Plan

The state offers a deferred compensation plan created in accordance with Internal Revenue Service Code, Section 457. The State Deferred Compensation Fund (pension trust fund) represents the value of all assets of the plan. The plan is available to all public employees in the state and is administered by the Minnesota State Retirement System. Under this plan, compensation is deferred for income tax purposes in accordance with Section 457 and is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with state statute, effective July 1, 1997, contributions are held for the exclusive benefit of the participants and their beneficiaries. These amounts are held in trust, in custodial accounts, or in qualifying contracts, as required by federal law. The State Board of Investment determines the investment options available to plan participants and oversees the activities of the investment managers. The majority of the assets of the plan are invested in various mutual funds. The state is not liable for any investment losses under the plan.

Net Position/Fund Balances and Fund Balance Classification Policies and Procedures

The difference between fund assets and liabilities is "Net Position" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balances" on governmental fund statements.

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets as well as deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of these assets or related debt. Significant unspent related debt proceeds are included in Restricted for Capital Projects.

Restricted Net Position represent the portion of net position that are constrained either externally by parties such as creditors or grantors, or legally through constitutional provisions or enabling legislation. Restricted net position is determined at the fund level. For a fund with more than one revenue stream, restricted net position is determined by the materiality of any restricted revenues in the fund. When both restricted and unrestricted net position are available for use, the state policy is to use restricted resources first.

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the state is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported as restricted when constraints placed on the use of the resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or, imposed by law through constitutional provisions or enabling legislation. Amounts that can only be used for specific purposes pursuant to constraints imposed by the state legislature by passing a bill, which is signed by the Governor, are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the state legislature removes or changes the specified use by taking the same type of action it employed to commit those amounts. Amounts that are constrained by the state's intent to be used for specific purposes, but are neither restricted nor committed, are classified as assigned fund balances. Intent is expressed by agency heads to whom the Governor has delegated the authority to assign amounts to be used for specific purposes. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

The state's policy is that restricted amounts are spent first when expenditure is incurred for purposes for which both restricted or unrestricted (committed, assigned, or unassigned) amounts are available. Within unrestricted fund balance, the state's policy is that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Budgeting and Budgetary Control

The state operates on a two-year (biennial) budget cycle ending on June 30 of odd-numbered years. Appropriations in the biennial budget are usually for a single year; however, where specified, single year appropriations may be carried forward to the following year of the biennium. The governor's budget for the biennium is developed by Minnesota Management and Budget and presented to the legislature for approval. Specific appropriations are required for the majority of the expenditures from the General Fund. The accounts not requiring specific appropriations are considered perspective differences in the budgetary basis vs. GAAP reconciliation. Specific appropriations are also required for all special revenue funds except the Federal, Municipal State-Aid Street, County State-Aid Highway, Douglas J. Johnson Economic Protection Trust, Endowment, and Miscellaneous Special Revenue funds. Some appropriations are "open appropriations" for entitlement type and some interfund transfer programs. In these cases, the amount that is needed to fulfill the obligation for the fiscal year is made available. There is no limit on the amount that can be expended for the program. Estimates of the amount needed for such programs are included in the budget forecast.

Budgetary control is essentially maintained at the departmental level except for certain programs where control is at the program level. In most departments, upon notifying the governor and legislative leadership, department heads are permitted to revise budgets by transferring amounts between programs within their departments.

Unencumbered appropriation balances generally cancel to the fund at the end of the fiscal year. However, if specifically provided by law, or if statutory authority is invoked by the agency, the unencumbered balance may be carried forward between fiscal years. The accounting system maintains two separate ledgers. One is maintained primarily on a modified cash basis of accounting with certain accrual information and represents the starting point for the financial statements. The second ledger tracks information on a budgetary basis of accounting, which approximates a cash basis with the exception that, at year-end, encumbered amounts are included as expenditures of the year appropriated for budgetary reporting. The budget ledger controls expenditures by appropriation line item as established in the legally adopted appropriation bills. A separate report showing the detail of legal level of budgetary control and actual expenditures is available from Minnesota Management and Budget.

Interfund Activity and Balances

Generally, internal service fund activity has been eliminated from the government-wide statements. Internal service fund activity from external customers is reported under governmental activities in the government-wide statements. Interfund receivables and payables have been eliminated from the government-wide Statement of Net Position, except for residual amounts between governmental and business-type activities. See Note 5 – Interfund Transactions for additional information.

New Enterprise Funds, Change in Fund Structure

The State Auditor Fund (enterprise fund) was created in fiscal year 2014 to account for the audit services provided to local governments by the Office of the State Auditor's Audit Practice Division. These services were previously accounted for in the General Fund. This is reported as a change in fund structure of \$698,000.

The MNsure Fund (enterprise fund) was created in fiscal year 2014 to account for the operations of Minnesota Insurance Marketplace (MNsure), the state-run health insurance exchange under the federal Affordable Care Act.

Change in Reporting Entity related to Pension Trust Funds

Minnesota Statutes, Section 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2014, six firefighter groups joined the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. Investment balances of \$3.7 million were reported as a change in reporting entity in the Volunteer Firefighter Retirement Fund.

Change in Fund Structure related to Investment and Pension Trust Funds

Minnesota Statutes, Section 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2014, seven firefighter groups moved from the volunteer fire accounts, part of the Supplemental Retirement Fund (investment trust fund), into the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. The transfer was reported as a change in fund structure of \$3.3 million in the Supplemental Retirement Fund and the Volunteer Firefighter Retirement Fund.

Note 2 – Cash, Investments, and Derivative Instruments

Primary Government

Cash and Cash Equivalents

The majority of the primary government's cash is held in the state treasury and commingled in state bank accounts, while the majority of component unit cash is held in separate bank accounts. Cash in individual funds may be invested separately where permitted by statute; however, cash in most funds is invested as part of an investment pool. A fund's investment with the primary government's cash pools is reported as a cash equivalent. Where provided by statute, investment earnings of the primary government's pools are allocated to the individual funds. Earnings for all other participants are credited to the General Fund.

Deposits

Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statute further requires that the insurance and collateral shall be in an amount sufficient to ensure that the deposits do not exceed 90 percent of the sum of the insured amounts and the fair value of the collateral.

Investments

The State Board of Investment (SBI) manages the majority of the state's investments. All investments undertaken by SBI are governed by the standards codified in Minnesota Statutes, Chapters 11A and 356A. Minnesota Statutes, Section 11A.24, broadly restricts investments of the primary government to obligations and stocks of United States and Canadian governments, their agencies and registered corporations, other international securities, short-term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate, or resource equity investments, and restricted participation in registered mutual funds.

Funds not invested by SBI are primarily Minnesota State Colleges and Universities' funds. Investments for these funds must also conform to the above statutes and may be further restricted by bond indentures.

Generally, when applicable, the statutes limit investments to those rated by a nationally recognized rating agency within the top four quality ratings categories. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds used by participating public retirement and nonretirement funds. Retirement and nonretirement funds may not be commingled. Each investment fund has its own characteristics, including investment objective and risk characteristics. Within statutory requirements and based on detailed analyses of each fund, SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

Investment Derivative Instruments

Minnesota Statutes, Section 11A.24, provides that any agreement for put and call options and futures contracts may only be entered into with a fully offsetting amount of cash or securities. This provision applies to foreign currency forward contracts used to offset the currency risk of a security. All other derivatives are exchange traded. The purpose of the SBI derivative activity is to equitize cash in the portfolio, to adjust the duration of the portfolio, or to offset current futures positions.

The cash inflows, cash outflows, and changes in fair value of investment derivatives are reported as investment income. The June 30, 2014, fair value of investment derivatives is reported as investments.

Synthetic Guaranteed Investment Contract (SGIC): SBI maintains a fully benefit-responsive SGIC for the Supplemental Investment Pool - Fixed Interest Account of the pension trust and investment trust funds' portfolio. The investment objective of the Fixed Interest Account is to protect investors in defined contribution and deferred compensation plans from loss of their original investment and to provide a competitive interest rate. On June 30, 2014, the SGIC had a portfolio of well diversified high quality investment grade fixed income securities with a fair value of \$1,348,012,000 that is \$31,135,000 in excess of the value protected by the wrap contract. The Fixed Income Account also includes a liquid investment pool with a fair value of \$232,380,000.

The following table summarizes, by derivative type, the investment derivative activity and June 30 positions for fiscal year 2014:

Primary Government Derivative Activity for the Year Ended June 30, 2014 By Derivative Type (In Thousands)			
	Change in Fair Value	Year End Notional Amount	Year End Fair Value
Governmental Activities:			
Futures	\$ 19,731	\$ 141,567	\$ -
Fiduciary Activities:			
Futures	\$ 67,346	\$ 327,206	\$ -
Futures Options Bought	(2,366)	5,104	239
Futures Options Written	3,565	(2,520)	(287)
FX Forwards	(5,594)	776,707	(1,046)
Warrants/Stock Rights	705	1,056	653
	<u>\$ 63,656</u>	<u>\$ 1,107,553</u>	<u>\$ (441)</u>

Credit Risk: Minnesota is exposed to credit risk through six counter parties in foreign currency forward (FX Forward) contracts used to offset the currency risk of a security. The state's FX Forward counter parties combined exposes the state to a maximum loss of \$2,959,000 should these counter parties fail to perform. These counter parties have S&P credit ratings of A or better.

Foreign Currency Risk: Currency futures and foreign stock index futures are exposed to foreign currency risk. Their currency risks are included in the investment Foreign Currency Risk schedule of this note.

Component Unit Derivative Activity: Derivative activity of the state's component units is disclosed in the last section of this note.

Interest Rate Risk – Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The state does not have a policy on interest rate risk. The contracts between SBI and investment managers contain the guidelines and limitations regarding interest rate risk. Debt securities are constrained around the quality rating, sector mix, and duration of the Barclays Capital U.S. Aggregate Bond index. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

Credit Risk of Debt Security Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit investments in debt securities to the top four quality ratings categories by a nationally recognized rating agency. The state does not have a credit risk policy that is more stringent than the statutory requirements. The contracts between SBI and investment managers include guidelines or limitations regarding credit risk. The exposure to credit risk is based on the lower of Standard and Poor's or Moody's Quality Ratings. For clarity of reporting, Moody's ratings are displayed in this exhibit using the comparable Standard and Poor's rating.

Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Credit Risk Exposure Year Ended June 30, 2014 (In Thousands)	
<u>Quality Rating</u>	<u>Fair Value</u>
AAA	\$ 257,450
AA	213,633
A	1,978,646
BBB	651,843
BB	87,767
B	8,815
CCC	1,100
CC	3,687
Unrated	4,501,655
Agencies	1,025,016
U.S. Governments	<u>1,081,456</u>
Total Investments	<u>\$ 9,811,068</u>

Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Interest Rate Risk Year Ended June 30, 2014 (In Thousands)		
<u>Security Type</u>	Fair Value	Weighted Average Maturity in Years
U.S. Treasury	\$ 1,025,282	2.04
U.S. Agencies	763,822	1.53
Mortgage-backed Securities	138,899	7.95
State or Local Government Bonds	140,274	3.68
Corporate Bonds	2,474,296	2.35
Yankee Bonds	390,612	2.21
Short Term Notes	<u>4,877,883</u>	0.21
Total Debt Securities	\$ 9,811,068	
Equity Investments:		
Corporate Stock	\$ 1,159,747	
Other Investments:		
Escheat Property	\$ 13,031	
Money Market Accounts	<u>5,678</u>	
Total Other Investments	\$ 18,709	
Total Investments	<u>\$ 10,989,524⁽¹⁾</u>	

⁽¹⁾Total investments are less than the amount shown on the face of the financial statements as amounts do not include cash on hand.

**Primary Government
Pension Trust and Investment Trust Funds
Investments and Cash Equivalent Investments
Credit Risk Exposure
Year Ended June 30, 2014
(In Thousands)**

<u>Quality Rating</u>	<u>Fair Value</u>
AAA	\$ 755,443
AA	235,642
A	1,045,562
BBB	2,389,955
BB	918,139
B	197,959
CCC	89,848
CC	51,915
C	1,704
D	24,281
Unrated	3,929,027
Agencies	4,325,009
U.S. Governments	3,393,093
Total Investments	<u>\$ 17,357,577</u>

**Primary Government
Pension Trust and Investment Trust Funds
Investments and Cash Equivalent Investments
Interest Rate Risk
Year Ended June 30, 2014
(In Thousands)**

<u>Security Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity in Years</u>
U.S. Treasury	\$ 3,393,093	8.41
U.S. Agencies	796,270	5.82
Mortgage-backed Securities	4,938,590	4.81
State or Local Government Bonds	182,631	15.07
Corporate Bonds	3,320,312	9.27
Yankee Bonds	985,287	9.12
Foreign Country Bonds	158,623	4.84
Asset-backed Securities	559,599	2.93
Short Term Notes	<u>3,023,172</u>	0.37
Total Debt Securities	<u>\$ 17,357,577</u>	
<u>Other Investments</u>		
Guaranteed Investment Account		
Synthetic Guaranteed Investment Contract (GIC)	\$ 1,316,877	
Short Term Investment Pool	<u>232,380</u>	
Total Guaranteed Investment Account	<u>\$ 1,549,257</u>	
Futures Options	(48)	
Mutual Funds	<u>6,134,716</u>	
Total Other Investments	<u>\$ 7,683,925</u>	
Equity Investments:		
Corporate Stock	\$ 37,144,988	
Alternative Equities	7,427,718	
Stock Rights/Warrants	<u>653</u>	
Total Equity Investments	<u>\$ 44,573,359</u>	
Total Investments	<u>\$ 69,614,861⁽¹⁾</u>	

⁽¹⁾Total Investments do not include \$13,840 of cash that is included in the cash and cash equivalent investments line on the pension and investments trust funds statements.

Concentration of Credit Risk – Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The state does not have a formal policy regarding concentration of credit risk for rated corporate debt securities that are among the top four quality categories. For other types of investments, Minnesota Statutes, Section 11A.24, established the following parameters:

Unrated Corporate Obligations

- Aggregate value may not exceed five percent of the market or book value, whichever is less, of the fund being invested.
- SBI's participation is limited to 50 percent of a single offering.
- SBI's participation is limited to 25 percent of the issuer's unrated obligations.

Corporate Stock

- Aggregate value of corporate stock may not exceed 85 percent of the market or book value, whichever is less, of a fund.
- Generally, investment in corporate stock may not exceed five percent of the total outstanding shares of any one corporation.

The state did not have concentration of credit risk over five percent as of June 30, 2014.

Foreign Currency Risk – Investments

Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair value of an investment or a deposit. SBI has established guidelines to be used by investment managers for international investing. Under these guidelines, countries are categorized based on a country's legal structures and standings regarding worker and human rights issues. Managers may invest in countries with legal structures that generally respect the rights of workers and human rights without additional notification of SBI. Investment managers who wish to invest in other countries must either notify SBI in writing or appear before SBI, depending on the country involved. Managers with authority to invest in foreign securities are given authority to hedge foreign currency through forward contracts to avoid currency losses.

The primary government, excluding pension trust and investment trust funds, had no exposure to foreign currency risk as of June 30, 2014.

**Pension Trust and Investment Trust Funds
Foreign Currency Risk
International Investment Securities at Fair Value
As of June 30, 2014
(In Thousands)**

Currency	Cash	Debt	Equity
Australian Dollar	\$ 8,331	\$ -	\$ 466,971
Brazilian Real	115	-	120,294
Canadian Dollar	11,004	608	673,778
Danish Krone	341	-	133,698
Euro Currency	31,072	150,898	2,296,899
Hong Kong Dollar	4,755	-	578,614
Indian Rupee	517	-	187,412
Japanese Yen	28,825	-	1,431,017
New Taiwan Dollar	5	-	149,936
New Zealand Dollar	33	6,709	11,807
Pound Sterling	23,386	24,871	1,510,702
Singapore Dollar	1,470	-	84,079
South African Rand	274	-	84,149
South Korean Won	-	-	252,521
Swedish Krona	4,290	-	197,526
Swiss Franc	268	-	595,646
Other	445	-	419,810
Total	<u>\$ 115,131</u>	<u>\$ 183,086</u>	<u>\$ 9,194,859</u>

Custodial Risk – Investments

Custodial risk for investments is the risk that, in the event of a failure of the counterparty, the state will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investments are held in the state's name and collateral for repurchase agreements is held in the state's name by third party agents. The primary government does not have a formal policy for custodial credit risk.

Securities Lending

Minnesota Statutes do not prohibit the state from participating in securities lending transactions. The state has, by a Securities Lending Authorization Agreement, authorized State Street Bank and Trust Company (State Street) to act as agent in lending state securities to approved borrowers. State Street, as agent, enters into Securities Loan Agreements with borrowers.

During the fiscal year, State Street lent, on behalf of the state, certain securities held by State Street as custodian and received cash or other collateral including securities issued or guaranteed by the United States government. State Street does not have the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to deliver collateral for each loan in amounts equal to at least 100 percent of the fair value of the loaned securities.

Pursuant to the Securities Lending Authorization Agreement, State Street had an obligation to indemnify the state in the event of default by a borrower. No borrower failed to return loaned securities or pay distributions thereon during the fiscal year that resulted in a declaration or notice of default.

During the fiscal year, the state and the borrowers maintained the right to terminate securities lending transactions upon notice. The cash collateral received on each loan, together with the cash collateral of other qualified tax-exempt plan lenders, was invested in a collective investment pool. As of June 30, 2014, such investment pool had an average duration of 12.64 days and an average weighted maturity of 44.22 days for USD collateral.

Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. On June 30, 2014, the state had no credit risk exposure to borrowers because the amounts the state owed the borrowers exceeded the amounts the borrowers owed the state.

The fair value of collateral held and the fair value of securities on loan for the state as of June 30, 2014, were \$11,846,402,000 and \$11,337,038,000, respectively. Some component units that are allocated a portion of the collateral have a December 31 year end.

Component Units

Housing Finance Agency

As of June 30, 2014, Housing Finance Agency (HFA) had \$396,563,000 of cash and cash equivalents and \$1,178,681,000 of investments. As of June 30, 2014, \$386,512,000 of deposits and \$1,120,357,000 of investment securities were subject to custodial credit risk. HFA investments have weighted average maturities ranging from under one month (certificates of deposit) to 3.1 – 29.2 years.

HFA cash equivalents included \$10,051,000 of investment agreements, which are generally uncollateralized interest-bearing contracts. As of June 30, 2014, all the investment agreement providers had a Standard & Poor's long-term credit rating of 'AA-' and a Moody's long-term credit rating of 'A1.' The individual investment agreements were unrated. Substantially all of the agreements contain termination clauses so that HFA may withdraw funds early if credit ratings deteriorate below specified levels and remedial action is not taken.

HFA investments had an estimated fair market value of \$1,178,681,000 as of June 30, 2014. Included in these investments were \$10,983,000 in U.S. Treasuries (not rated), and \$1,094,989,000 in U.S. Agencies having a Standard & Poor's rating of 'AA+' and Moody's Investors Services rating of 'Aaa.' An additional \$35,465,000 in municipal debt investments had a Standard & Poor's rating of 'AA' and Moody's Investors Services rating of 'Aa2.'

HFA had investments in single issuers as of June 30, 2014, excluding investments issued or explicitly guaranteed by the U.S. Government that exceeded five percent or more of total investments. These investments of \$156,635,000 were issued by Federal National Mortgage Association.

HFA has entered into interest rate swap agreements to hedge its issuance of variable rate mortgage revenue bonds for the objective of reducing HFA's cost of capital compared to using long-term fixed rate bonds. These interest rate swap agreements have been determined to be effective hedges by HFA's consultant and are reported at fair value as of June 30, 2014, as Interest Rate Swap Agreements deferred inflows of resources. The change in fair value for fiscal year 2014 is reported in "Deferred Loss on Interest Swap Agreements" deferred outflows of resources.

