# Table of Contents

2016-17 Biennial Budget – Corrections, Department of

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agency Profile – Corrections, Department of</td>
<td>1</td>
</tr>
<tr>
<td>Correctional Institutions</td>
<td>2</td>
</tr>
<tr>
<td>Community Services</td>
<td>4</td>
</tr>
<tr>
<td>Operations Support</td>
<td>6</td>
</tr>
</tbody>
</table>
AT A GLANCE

- More than 4,300 employees
- 10 prisons throughout the state
- More than 10,000 adults and 120 juveniles in correctional institutions
- 20,000 offenders supervised in the community
- 74% of released offenders do not return to prison

PURPOSE

The Department of Corrections (DOC) helps ensure people in Minnesota are safe. We are responsible for the incarceration, care and community supervision of adult and juvenile offenders. Courts and sentencing laws determine our offender population. Our mission is to reduce recidivism by promoting offender change through proven strategies during safe and secure incarceration and effective community supervision. We work to achieve the following goals that support our mission and help to ensure public safety:

- Provide effective correctional services;
- Hold offenders accountable;
- Change offender behavior;
- Provide restorative services for victims; and
- Engage staff and promote safety in the workplace.

BUDGET

57% of community services spending is grant/subsidy pass-through funds to county corrections agencies for offender supervision.

Source: SWIFT

More than 96% of our operating budget comes from the general fund.

STRATEGIES

We accomplish our mission and ensure people in Minnesota are safe by using the following strategies:

- We provide a safe and secure environment for staff and offenders.
- We enforce court-ordered sentencing.
- We educate, treat and mentor offenders using proven research strategies.
- We prepare offenders for successful reentry to the community.
- We provide assistance, notification and other restorative services to victims.
- We collaborate with counties, courts and law enforcement.
- We engage employees to ensure a safe workplace.

Federal funds for FY10-11 include $38 million of one-time stabilization funds legislatively appropriated to supplant the general fund budget.

Source: Consolidated Fund Statement
Program: Correctional Institutions

www.doc.state.mn.us

AT A GLANCE
- 10 correctional institutions throughout the state
- More than 10,000 adults and 120 juveniles in correctional institutions
- 4 custody levels (minimum, medium, close, maximum)
- Operation of prison industries program (MINNCOR)
- 95% of offenders return to the community
- 74% of released offenders do not return to prison

PURPOSE & CONTEXT
The correctional institutions program protects the public through the safe and secure incarceration of adult and juvenile offenders. We promote offender change by providing treatment, educational programming and employment opportunities that have been proven to help offenders successfully transition from prison to the community. We provide direct services to more than 10,000 offenders in the custody and care of the commissioner of corrections. More than 17,000 offenders each year are served through the cycle of intake and release. Our activities also serve and protect the general public.

SERVICES PROVIDED
We accomplish our purpose through
- The provision of food, clothing, secure housing and adequate living conditions;
- The provision of medical care and behavioral health services;
- The use of policy management, internal controls, incident command responses, security rounds, preventative maintenance plans, safety inspections and technology systems to help ensure a safe work/living environment;
- The use of a classification system and risk assessments that best determine offender placement and programming priority;
- The provision of research-based treatment and educational and work programming;
- The use of research-based transitional services and comprehensive release planning; and
- The appropriate use of disciplinary sanctions and investigations of offender criminal activity.

Specific services provided by our program include health care, educational and work programming, population management, classification, transportation, food service, offender property management, workplace safety, physical plant maintenance, asset preservation, criminal investigations, intelligence gathering, and fugitive apprehension. We also manage MINNCOR as a self-sufficient prison industries operation that provides offenders with work and vocational programming.

RESULTS

<table>
<thead>
<tr>
<th>Quality: Escapes from secure facilities</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY07</td>
</tr>
<tr>
<td>0</td>
</tr>
</tbody>
</table>

State of Minnesota

2016-17 Biennial Budget
November 2014
Result: Three-year adult recidivism rates
Percentage of offenders convicted of a new felony following release from prison

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rec</td>
<td>36%</td>
<td>25%</td>
<td>26%</td>
<td>26%</td>
<td>25%</td>
</tr>
<tr>
<td>Conv</td>
<td>38%</td>
<td>37%</td>
<td>37%</td>
<td>38%</td>
<td>37%</td>
</tr>
</tbody>
</table>