As of June 30, 2014, HFA had eight and six interest rate swap agreements with counterparties the Bank of New York Mellon and Royal Bank of Canada for total notional amounts of \$168,765,000 and \$148,990,000 having fair values of (\$7,910,000) and (\$13,622,000), respectively. For these counterparties, respectively, the increase in fair values for fiscal year ended June 30, 2014, were \$3,234,000 and \$2,663,000.

The fair value of the swap represents HFA's potential exposure to credit risk. The counterparties, the Bank of New York Mellon and Royal Bank of Canada, have been rated by Moody's as 'A1,' and 'Aa3,' respectively, and by Standard & Poor's as 'A,' and 'AA-', respectively.

All swaps are pay-fixed/receive-variable with initial notional amounts that matched the original principal amounts and have terms which reduce the notional amounts to approximately follow the anticipated reductions in outstanding principal. HFA has also purchased the right, generally based upon a 300 percent PSA prepayment rate (the standard prepayment model of the Security Industries and Financial Market Association) on the underlying mortgage loans, to further reduce the notional balances of the swaps as necessary to match outstanding principal amounts of the associated bonds. HFA also has the right to terminate outstanding swaps in whole or in part at any time if it is not in default. The swap contracts may also be terminated by the counterparties but are generally limited to HFA payment default or other HFA defaults that remain uncured for 30 days.

The variable rate HFA pays on its bonds resets weekly, but the variable rate received on its swaps is based upon a specified percentage of the one month taxable LIBOR rate or the SIFMA index rate. This exposes HFA to basis risk (the risk that the rates do not equal), and this risk will vary over time due to inter-market conditions.

HFA assumes the risk that changes in the tax code may vary from the historical long-term relationship between taxable and tax-exempt short-term interest rates for economic reasons.

Metropolitan Council

As of December 31, 2013, Metropolitan Council (MC) had \$200,568,000 in cash and cash equivalents and \$759,019,000 in investments. Of this amount, \$704,428,000 was subject to rating. Using the Moody's Investors Services rating scale, \$369,292,000 of these investments were rated 'Aaa,' \$153,652,000 were rated 'Aa3,' while \$181,484,000 were not rated. U.S. Treasury State and Local Government Securities (SLGS) of \$255,094,000 and net outstanding checks of \$65,000 comprise the remaining cash and investment amount.

MC has investment policies to address its various types of investment risks. Several MC investment holdings are subject to custodial credit risk. Of the \$168,789,000 U.S. agency investments, MC has a custodial credit risk exposure of \$2,001,000 because the related securities are held by a custodial agent in the broker's name.

MC has adopted a simulation model of reporting investment sensitivity to fluctuation in interest rates. Assumptions are made of interest rate changes of 50, 100, 150, and 200 basis points with interest rate changes occurring on December 31, 2013. The investment portfolio has an average yield of 1.95 percent, modified duration of 4.0 years, effective duration of 3.7 years, and convexity of -0.08.

The following table presents the estimated fair value of MC investments subject to interest rate risk using the simulation model.

Major Component Unit Metropolitan Council Fair Value of Investments As of December 31, 2013 (In Thousands)	
	Estimated Fair Value
Fair Value of Portfolio Before Basis	
Point Increase	\$ 961,480
Fair Value of Portfolio After Basis	
Point Increase of:	
50 Points	\$ 947,886
100 Points	\$ 940,009
150 Points	\$ 932,137
200 Points	\$ 924,881

MC has used commodity futures as an energy forward pricing mechanism (EFPM) permitted by Minnesota Statutes, Section 473.1293. Statutorily, MC may not hedge more than 100 percent of the projected consumption of any of its commodities and only up to 23 months into the future. Since 2004, MC has hedged most of its annual diesel fuel consumption but discontinued its fuel hedging for one fund and natural gas hedging for all funds in 2013. The hedging transactions are separate from fuel purchase transactions. For 2013, MC performed a statistical analysis and determined that the liquidated hedges were essentially effective.

As of December 31, 2013, MC had 265 New York Mercantile Exchange (NYMEX) heating oil futures contracts (11.1 million gallons) acquired from July 23, 2012, through December 10, 2013, to terminate on dates from January 31, 2014, through November 30, 2015. As of December 31, 2013, the heating oil futures contracts had a fair value of \$33,069,000.

MC is using NYMEX heating oil futures to hedge diesel fuel consumption. MC will be exposed to basis risk if the prices significantly deviate from each other. Historically, there has been a strong correlation between the two products.

University of Minnesota

As of June 30, 2014, University of Minnesota (U of M), including its discretely presented component units, had \$405,026,000 of cash and cash equivalents and \$4,525,987,000 of investments. U of M's discretely presented component units do not classify investments according to risk because these entities prepare their financial statements under standards set by the Financial Accounting Standards Board. Excluding discretely presented component units, U of M reported cash and cash equivalents of \$309,937,000 and investments of \$2,092,394,000.

Beginning December 31, 2010, and ending December 31, 2012, all non-interest-bearing accounts were fully insured, regardless of balance, at qualified FDIC-insured institutions. As of June 30, 2014, U of M's bank balance of \$244,132,000 was uninsured and uncollateralized.

U of M maintains centralized management for substantially all of its cash and investments. The Board of Regents establishes U of M's investment policies and objectives. U of M uses internal investment pools designed to meet respective investment objectives within established risk parameters for each pool.

U of M has established policies to address the various types of investment risks. U of M uses Standard & Poor's ratings and duration as a measure of a debt investment's exposure to fair value changes arising from changing interest rates. As of June 30, 2014, \$1,320,501,000 of investment in securities was subject to quality rating and interest rate risk. This amount was rated as follows:

- \$1,173,545,000 was rated AA or better
- \$127,696,000 was rated BBB to A
- \$19,260,000 was not rated

The securities subject to interest rate risk were comprised of the following:

- \$707,467,000 in government agencies with weighted average maturities of 2.9 to 3.2 years
- \$97,179,000 in mortgage-backed securities with a weighted average maturity of 19.8 years
- \$246,211,000 in cash and cash equivalents with a weighted average maturity of 0.0 years
- \$250,384,000 in mutual funds with a weighted average maturity of 4.3 years

As of June 30, 2014, U of M had \$219,517,000 of equity investments subject to foreign currency risk. The two largest components of this amount are \$70,441,000 in Euro Currency and \$39,855,000 in British Pound Sterling.

As of June 30, 2014, the U of M has one pay-fixed, receive-variable swap that is considered ineffective. At June 30, 2014, the total fair value was (\$9,498,000), with changes in fair value reported as investment income.

U of M is exposed to interest rate risk, termination risk (upon default of the other party), and basis risk.

Nonmajor Component Units

Nonmajor Component Units Cash, Cash Equivalents, and Investments As of December 31, 2013, or June 30, 2014, as applicable (In Thousands)		
Component Unit	Cash and Cash Equivalents	Investments
Agricultural and Economic Development Board	\$ 1,338	\$ 19,642
National Sports Center Foundation	400	-
Office of Higher Education	375,229	-
Public Facilities Authority	375,421	39,137
Rural Finance Authority	15,619	-
Workers' Compensation Assigned Risk Plan	11,189	282,855
Minnesota Sports Facilities Authority	7,425	-
Total	<u>\$ 786,621</u>	<u>\$ 341,634</u>

Note 3 – Disaggregation of Receivables

Primary Government Components of Net Receivables Government-wide As of June 30, 2014 (In Thousands)				
Governmental Activities				
	General Fund ⁽²⁾	Federal Fund	Nonmajor Governmental Funds ⁽¹⁾	Total
Taxes:				
Corporate and Individual	\$ 982,747	\$ -	\$ -	\$ 982,747
Sales and Use	401,077	-	23,846	424,923
Property	407,142	-	-	407,142
Health Care Provider	280,772	-	98,729	379,501
Motor Vehicle/Fuel	-	-	66,801	66,801
Child Support	56,873	56,992	4	113,869
Workers' Compensation	-	-	97,473	97,473
Other	298,639	147,091	104,995	550,725
Net Receivables	<u>\$ 2,427,250</u>	<u>\$ 204,083</u>	<u>\$ 391,848</u>	<u>\$ 3,023,181</u>
Business-type Activities				
	State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds	Total
Insurance Premiums	\$ -	\$ 381,159	\$ -	\$ 381,159
Tuition and Fees	57,887	-	-	57,887
Other	-	-	37,320	37,320
Net Receivables	<u>\$ 57,887</u>	<u>\$ 381,159</u>	<u>\$ 37,320</u>	<u>\$ 476,366</u>
Total Government-wide Net Receivables				<u>\$ 3,499,547</u>
⁽¹⁾ Includes \$4,324 Internal Service Funds.				
⁽²⁾ Includes \$454 Interfund Receivables from Fiduciary Funds reclassified to Accounts Receivable on the Government-wide Statement of Net Position.				

Accounts receivable are reported net of allowances for uncollectible amounts. Significant uncollectible amounts are:

- Corporate and Individual Taxes \$130,271,000
- Sales and Use Taxes \$34,886,000
- Child Support \$245,158,000

Receivable balances not expected to be collected within one year are:

- Corporate and Individual Taxes \$187,209,000
- Sales and Use Taxes \$76,755,000
- Child Support \$111,837,000
- Health Care Provider \$126,147,000
- Other Receivables \$110,408,000

Note 4 – Loans and Notes Receivable

Primary Government Loans and Notes Receivable, Net of Allowance As of June 30, 2014 (In Thousands)					
	General Fund	Federal Fund	Nonmajor Special Revenue Funds	Capital Projects Funds	State Colleges and Universities Fund
Student Loan Program	\$ -	\$ -	\$ -	\$ -	\$ 32,188
Economic Development	35,102	3,494	47,550	-	-
School Districts	46,714	-	-	-	-
Agricultural, Environmental and Energy Resources	-	-	60,699	-	-
Transportation	-	-	15,419	137	-
Other	3,316	-	1,464	-	-
Total	\$ 85,132	\$ 3,494	\$ 125,132	\$ 137	\$ 32,188

Component Units Loans and Notes Receivable As of December 31, 2013, or June 30, 2014, as applicable (In Thousands)	
Housing Finance Authority	\$ 1,489,486
Metropolitan Council	48,816
University of Minnesota	82,485
Agricultural and Economic Development Board	841
Office of Higher Education	615,770
Public Facilities Authority	1,799,484
Rural Finance Authority	<u>51,876</u>
Total	\$ 4,088,758

Note 5 – Interfund Transactions

Primary Government

During normal operations, the state processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services, debt service, and compliance with legal mandates. During fiscal year 2014, the Minnesota State Legislature authorized a General Fund appropriation of \$198,748,000 to the General Projects Fund (capital projects fund) for capital improvement projects.

In the fund financial statements, these transactions are generally recorded as transfers in/out and interfund receivables/payables. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures, and do not represent reimbursement of expenditures.

Primary Government Interfund Receivables and Payables As of June 30, 2014 (In Thousands)	
Due to the General Fund From:	
Federal Fund	\$ 17,646
Nonmajor Governmental Funds	13,705
Nonmajor Enterprise Funds	16,182
Internal Service Funds	2,000
Fiduciary Funds	454
Total Due to General Fund From Other Funds	<u>\$ 49,987</u>
Due to the Federal Fund From:	
General Fund	\$ 4,454
Nonmajor Governmental Funds	5,945
Unemployment Insurance Fund	273
Total Due to Federal Fund From Other Funds	<u>\$ 10,672</u>
Due to the State Colleges and Universities Fund From:	
Nonmajor Governmental Funds	\$ 27,588
Total Due to State Colleges and Universities Fund From Other Funds	<u>\$ 27,588</u>
Due to the Nonmajor Enterprise Funds From:	
General Fund	\$ 401
Nonmajor Enterprise Funds	1,998
Total Due to Nonmajor Enterprise Funds From Other Funds	<u>\$ 2,399</u>
Due to the Internal Services Funds From:	
General Fund	\$ 59
Total Due to Internal Service Funds From Other Funds	<u>\$ 59</u>
Due to Fiduciary Funds From:	
Fiduciary Funds	\$ 7,179
Total Due to Fiduciary Funds From Other Funds	<u>\$ 7,179</u>
Due to the Nonmajor Governmental Funds From:	
General Fund	\$ 174,666
State Colleges and Universities Fund	12,308
Unemployment Insurance Fund	19,501
Nonmajor Governmental Funds	94,579
Nonmajor Enterprise Funds	1,991
Total Due to Nonmajor Governmental Funds From Other Funds	<u>\$ 303,045</u>

Primary Government Interfund Transfers Year Ended June 30, 2014 (In Thousands)	
Transfers to the General Fund From:	
Federal Fund	\$ 56,824
Nonmajor Governmental Funds	179,168
Nonmajor Enterprise Funds	103,983
Internal Service Funds	26,804
Total Transfers to General Fund From Other Funds	<u>\$ 366,779</u>
Transfers to the Federal Fund From:	
Unemployment Insurance Fund	\$ 278
Nonmajor Governmental Funds	1,948
Total Transfers to Federal Fund From Other Funds	<u>\$ 2,226</u>
Transfers and Capital Contributions to the State Colleges and Universities Fund From:	
General Fund	\$ 588,009
Nonmajor Governmental Funds	57,962
Total Transfers and Capital Contributions to State Colleges and Universities Fund From Other Funds	<u>\$ 645,971</u>
Transfers to Fiduciary Funds From:	
General Fund	\$ 53,837
Fiduciary Funds	20,832
Total Transfers to Fiduciary Funds From Other Funds	<u>\$ 74,669</u>
Transfers to the Nonmajor Governmental Funds From:	
General Fund	\$ 1,008,062
Federal Fund	1,704
Unemployment Insurance Fund	7,967
Nonmajor Governmental Funds	184,988
Nonmajor Enterprise Funds	25,023
Internal Service Funds	1,304
Total Transfers to Nonmajor Governmental Funds From Other Funds	<u>\$ 1,229,048</u>
Transfers to the Nonmajor Enterprise Funds From:	
General Fund	\$ 7,414
Nonmajor Governmental Funds	4,000
Total Transfers to Nonmajor Enterprise Funds From Other Funds	<u>\$ 11,414</u>
Transfers to Internal Service Funds From:	
General Fund	\$ 233
Total Transfers to Internal Service Funds From Other Funds	<u>\$ 233</u>

Component Units

Primary Government and Component Units Receivables and Payables As of June 30, 2014 (In Thousands)		
	Due From Primary Government	Due To Primary Government
Component Units		
Major Component Units:		
Metropolitan Council	\$ 92,968	\$ -
University of Minnesota	5,801	21,511
Total Major Component Units	<u>\$ 98,769</u>	<u>\$ 21,511</u>
Nonmajor Component Units		
	\$ 19,036	\$ 79,653
Total Component Units	<u>\$ 117,805</u>	<u>\$ 101,164</u>
	Due From Component Units	Due To Component Units
Primary Government		
Major Governmental Funds:		
General Fund	\$ -	\$ 22,417
Federal Fund	-	1,647
Total Major Governmental Funds	<u>\$ -</u>	<u>\$ 24,064</u>
Nonmajor Governmental Funds	\$ 79,004	\$ 3,921
Nonmajor Enterprise Funds	-	12
Total Primary Government	<u>\$ 79,004</u>	<u>\$ 27,997</u> ⁽¹⁾
⁽¹⁾ Due to Component Units on the Government-wide Statement of Net Position totals \$40,788 and includes \$12,791 of loans payable to the Public Facilities Authority (component unit) that are not fund level liabilities.		

The Due To Primary Government balance exceeds the Due From Component Units balance by \$22,160,000 because Metropolitan Council, Workers' Compensation Assigned Risk Plan, National Sports Center Foundation, and Minnesota Sports Facilities Authority use a different fiscal year end than the primary government. The \$89,808,000 difference between the Due From Primary Government balance and the Due To Component Units balance is also due to these different fiscal year ends as well as the \$12,791,000 loans payable disclosed above.

Note 6 – Capital Assets

Primary Government

Primary Government Capital Asset Activity Government-wide Governmental Activities Year Ended June 30, 2014 (In Thousands)				
	Beginning	Additions	Deductions	Ending
Governmental Activities				
Capital Assets not Depreciated:				
Land	\$ 2,168,036	\$ 63,978	\$ (9,942)	\$ 2,222,072
Buildings, Structures, Improvements	38,870	1,181	-	40,051
Construction in Progress	255,595	186,440	(94,522)	347,513
Development in Progress	69,146	36,897	(8,032)	98,011
Infrastructure	8,480,170	534,259	(28,524)	8,985,905
Easements	334,733	15,838	(5,483)	345,088
Art and Historical Treasures	4,599	2,157	-	6,756
Total Capital Assets not Depreciated	\$ 11,351,149	\$ 840,750	\$ (146,503)	\$ 12,045,396
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 2,627,335	\$ 80,197	\$ (12,029)	\$ 2,695,503
Infrastructure	199,099	39,579	(9,153)	229,525
Internally Generated Computer	74,108	2,542	(3)	76,647
Easements	4,211	1,186	(34)	5,363
Equipment, Furniture, Fixtures ⁽¹⁾	641,212	62,662	(35,389)	668,485
Total Capital Assets Depreciated	\$ 3,545,965	\$ 186,166	\$ (56,608)	\$ 3,675,523
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (1,028,524)	\$ (69,354)	\$ 6,173	\$ (1,091,705)
Infrastructure	(53,492)	(9,209)	1,488	(61,213)
Easements	(780)	(336)	-	(1,116)
Internally Generated Computer	(17,265)	(12,449)	50	(29,664)
Equipment, Furniture, Fixtures	(417,518)	(45,085)	28,069	(434,534)
Total Accumulated Depreciation	\$ (1,517,579)	\$ (136,433)	\$ 35,780	\$ (1,618,232)
Total Capital Assets Depreciated, Net	\$ 2,028,386	\$ 49,733	\$ (20,828)	\$ 2,057,291
Governmental Act. Capital Assets, Net	\$ 13,379,535	\$ 890,483	\$ (167,331)	\$ 14,102,687

⁽¹⁾Change in fund structure resulted in Equipment, Furniture, and Fixtures transfers of \$177 to the State Auditor (Enterprise Fund).

Capital outlay expenditures in the governmental funds totaled \$911,129,000 for fiscal year 2014. Donations of general capital assets received during fiscal year 2014 were valued at \$10,000. Transfers of \$99,026,000 were primarily from construction in progress for completed projects. Transfers of accumulated depreciation totaling \$1,476,000 occurred between Infrastructure and Buildings, Structures, and Improvements. Additions in internal service funds were \$16,751,000.

General capital assets purchased with resources provided by outstanding capital lease agreements in governmental activities as of June 30, 2014, consisted of equipment with a cost of \$3,706,000 and buildings with a cost of \$180,050,000.

Primary Government Capital Asset Activity Government-wide Business-type Activities and Fiduciary Funds Year Ended June 30, 2014 (In Thousands)				
	Beginning	Additions	Deductions	Ending
Business-type Activities				
Capital Assets not Depreciated:				
Land	\$ 89,618	\$ 1,230	\$ -	\$ 90,848
Construction in Progress	181,115	145,179	(152,607)	173,687
Total Capital Assets not Depreciated	\$ 270,733	\$ 146,409	\$ (152,607)	\$ 264,535
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 3,044,383	\$ 155,540	\$ (9,576)	\$ 3,190,347
Library Collections	45,038	5,864	(7,022)	43,880
Internally Generated Computer	14,819	1,558	(3,449)	12,928
Equipment, Furniture, Fixtures ⁽¹⁾	348,246	25,680	(20,586)	353,340
Total Capital Assets Depreciated	\$ 3,452,486	\$ 188,642	\$ (40,633)	\$ 3,600,495
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (1,334,170)	\$ (95,741)	\$ 4,010	\$ (1,425,901)
Library Collections	(26,620)	(6,269)	7,022	(25,867)
Internally Generated Computer	(8,351)	(2,014)	3,449	(6,916)
Equipment, Furniture, Fixtures	(232,510)	(24,421)	18,835	(238,096)
Total Accumulated Depreciation	\$ (1,601,651)	\$ (128,445)	\$ 33,316	\$ (1,696,780)
Total Capital Assets Depreciated, Net	\$ 1,850,835	\$ 60,197	\$ (7,317)	\$ 1,903,715
Business-type Act. Capital Assets, Net	\$ 2,121,568	\$ 206,606	\$ (159,924)	\$ 2,168,250
Fiduciary Funds				
Capital Assets not Depreciated:				
Land	\$ 429	\$ -	\$ -	\$ 429
Total Capital Assets not Depreciated	\$ 429	\$ -	\$ -	\$ 429
Capital Assets Depreciated:				
Buildings	\$ 29,765	\$ -	\$ (2)	\$ 29,763
Equipment, Furniture, Fixtures	13,809	10,590	(255)	24,144
Total Capital Assets Depreciated	\$ 43,574	\$ 10,590	\$ (257)	\$ 53,907
Accumulated Depreciation for:				
Buildings	\$ (8,964)	\$ (759)	\$ 1	\$ (9,722)
Equipment, Furniture, Fixtures	(3,699)	(809)	106	(4,402)
Total Accumulated Depreciation	\$ (12,663)	\$ (1,568)	\$ 107	\$ (14,124)
Total Capital Assets Depreciated, Net	\$ 30,911	\$ 9,022	\$ (150)	\$ 39,783
Fiduciary Funds, Capital Assets, Net	\$ 31,340	\$ 9,022	\$ (150)	\$ 40,212

⁽¹⁾Change in fund structure resulted in Equipment, Furniture, and Fixtures transfers of \$177 to the State Auditor (Enterprise Fund).

**Primary Government
Depreciation Expense
Government-wide
Year Ended June 30, 2014
(In Thousands)**

Governmental Activities:	
Agricultural, Environmental & Energy Resources	\$ 8,823
Economic and Workforce Development	1,385
General Education	5,821
General Government	25,418
Health and Human Services	22,438
Public Safety and Corrections	26,440
Transportation	32,761
Internal Service Funds	11,871
Total Governmental Activities	<u>\$ 134,957</u>
Business-type Activities:	
State Colleges and Universities	\$ 113,497
Lottery	686
Other	14,262
Total Business-type Activities	<u>\$ 128,445</u>

**Primary Government
Significant Project Authorizations and Commitments
As of June 30, 2014
(In Thousands)**

	Administration	Transportation
Authorization	\$ 402,113	\$ 1,095,387
Less: Expended through June 30, 2014	(96,573)	(635,679)
Less: Unexpended Commitment	<u>(154,245)</u>	<u>(302,635)</u>
Remaining Available Authorization	<u>\$ 151,295</u>	<u>\$ 157,073</u>

Land in the Permanent School Fund was donated by the federal government and valued at the estimated fair value at the time of donation. Total acres on June 30, 2014, were 2,520,570.

Component Units

**Component Units
Capital Assets
As of December 31, 2013, or June 30, 2014, as applicable
(In Thousands)**

	Major Component Units				Totals
	Housing Finance Agency	Metropolitan Council	University of Minnesota	Nonmajor Component Units	
Land and Improvements	\$ -	\$ 226,711	\$ 94,015	\$ 9,875	\$ 330,601
Construction in Progress	-	1,012,363	120,380	43,556	1,176,299
Museums and Collections	-	-	60,932	-	60,932
Permanent Easement	-	-	3	75	78
Buildings and Improvements	-	3,322,148	3,788,576	119,656	7,230,380
Equipment	2,399	1,094,316	893,022	14,917	2,004,654
Capitalized Software	8,246	-	134,532	-	142,778
Other Intangible Assets	-	-	5,724	-	5,724
Infrastructure	-	-	468,278	-	468,278
Total	<u>\$ 10,645</u>	<u>\$ 5,655,538</u>	<u>\$ 5,565,462</u>	<u>\$ 188,079</u>	<u>\$11,419,724</u>
Less: Accumulated Depreciation	<u>\$ 7,260</u>	<u>\$ 1,825,146</u>	<u>\$ 2,664,968</u>	<u>\$ 127,562</u>	<u>\$ 4,624,936</u>
Net Total ⁽¹⁾	<u>\$ 3,385</u>	<u>\$ 3,830,392</u>	<u>\$ 2,900,494</u>	<u>\$ 60,517</u>	<u>\$ 6,794,788</u>

⁽¹⁾ In addition to this amount, the component units of the University of Minnesota had combined capital assets with a net value of \$72,649 as of June 30, 2014.

Note 7 – Disaggregation of Payables

Primary Government Components of Accounts Payable Government-wide As of June 30, 2014 (In Thousands)				
<u>Governmental Activities</u>				
	<u>General Fund</u>	<u>Federal Fund</u>	<u>Nonmajor Governmental Funds⁽¹⁾</u>	<u>Total</u>
School Aid Programs	\$ 857,491	\$ 144,508	\$ 2,188	\$ 1,004,187
Tax Refunds	606,288	-	-	606,288
Medical Care Programs	612,915	977,070	60,820	1,650,805
Grants	227,186	163,072	150,879	541,137
Salaries and Benefits	54,639	11,729	35,232	101,600
Vendors/Service Providers	121,995	118,633	312,943	553,571
Net Payables	<u>\$ 2,480,514</u>	<u>\$ 1,415,012</u>	<u>\$ 562,062</u>	<u>\$ 4,457,588</u>
<u>Business-type Activities</u>				
	<u>State Colleges and Universities</u>	<u>Unemployment Insurance</u>	<u>Nonmajor Enterprise Funds</u>	<u>Total</u>
Salaries and Benefits	\$ 122,547	\$ -	\$ 915	\$ 123,462
Vendors/Service Providers	57,528	19,236	59,458	136,222
Net Payables	<u>\$ 180,075</u>	<u>\$ 19,236</u>	<u>\$ 60,373</u>	<u>\$ 259,684</u>
Total Government-wide Net Payables				<u>\$ 4,717,272</u>

⁽¹⁾Includes \$52,924 Internal Service Funds.

Note 8 – Pension and Investment Trust Funds

The state performs a fiduciary role for several pension trust funds. For some of these funds, the state contributes as an employer or a nonemployer contributing entity, and performs only a fiduciary role for other funds. These trust funds are categorized as either defined benefit or defined contribution (pension trust funds) or investment trust funds.

Three plan administrators, who prepare and publish their own stand-alone comprehensive annual financial reports, including financial statements and required supplementary information, and Minnesota State Colleges and Universities (MnSCU), which publishes a stand-alone pension statement, provide the pension fund information. Each plan administrator accounts for one or more pension plans. Copies of these reports may be obtained directly from the organizations listed below. The plans implemented GASB Statement No. 67 "Financial Reporting for Pension Plans" for the year ended June 30, 2014. Further information is included in their stand-alone comprehensive annual financial reports. As the employer share information is not available as of the publication of this report, the state has not implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions." For further information, see Note 1 – Summary of Significant Accounting and Reporting Policies.

<u>Plan Administrator</u>	<u>Plans Covered</u>
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund Correctional Employees Retirement Fund Judicial Retirement Fund Legislative Retirement Fund State Patrol Retirement Fund Hennepin County Supplemental Retirement Fund Postretirement Health Care Benefits Fund Unclassified Employees Retirement Fund State Deferred Compensation Fund
Public Employees Retirement Association (PERA)	Public Employees Retirement Fund Minneapolis Employees Retirement Fund Police and Fire Fund Public Employees Correctional Fund Volunteer Firefighter Retirement Fund Defined Contribution Fund
Teachers Retirement Association (TRA)	Teachers Retirement Fund
Minnesota State Colleges and Universities	State Colleges and Universities Retirement Fund

See Note 1 – Summary of Significant Accounting and Reporting Policies for addresses of MSRS, PERA and TRA. The address for MnSCU is included in the "Defined Contribution Funds" section of this note.

Basis of Accounting and Valuation of Investments

The four plan administrators prepare financial statements using the accrual basis of accounting. Employee and employer contributions are recognized in the period in which they are earned and become due. Expenses are recognized when the liability is incurred. Benefits and refunds are recognized when due and payable in accordance with the statutory terms of each plan.

Investments are reported at fair value, except as described below. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value.

The individual pension trust funds participate in internal investment pools sponsored by the state and administered by the Minnesota State Board of Investment (SBI). The pools function much like mutual funds, with the various pension trust funds purchasing "units" in the pool rather than individual securities. At year-end, some security purchase and sale transactions entered into by SBI were not settled, resulting in securities trades receivables and payables. These unsettled securities trades are an essential element in determining the fair value of each pension trust fund's pooled investment balance; therefore, the trades are reported in the Combining Statement of Net Position of pension trust funds as net amounts and allocated to the individual pension trust funds. As of June 30, 2014, this presentation resulted in a negative asset within the total investment pool participation.

Defined Benefit Pension Funds

Plan Descriptions and Contribution Information

- Multiple-employer, cost-sharing plans:

The State Employees Retirement Fund (SERF) covers most state employees, University of Minnesota non-faculty employees, and selected metropolitan agency employees. Twenty-three employers participate in this plan. The annuity formula is the greater of a step rate with a flat rate reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarial reduction for early retirement. The applicable rates if the employee was first hired before July 1, 1989, are 1.2 percent of the member's average salary for the first 10 years of allowable service and 1.7 percent for each subsequent year. The applicable rate if the employee is first hired after June 30, 1989, is 1.7 percent of average salary for each year of allowable service. Average salary is defined as the average of the five highest paid consecutive years of service. Annual benefits increase by 2.0 percent or 2.5 percent if the plan's accrued liability funding ratio is at least 90 percent determined on a market value of assets basis. The state, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

The Public Employees Retirement Fund (PERF) covers employees of various governmental units and subdivisions, including counties, cities, school districts, and related organizations. Approximately 2,000 employers participate in this plan. There are two types of membership; "basic" for members not covered by the Social Security Act (closed to new members since 1968) and "coordinated" for members who are covered by the act. The annuity formula for each type of membership is the greater of the step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.2 and 2.7 percent, and for coordinated members, 1.2 and 1.7 percent. Annual benefits increase by 1.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. The state is not an employer of the participants in the plan, but performs in a fiduciary capacity.

The Minneapolis Employees Retirement Fund (MERF) participating employers primarily include the City of Minneapolis, Minneapolis Special School District No. 1, and Minneapolis-St. Paul Metropolitan Airports Commission. Six employers participate in this plan. MERF was closed to new members as of July 1, 1978. The Actuarial Accrued Liability is 74 percent funded according to the latest actuarial evaluation. The annuity formula for participants is 2.0 percent of the member's average salary for each of the first 10 years of service and 2.5 percent each year thereafter. Annual benefits increase by 1.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. The state is not an employer of participants in the plan, but contributes as a nonemployer contributing entity and performs in a fiduciary capacity.

The Police and Fire Fund (P&FF) covers persons employed as police officers and firefighters by local governmental units and subdivisions. Approximately 500 employers participate in this plan. The annuity formula for each member is 3.0 percent of the member's average salary for each year of service in that plan. Annual benefits increase by 1.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. Prior to 1981, these employees were not covered by a local relief association. The fund covers all those hired since 1980. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Public Employees Correctional Fund (PECF) covers employees in county correctional facilities who have direct contact with inmates. Eighty county employers participate in this plan. The annuity formula for each member is 1.9 percent of average salary for each year of service in that plan. Annual benefits increase by at least 1.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Teachers Retirement Fund (TRF) covers teachers and other related professionals employed by school districts or by the state. Approximately 590 employers participate in this plan. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the Act. The annuity formula for the coordinated members is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.5 percent, and for coordinated members, 1.2 for the first 10 years and 1.7 percent for each year after 10 years that occur before, July 1, 2006, and 1.9 percent for service rendered on or after July 1, 2006. Annual benefits increase by 2.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding. The state contributes as a nonemployer contributing entity and, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

- Multiple employer, agent plan

The Volunteer Firefighter Retirement Fund (VFRF) was established on January 1, 2010, as a lump-sum defined benefit plan largely funded by fire state aid. Members do not contribute to the plan. Employer contributions are determined annually. There are 63 employers participating in this plan. If fire state aid plus investment income are not expected to cover the normal cost of benefits during the next calendar year, an employer contribution is calculated and payable by the end of the next calendar year. Benefits are determined by employee years of service multiplied by a benefit level chosen by the entity sponsoring the fire department from 20 possible levels ranging from \$500 to \$7,500 per year of service. Plan provisions include a pro-rated vesting schedule that increases from 5 years at 40 percent through 20 years at 100 percent. The plan is established and administered in accordance with Minnesota Statutes, Chapter 353G. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

- Single-employer (state of Minnesota) plans:

The Correctional Employees Retirement Fund (CERF) covers state employees who have direct contact with inmates at Minnesota correctional facilities generally 75 percent of the time or higher. The annuity is 2.4 percent of average salary for each year of service and 2.2 percent for hires after June 30, 2010. Annual benefits increase by 2.0 percent or 2.5 percent if the plan is funded at least 90 percent of full funding.

The Judicial Retirement Fund (JRF) covers judges of the Supreme Court, Court of Appeals, and district courts. The annuity is 2.7 percent of average salary for each year of service prior to June 30, 1980, and 3.2 percent for each year thereafter up to 76.8 percent. During the 2013 legislative session, several financial solvency measures for this fund were enacted on July 1, 2013, including a tiered contribution and benefit structure, and reduction of the annual post-retirement increase to 1.75 percent until the funding ratio is 70 percent determined on a market value of asset basis, benefits then increase to 2.0 percent or 2.5 percent if the plan is at least 90 percent of full funding.

The Legislative Retirement Fund (LRF) covers certain members of the state's House of Representatives and Senate. Legislators newly elected since July 1, 1997, are covered by the Unclassified Employee Retirement Fund (defined contribution fund). The annuity benefit formula ranges from 2.5 percent to 5.0 percent of average salary for each year of service depending on a member's length of service. Annual benefits increase by 2.0 percent or 2.5 percent if SERF plan is funded at least 90 percent of full funding. Effective July 1, 2013, the Elective State Officers Fund merged with this fund for administrative cost savings purposes.

The State Patrol Retirement Fund (SPRF) covers state troopers, conservation officers, and certain crime bureau and gambling enforcement agents. The annuity is 3.0 percent of average salary for each year of allowable service up to 33 years; members with at least 28 years of service as of July 1, 2013, are not subject to this limit. Annual benefits increase by 1.0 percent or 1.5 percent if the plan is funded at least 85 percent, or 2.5 percent if the plan is funded at least 90 percent.

	Statutory Contribution Rates Year Ended June 30, 2014					
	Single Employer				Multiple Employer	
	CERF	JRF	LRF	SPRF	SERF	TRF
Statutory Authority, Minnesota Chapter	352.92	490.123	3A.03	352B.02	352.04	354.42
Required Contribution Rate						
Active Members	8.6%	9.0%	9.0%	12.4%	5.0%	7.0%
Employer(s)	12.1%	22.5%	N/A	18.6%	5.0%	7.0%

Multiple Employer Plan Required Contributions (In Thousands)				
		SERF	TRF	
Required Contributions⁽¹⁾				
Employee	2014	\$ 131,033	\$ 294,632	
	2013	\$ 124,150	\$ 265,809	
	2012	\$ 118,358	\$ 239,834	
Employers ⁽²⁾	2014	\$ 128,037	\$ 299,300	
	2013	\$ 121,673	\$ 270,708	
	2012	\$ 115,159	\$ 244,935	
Primary Government ⁽³⁾	2014	\$ 94,277	\$ 30,349	
	2013	\$ 89,077	\$ 27,959	
	2012	\$ 86,273	\$ 27,994	

⁽¹⁾ Contribution rates are statutorily determined.
⁽²⁾ Contributions were at least 100 percent of required contributions.
⁽³⁾ Primary Government's portion of Employer Contributions.

Single Employer Plan Disclosures As of June 30, 2014 (In Thousands)				
	CERF	JRF	LRF	SPRF
Annual Required Contributions (ARC) ⁽¹⁾	\$ 54,854	\$ 16,491	\$ 16,935	\$ 25,766
Interest on Net Pension Obligation (NPO) ⁽¹⁾	7,165	(205)	-	(333)
Amortization Adjustment to ARC ⁽¹⁾	(5,977)	180	(1,407)	337
Annual Pension Cost (APC)	\$ 56,042	\$ 16,466	\$ 15,528	\$ 25,770
Contributions	(45,323)	(13,004)	(3,537)	(20,824)
Increase (Decrease) in NPO	\$ 10,719	\$ 3,462	\$ 11,991	\$ 4,946
NPO, Beginning Balance	\$ 89,557	\$ (2,569)	\$ 24,687	\$ (4,166)
NPO, Ending (Asset)	\$ 100,276	\$ 893	\$ 36,678	\$ 780

⁽¹⁾ Components of annual pension cost.

Single Employer Plan Disclosures (In Thousands)					
		CERF	JRF	LRF	SPRF
Annual Pension Cost (APC)	2014	\$ 56,042	\$ 16,466	\$ 15,528	\$ 25,770
	2013	\$ 51,418	\$ 15,157	\$ 10,786	\$ 25,513
	2012	\$ 53,851	\$ 12,038	\$ 17,043	\$ 22,669
Percentage of APC Contributed	2014	81%	79%	23%	81%
	2013	82%	74%	33%	75%
	2012	77%	90%	24%	85%
Net Pension Obligation (NPO) (End of Year)	2014	\$ 100,276	\$ 893	\$ 36,678	\$ 780
	2013	\$ 89,557	\$ (2,569)	\$ 24,687	\$ (4,166)
	2012	\$ 80,332	\$ (6,512)	\$ 17,411	\$ (10,494)

Schedule of Funding Status (In Thousands)				
	CERF	JRF	LRF	SPRF
Actual Valuation Date	7/1/2013	7/1/2013	7/1/2013	7/1/2013
Actuarial Value of Plan Assets	\$ 701,091	\$ 144,918	\$ 11,493	\$ 552,319
Actuarial Accrued Liability	\$ 1,026,098	\$ 284,513	\$ 235,877	\$ 741,850
Total Unfunded Actuarial Liability	\$ 325,007	\$ 139,595	\$ 224,384	\$ 189,531
Funded Ratio	68%	51%	5%	74%
Annual Covered Payroll	\$ 204,198	\$ 39,888	\$ 1,233	\$ 62,121
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	159%	350%	18,198%	305%
Required Supplementary Information - Schedule of Funding Progress immediately following the notes presents multiyear trend information.				