Result: Percent of adult offenders who increased their functioning level in Basic Skills and English as a Second Language

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>30%</td>
<td>31%</td>
<td>37%</td>
<td>42%</td>
<td>44%</td>
<td>41%</td>
<td></td>
</tr>
</tbody>
</table>

Quantity: Number of inmates completing pre-release classes

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>3,095</td>
<td>3,443</td>
<td>2,982</td>
<td>3,921</td>
<td>4,318</td>
<td>3,449</td>
<td></td>
</tr>
</tbody>
</table>

Quality: Percentage of fugitive level 3 sex offenders apprehended within 72 hours

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>94%</td>
<td>89%</td>
<td>89%</td>
<td>97%</td>
<td>96%</td>
<td>97%</td>
<td></td>
</tr>
</tbody>
</table>

The DOC’s most recent performance report is located at: www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf

Minnesota Statutes Chapters 241 to 244 provide the legal authority for the DOC.
Program: Community Services

### AT A GLANCE

- DOC supervises approximately 20,000 offenders in the community. DOC provides:
  - Adult felony supervision in 55 counties
  - Adult misdemeanant and juvenile probation in 28 counties
  - Intensive supervised release (ISR) supervision in 75 counties
- Counties supervise more than 95,000 offenders
- DOC provides risk assessment and community notification of more than 9,100 sex offenders
- DOC inspects and licenses 237 local and out-of-state facilities
- State and county offender work crews benefit local communities

### PURPOSE & CONTEXT

The community services program protects the public through offender management and supervision throughout the state, working to ensure compliance with conditions of supervision. We promote offender change by providing comprehensive reentry programming that helps offenders successfully transition back into the community. Our customers include more than 115,000 offenders on community supervision statewide, their victims, the courts, and local law enforcement agencies. Our activities also serve and protect the general public. The program is funded primarily by the general fund, with approximately 57% of the budget designated as pass-through to help fund county/community-based correctional services.

### SERVICES PROVIDED

To accomplish our purpose, we:
- Assess the risk levels and needs of offenders, and place them on proper supervision caseloads;
- Provide pre-release classes and assist released offenders with housing, employment and access to support services;
- Promote positive change in offender behavior by using research-based strategies including cognitive-based programming and motivational interviewing;
- Collaborate with local agencies and providers to help released offenders with mental health, domestic violence prevention, chemical dependency treatment, housing, and employment needs;
- Collect and distribute address and employment information for predatory offenders requiring community notification and participate in community notification meetings as appropriate;
- Refer potential civil commitment cases to county attorneys;
- Use community-based programs (Sentencing to Service crews, Institution Community Work Crews, Challenge Incarceration Programs, and work release programming) to manage lower-risk offenders, reduce the need for prison beds, respond to natural disasters and complete community work projects;
- Provide services that ensure the rights and needs of victims are met; and
- Inspect and license local correctional facilities and certify sex offender treatment programs.

Other specific services provided by our program include offender supervision contacts, electronic and GPS monitoring, sex offender treatment, curfew enforcement, compliance with mandatory work or school conditions, random drug testing, enforcement of financial restitution orders, and due process offender hearings. We manage pass-through and other funds appropriated for subsidies, grants, contracts and reimbursements. We administer offender interstate compacts that allow for the controlled movement of offenders between states. We also provide victim notification and referral services, community training, victim impact awareness, victim-offender dialogue coordination, apology letter assistance, and representation on the End-of-Confinement Review Committee responsible for assigning risk levels to predatory offenders.
RESULTS

Result: Reconviction for a New Felony Offense After Release from Prison

<table>
<thead>
<tr>
<th></th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
</tr>
</thead>
<tbody>
<tr>
<td>New Felony</td>
<td>36%</td>
<td>25%</td>
<td>27%</td>
<td>18%</td>
<td>26%</td>
</tr>
<tr>
<td>Reincarceration</td>
<td>36%</td>
<td>37%</td>
<td>37%</td>
<td>35%</td>
<td>26%</td>
</tr>
</tbody>
</table>

Source: Minnesota Statewide Probation and Supervised Release Outcomes Reports (After discharge from probation or supervised release supervision.)

The charts shown above reference three-year adult recidivism rates.