Actuarial Assumptions for MSRS Defined Benefit Retirement Plans

- The actuarial cost method used by all plans is the Individual Entry Age Normal Cost Method. The date of actuarial valuation is July 1, 2013.
- The calculation of the actuarial valuation of assets is the sum of the market asset value at July 1, 2013, plus the scheduled recognition of investment gains or losses during the current and the preceding four fiscal years.
- Expected net investment returns for pre-retirement and post-retirement are 8.0 percent and 6.0 percent, respectively, except for the SPRF and JRF, whose post-retirement return is 7.0 percent and 6.3 percent, respectively, and LRF, whose pre-retirement and post-retirement are 0.0 percent through June 30, 2017. Beginning July 1, 2017, the net investment returns for pre-retirement and post-retirement will be 8.5 percent and 6.5 percent except SPRF and JRF, whose post-retirement return is 7.5 percent and 6.8 percent, respectively, and LRF, whose pre-retirement and post-retirement continues to be 0.0 percent return.
- Inflation rate is 3.0 percent.
- The amortization method uses level percentage of projected payroll growth, except for LRF, which use the level dollar amortization method.
- Projected payroll growth is a level 3.75 percent except for JRF and LRF, which are a level 3.0 percent and 5.0 percent, respectively.
- The statutory amortization periods for SERF, CERF, JRF, LRF, and SPRF are through June 30, of 2040, 2038, 2039, 2026, and 2037, respectively.
- The amortization periods are closed.
- Additional actuarial assumptions are detailed in the July 1, 2013, actuarial valuation reports for the MSRS defined benefit retirement funds. These reports are located online at <http://www.msrs.state.mn.us/info/fincl.htmls>.

Defined Contribution Funds

The defined contribution funds presented in the financial statements include various statewide public employee retirement funds. The benefits received are limited to an annuity, which can be purchased with the combined contributions of both the employee and employer or solely with employee contributions, depending on the fund. Accordingly, there is no unfunded liability for these funds; therefore, there is no actuarial accrued benefit liability or actuarially required contribution.

Plan Descriptions and Contribution Information

The Hennepin County Supplemental Retirement Fund (HCSRF), authorized by Minnesota Statutes, Sections 383B.46-52, covers employees of Hennepin County who began employment prior to April 14, 1982. The employee and employer contribution rate is 1.0 percent of the employee's salary. Benefits are the participant's account balance, which includes investment earnings/losses.

Postretirement Health Care Benefits Fund (PHCBF), authorized by Minnesota Statutes, Section 352.98, creates a post-retirement health care savings plan by which public employers and employees may save to cover post-retirement health care costs. Contributions to the plan are defined in a personnel policy or in a collective bargaining agreement. Contributions to the plan by or on behalf of an employee are held in trust for reimbursement of employee and dependent health-related expenses following termination of public service. The current plan is based on state employee contributions without any matching provision by the state. A plan participant may request reimbursement until funds accumulated in the participant's account are exhausted. Benefits are the participant's account balance, which includes investment gains/losses and must be used for qualifying health-related expenses. Effective January 1, 2013, the annual maximum Health Care Savings Plan reimbursement limit increased from \$25,000 to \$27,000 for non-insurance premium, qualified health care expenses.

The Unclassified Employees Retirement Fund (UERF), authorized by Minnesota Statutes, Chapter 352D, covers only those state employees who are included either by statute or policy in the "unclassified service" of the state, specified employees of various statutorily designated entities, or judges who exceed the maximum benefit cap under the Judicial Retirement Fund. Statutory contribution rates are 5.0 percent for employee and 6.0 percent for employer. However, contribution rates for participating judges are 8.0 percent with no employer contribution. Benefits are either participant's account balance withdrawals or an annuity based on age, value of the participant's account, and a 6.0 percent post-retirement interest assumption.

The Minnesota Deferred Compensation Plan (State Deferred Compensation Fund) is a voluntary retirement savings plan authorized under section 457(b) of the Internal Revenue Code and Minnesota Statutes, Section 352.965. The plan is primarily composed of employee pre-tax contributions and accumulated investment gains or losses. Participants may withdraw funds upon termination of public service or in the event of an unforeseeable emergency. Employees and elected officials of the state and its political subdivisions are eligible to participate in the plan.

The Defined Contribution Fund (DCF) is authorized by Minnesota Statutes, Chapter 353D. The plan covers local units of government of which current or former elected officials elect to participate (with the exception of elected county sheriffs), emergency medical service personnel employed by or providing service to any of the participating ambulance services, and physicians employed at public facilities. The statutory contribution rate is 5.0 percent. Plan benefits depend solely on amounts contributed to the plan, plus investment earnings, less administrative expenses.

The State Colleges and Universities Retirement Fund (CURF), authorized by Minnesota Statutes, Chapter 354B and Chapter 354C, covers unclassified teachers, librarians, administrators, and certain other staff members. Participation is mandatory for qualified employees. This fund consists of an Individual Retirement Account Plan (IRAP) and a Supplemental Retirement Plan (SRP). Two member groups, faculty and administrators, participate in the IRAP. The employer and employee statutory contribution rates are 6.0 and 4.5 percent, respectively. For the SRP, the statutorily required contribution rate is 5.0 percent of salary with contribution maximums between \$1,700 and \$2,500 depending on the member group. Statutes allow additional employer and employee contributions under specific circumstances.

Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF) is the administrative agent for the State Colleges and Universities Retirement Fund. Separately-issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

	Defined Contribution Plans Contributions Year Ended June 30, 2014 (In Thousands)			
	HCSRF	UERF	DCF	CURF
Employee Contributions	\$ 270	\$ 5,430	\$ 1,628	\$ 35,564
Employer Contributions	\$ 270	\$ 6,099	\$ 1,755	\$ 42,357

Investment Trust Funds

The Supplemental Retirement and the Investment Trust funds (investment trust funds) are administered by the State Board of Investment, which issues a separate report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address). These funds are investment pools for external participants.

Component Units

The following component units are participants in the State Employees Retirement Fund (SERF), Police and Fire Fund (P&FF), and the Unclassified Employees Retirement Funds (UERF):

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota
- Agricultural and Economic Development Board
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Minnesota Sports Facilities Authority

Note 9 – Termination and Postemployment Benefits

Primary Government – Termination Benefits

Early termination benefits are defined as benefits received for discontinuing services earlier than planned. A liability and expense for voluntary termination benefits are recognized when the offer is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits are recognized when a plan of termination has been approved, the plan has been communicated to the employees, and the amount can be estimated.

Only three state bargaining agreements provide for this benefit. These agreements, affecting only Minnesota State Colleges and Universities (MnSCU) employees, are the Minnesota State College Faculty, Inter Faculty Organization, and Minnesota State University Association of Administrative Service Faculty contracts. Faculty members who meet a combination of age and years of service plus certain eligibility requirements are eligible to receive an early retirement incentive cash payment based on base salary plus health insurance paid for one year after separation or up to age 65, depending on the contract. Approximately 130 former faculty members and staff currently receive this benefit. The cost of the benefits was \$1,516,000 during fiscal year ended June 30, 2014, with a remaining liability as of June 30, 2014, of \$3,208,000.

Primary Government – Postemployment Benefits Other Than Pensions

Plan Description

Other postemployment benefits (OPEB) are available to state employees and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, Subdivision 3, and Minnesota Statutes, Section 471.61, Subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 state retirees with at least 5 years of allowable pension service who are entitled at the time of retirement to receive an annuity under the state retirement program are eligible to participate in the state's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2012, there were approximately 2,600 retirees participating in the state's insurance plan under this provision.

The state also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at state correctional facilities, and state troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the state until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2012, there were approximately 1,120 correctional and law enforcement retirees receiving an explicit rate subsidy.

The state does not issue a separate financial report for its OPEB as the state does not fund an OPEB plan and operates on a pay-as-you-go basis.

Funding Policy

The contribution requirement of plan members and the state are established and may be amended by the state legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year ended June 30, 2014, the state contributed \$35,398,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$23,585,000 through their average required contribution of \$475 per month for retiree-only coverage and \$1,397 for retiree-family coverage.

Annual OPEB Cost and Net OPEB Obligation

The state's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.75 percent discount rate. For year ending June 30, 2014, the state's ARC is \$69,136,000.

The following table shows the components of the state's annual OPEB cost, the amount contributed to the plan, and the changes to the state's net OPEB obligation:

OPEB Disclosures As of June 30, 2014 (In Thousands)	
Annual Required Contributions (ARC) ⁽¹⁾	\$ 69,136
Interest on Net OPEB Obligation (NOO) ⁽¹⁾	10,524
Amortization Adjustment to ARC ⁽¹⁾	<u>(8,857)</u>
Annual OPEB Cost (Expense)	\$ 70,803
Contributions	<u>(35,398)</u>
Increase in NOO	\$ 35,405
NOO, Beginning Balance	\$ 221,574
NOO, Ending ⁽²⁾	<u>\$ 256,979</u>

⁽¹⁾Components of annual OPEB cost.

⁽²⁾Governmental Activities, Business-type Activities, and Fiduciary Funds include \$224,584; \$32,325; and \$70, respectively.

The state's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2014, 2013, and 2012 are as follows:

OPEB Disclosures (In Thousands)			
<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
June 30, 2014	\$ 70,803	50%	\$ 256,979
June 30, 2013	\$ 67,300	57%	\$ 221,574
June 30, 2012	\$ 81,528	65%	\$ 192,622

Funded Status and Funding Progress

As of July 1, 2012, the most recent actuarial valuation date, the actuarial accrued liability (AAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$651,890,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$2,819,463,000 and the ratio of the UAAL to the covered payroll was 23.1 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. However, as the state operates on a pay-as-you-go basis, the actuarial value of plan assets is zero.

Actuarial Methods and Assumptions

The projection of benefits for financial reporting purposes is based on the substantive plan (the plan as understood by the employer and the plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Actuarial Assumptions for OPEB

- The actuarial cost method used is the Entry Age Normal Cost method. The date of actuarial valuation is July 1, 2012.
- Expected investment return is 4.75 percent based on the estimated long-term investment yield on the general assets of the state.
- Inflation rate is 3.0 percent.
- Projected salary increases are a level 3.75 percent.

- The annual health care cost trend rate is 7.90 percent initially, reduced by increments to an ultimate rate of 5.0 percent after approximately 20 years. The annual dental cost trend rate is 5.0 percent.
- The amortization period for the unfunded actuarial accrued liability is 30 year level percent of pay.
- The amortization period is open.

See Note 12 – Long-Term Liabilities – Primary Government for the related liability amount accrued at the government-wide level.

Component Units – Postemployment Benefits Other Than Pensions

Metropolitan Council (MC) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents. MC does not fund its OPEB benefits in an irrevocable trust. However, it has separately invested \$178,855,000 as of December 31, 2013, for this purpose. The annual required contribution for 2013 was \$22,998,000 or 7.4 percent of annual covered payroll. As of December 31, 2013, 2012, and 2011, the net OPEB obligation was \$78,825,000, \$74,516,000, and \$70,628,000, respectively. The actuarial accrued liability (AAL) for benefits was \$264,294,000 as of December 31, 2013, all of which was unfunded. The covered payroll was \$310,844,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 85.0 percent.

University of Minnesota (U of M) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care plan to eligible employees, retirees, their spouses, and dependents and an academic disability plan for faculty and academic professional and administrative employees. U of M does not fund its OPEB benefits in an irrevocable trust. The annual required contribution for the year ended June 30, 2014, was \$27,048,000 or 2.2 percent of annual covered payroll. As of June 30, 2014, 2013, and 2012, the net OPEB obligation was \$101,288,000, \$82,433,000 and \$62,987,000. The actuarial accrued liability (AAL) for benefits was \$113,145,000 as of June 30, 2014. The covered payroll was \$1,252,154,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 9.0 percent.

Note 10 – Long-Term Commitments

Long-term commitments consist of grant agreements, construction projects, and other contracts. A portion of these commitments will be funded by current reserves, and these amounts are included on the face of the financial statements in the restricted, committed, and assigned fund balance amounts. Resources provided by future bond proceeds, gas taxes, motor vehicle registration revenues, and federal grants will fund the remaining commitments. Governmental funds' encumbrances, both current and long-term, as of June 30, 2014, were as follows:

Primary Government Encumbrances As of June 30, 2014 (In Thousands)	
Major Fund: General Fund	\$ 231,466
Non-Major Governmental Funds	<u>1,798,337</u>
Total Encumbrances	<u>\$ 2,029,803</u>

Petroleum Tank Environmental Cleanup

The Petroleum Tank Release Cleanup Act, Minnesota Statutes, Chapter 115C, requires the state to reimburse eligible applicants for a significant portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks. Reimbursements are made from the Petroleum Tank Cleanup Fund (Petrofund) (special revenue fund). As of July 2014, the Petrofund has reimbursed eligible applicants approximately \$430,000,000 since program inception in 1987. Future expenditures from the Petrofund will be necessary as existing cleanup projects are completed and new cleanup projects are begun at currently undiscovered leak sites. The estimated total payments from the program, which is scheduled to sunset on June 30, 2017, are between \$435,000,000 and \$450,000,000 for investigative and cleanup costs.

Environmental and Remediation Fund

The Remediation Account was established in the state treasury as part of the Environmental and Remediation Fund (special revenue fund) to provide a reliable source of public money for response and corrective actions to address releases of hazardous substances, pollutants, contaminants, agricultural chemicals, and petroleum, and for environmental response actions at qualified closed landfills for which the state has assumed responsibility. Money in the general portion of the fund may be spent for remediation actions related to releases of hazardous substances, pollutants, or containments and to provide technical and other assistance. Additionally, funds may be spent for corrective actions to address incidents involving agricultural chemicals, including related administrative costs, enforcement and cost recovery actions.

In addition to the general portion of the fund, two dedicated accounts are held within the fund. Money in the dry cleaner environmental response and reimbursement account may be used for environmental response actions at dry cleaning facilities and sites as well as related administrative costs. The metropolitan landfill contingency action trust account receives 25 percent of the metropolitan solid waste landfill fee. Money in this dedicated account is appropriated for closure and post-closure care of mixed municipal solid waste disposal facilities in the metropolitan area for a 30-year period after closure if determined that the operator/owner cannot take the necessary actions as directed by the commissioner of the Minnesota Pollution Control Agency.

The Closed Landfill Investment Account consists of money credited to the fund plus interest and other earnings. Money in the fund may be spent only after fiscal year 2020 as determined by the commissioner of the Minnesota Pollution Control Agency on environmental response actions at qualified closed mixed municipal solid waste disposal facilities.

Minnesota State Colleges and Universities

The Minnesota State Colleges and Universities had commitments of \$94,059,000 for construction and renovation of college and university facilities as of June 30, 2014.

Component Units

As of June 30, 2014, the Housing Finance Agency (HFA) had committed approximately \$331,350,000 for the purchase or origination of future loans or other housing assistance.

Metropolitan Council entered into contracts for various purposes such as transit services and construction projects. As of December 31, 2013, unpaid commitments for Metro Transit Bus services were approximately \$224,758,000. Future commitments for Metro Transit Light Rail were approximately \$153,390,000, while future commitments for Metro Transit Commuter Rail were approximately \$10,848,000. Finally, future commitments for Regional Transit and Environmental Services were approximately \$122,070,000 and \$309,899,000, respectively.

University of Minnesota (U of M) had construction projects in progress with an estimated completion cost of \$421,430,000 as of June 30, 2014. These costs will be funded from plant fund assets and state appropriations.

As of June 30, 2014, Public Facilities Authority (PFA) had committed approximately \$81,000,000 for the origination or disbursement of future loans under the Clean Water, Drinking Water, and Transportation Revolving Loan programs. PFA also committed \$14,000,000 for grants.

As of December 31, 2013, Minnesota Sports Facilities Authority had committed approximately \$771,050,000 for stadium and stadium infrastructure construction projects.

Note 11 – Operating Lease Agreements

Operating Leases

The state and its component units are committed under various leases primarily for building and office space. For accounting purposes, these leases are considered to be operating leases.

Lease expenditures for the fiscal year ended June 30, 2014, totaled approximately \$83,858,000 and \$20,219,000 for the primary government and component units, respectively. Lease expenditures for the year ended December 31, 2013, totaled approximately \$1,433,000 for component units.

Primary Government and Component Units Future Minimum Lease Payments (In Thousands)					
Primary Government		Component Units			
Year Ended June 30	Amount	Year Ended June 30	Amount	Year Ended December 31	Amount
2015	\$ 76,367	2015	\$ 10,474	2014	\$ 1,082
2016	64,198	2016	9,200	2015	719
2017	55,413	2017	8,483	2016	578
2018	45,958	2018	5,290	2017	430
2019	35,030	2019	3,958	2018	402
2020-2024	67,727	2020-2024	13,524	2019-2023	148
2025-2029	6,583	2025-2029	11,583	2024-2028	102
2030-2034	420	2030-2034	11,646	2029-2033	100
2035-2039	-	2035-2039	1,810	2034-2038	67
Total	\$ 351,696	Total	\$ 75,968	Total	\$ 3,628

Note 12 – Long-Term Liabilities – Primary Government

	Primary Government Long-Term Liabilities Year Ended June 30, 2014 (In Thousands)				
	Beginning Balances	Increases	Decreases	Ending Balances	Amounts Due Within One Year
Governmental Activities					
Liabilities For:					
General Obligation Bonds	\$ 6,157,536	\$ 1,366,332	\$ 873,961	\$ 6,649,907	\$ 538,238
Revenue Bonds	10,260	38,071	1,076	47,255	2,425
State General Fund Appropriation Bonds	774,770	498,579	42,941	1,230,408	45,720
Loans	35,982	9,004	16,376	28,610	11,487
Due to Component Unit	15,110	-	2,389	12,791	2,453
Capital Leases	115,300	-	8,479	106,821	8,309
Certificates of Participation	49,440	-	7,459	41,981	7,130
Claims	708,704	81,745	106,453	683,996	100,195
Compensated Absences	283,570	266,469	256,868	293,171	38,697
Net Other Postemployment Obligation	192,601	61,966	29,983	224,584	-
Net Pension Obligation	114,244	107,071	82,688	138,627	-
Total	\$ 8,457,587	\$ 2,429,237	\$ 1,428,673	\$ 9,458,151	\$ 754,654
Business-type Activities					
Liabilities For:					
General Obligation Bonds	\$ 250,321	\$ 28,266	\$ 21,701	\$ 256,886	\$ 20,207
Revenue Bonds	470,498	-	26,267	444,231	26,490
Loans	4,414	-	779	3,635	429
Capital Leases	35,281	-	4,762	30,519	4,545
Claims	4,978	3,163	2,565	5,576	2,676
Compensated Absences	144,272	29,013	27,411	145,874	18,134
Net Other Postemployment Obligation	28,913	8,784	5,372	32,325	-
Total	\$ 938,677	\$ 69,226	\$ 88,857	\$ 919,046	\$ 72,481

**Primary Government
Resources for Repayment of Long-Term Liabilities
(In Thousands)**

	Governmental Activities				Total
	General Fund	Special Revenue Funds	Internal Service Funds	Business-type Activities	
Liabilities For:					
General Obligation Bonds	\$ 5,141,977	\$ 1,507,930	\$ -	\$ 256,886	\$ 6,906,793
Revenue Bonds	29,998	17,257	-	444,231	491,486
State General Fund Appropriation Bonds	1,230,408	-	-	-	1,230,408
Loans	-	-	28,610	3,635	32,245
Due to Component Unit	-	12,791	-	-	12,791
Capital Leases	106,565	256	-	30,519	137,340
Certificates of Participation	41,981	-	-	-	41,981
Claims	81,589	592,876	9,531	5,576	689,572
Compensated Absences	148,422	134,302	10,447	145,874	439,045
Net Other Postemployment Benefit Obligation	223,953	-	631	32,325	256,909
Net Pension Obligation	138,627	-	-	-	138,627
Total	\$ 7,143,520	\$ 2,265,412	\$ 49,219	\$ 919,046	\$ 10,377,197

The following tables show principal and interest payment schedules for general obligation bonds, revenue bonds, state General Fund appropriation bonds, loans, due to component unit, capital leases, and certificates of participation. There are no payment schedules for claims, compensated absences, net other postemployment benefit obligation, and net pension obligation.

**Primary Government
General Obligation Bonds
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$ 538,238	\$ 268,943	\$ 20,207	\$ 10,884	\$ 558,445	\$ 279,827
2016	509,420	243,928	19,760	9,898	529,180	253,826
2017	489,128	219,561	18,927	8,925	508,055	228,486
2018	469,431	196,471	18,809	7,997	488,240	204,468
2019	427,987	174,800	17,983	7,094	445,970	181,894
2020-2024	1,821,486	588,265	79,274	22,973	1,900,760	611,238
2025-2029	1,231,605	226,625	49,235	7,592	1,280,840	234,217
2030-2034	521,057	38,054	14,928	1,106	535,985	39,160
Total	\$ 6,008,352	\$ 1,956,647	\$ 239,123	\$ 76,469	\$ 6,247,475	\$ 2,033,116
Bond Premium	641,555	-	17,763	-	659,318	-
Total	\$ 6,649,907	\$ 1,956,647	\$ 256,886	\$ 76,469	\$ 6,906,793	\$ 2,033,116

**Primary Government
Revenue Bonds
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$ 2,425	\$ 1,786	\$ 26,490	\$ 17,819	\$ 28,915	\$ 19,605
2016	2,410	1,685	27,375	16,818	29,785	18,503
2017	2,510	1,581	29,005	15,720	31,515	17,301
2018	2,615	1,480	30,000	14,560	32,615	16,040
2019	2,710	1,375	27,160	13,318	29,870	14,693
2020-2024	12,395	5,269	140,395	48,364	152,790	53,633
2025-2029	9,990	3,495	93,665	20,482	103,655	23,977
2030-2034	12,080	1,328	49,485	3,923	61,565	5,251
Total	\$ 47,135	\$ 17,999	\$ 423,575	\$ 151,004	\$ 470,710	\$ 169,003
Bond Premium	120	-	20,656	-	20,776	-
Total	\$ 47,255	\$ 17,999	\$ 444,231	\$ 151,004	\$ 491,486	\$ 169,003

**Primary Government
State General Fund Appropriation Bonds
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities	
	Principal	Interest
2015	\$ 45,720	\$ 50,214
2016	37,960	49,272
2017	39,420	47,836
2018	40,385	46,041
2019	41,175	44,162
2020-2024	233,930	188,956
2025-2029	301,745	126,771
2030-2034	129,745	67,609
2035-2039	107,380	43,387
2040-2044	106,895	13,720
Total	\$ 1,084,355	\$ 677,968
Bond Premium	146,053	-
Total	\$ 1,230,408	\$ 677,968

**Primary Government
Capital Leases
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$ 8,309	\$ 5,139	\$ 4,545	\$ 1,114	\$ 12,854	\$ 6,253
2016	8,658	4,764	4,341	1,205	12,999	5,969
2017	8,973	4,374	4,275	1,295	13,248	5,669
2018	9,305	3,968	4,264	1,389	13,569	5,357
2019	9,712	3,545	4,226	1,480	13,938	5,025
2020-2024	55,996	10,052	7,246	2,362	63,242	12,414
2025-2029	5,868	284	1,022	301	6,890	585
2030-2034	-	-	600	40	600	40
Total	\$ 106,821	\$ 32,126	\$ 30,519	\$ 9,186	\$ 137,340	\$ 41,312

**Primary Government
Certificates of Participation
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities	
	Principal	Interest
2015	\$ 7,130	\$ 1,840
2016	7,410	1,554
2017	7,745	1,222
2018	8,135	834
2019	8,540	426
Total	\$ 38,960	\$ 5,876
Premium on Certificates of Participation	3,021	-
Total	\$ 41,981	\$ 5,876

**Primary Government
Loans Payable and Due to Component Unit
Principal and Interest Payments
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$ 13,940	\$ 862	\$ 429	\$ 157	\$ 14,369	\$ 1,019
2016	12,253	286	410	139	12,663	425
2017	8,127	214	366	122	8,493	336
2018	2,217	140	390	106	2,607	246
2019	640	121	376	89	1,016	210
2020-2024	2,591	401	1,257	243	3,848	644
2025-2029	1,633	1,775	407	27	2,040	1,802
Total	\$ 41,401	\$ 3,799	\$ 3,635	\$ 883	\$ 45,036	\$ 4,682

Debt Service Fund

Minnesota Statutes, Section 16A.641, provides for an annual appropriation for transfer to the Debt Service Fund. The amount of the appropriation is to be such that, when combined with the balance on hand in the Debt Service Fund on December 1 of each year for state bonds, it will be sufficient to pay all general obligation bond principal and interest due and to become due through July 1 in the second ensuing year. If the amount appropriated is insufficient when combined with the balance on hand in the Debt Service Fund, the state constitution requires the state auditor to levy a statewide property tax to cover the deficiency. No such property tax has been levied since 1969 when the law requiring the appropriation was enacted.

During fiscal year 2014, Minnesota Management and Budget made the necessary transfers to the Debt Service Fund as follows:

Primary Government Transfers to Debt Service Fund Year Ended June 30, 2014 (In Thousands)	
General Fund	\$ 683,437
Federal Fund	\$ 1,411
Special Revenue Funds:	
Trunk Highway Fund	\$ 136,488
Natural Resources Funds	8
Miscellaneous Special Revenue Fund	<u>159</u>
Total Special Revenue Funds	\$ 136,655
Capital Projects Fund:	
Building Fund	<u>\$ 59</u>
Total Transfers to Debt Service Fund	<u>\$ 821,562</u>

General Obligation Bond Issues

In August 2013, the state issued \$478,350,000 general obligation bonds, Series 2013A through Series 2013C:

- Series 2013A for \$273,350,000 in state various purpose bonds were issued at a true interest rate of 3.35 percent.
- Series 2013B for \$200,000,000 in state trunk highway bonds were issued at a true interest rate of 3.34 percent.
- Series 2013C for \$5,000,000 in state taxable bonds were issued at a true interest rate of 1.91 percent.

In November 2013, the state issued \$769,760,000 general obligation bonds, Series 2013D through Series 2013F:

- Series 2013D for \$283,820,000 in state various purpose bonds were issued at a true interest rate of 3.10 percent.

- Series 2013E for \$112,000,000 in state trunk highway bonds were issued at a true interest rate of 3.12 percent.
- Series 2013F for \$373,940,000 in state various purpose refunding bonds were issued at a true interest rate of 2.25 percent.

The state remains contingently liable to pay its advance refunded general obligation, revenue, and certificate of participation bonds as shown in the following table.

Primary Government Outstanding Defeased Debt (In Thousands)				
General Obligation Bonds				
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2014 Outstanding Amount	Refunded Bond Call/Maturity Date
November 6, 2013	\$ 124,758	\$ 131,450	\$ 131,450	October 1, 2015
November 6, 2013	115,598	121,800	121,800	June 1, 2016
November 6, 2013	<u>133,584</u>	<u>140,750</u>	<u>140,750</u>	November 1, 2016
	<u>\$ 373,940</u>	<u>\$ 394,000</u>	<u>\$ 394,000</u>	
Revenue Bonds (Refunded by State General Fund Appropriation Bonds)				
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2014 Outstanding Amount	Refunded Bond Call/Maturity Date
November 21, 2012	\$ 20,735	\$ 37,785	\$ 37,785	March 1, 2015
	<u>\$ 20,735</u>	<u>\$ 37,785</u>	<u>\$ 37,785</u>	
Certificate of Participation				
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2014 Outstanding Amount	Refunded Bond Call/Maturity Date
December 18, 2012	NA	\$ 1,790	\$ 1,790	June 1, 2015
December 18, 2012	NA	<u>7,985</u>	<u>7,985</u>	June 1, 2016
	NA	<u>\$ 9,775</u>	<u>\$ 9,775</u>	

The following table is a schedule of general obligation bonds authorized, but unissued, and bonds outstanding as of June 30, 2014. This schedule includes all general obligation bonds that were sold, including bonds sold for the State Operated Community Services and State Colleges and Universities funds (enterprise funds).

Primary Government General Obligation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2014 (In Thousands)			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates Range - %
State Building	\$ 685	\$ 230	5.00
State Operated Community Services	-	1,111	5.00
State Transportation	2,065	209,735	4.00 - 5.00
Maximum Effort School Loan	-	14,215	5.00
Rural Finance Authority	26,500	44,615	1.35 - 5.50
Refunding Bonds	-	1,451,965	1.75 - 5.00
Trunk Highway	1,024,943	1,507,930	2.00 - 5.00
Various Purpose	1,396,685	3,017,674	2.25 - 5.00
Total	\$ 2,450,878	\$ 6,247,475	

State General Fund Appropriation Bonds

On October 31, 2012, the Minnesota Supreme Court concluded that the Appropriation Refunding Bonds do not constitute public debt for which the state has pledged its full faith, credit and taxing powers. The Minnesota Supreme Court held that, accordingly, the bonds are not subject to the Minnesota Constitution's Article XI, Section 5, restrictions on the use of the proceeds of "public debt." Resulting from the decision of this court case, on November 21, 2012, the state sold state General Fund appropriation refunding bonds. The bonds were issued for the purpose of refunding tobacco settlement revenue bonds Series 2011A and Series 2011B of the Tobacco Securitization Authority. These appropriation bonds are payable only from amounts appropriated by the legislature of the state.

Minnesota Statutes, Section 16A.965, authorizes the state to issue state General Fund appropriation bonds for the purpose of financing up to \$498 million for the state and City of Minneapolis' share of the costs of a professional football stadium project of the Minnesota Sports Facilities Authority (component unit) that was created for that purpose by Minnesota Statutes, Chapter 473J. The state has commenced the financing process. In addition, the Minnesota Pay-for-Performance Act of 2011 authorized issuance of up to \$10 million bond proceeds as incentive payments to service providers for certain financial outcomes that will result in decreased costs or increased revenues to the state.

State General Fund Appropriation Bond Issues

In January 2014, the state issued \$462,065,000 state General Fund appropriation bonds, Series 2014A and Series 2014B:

- Series 2014A for \$391,785,000 in state tax-exempt bonds were issued at a true interest rate of 4.16 percent.
- Series 2014B for \$70,280,000 in state taxable bonds were issued at a true interest rate of 4.72 percent.

The following table is a schedule of state General Fund appropriation bonds authorized, but unissued, and bonds outstanding as of June 30, 2014.

Primary Government State General Fund Appropriation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2014 (In Thousands)			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates Range - %
Professional Football Stadium	\$ -	\$ 462,065	0.48 - 5.00
Pay-for-Performance	10,000	-	NA
Refund Tobacco Securitization Authority	-	622,290	0.63 - 5.00
Total	\$ 10,000	\$ 1,084,355	

Loans Payable and Due to Component Unit

Governmental activities loans are loans relating to the Trunk Highway Fund (special revenue fund). \$12,791,000 in loans from the Public Facilities Authority (component unit – Due to Component Unit) was outstanding for transportation projects. Other governmental activities loans are internal service fund loans for equipment purchases.

Business-type activities loans are loans to purchase equipment and loans from energy companies to improve energy efficiencies in the colleges and universities.

Capital Leases

In 2006, the state entered into capital lease agreements, amended in 2013, with St. Paul Port Authority (SPPA - not part of the state's reporting entity) to purchase two newly constructed buildings on state-owned land for \$180,005,000. Lease payments are scheduled over 20 years and approximate the debt service payments of SPPA. The leases meet the criteria of a capital lease as defined by Financial Accounting Standards Board Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one that transfers benefits and risk of ownership to the lessee. The terms of each agreement provide options to purchase the buildings under a bargain purchase option. In May 2013, the SPPA issued refunding bonds of \$115,760,000. The proceeds of the bonds will be applied to refund SPPA's outstanding revenue bonds. The lease agreement was amended to approximate the debt service payments of SPPA refunding bonds. The state has other capital lease agreements to purchase equipment that meets the above criteria.

Certificates of Participation

In August 2009, the state issued \$74,980,000 of certificates of participation (COPs) at a true interest rate of 2.88 percent to finance the acquisition of computer software development intangible assets. The proceeds are funding two projects for developing a) the state's statewide financial and procurement system and b) the state's integrated tax accounting system. The COPs were issued under a trust agreement with U.S. Bank, NA, trustee, who will collect rental payments according to the principal and interest schedule pursuant to the Technology Systems Lease Purchase Agreement for remittance to the investors. The COPs are not general or moral obligations of the state and no revenues are pledged to repay them. If the state defaults on the debt, the trustee has the right to terminate the lease terms of either or both projects and take whatever action at law which may appear necessary to collect rental payment(s).

Minnesota Laws 2013, Chapter 143, Article 12, Section 21, authorizes the state to issue certificates of participation for the purpose of financing the predesign, design, construction and equipping of offices, hearing rooms and parking facilities for a legislative office facility. For further detail, see Note 20 – Subsequent Events.

Revenue Bonds Payable

In July 2006, \$15,145,000 of revenue bonds were issued to provide grants to school districts located in the state's taconite assistance area (as defined in statute) and for bond administrative costs. Minnesota Laws of 2005, Chapter 152, Article 1, Section 39 as amended; Minnesota Statutes, Section 298.2211; and an order of the Commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. In October 2013, Iron Range Resources and Rehabilitation issued \$37,830,000 million of education facilities revenue bonds at a true interest rate of 3.76 percent. The bonds will be used to make grants to certain school districts located in the taconite relief areas, as defined in Minnesota Statutes, Section 273.134. To repay the bonds, Iron Range Resources and Rehabilitation has pledged future appropriations of the annual distribution of taconite production tax revenues to the Iron Range Resources and Rehabilitation account within the General Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue fund). These tax distributions, totaling \$4,148,000 for fiscal year 2014, have averaged approximately less than six percent of the state's total annual taconite production tax revenues over the last five years. The debt service on the bonds is payable solely from these taconite production tax distributions. The interest rates on the July 2006 bonds are 4.00 percent (7 years) and 4.50 percent (thereafter) over the 15 year term of the bonds. Bonds maturing on and after October 1, 2014, are subject to optional redemption. The interest rate for the October 2013 bonds ranges from 3.00 percent to 4.30 percent. For fiscal year 2014, principal and interest paid by Iron Range Resources and Rehabilitation on the bonds was \$1,987,000. The total principal and interest remaining to be paid as of June 30, 2014, is \$65,134,000 payable through October 2033.

The state is authorized by Minnesota Statutes, Section 403.275, and by Minnesota Statewide Radio Board resolution to issue revenue bonds for a current development phase of a public safety radio communications system. On November 1, 2006, \$35,000,000 in revenue bonds was issued at a true interest rate of 3.76 percent. On November 13, 2008, \$42,205,000 in revenue bonds was issued at a true interest rate of 4.60 percent. On October 22, 2009, \$60,510,000 in revenue bonds was issued at a true interest rate of 3.17 percent. On August 16, 2011, \$60,380,000 in revenue bonds was issued at a true interest rate of 2.96 percent. The state has pledged future 911 fee revenues to repay the debt. The debt service on these bonds is payable solely from the revenues derived from the 911 fee assessed on wireless and wire-line telephone service. Annual principal and interest payments on the bonds are expected to require less than 30 percent of the total 911 fee revenues. The total principal and interest remaining to be paid on the bonds as of June 30, 2014, is \$160,984,000, payable through June 2026. Principal and interest paid during fiscal year 2014 and total 911 fee revenues were \$18,263,000 and \$63,684,000, respectively. The bonds are accounted for in the 911 Services Fund (enterprise fund) and are insured by a financial guaranty insurance policy issued by MBIA Insurance Corporation.

Minnesota State Colleges and Universities (MnSCU) (enterprise fund) is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$405,000,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction, and remodeling of buildings for dormitory, residence hall, parking ramps, student union, and food service purposes at state universities. Revenue bonds currently outstanding have interest rates of 0.45 percent to 5.75 percent. The revenue bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through 2034. Annual principal and interest payments on the bonds are expected to require less than 24 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$411,366,000. Principal and interest paid for the current year and total customer net revenues were \$24,877,000 and \$109,857,000, respectively.

Itasca Community College issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2025. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 40 percent of net

revenues. The total principal and interest remaining to be paid on the bonds is \$2,229,000. Principal and interest paid and total customer net revenues during fiscal year 2014 were \$179,000 and \$473,000, respectively. These revenue bonds have a variable interest rate of .75 percent to 3.65 percent.

Claims

Municipal solid waste landfill liabilities of \$172,903,000 for closure and postclosure care claims are payable from the Environmental and Remediation Fund (special revenue fund) and the General Fund. The state has assumed responsibility for the long-term care of certain closed municipal solid waste facilities. Minnesota Statutes, Section 115B.39, established the landfill cleanup program to provide environmental response to qualified, state-permitted, closed landfills. The state is responsible, in perpetuity, for performing cleanup and final closure work, as well as all postclosure maintenance and monitoring, at qualifying sites. There are currently 109 landfills in the program. Funding for the state's ongoing claims at these landfills comes from the Environmental and Remediation Fund (special revenue fund). The Environmental and Remediation Fund includes revenues from insurance recovery proceeds and financial assurance from previous owners and operators. Proceeds from the sale of state general obligation bonds, accounted for in the Building Fund (capital projects fund) and repaid by the General Fund, have been used for design and construction work at the publicly-owned landfills in the program. Estimated landfill closure and postclosure liabilities include planned response actions, future unknown additional remedies which have some probability of occurring, future replacement of some remedial systems, and administrative costs. Since costs are estimated at current value, actual costs could be different because of inflation, changes in technology, inclusion of additional qualifying sites or changes in regulations, and future unanticipated response actions.

The state of Minnesota is financially responsible to remediate certain known pollution present on either state-owned or non-state-owned land. In most cases, the state voluntarily assumes responsibility for site assessment and clean-up activities when the responsible party cannot be found or is financially unable to perform the remediation. Pollution remediation obligation liabilities as of June 30, 2014, were \$39,853,000. Of this total, \$32,899,000 was the liability for remediation on sites designated pursuant to state or federal superfund laws. The pollution remediation amounts are estimated through an analysis of existing polluted sites. The liabilities are based on the weighted average of the pollution remediation outlays expected to be incurred to settle those liabilities. Because the liabilities are measured at their current value, they are subject to change due to inflation, technology improvements, or changes to applicable laws and regulations. Funding for the state's pollution remediation primarily comes from the Environmental and Remediation Fund (special revenue fund), which was established under Minnesota Statutes, Section 116.155, and the Petroleum Tank Cleanup Fund (special revenue fund), which was established under Minnesota Statutes, Section 115C.08.

The governmental activities' and business-type activities' liability for workers' compensation of \$96,609,000 and \$5,576,000, respectively, are based on claims filed for injuries to state employees occurring prior to June 30, 2014, and is an undiscounted estimate of future payments. The liability will be liquidated using future resources at unspecified times.

Claims of \$32,900,000 are for workers' compensation claims of employees of uninsured and bankrupt firms. These claims are funded by an assessment on insurers and are payable from the Special Compensation Fund (special revenue fund).

Claims of \$332,200,000 are for reimbursements of supplementary and second injury benefits for old workers' compensation injuries. Legislative action ended both the supplementary and second injury programs. The claim amount represents the estimated discounted (5.00 percent) cost of supplementary benefits for injuries prior to October 1, 1995, and second injury program benefits for injuries prior to July 1, 1992. Without alteration by settlements, the liability is expected to extend to approximately the year 2052 for supplementary benefits and 2042 for second injuries.

The remaining \$9,531,000 is for claims in the Risk Management Fund (internal service fund).

Compensated Absences

The compensated absences liability for governmental activities and business-type activities of \$293,171,000 and \$145,874,000 respectively, are primarily for vacation leave and vested sick leave, which are payable as severance pay under specific conditions. Both amounts are paid in cash only when an employee terminates state employment. This obligation will be liquidated using future resources at unspecified times.