Quality: Percentage of restitution paid by discharge

<table>
<thead>
<tr>
<th></th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
<th>FY12</th>
</tr>
</thead>
<tbody>
<tr>
<td>Restitution</td>
<td>88%</td>
<td>86%</td>
<td>87%</td>
<td>82%</td>
<td>82%</td>
<td>79%</td>
</tr>
</tbody>
</table>

Note: We implemented new processes to collect more restitution in FY13. The impact will be reflected in our 2014 Performance Report.

Quality: Value of labor of Sentencing to Service work completed (in millions)

<table>
<thead>
<tr>
<th></th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
<th>FY12</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value of labor</td>
<td>$5.86</td>
<td>$6.11</td>
<td>$6.38</td>
<td>$5.34</td>
<td>$4.27</td>
<td>$4.02</td>
</tr>
</tbody>
</table>

Note: The value of labor performed is based on a rate of $6 per hour of labor (however, offenders are not paid).

The DOC’s most recent performance report is located at: [www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf](http://www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf)

Minnesota Statutes 241 to 244 provide the legal authority for the DOC.
Program Narrative

Program: Operations Support

www.doc.state.mn.us

AT A GLANCE

- Provision of services to
  - more than 4,300 employees
  - more than 10,000 offenders
- Employees represented by nine bargaining units/plans
- Employees are located at central office and across the state at 10 correctional institutions and 44 field offices
- Centralized/regionalized services

PURPOSE & CONTEXT

The operations support program establishes the mission and major policies for the Department of Corrections (DOC). We provide leadership and support services that help all programs achieve the agency’s mission. Our customers include all DOC employees, offenders, victims, state and local agencies, the legislature and citizens. We partner with and provide limited support services to the Minnesota Sentencing Guidelines Commission and the Bureau of Mediation Services. Our activities also serve and protect the general public.

SERVICES PROVIDED

We accomplish our purpose by using the following strategies:

- We promote the mission and values of the agency through executive leadership, policy development, strategic planning, and internal and external communications.
- We provide statutorily required services in the areas of finance, human resources, legal services, offender records administration, and employee development.
- We use best and current practices to manage information technology, planning and performance, and diversity activities.
- We hire and maintain a high-quality and diverse workforce.
- We safeguard the state’s assets and comply with federal and state regulations and agency policies through compliance with established procedures and internal controls.
- We manage offender information through shared systems in partnership with the courts and local law enforcement agencies.

Other specific services provided by our program include budget management, financial transactions, financial reporting and analysis, procurement and inventory functions, offender banking services, internal audit, asset and property management, recruitment and selection, job classification, salary and benefit administration, labor contract administration, pre-service and in-service training, mail processing, offender records management, legal representation and responding to data and media requests. We partner with MN.IT and other stakeholders to ensure continual operation and/or accessibility to internal and external technology systems and to provide help-desk support. Our planning and performance unit conducts research and evaluation projects, prepares legislative and other reports, manages continuous improvement activities and projects prison population. We also develop and update business continuity and risk management plans.

RESULTS

Result: Three-year adult recidivism rates
Percentage of offenders convicted of a new felony following release from prison

<table>
<thead>
<tr>
<th></th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reconviction with new felony</td>
<td>25%</td>
<td>26%</td>
<td>26%</td>
<td>25%</td>
<td>26%</td>
</tr>
<tr>
<td>Reconviction and reincarceration</td>
<td>36%</td>
<td>37%</td>
<td>37%</td>
<td>35%</td>
<td>36%</td>
</tr>
</tbody>
</table>

State of Minnesota

2016-17 Biennial Budget November 2014
Result: Number of reportable workers’ compensation claims per 100 full-time employees

<table>
<thead>
<tr>
<th></th>
<th>FY06</th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number</td>
<td>5.1</td>
<td>6.0</td>
<td>6.0</td>
<td>5.1</td>
<td>5.3</td>
<td>4.6</td>
</tr>
</tbody>
</table>

Quality: Percentage of restitution paid by discharge

<table>
<thead>
<tr>
<th></th>
<th>FY07</th>
<th>FY08</th>
<th>FY09</th>
<th>FY10</th>
<th>FY11</th>
<th>FY12</th>
</tr>
</thead>
<tbody>
<tr>
<td>Payment</td>
<td>88%</td>
<td>86%</td>
<td>87%</td>
<td>82%</td>
<td>82%</td>
<td>79%</td>
</tr>
</tbody>
</table>

Note: We implemented new processes to collect more restitution in FY13. The impact will be reflected in our 2014 Performance Report.

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