Arbitrage Liabilities

An arbitrage rebate payable to the federal government is required by the Tax Reform Act of 1986 and U.S. Treasury regulations and penalties if there are excess earnings on tax-exempt bond proceeds and debt service reserves. For fiscal year 2014, the state did not have excess earnings on tax-exempt bond proceeds and debt service.

Revenue Bonds Payable – Fiduciary Funds

On June 1, 2000, the state of Minnesota issued revenue bonds totaling \$29,000,000 on behalf of the state's three retirement systems. Minnesota Statutes, Section 356.89, authorized the issuance of the revenue bonds for the construction of an administrative office building. On August 9, 2012, the state of Minnesota issued revenue refunding bonds totaling \$21,880,000 on behalf of the state's three retirement systems at a true rate of 1.63 percent. Minnesota Statutes, Section 356B.10, authorized the issuance of the revenue bonds for a current refunding of the \$29,000,000 Retirement System Building Revenue Bonds, Series 2000, which were issued for the construction of an administrative office building. The revenue refunding bonds have an interest rate of 1.63 percent and are not general obligations of the state. The bonds are backed by the assets of the three retirement systems, excluding assets segregated for retired employees and assets of the systems' defined contribution funds.

The debt service payments are allocated to each system based on the percentage interest each has in the facility. For fiscal year 2014, principal and interest paid by the State Employees Retirement Fund (SERF), Teachers Retirement Fund (TRF), and Public Employees Retirement Fund (PERF) was \$2,070,000. The total principal and interest remaining to be paid as of June 30, 2014, is \$21,805,000, payable through 2025.

Year Ended June 30	Principal	Interest
2015	\$ 1,610	\$ 468
2016	1,645	436
2017	1,675	403
2018	1,710	370
2019	1,760	336
2020 – 2024	9,255	1,097
2025 – 2029	<u>1,000</u>	<u>40</u>
Total	\$ 18,655	\$ 3,150
Bond Premium	<u>1,324</u>	<u>-</u>
Total	<u>\$ 19,979</u>	<u>\$ 3,150</u>

Note 13 – Long-Term Liabilities – Component Units

Revenue and General Obligation Bonds

Housing Finance Agency (HFA) is authorized by Minnesota Statutes, Section 462A.06, to issue bonds and notes to provide funds for rehabilitation, construction, and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. The amount outstanding on these bonds at any time shall not exceed \$5,000,000,000, according to Minnesota Statutes, Section 462A.22. The principal amount of revenue bonds outstanding on June 30, 2014, net of unamortized discounts/premiums, was \$2,018,912,000.

Metropolitan Council (MC) issues general obligation bonds for parks, solid waste disposal systems, sewers, and transportation projects, backed by the full faith and credit and taxing powers of MC. MC had \$1,691,637,000 in general obligation bonds and general obligation grant anticipation notes outstanding on December 31, 2013, net of unamortized discounts/premiums.

University of Minnesota (U of M) issues general obligation bonds and revenue bonds for capital projects. On June 30, 2014, the principal amount of general obligation bonds and revenue bonds outstanding, net of unamortized discounts/premiums, was \$676,812,000 and \$326,743,000, respectively.

Office of Higher Education (OHE) is authorized by Minnesota Statutes, Sections 136A.171-175, to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount outstanding on these bonds at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000, according to Minnesota Statutes, Section 136A.171. On June 30, 2014, the outstanding principal of revenue bonds was \$536,469,000, net of unamortized discounts/premiums.

Public Facilities Authority (PFA) is authorized by Minnesota Statutes, Section 446A.04, to issue revenue bonds to make loans to municipalities for wastewater treatment facilities. The amount outstanding on these bonds at any time shall not exceed \$1,500,000,000, according to Minnesota Statutes, Section 446A.12. The principal amount of bonds outstanding on June 30, 2014, net of unamortized discounts/premiums, was \$1,025,046,000.

Loans and Notes Payable

Metropolitan Council received loans from the Minnesota Housing Finance Authority in 2002 and 2004 for \$400,000, and \$730,000, respectively. In 2004, MC received a \$275,000 loan from Hennepin County Housing and Redevelopment Authority for a total of \$1,405,000 of loans outstanding on December 31, 2013. The terms of the loan agreements are 30 years, although they may be extended indefinitely if all the terms of the loan agreement are met.

University of Minnesota issued tax-exempt commercial paper notes which are backed by U of M's self-liquidity and supported by a line of credit with a major commercial bank. On June 30, 2014, the outstanding commercial paper notes were \$214,800,000. U of M intends to hold the commercial paper notes as a long-term financing vehicle.

National Sports Center Foundation refinanced a majority of its existing debt with a new bank in 2012. On December 31, 2013, the total outstanding loans and notes payable was \$5,607,000.

Capital Leases

On December 1, 2004, Metropolitan Council entered into an annual appropriation lease purchase agreement for land and facilities. The lease is subject to non-appropriation by MC in which event the lease is terminated and there is no obligation of MC for future lease payments. MC intends to continue the lease through its entire term.

University of Minnesota has six distinct capital leases. Three of the six are financed through third-party financing for the purchase of fleet vehicles and other equipment. The remaining three capital leases have payments being paid directly to the lessor and represent leases for buildings.

Component Units General Obligation Bonds Major Component Units (In Thousands)					
Year Ended December 31	MC ⁽¹⁾		Year Ended June 30	U of M	
	Principal	Interest ⁽²⁾		Principal	Interest
2014	\$ 184,498	\$ 46,809	2015	\$ 34,745	\$ 29,963
2015	284,284	40,534	2016	36,640	28,264
2016	211,521	31,086	2017	38,035	26,619
2017	93,938	26,814	2018	39,855	24,834
2018	93,356	24,308	2019	41,445	22,933
2019-2023	448,777	82,425	2020-2024	142,980	91,865
2024-2028	251,873	27,209	2025-2029	143,930	56,976
2029-2033	70,002	3,572	2030-2034	105,995	22,642
2034-2038	-	-	2035-2039	46,270	4,078
Total	\$ 1,638,249	\$ 282,757	Total	\$ 629,895	\$ 308,174
Unamortized Discounts/ Premiums and Issuance Costs	53,388	-		46,917	-
Total	<u>\$ 1,691,637</u>	<u>\$ 282,757</u>	Total	<u>\$ 676,812</u>	<u>\$ 308,174</u>

⁽¹⁾ MC general obligation bonds include general obligation grant anticipation notes issued in calendar year 2012.

⁽²⁾ MC interest is net of Build America Bonds federal subsidy.

Component Units Revenue Bonds Major Component Units (In Thousands)				
Year Ended June 30	HFA		U of M	
	Principal	Interest	Principal	Interest
2015	\$ 85,885	\$ 61,946	\$ 9,330	\$ 14,838
2016	44,390	60,940	10,165	14,004
2017	52,875	59,765	10,675	13,440
2018	46,420	58,499	11,215	12,958
2019	45,425	57,090	11,790	12,383
2020-2024	252,250	262,003	68,455	52,406
2025-2029	315,545	213,316	87,390	33,464
2030-2034	368,765	152,212	56,190	15,860
2035-2039	356,785	90,342	35,925	2,944
2040-2044	395,395	35,208	-	-
2045-2049	53,482	1,043	-	-
2050-2054	1,695	59	-	-
Total	\$ 2,018,912	\$ 1,052,423	\$ 301,135	\$ 172,297
Unamortized Discounts/ Premiums and Issuance Costs	-	-	25,608	-
Total	<u>\$ 2,018,912</u>	<u>\$ 1,052,423</u>	<u>\$ 326,743</u>	<u>\$ 172,297</u>

Component Units Capital Leases Major Component Units (In Thousands)			
Year Ended December 31	MC		U of M
	Principal and Interest	Year Ended June 30	Principal
2014	\$ 1,031	2015	\$ 5,414
2015	1,026	2016	5,447
2016	1,029	2017	5,172
2017	1,026	2018	5,073
2018	1,027	2019	5,007
2019-2023	5,119	2020-2024	15,949
2024-2028	2,040	2025-2029	579
Total	\$ 12,298	Total Principal	\$ 42,641
Interest	(2,688)	Interest	12,025
Total Principal	<u>\$ 9,610</u>	Total Principal and Interest	<u>\$ 54,666</u>

Year Ended June 30	Component Units Revenue Bonds Nonmajor Component Units (In Thousands)			
	OHE		PFA	
	Principal	Interest	Principal	Interest
2015	\$ 1,135	\$ 1,573	\$ 77,620	\$ 47,292
2016	1,090	1,540	83,835	43,426
2017	3,045	1,507	78,475	39,282
2018	4,255	1,483	83,735	35,390
2019	4,905	1,219	89,535	31,262
2020-2024	59,210	3,001	359,730	93,903
2025-2029	-	1,782	171,060	29,952
2030-2034	-	1,782	27,070	1,731
2035-2039	37,400	1,737	-	-
2040-2044	224,000	1,399	-	-
2045-2049	200,614	527	-	-
	\$ 535,654	\$ 17,550	\$ 971,060	\$ 322,238
Unamortized Discounts/Premiums and Issuance Costs	815	-	53,986	-
Total	\$ 536,469	\$ 17,550	\$ 1,025,046	\$ 322,238

Variable Rate Debt

University of Minnesota

To protect against future interest rate fluctuations on U of M's general obligation bonds and for budgeting purposes, U of M entered into an interest rate swap. This was a freestanding pay-fixed, receive-variable interest rate swap which changed the variable interest rate bonds to synthetic fixed-rate bonds. At June 30, 2014, this swap was considered an ineffective hedge, where the change in fair value was included in investment income reported in the Statements of Activities. See Note 2 – Cash, Investments, and Derivative Instruments for more information.

Office of Higher Education

The rates on the taxable Series 2008A bonds and tax-exempt Series 2008B bonds are determined by a remarketing agent. The rates on Series 2008A bonds and Series 2008B bonds cannot exceed 15.0 percent and 12.0 percent, respectively. The interest on the Series 2008A and Series 2008B bonds is payable monthly and semi-annually, respectively. No principal payments are required until final maturity.

The rates on the tax-exempt Series 2011A and 2011B bonds are determined by a remarketing agent. The rates on the Series 2011A and 2011B bonds cannot exceed 12.0 percent. The interest on the Series 2011A and 2011B bonds is payable monthly. Beginning April 1, 2015 interest payments will be payable semi-annually and no principal payments are required until final maturity.

The rates on the tax-exempt Series 2010 bonds are fixed and range from 2.0 percent to 5.0 percent. The interest on the 2010 bonds is paid semi-annually. The annual effective interest rate was 4.29 percent for the year ended June 30, 2014.

The rates on the taxable Series 2012A bonds and tax-exempt Series 2012B bonds are determined by a remarketing agent. The rates on Series 2012A bonds and Series 2012B bonds cannot exceed 15.0 percent and 12.0 percent, respectively. The interest on the Series 2012A and Series 2012B bonds is payable monthly and semi-annually, respectively. No principal payments are required until final maturity on the Series 2012A bonds. The Series 2012B bonds have mandatory redemption dates at various years throughout the life of the bonds with a balloon payment due at final maturity.

All bond series are secured by the revenues derived by the Agency from student loans financed by the proceeds of the bonds.

Housing Finance Agency

As of June 30, 2014, all of the HFA interest rate swap agreements have been determined to be effective hedges, as defined by GASB 53. The fair value is displayed in the deferred inflows of resources as an interest rate swap agreement, whereas the inception-to-date change in fair value as of June 30, 2014, is included in the deferred outflows of resources as deferred loss on interest rate swap agreements on the Statement of Net Position. See Note 2 – Cash, Investment, and Derivative Instruments for more information.

Bond Defeasances

In prior years, U of M defeased various bonds by placing the proceeds from new bond issuances into an irrevocable trust to provide for all future debt-service payments on the old bonds. The amount defeased for general obligation bonds 1982 and 1996 Series A was \$271,635,000 with \$139,600,000 outstanding as of June 30, 2014. Neither the outstanding indebtedness nor the related trust account assets for these bonds are included in the U of M's financial statements as of June 30, 2014.

Note 14 – Segment Information

Primary Government Segment Information Financial Data Year Ended June 30, 2014 (In Thousands)			
Minnesota State Colleges and Universities			
Itasca			
	Revenue Fund	Residence Halls	911 Services
Condensed Statement of Net Position			
Assets:			
Current Assets	\$ 84,111	\$ 156	\$ 57,608
Restricted Assets	104,490	297	-
Capital Assets	357,921	3,071	126,164
Total Assets	<u>\$ 546,522</u>	<u>\$ 3,524</u>	<u>\$ 183,772</u>
Liabilities:			
Current Liabilities	\$ 30,874	\$ 138	\$ 18,352
Noncurrent Liabilities	298,092	1,720	125,694
Total Liabilities	\$ 328,966	\$ 1,858	\$ 144,046
Net Position:			
Net Investment in Capital Assets	\$ 125,495	\$ 1,231	\$ -
Restricted	92,061	298	39,726
Unrestricted	-	137	-
Total Net Position	<u>\$ 217,556</u>	<u>\$ 1,666</u>	<u>\$ 39,726</u>
Condensed Statement of Revenues, Expenses and Changes in Fund Net Position			
Operating Revenues - Customer Charges	\$ 109,857	\$ 473	\$ 63,684
Depreciation Expense	(17,750)	(119)	(11,200)
Other Operating Expenses	(81,624)	(230)	(26,191)
Operating Income (Loss)	<u>\$ 10,483</u>	<u>\$ 124</u>	<u>\$ 26,293</u>
Nonoperating Revenues (Expenses):			
Interest Income	\$ 582	\$ 5	\$ 3
Capital Contributions	-	-	-
Interest Expense	(11,274)	(49)	(5,160)
Other	182	-	(17,193)
Transfers-In (Out)	-	-	(683)
Change in Net Position	<u>\$ (27)</u>	<u>\$ 80</u>	<u>\$ 3,260</u>
Beginning Net Position	217,583	1,586	36,466
Prior Period Adjustment	-	-	-
Ending Net Position	<u>\$ 217,556</u>	<u>\$ 1,666</u>	<u>\$ 39,726</u>
Condensed Statement of Cash Flows			
Net Cash Provided (Used) By:			
Operating Activities	\$ 31,529	\$ 236	\$ 37,155
Noncapital Financing Activities	181	-	(34,796)
Capital and Related Financing Activities	(59,517)	(179)	(14,333)
Investing Activities	(67)	-	3
Net Increase (Decrease)	<u>\$ (27,874)</u>	<u>\$ 57</u>	<u>\$ (11,971)</u>
Beginning Cash and Cash Equivalents	\$ 191,847	\$ 79	\$ 63,961
Ending Cash and Cash Equivalents	<u>\$ 163,973</u>	<u>\$ 136</u>	<u>\$ 51,990</u>

The types of goods or services provided by each segment are as follows:

- MnSCU Revenue Fund constructs, maintains, and operates college buildings for residence hall, student union, parking and wellness purposes.
- MnSCU Itasca Residence Hall accounts for the construction of student housing at Itasca Community College.
- 911 Services Fund accounts for activities related to the enhancement of the state's 911 emergency response system.

Each segment has a revenue stream pledged to secure revenue bonds and provisions in the bond documents which require the separate reporting of each segment's financial operations and position.

Note 15 – Contingent Liabilities

Public Employee Pension Funds

In addition to the pension trust funds included in the reporting entity (see Note 8 – Pension and Investment Trust Funds), the state is funding a portion of the unfunded liability for other public employee pension funds. Funding formulas contained in state statutes define the state’s contributions to these local funds. Funding is provided in the state’s biennial budget. The state is not liable for any additional portion of the unfunded liability without legislative action. The pension trust funds involved, the year-end for which the most current data is available, and the total unfunded liabilities are described below:

Primary Government Contingent Liabilities (In Thousands)		
Fund	Liability as of	Unfunded Liability
St. Paul Teachers Retirement Fund	July 01, 2013	\$ 581,054
Duluth Teachers Retirement Fund ⁽¹⁾	June 30, 2013	\$ 162,027

⁽¹⁾ The 2014 legislature acted to merge the Duluth Teachers Retirement Fund with the Teachers Retirement Fund (pension trust fund) effective in fiscal year 2015.

University of Minnesota

The University of Minnesota (U of M), a legally separate discrete component unit of the State of Minnesota, issued state-secured revenue bonds to finance a football stadium on campus. In 2006, the Minnesota Legislature appropriated from the General Fund \$10.25 million per year not to exceed 25 years starting in 2008 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2014, there was \$104,385,000 of these U of M bonds outstanding.

U of M issued state-secured revenue bonds to finance Biomedical Science Research facilities. In 2008, the Minnesota Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15.55 million per year not to exceed 25 years starting in 2010 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2014, \$191,835,000 of these bonds are still outstanding. All required payments of the bonds are guaranteed by State of Minnesota.

Housing Finance Agency

The Housing Finance Agency (HFA), a legally separate discrete component unit of the State of Minnesota, issued state-secured appropriation bonds to provide funds for rehabilitation, construction and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. In 2008, the Minnesota Legislature appropriated from the General Fund up to \$2.4 million per year for 22 years starting in 2010 to pay a portion of the bonds. As of August 2014, there was \$28,490,000 of the HFA nonprofit housing bonds outstanding.

HFA issued state-secured appropriation bonds to finance housing infrastructure. In 2012, the Minnesota Legislature appropriated from the General Fund up to \$2.2 million per year starting in fiscal year 2014 through 2036 to pay a portion of the bonds. All required payments of the bonds are guaranteed by State of Minnesota. As of August 2014, there was \$28,360,000 of the HFA housing infrastructure bonds outstanding. In 2014, the legislature authorized HFA to issue an additional \$80,000,000 of housing

infrastructure bonds and appropriated from the General Fund up to \$6.4 million per year beginning in fiscal year 2016 through 2038 to pay a portion of the bonds. HFA will issue \$40 million of the new bonds in the spring of 2015 and the remaining \$40 million in the spring of 2016.

School District Credit Enhancement Program

Minnesota Statutes, Section 126C.55, established a school district credit enhancement program. If a school district is unable to pay its debt service due on school district and intermediate school district certificates of indebtedness, capital notes, certificate of participation, and general obligation bonds enrolled in the program, the legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the school district or intermediate school district, or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. The total amount of debt enrolled in the program at June 30, 2014, was \$15.1 billion. The state has not had to make any debt service payments on behalf of school districts or intermediate school districts under this program.

City and County Credit Enhancement Program

Minnesota Statutes, Section 446A.086, established a city and county credit enhancement program. If a city or county is unable to pay its debt service due on general obligation bonds enrolled in the program issued for the construction, improvement, or rehabilitation of certain projects or certain redevelopment, contaminated site cleanup, the legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the city or county, or the levy of an ad valorem tax which may be made with the approval of Public Facility Authority. As of August, 2014, the total general obligation bonds guaranteed by the State of Minnesota through 2040, was \$632 million.

Note 16 – Equity

Restricted Net Position – Government-wide Statement of Net Position

The following table identifies the primary government's restricted net position in greater detail than is presented on the face of the financial statements:

Primary Government Restricted Net Position Balances As of June 30, 2014 (In Thousands)				
	Restricted by Constitution	Restricted by Enabling Legislation	Restricted by Other	Total
Restricted For:				
Agricultural, Environmental and Energy Resources	\$ 360,091	\$ 1,107,316	\$ 18,717	\$ 1,486,124
Arts and Cultural Heritage	19,604	-	7	19,611
Capital Projects	-	-	821	821
Debt Service	937,939	-	122,465	1,060,404
Economic and Workforce Development	-	142,235	816	143,051
General Education	-	42,297	2,921	45,218
General Government	-	40,466	1,024	41,490
Health and Human Services	-	12,622	1,196	13,818
Higher Education	-	-	511,064	511,064
Public Safety and Corrections	-	48,320	65,507	113,827
School Aid - Expendable	6,415	-	-	6,415
School Aid - Nonexpendable	1,127,491	-	-	1,127,491
Transportation	1,585,828	53,230	127	1,639,185
Unemployment Benefits	-	-	1,537,760	1,537,760
Other Purposes	-	-	41,555	41,555
Total Restricted Net Position	\$ 4,037,368	\$ 1,446,486	\$ 2,303,980	\$ 7,787,834

Fund Balances – Primary Government

The following table identifies governmental fund balances of the primary government in greater detail than is presented on the face of the financial statements:

Governmental Funds Fund Balances As of June 30, 2014 (In Thousands)				
	General Fund	Major Special Revenue Fund Federal Fund	Other Funds	Total
Fund Balances:				
Nonspendable:				
Inventory	\$ -	\$ -	\$ 27,445	\$ 27,445
Trust or Permanent Fund Principal	912,814	-	1,127,491	2,040,305
Restricted for:				
Agricultural, Environmental and Energy Resources	-	124	610,970	611,094
Arts and Cultural Heritage	-	-	19,604	19,604
Capital Projects	-	-	621,602	621,602
Debt Service	-	-	902,306	902,306
Economic and Workforce Development	90,145	-	104,578	194,723
General Education	37,880	-	13,373	51,253
General Government	-	-	40,332	40,332
Health and Human Services	-	-	13,457	13,457
Public Safety	-	-	47,536	47,536
Transportation	-	-	1,637,370	1,637,370
Committed to:				
Agricultural, Environmental and Energy Resources	-	-	55,567	55,567
Economic and Workforce Development	-	-	219,703	219,703
General Government	-	-	30,362	30,362
Health and Human Services	-	-	147,448	147,448
Public Safety	-	-	139,269	139,269
Transportation	-	-	46,699	46,699
Assigned to:				
Agricultural, Environmental and Energy Resources	37,141	-	-	37,141
Capital Projects	-	-	199,900	199,900
Economic and Workforce Development	84,960	-	-	84,960
General Education	20,485	-	-	20,485
General Government	11,234	-	-	11,234
Health and Human Services	35,718	-	-	35,718
Higher Education	655	-	-	655
Public Safety	25,177	-	-	25,177
Transportation	16,189	-	-	16,189
Unassigned:	504,772	-	-	504,772
Total Fund Balances	\$ 1,777,170	\$ 124	\$ 6,005,012	\$ 7,782,306

Deficit Equity Balances

A \$6,486,000 deficit total net position balance was reported in the Behavioral Services Fund (enterprise fund) as of June 30, 2014. This fund's operations are being evaluated and a plan will be established to address this deficit.

Note 17 – Risk Management

Primary Government

The state is exposed to various risks of loss related to torts; to theft of, damage to, or destruction of assets; to errors and omissions; and to employer obligations. The state manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other insurance and self-funding mechanisms. All health plans are self-insured.

Risk Management Fund

State agencies may elect to participate in the Risk Management Fund (internal service fund), which offers auto, liability, property, and related coverage. The agencies pay a premium to participate in this coverage. All agencies that own state vehicles are required to purchase automobile liability coverage from the fund.

The property coverage offers an agency a range of deductibles from \$1,000 through \$250,000 per loss. The fund covers the balance of the claim up to \$1,000,000. The reinsurance program provides coverage up to \$1,000,000,000. Once annual aggregate losses paid by the Risk Management Fund reach \$2,500,000 in any one fiscal year, the reinsurer will provide coverage in excess of a \$25,000 maintenance deductible for each claim. Agencies electing not to participate in the Risk Management Fund, and not able to cover the losses from their operating budget, must seek other reimbursements or additional appropriations from the legislature.

The liability coverage is up to the statutory limit (tort claims cap) of \$500,000 bodily injury and property damage per person, and \$1,500,000 bodily injury and property damage per occurrence. The casualty reinsurance program provides \$10,000,000 excess of a \$1,000,000 retention to protect the state from auto and general liability claims that are extra-territorial, as well as for suits brought in federal court which would be outside the state's jurisdiction.

The Risk Management Fund purchases insurance policies for state agencies seeking insurance for specialized insurance needs for which the state does not self-insure. These coverages include aviation, medical malpractice, and foster care liability. The premiums for these policies are billed back to the agencies at cost.

Minnesota Statutes, Section 15.38, Subdivision 8, permits the purchase of insurance on state-owned buildings and contents.

All losses of state property are covered by programs of the Risk Management Fund, by insurance policies purchased in the commercial market, or are uninsured and become the liability of the state.

Tort Claims

State agencies may elect to participate in the Risk Management Fund and obtain coverage for selected exposures, subject to the tort claims limits. Agencies not electing to participate in the Risk Management Fund are responsible for paying the cost of claims from their operating budget. The legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the legislature. Tort claims brought outside Minnesota state jurisdiction and in federal court have unlimited liability exposure.

Workers' Compensation

The state, as a self-insured employer, assumes all risks for workers' compensation-related claims and provides workers' compensation insurance coverage for state employees. The program provides a full-service workers' compensation insurance program, including workplace safety and loss control, rehabilitative and return to work services, claim services, and legal services.

The program is required by state law to be a member of the Workers' Compensation Reinsurance Association (WCRA). WCRA reimburses the state for catastrophic workers' compensation claims that exceed the current retention amount of \$1,920,000.

The recovery of claim costs that are less than the WCRA retention amount is the responsibility of each state agency. State agencies may participate in either a 'pay-as-you-go' revolving fund or a premium pool cost allocation fund. These costs are paid from each agency's operating budget.

The state estimates the liability for reported claims that have not yet been settled. These costs include anticipated indemnity and medical benefits related to the reported claim.

State Employee Group Insurance Program

The Minnesota State Legislature created the Employee Insurance Fund (internal service fund), administered by the State Employee Group Insurance Program (SEGIP), to provide eligible employees and other eligible persons with life insurance and hospital, medical, and dental benefits coverage through provider organizations. The Employee Insurance Fund is not associated with any other public risk pools. The fund type used to account for SEGIP fiscal activities is an internal service fund dedicated solely for the purpose of this program. A contingency reserve is maintained to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the state. SEGIP had settlements of \$213,319 greater than coverage during the fiscal year ended June 30, 2014.

In January 2000, the fund became fully self-insured for medical coverage and assumed all liability for medical claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid, and of claims that have been incurred, but not reported. These estimates are agreed to by the insurance carriers and the state and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage, or unallocated claim adjustments.

Public Employees Insurance Program

The Public Employees Insurance Program (PEIP) is a public entity risk pool currently operating as an insurance program. The risk pool was created by the Minnesota State Legislature to provide public employees and other eligible persons with life insurance and hospital, medical, and dental benefit coverage to result in a greater utilization of government resources and advance the health and welfare of the citizens of the state. The enabling legislation for PEIP is Laws of Minnesota, 1987, codified as Minnesota Statutes, Section 43A.316. Beginning in fiscal year 1998, medical benefits provided through PEIP became a self-insured program.

PEIP's membership as of June 30, 2014, was 8,808 members and their dependents. The members of the pool include 65 school districts, 23 cities/townships, 5 counties, and 7 other public employers. PEIP provides medical benefits coverage to public employees through a self-insured statewide program administered through several private-sector claims administrators/managed care organizations, as well as fully insured life and dental coverage. The pool will be self-sustaining through member premiums and will reinsure for claims through its administrators/managed care organizations for stop-loss coverage for claims in excess of \$100,000.

The pool establishes claims liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred, but not reported. The estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. The pool uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits the recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the pool as direct insurer of the risks reinsured.

Primary Government Self-Insured Claim Liabilities (In Thousands)					
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability	
Risk Management Fund					
Fiscal Year Ended 6/30/13	\$ 9,059	\$ 2,841	\$ 2,231	\$ 9,669	
Fiscal Year Ended 6/30/14	\$ 9,669	\$ 4,242	\$ 4,380	\$ 9,531	
Tort Claims					
Fiscal Year Ended 6/30/13	\$ -	\$ 1,188	\$ 1,188	\$ -	
Fiscal Year Ended 6/30/14	\$ -	\$ 270	\$ 270	\$ -	
Workers' Compensation					
Fiscal Year Ended 6/30/13	\$ 121,812	\$ 6,780	\$ 20,959	\$ 107,633	
Fiscal Year Ended 6/30/14	\$ 107,633	\$ 12,303	\$ 17,751	\$ 102,185	
State Employee Insurance Plans					
Fiscal Year Ended 6/30/13	\$ 57,136	\$ 666,061	\$ 661,388	\$ 61,809	
Fiscal Year Ended 6/30/14	\$ 61,809	\$ 681,154	\$ 678,994	\$ 63,969	

**Primary Government
Public Employee Insurance Program
Medical Claims
(In Thousands)**

	Year Ended June 30	
	2014	2013
Unpaid Claims and Claim Adjustment Expenses, Beginning	\$ 3,606	\$ 3,338
Incurred Claims and Claim Adjustment Expenses:		
Provision for Insured Events of Current Year	\$ 68,028	\$ 37,050
Increases (Decreases) in Provision for Insured Events of Prior Years	561	37
Total Incurred Claims and Claim Adjustment Expenses	\$ 68,589	\$ 37,087
Payments:		
Claims and Claims Adjustment Expenses Attributable to Insured Events of Current Year	\$ 60,813	\$ 33,836
Claims and Claims Adjustment Expenses Attributable to Insured Events of Prior Years	3,847	2,983
Total Payments	\$ 64,660	\$ 36,819
Total Unpaid Claims and Claim Adjustment Expenses, Ending	\$ 7,535	\$ 3,606

Component Units

Housing Finance Agency

Housing Finance Agency (HFA) is exposed to various insurable risks of loss related to tort; to theft of, damage to, or destruction of assets; to errors or omissions; and to employer obligations. HFA manages these risks through the primary government's insurance plans including the primary government's Risk Management Fund and through purchased insurance coverage. HFA retains the risk of loss, although there have been no settlements or actual losses in excess of coverage in the last three years. HFA participates in the State Employee Group Insurance Plan (SEGIP), which provides life insurance and hospital, medical, and dental benefits coverage through provider organizations. HFA also participates in the primary government's Workers' Compensation Program. Annual premiums are assessed by the program based on average costs and claims.

Metropolitan Council

Metropolitan Council (MC) is exposed to various risks of loss related to torts; to theft of, damage to, and destruction of assets; to errors and omissions; and to employer obligations. MC both purchases commercial insurance and self-insures for these risks of loss as discussed above. MC has not experienced significant reduction in insurance coverage from the prior year. MC has not had any settlements in excess of commercial coverage for the past three years.

MC purchases general liability insurance to protect all divisions of MC and recognizes a current liability for incurred, reported claims, and a long-term liability for claims incurred but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota Statutes, Section 466.04, generally limits the MC's tort exposure to \$500,000 per claim and \$1,500,000 per occurrence for a claim arising on or after July 1, 2009. For claims arising earlier, the limits are \$400,000 per claim and \$1,200,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

MC has self-administered workers' compensation claims for all divisions. Liabilities are reported when information is available that suggests there has been an occurrence with probable loss incurred. Liabilities include an amount for claims that have been incurred but not reported. Claims liabilities are re-evaluated periodically to consider recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 3.97 percent. The self-insurance retention limit for workers' compensation is \$1,880,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses MC.

University of Minnesota

University of Minnesota (U of M) is self-insured for medical malpractice, general liability, directors' and officers' liability, and automobile liability through RUMINCO, Ltd., a wholly-owned single parent captive insurance company. Claims are reported to a third-party administrator, which pays expenses and estimates claim liabilities. The total expense of a claim is estimated and booked as a liability when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated in the year in which it is reported. In addition, an actuarial liability is established for incurred but not reported claims using a discount rate of 0.46 percent.

U of M is also self-insured for workers' compensation through an internally maintained fund. The internal fund for workers' compensation is maintained only to fund current year expected payouts. Excess insurance is maintained through the Workers' Compensation Reinsurance Association. Each year, an actuarial estimate of the U of M's liability for workers' compensation is compiled and recorded, but the liability is not funded in a separate reserve.

U of M's medical (health) and dental coverage for faculty and staff is a self-insured program. Under the plan, U of M pays claims, while the administration of the program is handled by independent administrators. U of M's graduate assistant medical plan and student health plan are also self-insured. Each year, an actuarial estimate of the U of M's liability for medical claims, including incurred but not reported claims, is recorded.

	Component Units Claims Liabilities (In Thousands)			
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability
Metropolitan Council - Workers' Compensation				
Fiscal Year Ended 12/31/12	\$ 17,848	\$ 4,612	\$ 6,008	\$ 16,452
Fiscal Year Ended 12/31/13	\$ 16,452	\$ 5,579	\$ 5,389	\$ 16,642
University of Minnesota - RUMINCO, Ltd.				
Fiscal Year Ended 6/30/13	\$ 8,142	\$ 801	\$ 1,762	\$ 7,181
Fiscal Year Ended 6/30/14	\$ 7,181	\$ 2,395	\$ 2,034	\$ 7,542
University of Minnesota - Workers' Compensation				
Fiscal Year Ended 6/30/13	\$ 11,574	\$ 2,999	\$ 2,813	\$ 11,760
Fiscal Year Ended 6/30/14	\$ 11,760	\$ 3,578	\$ 2,292	\$ 13,046
University of Minnesota - Medical/Dental				
Fiscal Year Ended 6/30/13	\$ 28,393	\$ 252,482	\$ 256,838	\$ 24,037
Fiscal Year Ended 6/30/14	\$ 24,037	\$ 259,083	\$ 261,075	\$ 22,045

Note 18 – Budgetary Basis vs. GAAP

Actual revenues, transfers-in, expenditures, encumbrances, and transfers-out on the budgetary basis do not equal those on the GAAP basis in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund. This inequality results primarily from the differences in the recognition of accruals, reimbursements, deferred revenue, intrafund, and loan transactions, and from the budgetary basis of accounting for encumbrances. On the budgetary basis, encumbrances are recognized as expenditures in the year encumbered. The modified accrual basis of accounting recognizes expenditures when the goods or services are received, regardless of the year funds are encumbered. In addition, the GAAP General Fund includes several funds that are not included in the budgetary General Fund. A reconciliation of the fund balances under the two basis of accounting for the General Fund is provided in the following table.

General Fund Reconciliation of GAAP Basis Fund Balance to Budgetary Fund Balance As of June 30, 2014 (In Thousands)	
GAAP Basis Fund Balance:	\$ 1,777,170
Less: Encumbrances ⁽¹⁾	112,593
Unassigned Fund Balance	<u>\$ 1,664,577</u>
Basis of Accounting Differences:	
Revenue Accruals/Adjustments:	
Taxes Receivable	\$ (473,082)
Tax Refunds Payable	515,139
Human Services Receivable	(77,057)
Unearned Revenue	90,606
Escheat Asset	(13,031)
Other Receivables	(18,824)
Permanent School Fund Reimbursement	(1,500)
Investments at Market	8,511
Expenditure Accruals/Adjustments:	
Medical Care Programs	612,915
Human Services Grants Payable	46,801
Education Aids	765,230
Police and Fire Aid	89,964
Other Payables	754
Other Financial Sources (Uses):	
Transfer-In	(13,257)
Perspective Differences:	
Account with no Legally Adopted Budget	(1,278,063)
Long-Term Receivables	(6,145)
Appropriation Carryover	(192,411)
Budgetary Reserve	<u>(1,048,436)</u>
Budgetary Basis:	
Unassigned Fund Balance	<u>\$ 672,691</u>

⁽¹⁾ Encumbrances related to funds included in the budgetary General Fund.

Note 19 – Litigation

- 1) Payment of tort claims against the state is made from funds appropriated by the Minnesota Legislature to agencies for their general operations to the extent such funds are available without unduly hindering the operation of the agency, from appropriations of dedicated receipts if practicable, or from funds appropriated for the payment of tort claims. The Tort Claims appropriations for the fiscal year ending June 30, 2013, and June 30, 2014, are \$761,000. The maximum limit of liability for tort claims arising out of a single occurrence in Minnesota on or before January 1, 2000, and before January 1, 2008, is \$1,000,000. The maximum limited liability for any one claim is \$300,000 for claims arising before August 1, 2007, and \$400,000 for claims arising on or after August 1, 2007, and before July 1, 2009, for any one claim and the maximum limits of liability for tort claims arising in Minnesota on or after January 1, 2008, and prior to July 1, 2009, is \$1,200,000 for any number of claims arising out of a single occurrence. For tort claims arising in Minnesota on or after July 1, 2009, the maximum limits are \$500,000 for any one claim and \$1,500,000 for any number of claims arising out of a single occurrence.
- 2) Lawsuits based on non-tort theories furnish another basis for potential liability. The following cases, or categories of cases, in which the state, its officers or employees, are defendants have been noted because an adverse decision in each case or category of case could result in an expenditure of state moneys of over \$15 million in excess of current levels.
 - a. At any one time, there are hundreds of Minnesota Department of Transportation (MnDOT) eminent domain actions being litigated in district courts throughout the state. There is a continuous flow of such cases, with the actual number depending on many factors such as the number of parcels of land that can be acquired by direct purchase, the construction needs of the department, and revenues available for highway projects. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact the state's Trunk Highway Fund (special revenue fund). MnDOT has agreed to acquire properties for Metropolitan Council's (component unit) Central Corridor light rail transit project. This project is likely to involve eminent domain actions. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact funding to be provided to MnDOT by Metropolitan Council.
 - b. *Alliance Pipeline, L.P. v. Commissioner of Revenue, et al.* (Minnesota Tax Court). Alliance operates a natural gas pipeline company and owns and operates property throughout 13 Minnesota counties. In October 2009, Alliance filed an appeal in Minnesota Tax Court challenging the Commissioner's 2009 assessment of Alliance's natural gas pipeline property in Minnesota. Subsequently, Alliance appealed the Commissioner's assessment for tax years 2010 through 2013. The legal issues in this appeal are very similar to the legal challenges raised in the *Minnesota Energy Resources Corp. v. Commissioner* appeals listed below. Alliance argues: (1) that the Commissioner has failed to correctly determine the market value of the property as defined by Minnesota Statutes, Section 272.03, Subdivision 8; (2) that Minnesota Rule Chapter 8100 exceeds the Commissioner's statutory authority to the extent it creates a valuation process which does not value utility property at its fair market value; and (3) that the assessment is unconstitutional in violation of the Equal Protection Clause, the Uniformity Clause and the Due Process Clause of the Minnesota Constitution and the Equal Protection and Due Process and Commerce Clauses of the U.S. Constitution. In late 2014, the State and Alliance settled the appeals for years 2009-2012. The 2013 case has not been settled. The potential cost to the State is less than \$500,000. The 2014 assessment has been appealed to Tax Court by Alliance.
 - c. *Electric Cooperative Assessment Cases* (Minnesota Tax Court). Electric cooperatives filed a series of 16 separate appeals in Tax Court of the Commissioner of Revenue's assessment of sales tax for varying periods generally ranging from 2003 through 2006. Each electric cooperative estimates costs for its members as it bills those members throughout the year and collects sales tax based on those estimates. At year's end, if the cooperative has charged members in excess

of the actual costs, it issues patronage adjustments in the form of "capital credits" to the members for the difference in cost. After doing so, the appellants filed for a refund in the sales tax paid on the difference between the actual and estimated costs. The Department initially paid the refunds to each appellant, but later issued assessments for the amounts that had been refunded. Citing Minnesota Rule 8130.1100, Subpart 5 (stating that when part of contribution is credited back to member's capital account after sale, credited amount is included in taxable sales price), the Department denied each appellant's administrative appeal. There are an estimated 44 electric cooperatives in the state that are similarly situated. The Department estimates the potential total financial impact to the state if the Commissioner loses the legal issue in these cases to be approximately \$20.9 million in one-time refunds with an on-going annual impact of \$4.2 million. In June 2014, the Tax Court issued a decision denying the taxpayers' claims. The Department anticipates that there will be an appeal in the Supreme Court.

- d. *Harne v. State of Minnesota et al.* (Ramsey County District Court). Plaintiffs sued the state, the current Attorney General, and the Commissioner of the Minnesota Department of Management and Budget alleging that in the 1998 Settlement between the state and major tobacco companies, the state released Plaintiffs' statutory consumer fraud claims without compensation and claiming that they are entitled to a share of the proceeds from the Settlement. The 1998 Settlement provided for up-front and annual payments to the state and injunctive relief, in exchange for which the state released its statutory consumer protection claims against the settling tobacco companies. In 2012, the Minnesota Supreme Court held that this release included related statutory consumer protection claims that might be prosecuted by private Minnesota consumers under the authority provided in Minnesota Statutes, Section 8.31, Subdivision 3a. The district court dismissed the case on the state's motion, holding that the Plaintiffs had failed to plead a valid cause of action and that the action was barred by the statute of limitations. Plaintiffs have filed a notice of appeal.
- e. *Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue* (Minnesota Tax Court). The taxpayer filed an appeal in the Minnesota Tax Court challenging the Commissioner's denial of the taxpayer's refund claims. The taxpayer alleges it is entitled to elect a corporate tax apportionment formula set forth in the Multistate Tax Compact, even though the Minnesota legislature repealed that provision of the Compact from the Minnesota Statutes in 1987. Resolution of this case may impact the Commissioner's assessments against other multistate tax filers and may impact refund claims corporate taxpayers have and may file with the Commissioner. As of October 2014, multiple corporate taxpayers had filed about \$155 million in refund claims, with estimated potential total refunds of \$700 million.
- f. *Kiminski v. Hunt et al (formerly Beach/Ness v. Hunt et al.) and similar matters*: In January of 2013, the Department of Natural Resources (DNR) notified approximately 5,000 residents that their drivers' license data may have been improperly viewed by former DNR employee John Hunt. Since the notification, five putative class actions have been filed in federal court against the DNR, the Department of Public Safety, and various state employees in their individual and official capacities alleging violations of federal and state law resulting from Hunt's conduct. The suits have all been consolidated and a consolidated amended complaint has been filed. The suits include claims for relief under the federal Drivers Privacy Protection Act and 42 U.S.C. § 1983. The plaintiffs seek statutory damages, actual damages, punitive damages, injunctive relief, and attorneys' fees. Other similar cases have been filed against other state employees in their individual and official capacities alleging plaintiffs' drivers' license data may have been improperly viewed by state employees. Motions to dismiss have been or will be filed in each case. To date, all such motions that have been resolved by the trial court have resulted in dismissals for the State employees. Several cases are now on appeal.
- g. *Minnesota Energy Resources Corp. (MERC) v. Commissioner of Revenue* (Minnesota Tax Court). The plaintiff, a natural gas pipeline corporation, appeals the market valuations made of the pipeline corporation's real, personal, and operating property subject to assessment in 53 counties in Minnesota. The separate appeals for tax years 2008-2012 are consolidated. MERC has also filed separate appeals for the 2013 and 2014 years. The pipeline corporation argues: (1) that the Commissioner has failed to correctly determine the market value (as defined in

Minnesota Statutes, Section 272.03, Subdivision 8) of the pipeline's property in Minnesota and in its determination has employed methods which overstate the market value and arrived at a value in excess of market value; and (2) that the pipeline's property in Minnesota was unfairly and unequally assessed compared to property in the same class and the property of similarly situated taxpayers in violation of Minnesota Statutes, Section 273.11, the Equal Protection Clause; the Uniformity of Taxation Clause (Art. X, Sec. 1) and the Due Process clause of the Minnesota Constitution and the Equal Protection and Due Process Clause of U.S. Constitution. The apportionable 2008 market value for this property is \$126 million under the Minnesota rule in effect for 2008. A new Minnesota rule governs calculation for the 2009-2011 tax years. Minnesota Energy Resources Corp. objects to both the old and new rules. Specifically, Minnesota Energy Resources Corp. disagrees with how the capitalization rate is calculated, the fact that external obsolescence is not included in depreciation and the weighting of cost factors and, thus, claim that the property tax assessments are not applied evenly throughout Minnesota. In September 2014, the Tax Court issued a decision in the 2008-2012 consolidated cases. The decision upheld certain of MERC's claims and denied other claims. For all five years combined, the net result of the Tax Court's decision is that MERC would receive a total refund of \$1.35 million, only 30% of which would be the state's share. It is likely that one or both sides will appeal to the Supreme Court. The 2013 and 2014 appeals have been stayed pending final resolution of the 2008-2012 cases.

Note 20 – Subsequent Events

Primary Government

On August 19, 2014, the state issued \$80.1 million of Certificates of Participation at a true interest rate of 3.70 percent as authorized by Minnesota Laws 2013, Chapter 143, Article 12, Section 21, for the purpose of financing the predesign, design, construction and equipping of offices, hearing rooms and parking facilities for a legislative office facility. The Certificates are not public debt of the state subject to constitutional limitations on indebtedness, and the full faith, credit and taxing powers of the state are not pledged to the payment of the Certificates.

On August 21, 2014, the state sold \$429.7 million of general obligation state various purpose bonds Series 2014A at a true interest rate of 2.83 percent, \$288.0 million of general obligation state trunk highway bonds Series 2014B at a true interest rate of 2.71 percent, \$26.0 million general obligation taxable state various purpose bonds Series 2014C at a true interest rate of 3.01 percent, \$28.2 million of general obligation taxable state various purpose refunding bonds Series 2014D at a true interest rate of 2.77 percent, and \$123.3 million of general obligation state truck highway refunding bonds Series 2014E at a true interest rate of 2.01 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On September 10, 2014, the Iron Range Resources and Rehabilitation issued \$7.9 million of education facilities refunding revenue bonds at a true interest rate of 1.32 percent. The proceeds of the bonds will be used to effect a current refunding of the Commissioner of Iron Range Resources and Rehabilitation's Educational Facilities Revenue Bonds Series 2006. As stated in Minnesota Statutes, Section 298.28, the bonds will be paid from taconite production tax revenues in the Iron Range Resources and Rehabilitation account within the General Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue fund).



2014 Comprehensive Annual Financial Report Required Supplementary Information

Modified Approach for Infrastructure

The state uses the modified approach for reporting selected infrastructure assets. Under this approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 29,000 lane miles of pavement and approximately 3,000 bridges and tunnels maintained by the state.

To utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

Lane Miles of Pavement

Measurement Scale

The Minnesota Department of Transportation (MnDOT) uses three pavement condition indices to determine the condition of the trunk highway system: Present Serviceability Rating (PSR), Surface Rating (SR), and Pavement Quality Index (PQI). The PSR is a measure of pavement smoothness, the SR measures pavement distress (cracking) and the PQI is a composite index equal to the square root of the PSR multiplied by the SR.

The five qualitative categories used to describe pavement condition are shown in the table below.

<u>Description</u>	<u>PQI Range</u>	<u>PSR Range</u>	<u>SR Range</u>
Very Good	3.7 - 4.5	4.1 - 5.0	3.3 - 4.0
Good	2.8 - 3.6	3.1 - 4.0	2.5 - 3.2
Fair	1.9 - 2.7	2.1 - 3.0	1.7 - 2.4
Poor	1.0 - 1.8	1.1 - 2.0	0.9 - 1.6
Very Poor	0.0 - 0.9	0.0 - 1.0	0.0 - 0.8

The PQI will be used as the index for determining whether the pavement infrastructure is being maintained in a serviceable level. The PQI is an overall index, combining both pavement smoothness (PSR) and cracking (SR).

Established Condition Level

Principal arterial pavements will be maintained at 3.0 PQI (good) or higher and all other pavements will be maintained at 2.8 PQI (good) or higher.

Assessed Conditions

The state assesses condition on 100 percent of the pavement surfaces at least once every two years.

	Principal Arterial <u>Average PQI</u>	Non-Principal Arterial <u>Average PQI</u>
2013	3.40	3.26
2012	3.36	3.24
2011	3.32	3.18

Bridges and Tunnels

Measurement Scale

MnDOT utilizes three performance measures to maintain and improve the bridge system: Structural Condition Rating, Geometric Rating, and Posted Bridge and Bridge Load Carrying Capacity. The Structural Condition Rating will be used to determine if the bridge system is being maintained at a serviceable level for the condition of the bridges under MnDOT's jurisdiction.

The Structural Condition Rating is a broad measure of the structural condition of a bridge. Each bridge is rated as Good, Fair, or Poor by using three National Bridge Inventory (NBI) condition codes and two NBI appraisal ratings to place each bridge in a category.

The three NBI condition codes are Deck Condition, Superstructure Condition, and Substructure Condition. The two NBI appraisal ratings are Structural Evaluation and Waterway Adequacy. Both the condition codes and the appraisal ratings use a scale of 0 (failed) through 9 (excellent).

<u>Rating</u>	<u>Description</u>
9	Excellent.
8	Very good.
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound, but may have some minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored, it may be necessary to close the bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service, beyond corrective action.

The criteria for placing a bridge in each of the three categories are as follows:

<u>Rating</u>	<u>Description</u>
Good	If all of the condition codes are 7 or greater, and if both of the appraisal ratings are 6 or greater.
Fair	If any of the condition codes are 5 or 6, or if either of the appraisal ratings are 3, 4, or 5.
Poor	If any of the condition codes are 4 or less, or if either of the appraisal ratings are 2 or less. This is also defined as structurally deficient.

Established Condition Level

Ninety-two percent of principal arterial system bridges will be maintained at fair to good, while 80 percent of all other system bridges will be maintained at fair to good.

Assessed Conditions

<u>Principal Arterial</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Fair to Good	94.9%	94.5%	94.5%

<u>All Other Systems</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Fair to Good	93.6%	93.0%	91.4%

Budgeted and Estimated Costs to Maintain

The following table presents the state's estimate of spending necessary to preserve and maintain the roads and bridges at, or above, the Established Condition Levels cited above, and the actual amount spent (in thousands):

		<u>Costs to be Capitalized</u>			<u>Maintenance of System</u>			<u>Total Construction Program</u>
		<u>Bridges</u>	<u>Pavement</u>	<u>Total Costs</u>	<u>Bridges</u>	<u>Pavement</u>	<u>Total Costs</u>	
Budget	2014	\$ 251,019	\$ 248,841	\$ 499,860	\$ 78,143	\$ 627,255	\$ 705,398	\$ 1,205,258
	2013	179,581	289,898	469,479	36,480	691,872	728,352	1,197,831
	2012	257,442	288,138	545,580	23,111	504,601	527,712	1,073,292
	2011	241,801	270,378	512,179	25,390	356,957	382,347	894,526
	2010	128,668	391,274	519,942	14,172	328,573	342,745	862,687
Actual	2014	\$ 233,201	\$ 301,058	\$ 534,259	\$ 64,837	\$ 593,933	\$ 658,770	\$ 1,193,029
	2013	137,387	190,739	328,126	58,127	615,638	673,765	1,001,891
	2012	105,736	158,438	264,174	64,810	571,693	636,503	900,677
	2011	153,245	156,672	309,917	60,898	566,820	627,718	937,635
	2010	142,295	188,096	330,391	71,361	531,980	603,341	933,732

Actuarial Measures of Pension Funding Progress

The state of Minnesota is the employer for four defined benefit single employer plans that are administered by Minnesota State Retirement System (MSRS). MSRS prepares and publishes its own stand-alone comprehensive annual financial report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address).

Required supplementary information of funding progress is provided for the following plans:

- Correctional Employees Retirement Fund (CERF)
- Judicial Retirement Fund (JRF)
- Legislative Retirement Fund (LRF)
- State Patrol Retirement Fund (SPRF)

Required Supplementary Information Schedule of Funding Progress (In Thousands)					
		CERF	JRF	LRF	SPRF
Actuarial Valuation Date	2013 ⁽¹⁾	7/1/2013	7/1/2013	7/1/2013	7/1/2013
	2012	7/1/2012	7/1/2012	7/1/2012	7/1/2012
	2011	7/1/2011	7/1/2011	7/1/2011	7/1/2011
Actuarial Value of Plan Assets	2013	\$ 701,091	\$ 144,918	\$ 11,493	\$ 552,319
	2012	\$ 663,713	\$ 144,898	\$ 15,523	\$ 554,244
	2011	\$ 637,027	\$ 145,996	\$ 19,140	\$ 563,046
Actuarial Accrued Liability	2013	\$ 1,026,098	\$ 284,513	\$ 235,877	\$ 741,850
	2012	\$ 968,166	\$ 281,576	\$ 247,657	\$ 760,955
	2011	\$ 907,012	\$ 248,630	\$ 216,559	\$ 700,898
Total Unfunded Actuarial Liability	2013	\$ 325,007	\$ 139,595	\$ 224,384	\$ 189,531
	2012	\$ 304,453	\$ 136,678	\$ 232,134	\$ 206,711
	2011	\$ 269,985	\$ 102,634	\$ 197,419	\$ 137,852
Funded Ratio ⁽²⁾	2013	68%	51%	5%	74%
	2012	69%	51%	6%	73%
	2011	70%	59%	9%	80%
Annual Covered Payroll	2013	\$ 204,198	\$ 39,888	\$ 1,233	\$ 62,121
	2012	\$ 200,035	\$ 38,644	\$ 1,378	\$ 62,524
	2011	\$ 197,702	\$ 40,473	\$ 1,774	\$ 63,250
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	2013	159%	350%	18,198%	305%
	2012	152%	354%	16,846%	331%
	2011	137%	254%	11,128%	218%

⁽¹⁾The July 1, 2013 Annual Valuation Report is the most recently issued report available.

⁽²⁾Actuarial value of assets as a percent of actuarial accrued liability.

Actuarial Measures of Other Postemployment Benefits Funding Progress

The state of Minnesota offers other postemployment benefits to state employees and their dependents through a single-employer defined benefit health care plan.

Required Supplementary Information Schedule of Funding Progress (In Thousands)		
Actuarial Valuation Date		7/1/2012 ⁽¹⁾ 7/1/2010 7/1/2008
Actuarial Value of Plan Assets	7/1/2012	\$ -
	7/1/2010	\$ -
	7/1/2008	\$ -
Actuarial Accrued Liability	7/1/2012	\$ 651,890
	7/1/2010	\$ 799,321
	7/1/2008	\$ 754,801
Total Unfunded Actuarial Liability	7/1/2012	\$ 651,890
	7/1/2010	\$ 799,321
	7/1/2008	\$ 754,801
Funded Ratio ⁽²⁾	7/1/2012	0%
	7/1/2010	0%
	7/1/2008	0%
Annual Covered Payroll	7/1/2012	\$2,819,463
	7/1/2010	\$3,027,241
	7/1/2008	\$2,785,335
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	7/1/2012	23%
	7/1/2010	26%
	7/1/2008	27%

⁽¹⁾ The July 1, 2012, Actuarial Valuation Report is the most recently issued report available. The Actuarial Valuation Report is prepared every two years.

⁽²⁾ Actuarial value of assets as a percent of actuarial accrued liability.

Public Employees Insurance Program Development Information

During fiscal year 1998, the Public Employees Insurance Program's medical claims became a self-funded program. The following table illustrates how the fund's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the past ten years.

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1. Required Contribution and Investment Revenue:										
Earned	\$19,177	\$14,942	\$13,219	\$13,439	\$12,286	\$25,031	\$34,161	\$45,413	\$49,244	\$90,110
Ceded	(1,736)	(1,491)	(1,347)	(1,298)	(1,218)	(2,684)	(2,660)	(3,502)	(4,582)	(8,372)
Net Earned	\$17,441	\$13,451	\$11,872	\$12,141	\$11,068	\$22,347	\$31,501	\$41,911	\$44,662	\$81,738
2. Unallocated Expenses:	\$ 1,904	\$ 1,638	\$ 1,547	\$ 1,505	\$ 1,534	\$ 2,037	\$ 2,411	\$ 3,018	\$ 3,612	\$ 6,390
3. Estimated Claims and Expenses End of Policy Year:										
Incurred	\$16,499	\$12,551	\$11,206	\$10,748	\$ 9,473	\$19,350	\$24,134	\$38,173	\$41,959	\$73,795
Ceded	(1,913)	(1,382)	(1,782)	(380)	(667)	(562)	(1,491)	(2,149)	(4,909)	(5,767)
Net Incurred	\$14,586	\$11,169	\$ 9,424	\$10,368	\$ 8,806	\$18,788	\$22,643	\$36,024	\$37,050	\$68,028
4. Net paid (Cumulative) as of:										
End of Policy Year	\$12,909	\$10,055	\$ 8,226	\$ 9,403	\$ 7,921	\$16,848	\$20,720	\$32,716	\$33,836	\$60,813
One Year Later	14,141	11,282	9,352	10,415	8,482	18,828	23,219	35,718	37,353	
Two Years Later	14,139	11,301	9,358	10,413	8,454	18,826	23,200	35,946		
Three Years Later	14,139	11,301	9,358	10,413	8,454	18,826	23,303			
Four Years Later	14,139	11,301	9,358	10,413	8,454	18,826				
Five Years Later	14,139	11,301	9,358	10,413	8,454					
Six Years Later	14,139	11,301	9,358	10,413						
Seven Years Later	14,139	11,301	9,358							
Eight Years Later	14,139	11,301								
Nine Years Later	14,139									
5. Reestimated Ceded Claims and Expenses:	\$ 1,913	\$ 1,382	\$ 1,782	\$ 380	\$ 667	\$ 562	\$ 1,491	\$ 2,149	\$ 4,909	\$ 5,767
6. Reestimated Net incurred Claims and Expenses:										
End of Policy Year	\$14,586	\$11,169	\$ 9,424	\$10,368	\$ 8,806	\$18,788	\$22,643	\$36,024	\$37,050	\$68,028
One Year Later	14,152	11,294	9,362	10,425	8,502	18,848	23,249	36,006	37,673	
Two Years Later	14,139	11,301	9,358	10,413	8,454	18,826	23,304	35,946		
Three Years Later	14,139	11,301	9,358	10,413	8,454	18,826	23,303			
Four Years Later	14,139	11,301	9,358	10,413	8,454	18,826				
Five Years Later	14,139	11,301	9,358	10,413	8,454					
Six Years Later	14,139	11,301	9,358	10,413						
Seven Years Later	14,139	11,301	9,358							
Eight Years Later	14,139	11,301								
Nine Years Later	14,139									
7. Increase (Decrease) in Estimated Net Incurred Claims and Expenses from End of Policy Year:	\$ (447)	\$ 132	\$ (66)	\$ 45	\$ (352)	\$ 38	\$ 660	\$ (78)	\$ 623	\$ -

The rows of the table are defined as follows:

1. This section shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers and net earned contribution revenue and reported investment revenue.
2. This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims.
3. This section shows the fund's gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and allocated adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
4. This section shows the cumulative net amounts paid as of the end of successive years for each policy year.
5. This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
6. This section shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual re-estimation results from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.)
7. This line compares the latest re-estimated net incurred claims amount to the amount originally established (section 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.



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